STUDY SESSION AGENDA  
TUESDAY  
September 21, 2021  

ADAMS COUNTY GOVERNMENT CENTER  
CONFERE CE CENTER, ROOM BRANTNER GULCH B

ALL TIMES LISTED ON THIS AGENDA ARE SUBJECT TO CHANGE

<table>
<thead>
<tr>
<th>Time</th>
<th>Attendee(s)</th>
<th>Item</th>
</tr>
</thead>
<tbody>
<tr>
<td>10:15 A.M.</td>
<td>Jenni Grafton / Byron Fanning / Brian Staley / Ryan Nalty / Chris Chovan / Jen Rutter / Libby Tart</td>
<td>Advancing Adams Phase 2, Part II Update</td>
</tr>
<tr>
<td>12:15 P.M.</td>
<td>Brian Staley / Janet Lundquist / Chris Chovan</td>
<td>County Position on SB 260 Rulemaking</td>
</tr>
<tr>
<td>1:15 P.M.</td>
<td>Nancy Duncan / Kevin Campbell</td>
<td>Stormwater Billing Date Change</td>
</tr>
<tr>
<td>1:45 P.M.</td>
<td>Jenni Grafton / Ryan Nalty / Jen Rutter / Nick Eagleson</td>
<td>CASP Subarea Plan</td>
</tr>
<tr>
<td>2:15 P.M.</td>
<td>Terri Lautt / Cindy Bero</td>
<td>2022 Employee Benefit Plan Renewal</td>
</tr>
<tr>
<td>2:45 P.M.</td>
<td>Mike Holub / Jeff Bowman / Cyndi Stringham / Mark Kluth</td>
<td>Veterans Memorial Budget Amendment for Early Package</td>
</tr>
<tr>
<td>3:15 P.M.</td>
<td>Raymond Gonzales</td>
<td>Administrative Item Review / Commissioners Communication</td>
</tr>
</tbody>
</table>

(AND SUCH OTHER MATTERS OF PUBLIC BUSINESS WHICH MAY ARISE)

***AGENDA IS SUBJECT TO CHANGE***
STUDY SESSION ITEM SUMMARY

<table>
<thead>
<tr>
<th>DATE OF STUDY SESSION:</th>
<th>September 21, 2021</th>
</tr>
</thead>
<tbody>
<tr>
<td>SUBJECT:</td>
<td>Advancing Adams Phase 2 Fall Update</td>
</tr>
<tr>
<td>OFFICE/DEPARTMENT:</td>
<td>CEDD</td>
</tr>
<tr>
<td>CONTACT:</td>
<td>Chris Chovan, Byron Fanning, Jenni Grafton, Brian Staley, and Libby Tart</td>
</tr>
<tr>
<td>FINANCIAL IMPACT:</td>
<td>No additional financial impact</td>
</tr>
<tr>
<td>SUPPORT/RESOURCES REQUEST:</td>
<td>Informational Update</td>
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<tr>
<td>DIRECTION NEEDED:</td>
<td>N/A</td>
</tr>
<tr>
<td>RECOMMENDED ACTION:</td>
<td>N/A</td>
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</table>

DISCUSSION POINTS:

This study session presentation is a fall update on Phase 2 of the Advancing Adams long range planning campaign. Advancing Adams encompasses the Comprehensive Plan, Parks Open Space and Trails Master Plan (POST) and Transportation Master Plan (TMP) and envisions the future of Adams County over the next 20 years. Staff will provide the BOCC with a PowerPoint presentation on Phase 2 survey updates, the three plan frameworks, and five key corridor concepts followed by a charrette on mapping future land uses and open space, parks, and recreation focus areas.
Single bullet points summarizing the pertinent information Commissioners will be informed of, or the action needed from the Commissioners.

- Phase 2 Overview, Timeline, and Outreach Opportunities (see Handout)
- Scenario Planning Exercise and Discussion (Feedback from Commissioners Sought at this Time)
- Overview of Areas of Stability and Areas of Change
- Discussion/Questions
Today’s Update

Presentation & Discussion
• Synthesis of Survey Findings
• 3 Plans Framework Presentation
• 5 Key Corridors Concepts
• Discussion/Questions

Map Activities
• Draft Future Land Use
• Draft Corridor Concepts Maps (or Transportation Focus Activity)
• Draft Open Space, Parks, and Recreation Focus Area

*Provided in your packet
Synthesis of Community Survey Findings
What We Heard From the Community Survey

299 out of 178 (1/3)

People who participated in 2021 Advancing Adams Growth Scenario Survey

85% people who said loss of agricultural land is a significant threat for the county

50% people who said they want to avoid future development in rural lands

People who said they are willing to travel 5 or more miles to access natural areas or outdoor recreation in Adams County

Data from Advancing Adams Growth Scenario Survey 2021
What We Heard From the Community Survey

93% of residents say housing affordability is a threat

22% of residents said to reduce future development

32% of residents said to avoid future development on greenfields

Provide Better Social Services is identified as an effective strategy for retaining population

Encourage Job Opportunities identified as an effective strategy for retaining population

Housing Diversity was identified as a top three strategy to retain residents
What We Heard From the Community Survey

Q: In which of the three future growth scenarios would you prefer to live?

Summary of respondents who live in Unincorporated Adams County.

Scenario A – “Stay the Course” 28%
Scenario B – “Many Focused Centers” 60%
Scenario C – “Larger Areas of Concentrated Development” 12%

Q: In which of the three future growth scenarios would you prefer to live?

Summary of all respondents.

Scenario A – “Stay the Course” 28%
Scenario B – “Many Focused Centers” 57%
Scenario C – “Larger Areas of Concentrated Development” 15%
What We Heard From the Community Survey

Q: In which of the three future growth scenarios would you prefer to shop or work?

