

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the year ended Dec. 31, 2011



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

**ADAMS COUNTY, COLORADO** 

For The Year Ended December 31, 2011

Board of County Commissioners
W.R. "Skip" Fischer, Chairman
Alice J. Nichol
Erik Hansen

County Administrator

James Robinson

Director of Finance/Information Technology Richard C. Lemke

General Accounting Manager Mary N. Ha

Accountants

Laurie Arellano, Lynn Cruz, Denise Johnson, Osgood McCollum

Issued by:
Finance & Information Technology Department

#### Adams County, Colorado Comprehensive Annual Financial Report For the Year Ended December 31, 2011

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### MISSION

To responsibly serve the Adams County community with integrity and innovation

### Richard C. Lemke



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June 29, 2012

To the Board of County Commissioners and to the Citizens of Adams County, Colorado:

The Comprehensive Annual Financial Report of Adams County, Colorado, for the fiscal year ended December 31, 2011, is hereby submitted. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the management of Adams County (hereafter referred to as the County). To provide a reasonable basis for making these representations, management of the County has established internal controls designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with Generally Accepted Accounting Principles (GAAP). Because the cost of internal controls should not outweigh the benefits, the County's internal controls have been designed to provide reasonable assurance that the financial statements will be free from material misstatements. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the County. Disclosures necessary to enable the reader to gain an understanding of the County's financial activities have been included.

The County is required by <u>Local Government Uniform Accounting Law</u>, Colorado Revised Statutes, to have an annual audit conducted in accordance with generally accepted auditing standards by an independent certified public accountant licensed to practice in Colorado. The audit report must be completed and submitted to the County within six months of the end of the fiscal year, which is December 31st. The County must then submit the audit report to the Office of State Auditor within thirty days of completion.

The County is also required to undergo an annual single audit in conformity with the provisions of the Single Audit Act of 1984, the Single Audit Act Amendments of 1996, and U.S. Office of Management and Budget Circular A-133, <u>Audits of States, Local Governments and Non-Profit Organizations</u>. Information related to this single audit, including the Schedule of Expenditures of Federal Awards and the auditors' report thereon, are included in the single audit section of this report.

The County's financial statements have been audited by CliftonLarsonAllen LLP, a licensed certified public accounting firm. The goal of the independent audit is to provide reasonable assurances that the County's financial statements for the fiscal year ended December 31, 2011 are free of material misstatements. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the County's financial statements for the fiscal year ended December 31, 2011 are presented fairly and in conformity with GAAP. The independent auditors' report is presented on the first page of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found beginning on page 3 of the report.

#### **Profile of Adams County**

Adams County, a political subdivision of the State of Colorado, was organized under the statutes of the State. The County was organized over one hundred years ago on November 15, 1902. The Board of County Commissioners held their first meeting in Brighton on December 4, 1902. Over time, western Adams County has grown from an agricultural region of truck gardens and dairy farms to a complex urbanized corridor of towns and cities. The eastern end of the County, still mostly agricultural land, has also seen increasing development in recent years.

Located on the Great Plains of northeastern Colorado just east of the Front Range of the Rocky Mountains, Adams County is one of six counties that surround the City and County of Denver and make up the Denver Metropolitan Area. The County, approximately eighteen miles wide and seventy-two miles long, totals 1,182 square miles. It is topographically characterized by a series of valleys separated by gently rolling uplands. The County includes a number of growing municipalities: Brighton (the county seat), Commerce City, Northglenn, Federal Heights, Thornton, Bennett, and portions of Aurora, Westminster, Arvada, and Lochbuie.

Agricultural activities continue as the single largest land use throughout the County, accounting for more than three quarters of the land area. Most irrigated farmland is located in the northwest section of the County, where an extensive network of canals and ditches support crops in our semi-arid climate. The central portion of the County primarily produces wheat, while the eastern area provides pasture for animals.

A three-member Board of County Commissioners (the Board), elected at large with a residency requirement within a specified district, governs the County. The Board is required by statute to hold at least two meetings in each week of the year, except during the months of July and August, when only two meetings each month are required. Currently, the Board holds its regular meetings and public hearings on Mondays and Wednesdays. The Board administers all County functions, appoints other boards and commissions, and attends and represents the County as directors of regional and county

organizations. The Board acts as the County's legislative body while an appointed County Administrator acts as the chief administrative officer of the County.

Other locally elected officials include the Assessor, Clerk and Recorder, Coroner, Sheriff, Surveyor, Treasurer, and District Attorney. These elected officials govern specific county services and establish policies based on the local community needs and preferences. The County also has a Public Trustee who is appointed by the Governor. The County provides a full range of services, including judicial and public safety; construction and maintenance of highways, streets and other infrastructure; parks and recreation; planning and development; employment and social services; and general administrative services.

The County has two component units for which it is considered to be financially accountable. Blended component units, although legally separate entities, are part of the County's operations. The County's blended component unit is the Adams County Building Authority. The Front Range Airport Authority is a discretely presented component unit and is reported separately in the government-wide financial statements to emphasize a legal separation from the primary government. Additional information on each of these component units can be found in Note 1-A, page 31 in the notes to the basic financial statements.

The annual budget serves as the foundation for the County's financial planning and control. All County departments and elected offices submit requests for appropriation in early August to the Finance Department. These requests are used as the starting point for developing a proposed budget that is presented to the Board of County Commissioners on or before October 15. Public hearings are conducted and a final budget is legally enacted no later than December 31, the close of the County's fiscal year. Additional information on the County's budget process can be found in the notes to the required supplementary information on page 70.