Scenario A – “Stay the Course” 25%
Scenario B – “Many Focused Centers” 52%
Scenario C – “Larger Areas of Concentrated Development” 23%

Summary of respondents who live in Unincorporated Adams County.

Q: In which of the three future growth scenarios would you prefer to shop or work?

Scenario A – “Stay the Course” 24%
Scenario B – “Many Focused Centers” 52%
Scenario C – “Larger Areas of Concentrated Development” 23%

Summary of all respondents.
What We Heard From the Community Survey

**Q: In which of the three future growth scenarios would you prefer to shop or work?**

<table>
<thead>
<tr>
<th>Scenario</th>
<th>Percentage</th>
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</thead>
<tbody>
<tr>
<td>Scenario A – “Stay the Course”</td>
<td>24%</td>
</tr>
<tr>
<td>Scenario B – “Many Focused Centers”</td>
<td>54%</td>
</tr>
<tr>
<td>Scenario C – “Larger Areas of Concentrated Development”</td>
<td>22%</td>
</tr>
</tbody>
</table>

*Summary of all respondents.*
The following section focuses on the Comprehensive Plan and will go through proposed future land use categories. With that in mind:

1. Are there any major policy shifts in directing land use you would be interested in exploring?
2. How should the County address growth pressures around existing municipalities?
Comprehensive Plan
Plan Themes & Approach

- Community and Housing
- Sustainability & Natural Environment
- Built Environment & Connections
- Economic Development
- Cultural Heritage
Future Land Uses

**Urban Center**

Urban Centers are denser than Town Centers. Residential densities that are imagined in these Urban Centers would not go beyond what is currently allowed in Adams County today, but would be concentrated in key areas that are supported by rich transit and bicycle infrastructure and are places that are comfortable to walk in.

**Supportive Land Uses:** Mixed Use, Residential Medium and High, Activity Centers

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**Town Center**

Active, pedestrian- and bicycle-friendly places that are slightly denser and more mixed in use than surrounding areas. They may be in areas not currently well-served by transit, or in transit rich areas. Often developments build retail or commercial spaces on the ground floor, with residential units on top. Town centers support a range of housing, employment, and service opportunities.

**Supportive Land Uses:** Mixed-Use, Residential Medium, Commercial, Activity Centers, Light Industrial
Future Land Uses

Mixed Use (MU)
The mixed use land use category includes commercial, office and multifamily residential.

Max. Height – 4 Stories Commercial
Density – 6 to 14 DU x Acre

Activity Center (AC)
This land use category features the same land uses as the mixed-use district but offers a higher density of commercial, office and multifamily residential and is found near multimodal stations.

Max. Height – 3 Stories Commercial/ 7 Stories Residential
Density – 14 to 35 DU x Acre
Future Land Uses

Residential High (RH)
This land use category is reserved for the highest residential density in Adams County and include multifamily residential buildings. An example of the types of multifamily residential buildings are 4-6 story condos, apartments, and townhomes such as those found in Midtown.

Max. Height – 4-6 Stories
Density – 14-35 DU x Acre

Residential Medium (RM)
This land use category functions as a transition between higher and lower density. Although some single-family housing may be in this district, it is primarily reserved for lower density multifamily housing such as four-plexes and cottage courts.

Max. Height – 2-3 Stories
Density – 6-14 DU x Acre
Future Land Uses

Residential Low (RL)
This land use category is most appropriate for suburban areas in Adams County as it primarily consists of single-family housing.

Max. Height – 2 Stories
Density – 6 DU x Acre

Commercial (C)
The commercial land use category is intended for areas of smaller scale and neighborhood commercial that could include corner stores and/or small commercial strips.

Max. Height – 2 to 3 Stories
Density – N/A
Future Land Uses

**Commercial Regional (CR)**
This land use category is intended for areas of big box-style autocentric commercial that are primarily located at highway interchanges or major intersections.

Max. Height – 2 Stories  
Density – N/A

**Institutional (INS)**
The institutional land use category is reserved for education facilities, government facilities, hospitals, public buildings and/or churches.

Max. Height – 3 to 5 Stories  
Density – N/A
Future Land Uses

Industrial High (INH)
This land use category includes industrial uses that have some component of nuisance or pollution that would limit the viability of adjacent residential land use.

Max. Height – 7 Stories
Density – N/A

Industrial Low (INL)
This land use category includes low-impact industrial uses primarily operating in buildings. This category is more appropriate for some adjacent residential use because of no real or perceived hazard.

Max. Height – 7 Stories
Density – N/A
**Future Land Uses**

**Agriculture Large-Scale**
This land use category features large-lot commercial-style agriculture primarily occurring on the eastern portion of Adams County. The farm should be considered the primary use of the property and supplementary housing considered secondary.

Density – <1 DU x Acre

**Agriculture Small-Scale**
This land use category is included for culturally-significant small-lot family-style agriculture primarily occurring in the Welby area and identified in the District Plan. This land use category is not intended to align with any zoning category such as Estate Residential. The farm should be considered the primary use of the property and supplementary housing considered secondary.

Density – varies
Future Land Uses

Parks and Open Space (POS)
This land use category includes a variety of parks and open space typologies including regional parks, community parks and neighborhood parks.

Max. Height – N/A
Density – N/A

Energy and Innovation (overlay)
This overlay encourages development that supports energy production and opportunities for unique uses that may not fit in another land use category. This overlay may apply to industrial, commercial, or agricultural land use categories.