Any revisions that alter total expenditures of any fund or spending agency require supplemental appropriation which is subject to public hearing and citizen response. Any revisions that alter the total expenditures require an appropriation resolution by the Board.

#### **Factors Affecting Economic Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the economic environment within which the County operates.

#### Local economy

Both Colorado and Adams County are experiencing slow economic growth going into 2012. According to the U.S. Bureau of Economic Analysis GDP growth for the Denver Metro Area in 2011 was 2.7% and is forecasted to slow slightly to 2.5% in 2012. This is still above the national forecasted GDP of 2.4%. Adams County retains its position as one of the Colorado counties with the highest rates of unemployment, the U.S. Bureau of Labor Statistics shows Adams County's unemployment in 2011 to be 9.7%, while the metro area's unemployment was 8.3%. During the last ten years, the

unemployment rate in Adams County has varied between a low of 4.3% in 2007 to a high of 10.2% in 2010. Sustained high unemployment is projected through 2012 for Adams County.

Adams County is growing faster than the State of Colorado. According to the U.S. Census Bureau, the rate of population growth from 2008 to 2010 in Colorado was 1.4 %, ranking 4<sup>th</sup> among states for rate of growth. The U.S. Census Bureau estimates Adams County's general population will grow at a rate of 1.7% in 2011, ranking 3<sup>rd</sup> in the state for rate of growth. While Adams County is growing faster than most of the large counties and the state, its population of persons below federal poverty level is growing as fast as its general population. The population of Adams County has grown 21.4% between 2001 – 2010 and the growth of persons below the federal poverty level has grown by 86.4% during that same time period.

Adams County enjoys the same reputation as its counterpart counties of Colorado by having a well educated workforce. 50% have attended at least some college and 20% hold a Bachelor's degree or higher. The County's population is younger than the national average, with the median age of 32.1. This skilled workforce, combined with the availability of quality commercial real estate, a growing transportation system, and many institutions of higher learning, are some of the ways the Metro Area and Adams County make themselves very attractive to businesses. Adams County is poised to grow substantially with the largest amount of undeveloped land within close proximity to the Denver city center.

Some of the major industries located in Adams County include wholesale trade, construction, manufacturing, healthcare facilities, satellite television communication, telecommunication research and development, transportation and food distribution as well as several financial institutions.

The nominal projected growth in local GDP, modest growth in construction, an expected increase in sales tax revenues and projected growth in jobs should result in a slow recovery for the local 2012 economy.

#### Long-term financial planning

A growing community necessarily drives a growing need for infrastructure capacity. Adams County continues to plan for growing transportation needs. The county will be a beneficiary of the Regional Transportation District's (RTD) FasTracks project. This project will include the building of three light rail or commuter rail lines in addition to bus rapid transit lines through the county over the next ten years. In 2011 the Pecos St grade separation was completed allowing citizens to bypass the trains that cross there and allow for future expansion of the FasTracks project.

In early 2011, the county opened its new Government Center which is planned to function as a single point of service and making access to the County Government more convenient for citizens. A sales tax extension was approved by the voters in 2006 to pay for this building as well as future planning building projects and countywide transportation projects. In 2012, the County will begin building a shooting range and sheriff's training facility that will function not only to train the county's officers, but also various police forces around the state.

Foresight with fiscal discipline has brought Adams County through this historically challenging two years of recession and post-recession economies. The recovery from the recession has not returned revenues to pre-recession levels. Nevertheless, Adams County emerges from a recession period in exceptionally good condition.

Adams County Economic Development reports in 2011 a population of 441,603 with a growth to 692,000 by 2035. The Denver Regional Council of Government estimates Adams County to be one of the fastest growing counties in Colorado, with approximately 250,000 new jobs by 2035. This future growth requires strategic planning. Adams County has taken the lead role in creating a countywide housing plan by taking a proactive look at current housing conditions and future housing needs through the Balanced Housing Plan. This plan reflects Adams County's commitment to collaborate with its cities and will provide insight to new housing development and balances the demand created by job growth for Adams County residents.

The County continues a disciplined adherence to fiscal policy ensuring maintenance of a reserve that equips decision makers with the resources to successfully navigate the current economic downturn and anticipated "new normal" economic condition. The County continues to meet its yearly obligations and maintains a solid credit rating. The County's willingness and ability to honor its financial obligations remains uncompromised.

#### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Adams County for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2010. This is the twenty-fifth consecutive year the County has received the prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. Such reports must satisfy both Generally Accepted Accounting Principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to Certificate of Achievement Program requirements, and are submitting it to GFOA to determine its eligibility for another award.

In addition, the County also received the GFOA's Distinguished Budget Presentation Award for its annual budget document for the fiscal year beginning January 1, 2011. In order to qualify for the Distinguished Budget Presentation Award, the County's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, communications device, and an operations guide.