Max. Height – N/A
Density – N/A
Questions for BoCC

1. Are there any land uses missing from the Future Land Use designations?
2. Are you supportive of taking this information as presented to the community in the public meeting planned for October 7th?
Transportation Master Plan
Plan Themes & Approach

- Innovation & Emerging Mobility
- Sustainability
- Rural Roads
- Safety
Approach to updating the 2012 Bicycle Plan:

- A focus on providing access to the trail network

- Identification of side paths or (protected) bike lanes along key corridors based on:
  - Neighboring jurisdictions
  - Land use plan
  - Key destinations - transit, parks, schools, commercial corridors

- Aligning with DRCOG Regional Bikeways
Pedestrian Recommendations

• Prioritized completion of sidewalk gaps based on a range of inputs
  • Additional weight given to certain factors

• Identification of enhanced bicycle/pedestrian crossing treatments

<table>
<thead>
<tr>
<th>Inputs</th>
<th>Weight</th>
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<tbody>
<tr>
<td>¼ mile around bus stops</td>
<td>2</td>
</tr>
<tr>
<td>½ mile around commuter rail station</td>
<td>2</td>
</tr>
<tr>
<td>¼ mile around parks/open space</td>
<td>1</td>
</tr>
<tr>
<td>¼ mile around trail access point</td>
<td>1</td>
</tr>
<tr>
<td>DRCOG Urban Centers</td>
<td>1</td>
</tr>
<tr>
<td>Number of key destinations within ¼ mile (Hospitals/Urgent Care, Public Libraries, Grocery Store, Rec Center)</td>
<td>1</td>
</tr>
<tr>
<td>Number of Schools (early learning centers included) within ½ Mile</td>
<td>2</td>
</tr>
<tr>
<td>Number of bike and pedestrian related crashes within 100 feet of corridor (2013-2018)</td>
<td>2</td>
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</table>
Roadway Recommendations

- **Cross-Sections**
  - Update cross-sections by street classification, including a unique cross-section around transit stations

- **Gravel road program**
  - Development of a data-driven prioritization process to determine when a gravel road needs paving

- **Roadway capacity projects**
  - Based on preferred land use plan, current travel patterns, travel reliability: identification of roadways in need of widening or new roadways
Transit Recommendations

Transit network recommendations will build upon options the County is currently exploring:

• Analysis of the North Front Range Passenger Rail project and its implications for Adams County

• Completion of the RTD N Line extension and analysis of appropriate fare structure for Adams County

• Assessment of opportunities for expanding RTD service into unserved or underserved portions of the County (this may include modifying existing routes)
Questions for BoCC

1. Do you have any comments or feedback for the information we just presented on the Transportation Plan?
2. Does this summary highlight all the important modal and geographic area interests in transportation for the County?
3. Are you supportive of taking this information as presented to the community for additional feedback - is there anything missing or that needs revision first?
Parks, Open Space, and Trails Plan
Plan Themes and Approach

- Diverse Park and Recreation Enhancement
- Natural Resource, Wildlife & Habitat Protection, Waterway & Riparian Enhancement
- Agricultural Lands and Rural Character
- Partnerships, Regional Coordination and Stewardship
- Recreation Trail Connections
Questions for BoCC

1. What do you think about the 5 Thematic Areas for the POST Plan?
2. The map activity will focus on gaining your input regarding the Priority Areas. Do the “Open Space Priority Areas” align well with Comprehensive Plan land use and agricultural support approaches?
Five Key Corridors
Corridors in Unincorporated Adams
Federal Boulevard – Future Land Use

Vision:
Central Business Hub with Preserved Housing Connected with a Greenway
• Leverage and be consistent with ongoing corridor study
• Enhance transit by adding bus-only lanes, high-comfort transit stops, and transit signal priority
• Promote better pedestrian access through enhanced crossings
• Formalize connections to Clear Creek Trail
• Look for local park opportunities
Pecos Street – Future Land Use

Vision:
Residential and Logistics Center
• Promote multimodal connectivity by adding bicycle lanes and wide sidewalks

• Create separation between vehicles and bicyclists/pedestrians

• Enhance connectivity to the Pecos Junction RTD station

• Look for local park opportunities
Vision: Industrial, Agricultural Support, and Creative Center
• Implement a road diet from 73\textsuperscript{rd} to 78\textsuperscript{th} is a reallocation of travel lanes for systematic improvements, focusing on people walking and biking.
• Proposed road diet: remove two travel lanes + center turn lane and enhance the pedestrian realm
• Add enhanced crossings
• Upgrade transit stops
• Consider development of regional park and urban nature education center at confluence
• Look for ways to provide cultural heritage education within corridor
104th Avenue – Future Land Use

Vision: Rural and Park-Like Character

[Map of future land use with annotations]
Foster a ‘parkway character’ on 104th Avenue by converting center turn lane into a landscaped median

Reflects the current widening plans

Add ROW where shoulder is currently unpaved

Add a pedestrian/bike facility

Highlight the South Platte River Corridor
120th Avenue – Future Land Use

Vision: Portal to the Regional Trail System

LEGEND

Thornton Zoning
- Single-Family Detached (SFD)
- Parks/Open Space (P/OS)

Commerce City Zoning
- Planned Unit Development (PUD)

Brighton Zoning
- Light Industrial (I-1)
- Mixed-Density Residential (R-2)
- Public Lands (PL)
- Planned Unit Development (PUD)

Analysis Notes:
1. Underutilized and empty lands
2. Empty plot with potential; basin south of 120th Ave
3. Recycling or dump located there; large empty areas around
4. Agricultural land
5. Empty and unused spaces
6. Large lot with parking trucks
7. Some undeveloped parcels
8. Empty lot near Residential PUD
9. Connection to the South Platte Trail
10. Fiver Run Park
11. Fivertale Regional Park
Cross-jurisdictional collaboration on establishing a common vision for the corridor