The preparation of this CAFR is made possible by the dedicated service of the entire staff of the Finance Department. Particular gratitude is expressed to Ms. Mary Ha, Ms. Lynn Cruz, and Ms. Denise Johnson of the Finance Department. I also want to thank Ms. Brigitte Grimm and Ms. Sandy Brookman of the Treasurer's Office, Mr. Osgood McCollum of the Social Services Department, and Ms. Sue Bauserman for her administrative support. The staff of the independent auditing firm,

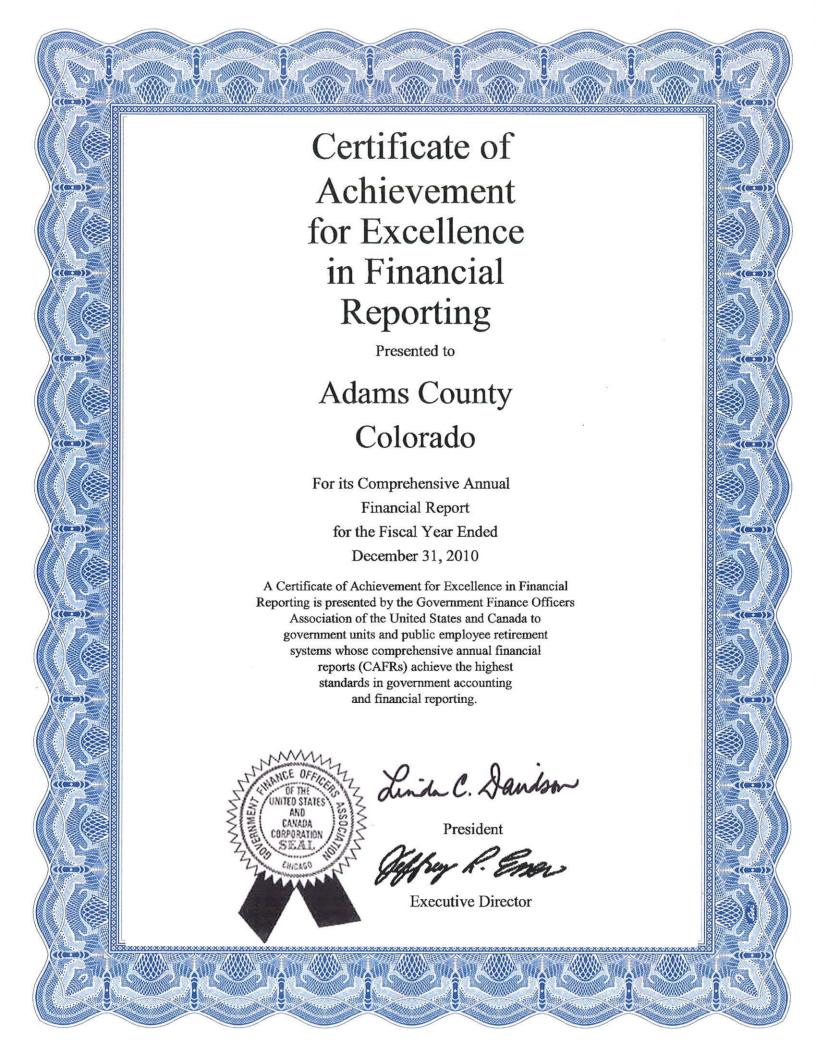
CliftonLarsonAllen LLP, are especially worthy of recognition, as they have contributed greatly to the excellence of this report.

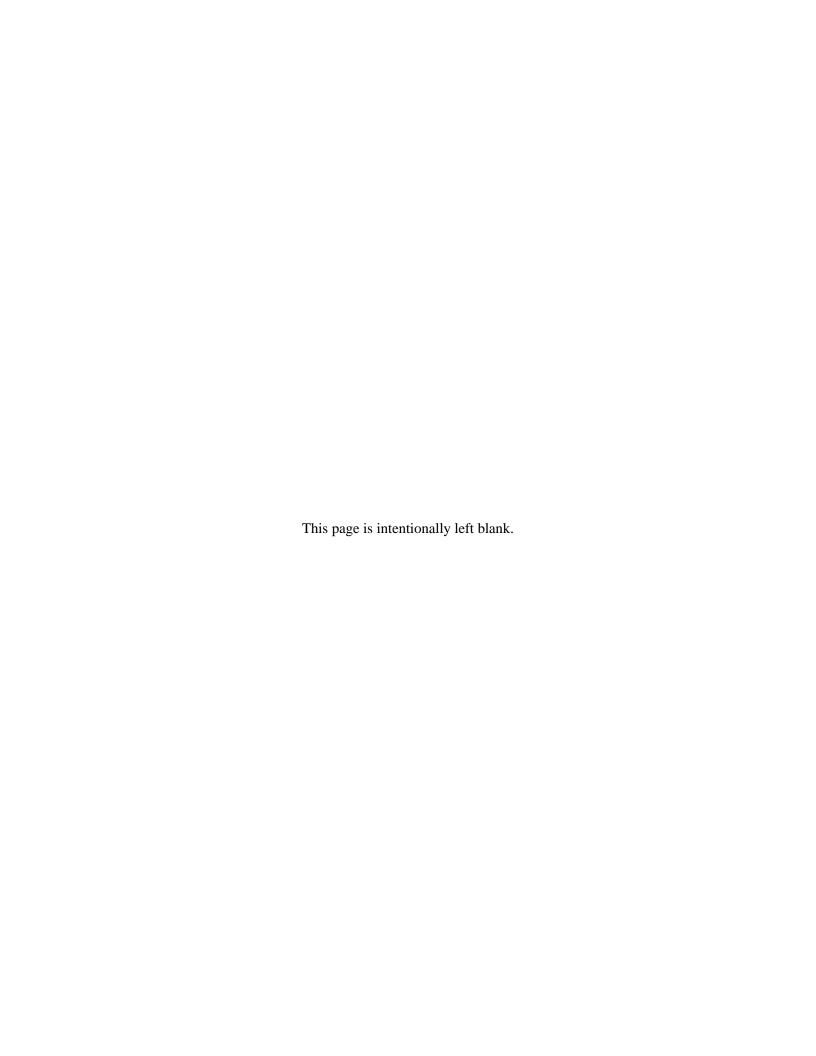
Due credit should also be given to the Board of County Commissioners and other elected officials of the County for their diligent commitment in planning and conducting the operations of the County in a responsible and progressive manner.

Respectfully submitted,

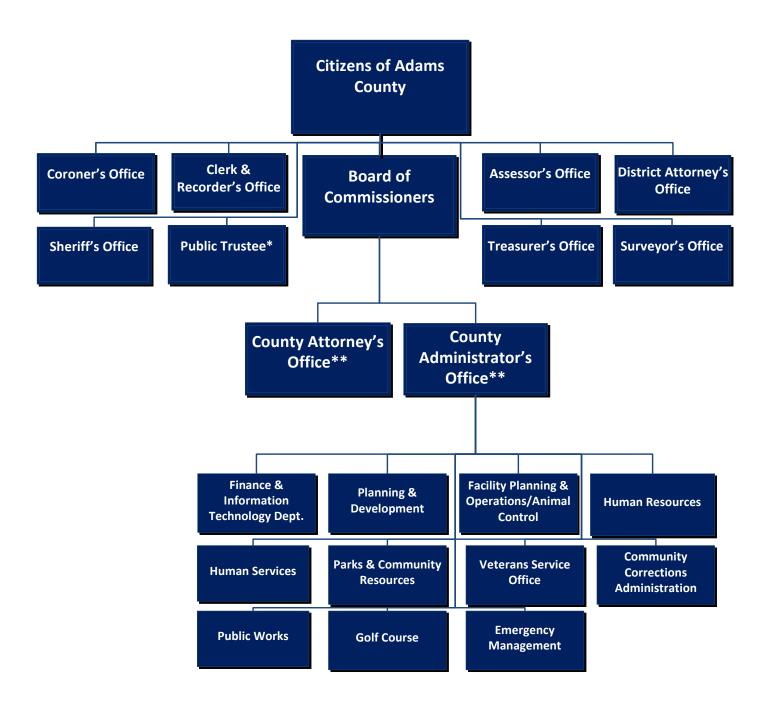
Richard C. Lemke

**Director of Finance & Information Technology** 





## Adams County Government Organizational Chart



<sup>\*</sup>Appointed by Governor

<sup>\*\*</sup>Appointed by County Commissioners

## ADAMS COUNTY LISTING OF PRINCIPAL OFFICIALS

#### **BOARD OF COUNTY COMMISSIONERS**

W.R. "Skip" Fischer, District 1
Alice J. Nichol, District 2
Erik Hansen, District 3

#### **CLERK AND RECORDER**

Karen Long

#### **ASSESSOR**

Gil Reyes

#### **TREASURER**

**Brigitte Grimm** 

#### **DISTRICT ATTORNEY**

Donald S. Quick

#### **SHERIFF**

Doug Darr

#### **CORONER**

Monica Broncucia-Jordan

#### **PUBLIC TRUSTEE**

Carol Snyder

#### **SURVEYOR**

**Tim Thoms** 

## VISION

To provide our community a safe, healthy environment to work, raise families and build businesses

CliftonLarsonAllen LLP www.cliftonlarsonallen.com



#### **Independent Auditor's Report**

Board of County Commissioners Adams County, Colorado

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Adams County, Colorado as of and for the year ended December 31, 2011, which collectively comprise Adams County, Colorado's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Adams County, Colorado's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the discretely presented component unit were not audited in accordance with *Government Auditing Standards*. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Adams County, Colorado as of December 31, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2012 on our consideration of Adams County, Colorado's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and other postemployment benefits information on pages 3 through 15 and 63 through 68 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Adams County, Colorado's basic financial statements. The supplementary statements and schedules and local highway finance report listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements. The supplementary statements and schedules, local highway finance report, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The introductory section and statistical section listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Greenwood Village, Colorado

Clifton Larson Allen LLP

June 29, 2012

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The Management's Discussion and Analysis for Adams County (hereafter referred to as the County) offers readers a narrative overview and analysis of the County's financial activities for the fiscal year ended December 31, 2011. Readers are encouraged to consider the information presented here in conjunction with the additional information furnished in the letter of transmittal, financial statements, and notes to the basic financial statements.

#### FINANCIAL HIGHLIGHTS

- The County's assets exceeded liabilities at the close of 2011 by \$791,793,304. Of this amount, \$151,781,348 is unrestricted and available to meet the County's ongoing obligations to citizens and creditors.
- Net assets increased by \$14,877,733 in 2011.
- As of the end of 2011, the County's governmental funds recorded a decrease in fund balance of \$8,487,311 compared to the prior year.
- Total fund balance of the General Fund, the chief operating fund of the County, increased in 2011 to \$118,260,829 due to the transfer of fund balance from two special revenue funds that the County consolidated into the general fund as a result of the implementation of GASB 54. Without the transfer, fund balance would have decreased by \$649,032.
- The County completed the construction of the Government Center. This project is instrumental in accommodating growth and maintaining the high quality services offered by the County now and in the future.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. Additionally, this report contains other supplementary information that supports the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the County's finances. These statements are prepared in a manner similar to that of a private-sector business using the accrual basis of accounting and economic resources measurement focus.

The Statement of Net Assets presents information on all of the County's assets and liabilities. The difference between the two is reported as net assets. Over time, trend analysis relating to the increases and decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information that shows how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements clearly distinguish governmental activities from business-type activity. Governmental activities can be described as functions of the County that are principally supported by taxes and intergovernmental revenues. The governmental activities of the County include general government, public safety, county funded human services, public works, culture and recreation, health and welfare, urban housing and redevelopment, conservation of natural resources, and economic opportunity. In contrast, business-type activities are functions that are intended to recover all or a significant portion of their costs through user fees or charges. The only business-type activity of the County is the operation of the Riverdale Golf Courses.