Exploring 120th Avenue as part of a regional loop trail

Adding multimodal accommodations at railways (crossing gates and signage) to facilitate multiuse path crossings
• Cross-jurisdictional collaboration on establishing a common vision for the corridor

• Exploring 120th Avenue as part of a regional loop trail

• Adding multimodal accommodations at railways (crossing gates and signage) to facilitate multiuse path crossings

• Highlight the South Platte River Corridor
Advancing Adams Next Steps
Project Next Steps

• Continued Community Engagement
  • Public Workshop | October 7
  • Community Survey | September 30 through October 14
• County Outreach to Targeted Groups
• December: Draft Plan Comment
• Early 2022: Adoption
Discussion/Questions

www.advancingadams.org
**STUDY SESSION ITEM SUMMARY**

<table>
<thead>
<tr>
<th>DATE OF STUDY SESSION: September 21, 2021</th>
</tr>
</thead>
<tbody>
<tr>
<td>SUBJECT: County Position on SB 260 Rulemaking</td>
</tr>
<tr>
<td>OFFICE/DEPARTMENT: Public Works</td>
</tr>
<tr>
<td>CONTACT: Chris Chovan, Senior Transportation and Mobility Planner</td>
</tr>
<tr>
<td>FINACIAL IMPACT: None.</td>
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<tr>
<td>SUPPORT/RESOURCES REQUEST: N/A</td>
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<tr>
<td>DIRECTION NEEDED: Guidance for staff to generate a letter of comments to the Rulemaking (if desired)</td>
</tr>
<tr>
<td>RECOMMENDED ACTION: N/A; Staff Guidance</td>
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**DISCUSSION POINTS:**

- Staff will be presenting information on SB 260 Rulemaking (GHG Reductions) and how it impacts the metropolitan transportation planning process (via DRCOG). Staff will be seeking guidance from the Board on a county response (if any).
Specifics of SB21-260 Green House Gas (GHG) Proposed Rule
Modifies 2 CCR 601-22 which governs Metropolitan Planning

Summary of Changes:

- Rewrites to the Preamble
- Clarifies Definitions
- Adds to Statewide Transportation Plan (STP)
- Adds language to Amendments
- New Green House Gas (GHG) rules (Section 8.00)
Mitigation Measures

CDOT and MPOs are allowed to use approved GHG Mitigation Measures to offset emissions & demonstrate progress toward compliance:

- Transit resources designed to offset VMT
- Improve bicycle and pedestrian facilities
- Adoption of vertical development & zoning plans
- First- and last-mile access to transit stops/stations
- Changes to parking policies to encourage walking, transit use, etc.
- Adoption of TDM practices that reduce VMT
Impact of Rulemaking

If GHG Reduction Levels are not achieved, funds for regionally significant projects could be restricted.

Source: Colorado Greenhouse Gas Pollution Reduction Roadmap, January 14, 2021
Analysis to determine GHG baselines and proposed reduction levels used a different model than will be used to monitor the mitigation measures.

Role of Modeling

**DRCOG Models Regional Travel Measures:**
- Travel Modes
- Land use Forecasts
- Population Growth
- Transportation Projects

**CDPHE Measures Daily Emissions:**
- Ozone Precursors
- GHG in CO2e
- Particulates
- Other Pollutants

**NOTE**
Rulemaking Concerns

1. GHG reduction levels may not be feasible

2. Actual value of GHG mitigation targets and onerous reporting process
Open Questions

How will TIP projects be analyzed over long-range horizon years?

How will GHG measures be benchmarked?

Reporting for offsetting multimodal (bike/ped) projects?

Modeling for small-scale multimodal projects?

Legality of proposed rules within Federal Regulations?

State’s ability to restrict the use of Federal transportation funds?

Evaluation Criteria within the regional travel demand model?

Availability of data to generate modeling for all projects?

How do the requirements in this rule translate to real-world GHG reductions?

(Some questions taken from presentations to DRCOG Board, August 18, September 1)
Next Steps & Staff Recommendations

Adams County Position Recommendations

1. Slow the Process to Ensure Full Understanding of Rulemaking Implications
2. Provide Answers to All Open Questions Before Proceeding
3. Ensure that Rulemaking Does Not Disadvantage Growing and Rural Areas
## STUDY SESSION ITEM SUMMARY

<table>
<thead>
<tr>
<th>DATE OF STUDY SESSION:</th>
<th>09/21/2021</th>
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<tbody>
<tr>
<td>SUBJECT:</td>
<td>CHANGE to STORMWATER BILLING DATES</td>
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<tr>
<td>OFFICE/DEPARTMENT:</td>
<td>Budget &amp; Finance</td>
</tr>
<tr>
<td>CONTACT:</td>
<td>Kevin Campbell, GA Manager; Nancy Duncan, Budget &amp; Finance Director</td>
</tr>
<tr>
<td>FINANCIAL IMPACT:</td>
<td>None</td>
</tr>
<tr>
<td>SUPPORT/RESOURCES REQUEST:</td>
<td>None</td>
</tr>
<tr>
<td>DIRECTION NEEDED:</td>
<td>Approval to move forward with the change in billing cycle.</td>
</tr>
<tr>
<td>RECOMMENDED ACTION:</td>
<td>To move forward with the new billing cycle.</td>
</tr>
</tbody>
</table>

### DISCUSSION POINTS:

- The Stormwater billing cycle is currently 18 months causing issues with current year and previous year billing. By updating the cycle to coincide with a 12 month year, these issues will be resolved.
**Current Process**

- Annual billing created 4/1/22
- Interest charged 9/30/22
- Interest charged 12/31/22
- Interest charged 3/31/23
- Interest charged 6/30/23
- Interest charged 9/30/23
- Interest charged 12/31/23
- Certified to Treasurer 12/31/23