The government-wide financial statements encompass not only the financial activities of the County (also referred to as the primary government), but also the financial activity of the legally separate Front Range Airport Authority. Financial information for this discretely presented component unit is reported separately from the financial information presented for the primary government itself. The Adams County Building Authority, although legally separate, functions as part of the County's operations and has been included as a blended component of the primary government.

The government-wide financial statements can be found on pages 18-19 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to assure and demonstrate compliance with legal requirements. The funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds account for the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements follow the modified accrual basis of accounting and the current financial resources measurement focus to report the financial activities of the County's funds.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. The Governmental Funds Balance Sheet provides a reconciliation to the net assets of governmental activities, and the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances provides a reconciliation to the change in net assets of governmental activities.

The County maintained 15 individual governmental funds in 2011. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Road and Bridge Fund, Social Services Fund, and Capital Facilities Fund all of which are considered to be major funds. Data from the other 11 non-major governmental funds are combined into a single, aggregated column called "Other Governmental Funds." Individual fund data for each of these non-major governmental funds are provided in the form of combining statements.

The basic governmental funds financial statements can be found beginning on page 21 of this report.

**Proprietary funds.** The County maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activity in the government-wide financial statements. The County uses an enterprise fund to account for the operation of the two Riverdale Golf Courses. Internal service funds accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its equipment services (fleet) program and its insurance programs. The County's

internal service funds provide services for the governmental functions rather than business-type functions. They have been included as a part of the governmental activities presentation in the government-wide financial statements.

Proprietary funds provide the same business-like type of information as the government-wide financial statements, only in greater detail. The proprietary fund financial statements provide separate information for the Golf Course Fund, which is considered to be a major fund for the County. Conversely, both internal service funds are aggregated into a single presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements. The basic proprietary fund financial statements can be found on pages 24-26 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties separate from the County. Fiduciary funds are not reflected in the government-wide financial statements because resources in those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that of proprietary funds. The County reports the Treasurer's Agency Fund, Clerk's Agency Fund, and the Public Trustee's Agency Fund as fiduciary funds. The basic fiduciary funds statement is found on page 27 of this report.

**Notes to the basic financial statements.** The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 29-62 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information, as well as combining and individual fund statements and schedules that can be found on pages 63-96. Details of the original budgets, final budgets, and actual amounts are found in this section.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, trends in net assets may, over time, serve as a useful indicator of a government's financial position. The County's assets exceeded its liabilities by \$791,793,304 at the close of 2011. The financial condition of the County remains healthy.

76% of the County's net assets, \$600,261,385 reflect investment in capital assets (e.g., land, buildings and improvements, machinery and equipment, and software) less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens. Consequently, these assets are not available for future spending. Although the County's investment in capital assets is reported net of related debt, resources needed to repay such debt must normally be provided from other sources, since the capital assets themselves generally cannot be used to liquidate these liabilities.

An additional portion of the County's net assets, \$39,750,571, represents resources that are subject to external restrictions on their use. For more information on the net asset restriction, please see Note 1-D.4 on page 35 of the notes to the basic financial statements. The remaining balance of unrestricted net assets, \$151,781,348, may be used to meet the County's ongoing obligations to citizens and creditors.

The County experienced an increase in net assets for the government as a whole, for both governmental activities in the amount of \$14,862,774 and business-type activities in the amount of \$14,959.

#### **Adams County Net Assets**

|   |                | nmental        |              | ss-Type      |                |                |  |
|---|----------------|----------------|--------------|--------------|----------------|----------------|--|
|   | Act            | ivities        | Act          | ivity        | Total          |                |  |
|   | 2011           | 2010           | 2011         | 2010         | 2011           | 2010           |  |
|   |                |                |              |              |                |                |  |
| Current and Other Assets                        | \$ 366,419,207 | \$ 373,989,362 | \$ 3,637,849 | \$ 3,434,573 | \$ 370,057,056 | \$ 377,423,935 |  |
| Capital Assets                                  | 727,832,911    | 706,033,964    | 7,738,452    | 7,954,054    | 735,571,363    | 713,988,018    |  |
| Total Assets                                    | 1,094,252,118  | 1,080,023,326  | 11,376,301   | 11,683,250   | 1,105,628,419  | 1,091,411,953  |  |
|   |                |                |              |              |                |                |  |
| Long-term Liabilities Outstanding               | 169,552,870    | 173,201,587    | -            | -            | 169,552,870    | 173,201,587    |  |
| Other Liabilities                               | 144,275,292    | 141,516,895    | 6,953        | 34,238       | 144,282,245    | 141,551,133    |  |
| Total Liabilities                               | 313,828,162    | 314,718,482    | 6,953        | 34,238       | 313,835,115    | 314,752,720    |  |
|   |                |                |              |              |                |                |  |
| Net Assets:                                     |                |                |              |              |                |                |  |
| Invested in Capital Assets, Net of Related Debt | 592,522,933    | 557,397,767    | 7,738,452    | 7,954,054    | 600,261,385    | 565,351,821    |  |
| Restricted                                      | 39,750,571     | 50,731,051     | -            | -            | 39,750,571     | 50,731,051     |  |
| Unrestricted                                    | 148,150,452    | 157,176,026    | 3,630,896    | 3,400,335    | 151,781,348    | 160,576,361    |  |
| Total Net Assets                                | \$ 780,423,956 | \$ 765,304,844 | \$11,369,348 | \$11,354,389 | \$ 791,793,304 | \$ 776,659,233 |  |

#### **Adams County Change in Net Assets**

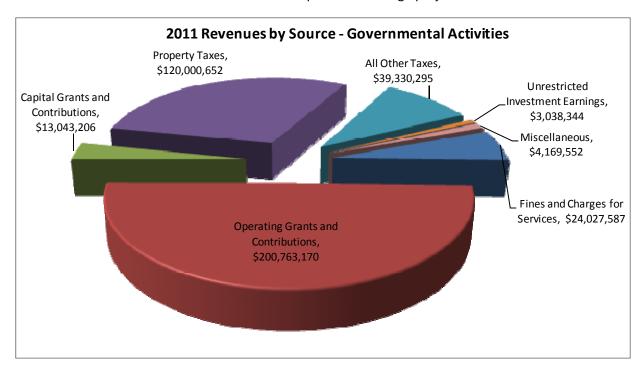
|   | Governmental   |               | Busines             | ss-Type      |               |                       |  |
|---|----------------|---------------|---------------------|--------------|---------------|-----------------------|--|
|   | Activities     |               | Acti                | vity         | Total         |                       |  |
|   | 2011 2010      |               | 2011                | 2010         | 2011          | 2010                  |  |
| Devianues                                   |                |               |                     |              |               |                       |  |
| Revenues:                                   |                |               |                     |              |               |                       |  |
| Program Revenues:                           | ć 24.027.507   | ć 22 027 002  | ć 2.022.44 <b>7</b> | ć 2.020.454  | ć 26 0E0 704  | ć 26.64 <b>7.</b> 457 |  |
| Fines and Charges for Services              | \$ 24,027,587  | \$ 23,827,003 | \$ 2,823,117        | \$ 2,820,454 | \$ 26,850,704 | \$ 26,647,457         |  |
| Operating Grants and Contributions          | 200,763,170    | 200,532,429   | -                   | -            | 200,763,170   | 200,532,429           |  |
| Capital Grants and Contributions            | 13,043,206     | 12,662,538    | -                   | -            | 13,043,206    | 12,662,538            |  |
| General Revenues:                           |                |               |                     |              |               |                       |  |
| Property Taxes                              | 120,000,652    | 120,948,144   | -                   | -            | 120,000,652   | 120,948,144           |  |
| All Other Taxes                             | 39,330,295     | 37,629,085    | -                   | -            | 39,330,295    | 37,629,085            |  |
| Unrestricted Investment Earnings            | 3,038,344      | 3,487,202     | 4,590               | 7,375        | 3,042,934     | 3,494,577             |  |
| Gain on Sale of Capital Assets              | -              | 799,263       | -                   | -            | -             | 799,263               |  |
| Miscellaneous                               | 4,169,552      | 5,106,032     |                     | -            | 4,169,552     | 5,106,032             |  |
| Total Revenues                              | 404,372,806    | 404,991,696   | 2,827,707           | 2,827,829    | 407,200,513   | 407,819,525           |  |
| _   |                |               |                     |              |               |                       |  |
| Expenses:                                   |                |               |                     |              |               |                       |  |
| General Government                          | 60,112,427     | 61,728,753    | -                   | -            | 60,112,427    | 61,728,753            |  |
| Public Safety                               | 70,374,242     | 72,666,075    | -                   | -            | 70,374,242    | 72,666,075            |  |
| County Funded Human Services                | 3,244,279      | 3,398,031     | -                   | -            | 3,244,279     | 3,398,031             |  |
| Public Works                                | 34,414,275     | 34,492,821    | -                   | -            | 34,414,275    | 34,492,821            |  |
| Culture and Recreation                      | 3,815,451      | 3,906,242     | -                   | -            | 3,815,451     | 3,906,242             |  |
| Health and Welfare                          | 189,256,037    | 181,712,150   | -                   | -            | 189,256,037   | 181,712,150           |  |
| Urban Housing and Redevelopment             | 3,983,241      | 7,220,801     | -                   | -            | 3,983,241     | 7,220,801             |  |
| Conservation of Natural Resources           | 12,258,504     | 7,235,950     | -                   | -            | 12,258,504    | 7,235,950             |  |
| Economic Opportunity                        | 5,249,905      | 8,436,630     | -                   | -            | 5,249,905     | 8,436,630             |  |
| Interest Expense                            | 7,141,671      | 7,184,199     | -                   | -            | 7,141,671     | 7,184,199             |  |
| Golf Course                                 | -              | -             | 2,472,748           | 2,392,530    | 2,472,748     | 2,392,530             |  |
| Total Expenses                              | 389,850,032    | 387,981,652   | 2,472,748           | 2,392,530    | 392,322,780   | 390,374,182           |  |
|   |                |               |                     |              |               |                       |  |
| Increase in Net Assets Before Special Items | 14,522,774     | 17,010,044    | 354,959             | 435,299      | 14,877,733    | 17,445,343            |  |
| Transfers                                   | 340,000        | 340,000       | (340,000)           | (340,000)    | -             |                       |  |
| Change in Net Assets                        | 14,862,774     | 17,350,044    | 14,959              | 95,299       | 14,877,733    | 17,445,343            |  |
| Net Assets - Beginning (Restated)           | 765,561,182    | 747,954,800   | 11,354,689          | 11,259,090   | 776,915,871   | 759,213,890           |  |
| Net Assets - Ending                         | \$ 780,423,956 | \$765,304,844 | \$11,369,648        | \$11,354,389 | \$791,793,604 | \$776,659,233         |  |

**Governmental activities.** Governmental activities contributed to a County net asset increase of \$14,862,774 in 2011. Key elements are as follows:

#### **REVENUES**

- Revenues from Fines and Charges for Services increased by \$200,584 in 2011 to \$24,027,587
- Revenue from operating grants, capital grants and contributions increased by \$611,409 in 2011. The net increase was a result of various changes in funding from State and Federal agencies. A decrease in highway construction funding was due to completion of a large road project. Some decreases were associated with the completion of American Recovery and Reinvestment Act programs. Finally a portion of this increase can be accounted for in the health and welfare function, particularly in Social Services. Effects of the economic malaise continue to increase expenditures required for benefits which results in a corresponding increase in Federal funding the County receives for these programs.