**Proposed Process**

- Annual billing created 1/15/22
- Interest charged 7/15/22
- Interest charged 10/15/22
- Certified to Treasurer 12/15/22
Benefits of Billing Cycle Change

• Simplifies process for customers by limiting billing cycle to one fiscal year
• The cost for printing/postage for the 6 delinquent notices outweighs the interest collected
• Meets Treasurer’s Office request to certify by 12/15 to align with other taxing districts
• Eliminates the need for title companies to estimate SWU fees and prepay for period covering 1/1 to 4/1
QUESTIONS?
<table>
<thead>
<tr>
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</thead>
<tbody>
<tr>
<td><strong>SUBJECT:</strong></td>
<td>Colorado Air and Space Port Subarea Plan</td>
</tr>
<tr>
<td><strong>OFFICE/DEPARTMENT:</strong></td>
<td>Community and Economic Development</td>
</tr>
<tr>
<td><strong>CONTACT:</strong></td>
<td>Nick Eagleson, Senior Strategic Planner</td>
</tr>
<tr>
<td><strong>FINACIAL IMPACT:</strong></td>
<td>None</td>
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<td><strong>SUPPORT/RESOURCES REQUEST:</strong></td>
<td>None</td>
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<tr>
<td><strong>DIRECTION NEEDED:</strong></td>
<td>Provide input on additional outreach, as well as Plans and Studies used within the Subarea Plan</td>
</tr>
<tr>
<td><strong>RECOMMENDED ACTION:</strong></td>
<td>Approval to move forward to Board ratification of the CASP Subarea Plan.</td>
</tr>
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**DISCUSSION POINTS:**

- Summary of Subarea Plan steps
- Provide summary of the planning process
- Provide overview of other plans and studies incorporated into the Plan
- Discuss public and stakeholder outreach
Colorado Air and Space Port
Subarea Plan

September 21, 2021
Board of County Commissioners Study Session
Community and Economic Development Department
Background

- Kickoff Meeting was in June 2020
- Subarea Plan was Adopted by Planning Commission on June 24, 2021
- BoCC considered ratification of this Plan on August 3, 2021 and asked for more information on:
  - Other studies and plans incorporated into the Plan
  - Public and stakeholder outreach
Planning Process

Regional Context:
- Proximity to DEN, UPRR, and I70
- Multiple Jurisdictions within Subarea

Competitive Analysis:
- Proximity to existing Aerospace companies and its relative geographic accessibility
- Congested airspace and the lack of a state-level space authority

Market Analysis:
- Projected future housing and employment demand

Zoning:
- Primarily agricultural zoning
- AIZ/Noise Contours

Land Use / Planned Developments

Transportation and Mobility
- Existing and planned roadways / Transit

Water / Wastewater Utilities
Planning Context:
Adopted Land Use Plans

- Adams County Comprehensive Plan
  - Long range vision for land use and transportation
- Aurora Comprehensive Plan
  - Future land use for areas within city limits
- Arapahoe County Comprehensive Plan
  - Land use guidance for areas surrounding subarea
- Town of Bennett Comprehensive Plan
  - Land use guidance for areas within town limits
- Northeast Area Transportation Study (NEATS)
  - Long range transportation plan for subarea and surrounding areas
- Adams County Open Space, Parks, and Trails Master Plan
  - Long range vision for parks for subarea and surrounding areas
Planning Context:
Other Plans & Studies

- Adams County Community Needs Assessment
  - Highlights growth, economic development, housing, educational attainment, supportive services, houselessness, and public facilities needs for the county

- Adams County Balanced Housing Plan
  - Highlights need for affordable rental housing and lower cost for sale units

- Adams County Mineral Extraction Plan
  - Understanding of balance between quality of life and mineral extraction

- I-70 Corridor Economic Assessment
  - Economic future an eight-mile corridor along I-70 from approximately E-470 to Deer Trail

- Built Environment and Health Handbook
  - Resources to assess the current health conditions and assist in efforts to develop healthy and active communities
Planning Context:  
Other Plans & Studies

- CCD Dept of Aviation, Aerotropolis Study
  - Development vision for Aerotropolis region
  - Corridor of Opportunity vision
- CDOT Aerotropolis Visioning Study
  - Vision, governance, and implementation framework
- Metro Vision 2035 (DRCOG)
  - Regional growth plan with focus on creation and enhancement of urban centers
- DRCOG 2040 Regional Transportation Plan
  - Similar to NEATS but higher level future transportation guidance for metro area
Outreach

- Residents
- Business Owners
- Development Community
  - Port Colorado
  - Rocky Mountain Industrials
- Local and State Economic Development / Aerospace Industry
  - I-70 Corridor Regional Economic Advancement Partnership (REAP)
  - Adams County Regional Economic Partnership (ACREP)
  - Metro EDC
  - Aurora Economic Development Council
  - Colorado Global Business Development
- Aurora Water / Planning
- Aerotropolis Regional Transportation Authority (ARTA)
Future Land Use Plan

Character Areas
- Industry Hub
- Aerospace and Innovation
- Green Energy and Sustainable Agriculture
- Mixed-Use Industrial
- Community Hub
- Neighborhood Residential

Restriction Areas
- Restriction Area 2
- Restriction Area 1

Figure 5-2 Preferred Alternative

Colorado Air and Space Port

E 64th Ave
E 56th Ave
E 72nd Ave
Hudson Rd
Quail Run Rd
Crawfort Rd
Monah Rd
Remson Rd
Shumaker Rd
Hibb Rd
The Subarea Plan will help guide public and private investment

Staff will administer, interpret, and apply the Plan

Continue collaboration with City of Aurora, Arapahoe County, Town of Bennett, and City & County of Denver

The Plan can be amended and updated with changing market conditions and planning strategies

Other plans will build upon this framework
Questions?
STUDY SESSION ITEM SUMMARY

DATE OF STUDY SESSION:  9/21/2021

SUBJECT:  2022 Benefit Plan Renewal

OFFICE/DEPARTMENT:   People and Total Rewards Excellence

CONTACT:  Cindy Bero, Benefits Manager

FINACIAL IMPACT:  Estimated reduction of $240,555 for 2022

SUPPORT/RESOURCES REQUEST:

DIRECTION NEEDED:  Decision on the 2022 benefit plan renewal

RECOMMENDED ACTION:  To approve the recommendations made by the County Manager for the 2022 benefit plans and make a determination on the county contribution for early retiree medical plans.