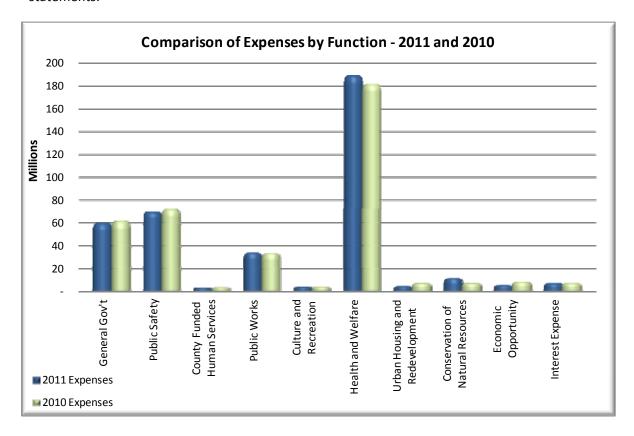
- Property tax revenue, accounting for 30% of the County's total revenues, shrank an additional 0.78%, or approximately \$1 million to \$120 million in 2011. The decline in property tax revenue is attributable to the decrease in assessed value in the County due to falling real estate values.
- Revenue from investment earnings decreased by \$448,858 or 13% in 2011 compared to 2010. Low interest rates continue to impact the County's investment earnings for the year.
- Miscellaneous income which includes rents, royalties, franchise fees and contributions and donations decreased by almost \$1,000,000 in comparison to 2010 primarily due to the decline in contributions and donations that were received in 2010 to fund pedestrian bridge projects.



#### **EXPENSES**

- Expenses for all governmental activities in 2011 total \$389,850,032, which represents an increase of less than 1% over 2010.
- Expenses in the general government function decreased by \$1.6 million or 2.6%. This decrease is
  attributable to ongoing efforts to reduce costs as well as the reduction in costs that were associated
  with the building and move into the Government Center. More detail on the expenses of the general
  government function can be found in the discussion of the General Fund on page 12 of the MD&A.
- A \$2.2 million decrease in public safety function expenses can be attributed to cuts made across many
  areas of public safety to address budget shortfalls. One half of the decrease is attributable to the Sheriff
  Corrections department which includes the Detention Center. Policies and staffing issues continue to be
  reviewed in order to address revenue reductions.
- The health and welfare function expenses increased by \$7.5 million in 2011. As the economy continues
  to struggle, more families qualify for services and therefore higher expenditures are necessitated. The
  County received increased revenue from Federal grants to support these expenditures.

- The County's urban housing and redevelopment function experienced a \$3.2 million decrease in expenses, or 45% during 2011. This is primarily due to project completions in the previous year.
- Conservation of Natural Resource expenses increased 69% over 2010. Projects across many of the cities in the County were completed in 2011 including the Park Center Open Space and Hawn-Hewit Open Space acquisitions by the City of Westminster totaling \$1.8 million. \$300,000 was awarded to the City of Brighton for open space around a new Aquatic Park. The City of Thornton was awarded \$2.0 million for open space surrounding Signal Ditch Park.
- Interest expense decreased minimally between 2010 and 2011. The County continues to make interest
  payments on certificates of participation from 2003, 2009 and 2010. For more information on the
  County's certificates of participation, see Note 4-D.2 on page 55 in the notes to the basic financial
  statements.



**Business-type activity.** The net assets for the County's business-type activity (the Riverdale Golf Courses) increased by \$14,959 as the result of a decrease in depreciation expense. Ending net assets reached \$11,369,348.

2011 Business-type activity revenues totaling \$2,823,117 reflect a less than 1% increase from 2010. Revenue from charges for services went down by \$12,919, attributable to fewer rounds of golf played. Revenue from investment earnings decreased by \$2,785, a decline experienced on all County investments as a result of low interest rates. These decreases were offset by an insurance recovery of \$21,254.

The 2011 Riverdale Golf Course expenses increased \$80,218 from 2010, a 3.35% change. Management fees, minor supplies and equipment expenses were the major components of increased expenditures.

#### FINANCIAL ANALYSIS OF THE GOVERNMENTAL FUNDS

As noted earlier, the County uses fund accounting to assure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the County reported combined ending fund balances of \$203,788,636 for its governmental funds, a decrease of \$8,487,311 in comparison with the prior year (as restated). Approximately 75% or \$152,973,565 of the total fund balance constitutes unrestricted fund balance (committed, assigned and unassigned). The remainder of fund balance is restricted indicating that it is not available for new spending because it has been committed to external entities or contracts. For more information on the County's restrictions, commitments and assignment of fund balance please see Note 1-D.11 on page 39 of the notes to the basic financial statements.