DISCUSSION POINTS:

- The 2022 Benefit Plan Renewal presentation will be reviewed with the County Manager’s recommendations:
  - Keep Kaiser active employee medical plan premiums the same and have Adams County retain savings.
  - Keep cost share between employee/Adams County the same on UnitedHealthcare active employee plans.
  - Have Adams County absorb the increase on the active employee dental plans.
  - Have Adams County absorb the increase on the active employee vision plan.
  - Approving all proposed plans/premiums for 2022.
- Decision from the County Commissioners on the county contribution for early retiree medical plans.
2022 BENEFIT PLAN RENEWAL and EARLY RETIREE HEALTHCARE

Study Session
Board of County Commissioners
September 21, 2021
AGENDA

During this meeting we will review:

Benefit plan renewals
  • Active employees
  • Early retirees – Including the County contribution
  • Medicare
Overview:

- Medical Kaiser – A 5% rate reduction.
- Medical UHC – Overall, an increase of 4.9%.
- Dental – A 0.3% increase.
- Vision – A 5.6% increase.
- Life and Disability – No increase. In a rate guarantee.
Received a 5% rate reduction based on lower claims utilization and partial un-blending from early retirees.

<table>
<thead>
<tr>
<th>MEDICAL – KAISER HMO</th>
</tr>
</thead>
<tbody>
<tr>
<td>2021 (current)</td>
</tr>
<tr>
<td>2022</td>
</tr>
<tr>
<td>$ Change</td>
</tr>
<tr>
<td>% Change</td>
</tr>
</tbody>
</table>
MEDICAL RENEWAL - KAISER

County Manager Recommendation

• Keep employee premiums the same.
• Apply savings to Adams County since the County absorbed all cost increases in 2021 and recommending to absorb dental and vision increases for 2022.

<table>
<thead>
<tr>
<th>KAISER HMO</th>
<th>CURRENT AND 2022 MONTHLY EMPLOYEE PREMIUM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Employee Only</td>
<td>$90.42</td>
</tr>
<tr>
<td>Employee +1</td>
<td>$260.09</td>
</tr>
<tr>
<td>Family</td>
<td>$445.48</td>
</tr>
</tbody>
</table>
MEDICAL RENEWAL - UHC

Estimating a 4.9% increase due to higher stop loss premiums and claims cost.

<table>
<thead>
<tr>
<th>MEDICAL – ALL UHC PLANS</th>
</tr>
</thead>
<tbody>
<tr>
<td>2021 (current)</td>
</tr>
<tr>
<td>2022</td>
</tr>
<tr>
<td>$ Change</td>
</tr>
<tr>
<td>% Change</td>
</tr>
</tbody>
</table>

County Manager Recommendation

• Retain same cost percentage between employee/AdCo and have both share equitably in cost increase.
## MEDICAL RENEWAL - UHC

<table>
<thead>
<tr>
<th>EPO PLAN</th>
<th>2021 MONTHLY EMPLOYEE PREMIUM</th>
<th>2022 MONTHLY EMPLOYEE PREMIUM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Employee Only</td>
<td>$90.42</td>
<td>$94.62</td>
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<tr>
<td>Employee +1</td>
<td>$260.09</td>
<td>$273.39</td>
</tr>
<tr>
<td>Family</td>
<td>$445.48</td>
<td>$467.87</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>DOCTOR’S PLAN</th>
<th>2021 MONTHLY EMPLOYEE PREMIUM</th>
<th>2022 MONTHLY EMPLOYEE PREMIUM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Employee Only</td>
<td>$84.41</td>
<td>$88.38</td>
</tr>
<tr>
<td>Employee +1</td>
<td>$242.02</td>
<td>$254.03</td>
</tr>
<tr>
<td>Family</td>
<td>$406.68</td>
<td>$427.19</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>HDHP/HSA PLAN</th>
<th>2021 MONTHLY EMPLOYEE PREMIUM</th>
<th>2022 MONTHLY EMPLOYEE PREMIUM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Employee Only</td>
<td>$76.00</td>
<td>$79.50</td>
</tr>
<tr>
<td>Employee +1</td>
<td>$218.53</td>
<td>$229.06</td>
</tr>
<tr>
<td>Family</td>
<td>$374.32</td>
<td>$392.27</td>
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</tbody>
</table>
Estimating a 0.3% increase due to higher claims expense. Administrative fees remain unchanged.

<table>
<thead>
<tr>
<th>2021 (current)</th>
<th>$1,695,108</th>
</tr>
</thead>
<tbody>
<tr>
<td>2022</td>
<td>$1,700,054</td>
</tr>
<tr>
<td>$ Change</td>
<td>$4,946</td>
</tr>
<tr>
<td>% Change</td>
<td>0.3%</td>
</tr>
</tbody>
</table>
### County Manager Recommendation

- County to absorb the entire increase.

<table>
<thead>
<tr>
<th>PREMIER PPO PLAN</th>
<th>CURRENT AND 2022 MONTHLY EMPLOYEE PREMIUM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Employee Only</td>
<td>$28.45</td>
</tr>
<tr>
<td>Employee +1</td>
<td>$53.60</td>
</tr>
<tr>
<td>Family</td>
<td>$92.02</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>EPO PLAN</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Employee Only</td>
<td>$22.05</td>
</tr>
<tr>
<td>Employee +Child(ren)</td>
<td>$54.53</td>
</tr>
<tr>
<td>Employee +Spouse</td>
<td>$41.74</td>
</tr>
<tr>
<td>Family</td>
<td>$84.65</td>
</tr>
</tbody>
</table>
VISION RENEWAL - EYEMED

Estimating a 5.6% increase due to higher claims cost. Administrative fees remain unchanged.

<table>
<thead>
<tr>
<th></th>
<th>VISION - EYEMED</th>
</tr>
</thead>
<tbody>
<tr>
<td>2021 (current)</td>
<td>$271,396</td>
</tr>
<tr>
<td>2022</td>
<td>$286,535</td>
</tr>
<tr>
<td>$ Change</td>
<td>$15,139</td>
</tr>
<tr>
<td>% Change</td>
<td>5.6%</td>
</tr>
</tbody>
</table>
County Manager Recommendation

- County to absorb the entire increase.

<table>
<thead>
<tr>
<th>VISION PLAN</th>
<th>CURRENT AND 2022 MONTHLY EMPLOYEE PREMIUM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Employee Only</td>
<td>$3.44</td>
</tr>
<tr>
<td>Employee +1</td>
<td>$8.43</td>
</tr>
<tr>
<td>Family</td>
<td>$15.12</td>
</tr>
</tbody>
</table>
# 2022 Active Employee Renewal

## Summary of 2022 Employer Cost

<table>
<thead>
<tr>
<th>PLAN</th>
<th>2021 (current)</th>
<th>COUNTY MANAGER RECOMMENDATION</th>
<th>DIFFERENCE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Medical – Kaiser</td>
<td>$13,424,963</td>
<td>$12,597,940</td>
<td>($827,023)</td>
</tr>
<tr>
<td>Medical – UHC</td>
<td>$11,717,934</td>
<td>$12,284,371</td>
<td>$566,383</td>
</tr>
<tr>
<td>Dental – Delta Dental</td>
<td>$464,902</td>
<td>$469,848</td>
<td>$4,946</td>
</tr>
<tr>
<td>Vision – EyeMed</td>
<td>$84,169</td>
<td>$99,308</td>
<td>$15,139</td>
</tr>
<tr>
<td>Hartford – Life/Disability</td>
<td>$2,243,315</td>
<td>$2,243,315</td>
<td>$0</td>
</tr>
<tr>
<td><strong>TOTALS:</strong></td>
<td><strong>$27,935,283</strong></td>
<td><strong>$27,694,782</strong></td>
<td><strong>($240,555)</strong></td>
</tr>
</tbody>
</table>
2022 EARLY RETIREE RENEWAL

Overview:

- Medical Kaiser – A 14.17% increase due to un-blending.
- Medical UHC – Overall, an increase of 7.3%.
- Dental – No increase. In a rate guarantee.
- Vision – A 5.6% increase.
# EARLY RETIREE RENEWAL - KAISER

<table>
<thead>
<tr>
<th>KAISER - HMO</th>
<th>2021 (current) MONTHLY PREMIUM</th>
<th>2022 MONTHLY PREMIUM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Retiree Only</td>
<td>$735.17</td>
<td>$839.41</td>
</tr>
<tr>
<td>Retiree +1</td>
<td>$1,543.85</td>
<td>$1,762.76</td>
</tr>
<tr>
<td>Family</td>
<td>$2,220.13</td>
<td>$2,534.93</td>
</tr>
</tbody>
</table>
# EARLY RETIREE RENEWAL - UHC

<table>
<thead>
<tr>
<th>EPO PLAN</th>
<th>2021 (current) MONTHLY PREMIUM</th>
<th>2022 MONTHLY PREMIUM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Retiree Only</td>
<td>$1,305.65</td>
<td>$1,380.02</td>
</tr>
<tr>
<td>Retiree +1</td>
<td>$2,739.54</td>
<td>$2,895.58</td>
</tr>
<tr>
<td>Family</td>
<td>$3,940.82</td>
<td>$4,165.28</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>DOCTOR'S PLAN</th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Retiree Only</td>
<td>$1,148.97</td>
<td>$1,214.41</td>
</tr>
<tr>
<td>Retiree +1</td>
<td>$2,410.79</td>
<td>$2,548.10</td>
</tr>
<tr>
<td>Family</td>
<td>$3,467.92</td>
<td>$3,665.45</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>HDHP/HSA PLAN</th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Retiree Only</td>
<td>$1,131.87</td>
<td>$1,196.34</td>
</tr>
<tr>
<td>Retiree +1</td>
<td>$2,374.91</td>
<td>$2,510.18</td>
</tr>
<tr>
<td>Family</td>
<td>$3,416.30</td>
<td>$3,610.89</td>
</tr>
</tbody>
</table>
Currently, early retirees receive a $50 monthly contribution.

Please note on the estimated costs:

• As an option proposed in the previous meeting, Kaiser enrollees would have the county contribution increase each year as the un-blending incrementally increases premiums.

• UHC enrollees would immediately receive the full county contribution beginning January 2022 (since their premiums are already un-blended and at a higher cost).
Options for County Contribution

- Kaiser – Can provide annual, incremental increases over 5-year un-blending period or provide full contribution starting in 2022.

<table>
<thead>
<tr>
<th>Monthly Contribution</th>
<th>Annual Cost at End of Un-Blending Period</th>
<th>Increase Annually in Increments of</th>
</tr>
</thead>
<tbody>
<tr>
<td>$50 Monthly Contribution</td>
<td>$45,600</td>
<td>n/a</td>
</tr>
<tr>
<td>$250 Monthly Contribution</td>
<td>$228,000</td>
<td>$40</td>
</tr>
<tr>
<td>$350 Monthly Contribution</td>
<td>$319,200</td>
<td>$60</td>
</tr>
<tr>
<td>$500 Monthly Contribution</td>
<td>$456,000</td>
<td>$90</td>
</tr>
</tbody>
</table>
RETIREE DENTAL RENEWAL – DELTA DENTAL

No increase. In a rate guarantee.

<table>
<thead>
<tr>
<th>DELTA DENTAL PPO+ PREMIER</th>
<th>CURRENT AND 2022 MONTHLY PREMIUM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Retiree Only</td>
<td>$39.70</td>
</tr>
<tr>
<td>Retiree +1</td>
<td>$79.70</td>
</tr>
<tr>
<td>Family</td>
<td>$119.16</td>
</tr>
</tbody>
</table>
Increase of 5.6% (same as active employees).

<table>
<thead>
<tr>
<th>VISION PLAN</th>
<th>CURRENT AND 2022 MONTHLY PREMIUM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Retiree Only</td>
<td>$5.27</td>
</tr>
<tr>
<td>Retiree +1</td>
<td>$12.89</td>
</tr>
<tr>
<td>Family</td>
<td>$23.14</td>
</tr>
</tbody>
</table>
# 2022 Medicare Retiree Renewal

*Changing from the UHC Medicare Advantage HMO plan in 2021*

<table>
<thead>
<tr>
<th>PLAN</th>
<th>2021 (current) MONTHLY PREMIUM</th>
<th>2022 MONTHLY PREMIUM</th>
<th>DIFFERENCE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Kaiser Sr. Advantage HMO</td>
<td>$221.26</td>
<td>$191.65</td>
<td>($29.61)</td>
</tr>
<tr>
<td>UHC Medicare Advantage PPO*</td>
<td>$443.29</td>
<td>$203.16</td>
<td>($240.13)</td>
</tr>
</tbody>
</table>
Would you like to adopt the County Manager recommendations of:

• Keeping employee Kaiser premiums the same as 2021.
• Keeping the UHC premium cost share between employees/Adams County the same as 2021. Both will share in the 4.9% increase.
• Have Adams County absorb the increases on the employee dental and vision plans.
• Approving all proposed plans/premiums for 2022.
SUMMARY

Decision on the Early Retiree Contributions:

• Increase to $250, $350 or $500 per month or another amount

• Kaiser
  • Provide annual, incremental contribution increases over 5-year un-blending period; or
  • Provide full contribution effective 2022

• UHC
  • Provide full contribution beginning 2022 (due to currently being un-blended); or
  • Provide annual, incremental contribution increases over a 5-year period (if also done for Kaiser plan)
## STUDY SESSION ITEM SUMMARY

<table>
<thead>
<tr>
<th>DATE OF STUDY SESSION:</th>
<th>September 21, 2021</th>
</tr>
</thead>
<tbody>
<tr>
<td>SUBJECT:</td>
<td>Veterans Memorial Budget Amendment for Early Package</td>
</tr>
<tr>
<td>OFFICE/DEPARTMENT:</td>
<td>Facilities</td>
</tr>
<tr>
<td>CONTACT:</td>
<td>Cyndi Stringham, Project Manager</td>
</tr>
<tr>
<td>FINANCIAL IMPACT:</td>
<td>$1,500,000.00</td>
</tr>
<tr>
<td>SUPPORT/RESOURCES REQUEST:</td>
<td>n/a</td>
</tr>
<tr>
<td>DIRECTION NEEDED:</td>
<td>Approval of a budget amendment in the amount of $1,500,000.00 for the commencement of construction in 2021</td>
</tr>
<tr>
<td>RECOMMENDED ACTION:</td>
<td>Approval from BoCC for Budget Amendment to commence construction</td>
</tr>
</tbody>
</table>

### DISCUSSION POINTS:

- To share updated renderings
- To demonstrate needed funds in order to commence construction in 2021
- To provide update on overall budget, still to be determined for utilities, sewer, restrooms, etc.
Adams County
Veterans Memorial
Facilities - Planning, Design, & Construction Division
Parks, Open Space, & Cultural Arts Department
Budget Amendment Presentation
September 21, 2021
Schedule (Estimated)

September 8, 2021  Groundbreaking Ceremony

2021 Aug.-Sept.  Finalizing site design, contracting, permitting, mobilization, project setup; developing budget and schedule;
Add Design of running restrooms and coordinating utilities

2021 Oct.-Dec.  Finalizing structural design, commencing on early construction packages

2022 Jan.-March  Earthwork, infrastructure

2022 Apr.-June  Commencement of features, steel, hardscapes
Budget Amendment - $1,500,000

To commence construction (items that will be completed) in 2021:

- Mobilization/Setup
- Insurance & Bonding
- Erosion Control
- Demolition/Existing Site Work
- Earthwork – 50%
- Stormwater
- Shoreline Stabilization
- Design Restrooms and Site Utilities
- Groundbreaking Ceremony
Overall Estimated Budget

2021 - $1.5M
2022 - $6.0M

- Earthwork
- Hardscapes
- Parking Lot
- Boulder Work
- Landscaping/Irrigation
- Site Furnishings
- Battleship Amenities, Features, Structures

TBD - Utilities to Site – Electrical, Lift Station, Sewer, etc. for Restrooms
Renderings
Renderings
Renderings
Renderings
Renderings
Renderings
Renderings
Any Questions?