The General Fund is the chief operating fund of the County. At the end of the current fiscal year, total fund balance in the General Fund was \$118,260,829. Fund balance increased by \$6,412,722 during the year. Key factors contributing to the change in fund balance and the changes in revenues and expenditures include:

- Fund Balance from two funds that no longer comply with the definition of a special revenue fund pursuant to Governmental Accounting Standards Board Statement 54 was collapsed into the general fund. The total amount increased beginning general fund balance by \$7,061,754.
- Property tax revenue decreased by \$773,247 in 2011. As discussed in the governmental activities
  revenue section, the decline in the value of real estate properties contributed to this decrease. This
  component had the greatest impact on the overall decrease in revenue of \$745,025 in the general fund.
- Revenue from interest earnings in the General Fund increased by \$111,472.
- Total expenditures of the General Fund decreased by \$3.58 million, or 2.4%, from 2010. The County continues the review of department expenditures for savings potential. A significant part of the savings were driven by holding vacant positions open and eliminating several positions.
- Functions that realized the greatest savings over 2010 were general government, in which most
  departments reduced expenditures with an average decrease of 3.5%; Public Safety with an average
  decrease of 2.4%; and Public Works with a 40% reduction as a result of fewer drainage related
  construction projects being completed in 2011.

The fund balance of the Road and Bridge Fund as of the end of 2011 is \$20,231,723. This represents a decrease of \$10,772,962 from 2010. Factors contributing to this decrease include:

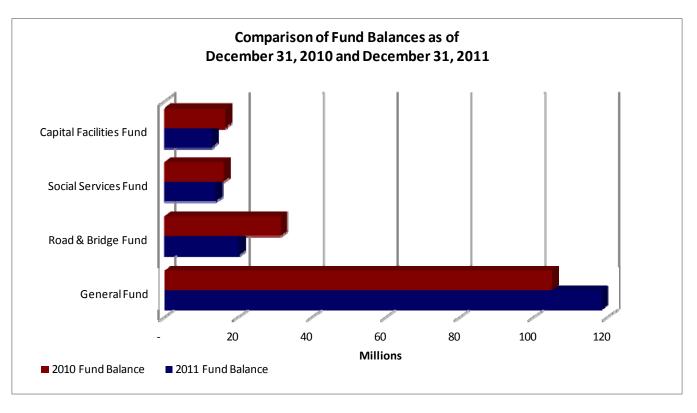
- Total capital outlay was \$25,981,591 in 2011, 88% higher than in the previous year. The increase was
  the result of the increased expenditures on multiyear projects including the Pecos Street improvements
  between I-76 to 52<sup>nd</sup> avenue and Washington Street Phase III improvements.
- Other expenditures of the Road and Bridge Fund decreased by \$932,229 or 4% in 2011. Revenue decreased 1.85%; a significant portion of the decrease was in Specific Ownership tax collections which

- decreased \$278,528. Federal grants decreased \$1.5 million but were partially offset by local grants and contributions of \$1.4 million. This funding was for the Pecos Street road and bridge project.
- The Road and Bridge Fund will have a carryover of approximately \$16 million in projects not completed in 2011. Multi-year projects are budgeted at 100% for the current year and any remaining appropriation is carried over to subsequent year's budget. Projects that will be carried over include improvement and expansion of Washington Street and the Pecos Street Grade Separation project.

Total fund balance for the Human Services Fund decreased by \$2,874,412 to \$14,043,076 in 2011. Planned fund balance spending for costs not eligible for federal funding, such as the Human Services Agency Grants, operating costs of the Food Distribution Center and special transportation subsidy, represent approximately \$820,000 of the decrease. Additionally, available federal and state funding for the Supplemental Food Assistance Program (SNAP), Medicaid eligibility determination, Adult Protective Services, Child Welfare Services and Adult Financial Assistance programs were insufficient to address the needs in the County. Demand for social services is inversely proportional to the economic climate, so citizen service requirements drove the need for use of County resources.

The fund balance of the Capital Facilities Fund at the end of 2011 is \$12,966,286, a decrease of \$3,604,152 from 2010. This fund accounts for the construction of specific facilities planned in the County. The Government Center was completed in the January 2011 with most departments and elected officials moving into the building by the end of February. The transition of some personnel continued through the end of 2011.

- Total revenues of the Capital Facilities Fund were \$12.3 million in 2011. Most of this revenue is from the sales tax designated for the construction and operation of capital facilities in the County.
- Total expenditures of the Capital Facilities Fund were \$3.9 million, a decrease of \$43 million, compared
  to 2010 when the Government Center was substantially completed. In 2010, \$47.0 million was spent on
  construction of the Government Center.



**Proprietary funds.** The County's proprietary funds statements provide the same type of information found in the government-wide financial statements, but in more detail for the business-type activity.

Unrestricted net assets in the Golf Course Fund at the end of the year amounted to \$3,630,896, while the amount invested in capital assets was \$7,738,452. Total net assets increased by \$14,959. Factors relating to the finances of the Golf Course Fund have been addressed in the discussion of the County's business-type activity (page 9).

#### GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the total original budget and the total final amended budget for revenues were minimal (1.5% increase).

The final amended budget for expenditures was 5.3% higher than the original budget. Key factors include:

- The final budget for capital outlay was increased by \$5.0 million for projects that were carried over from the previous year. The projects included: 1) various Parks projects totaling \$3.0, including pedestrian bridges over South Platte, 2) multiple drainage projects including Utah Junction Outfall/drainage, Brantner Gulch drainage water and sewer, and Pecos Street Storm Sewer Extension, \$2.7 million, and 3) Information Technology improvements and enhancements totaling \$700,000. These projects were budgeted but not completed in 2010. The budget was adjusted in 2011 to re-appropriate funds for these and other multi-year projects.
- The Public Works budget increased by 21% in connection with expected carryover projects and necessary repair and maintenance expenditures.
- The General Government budget had an overall decrease of 0.4%, approximately \$400,000 compared to 2010. The transfer of the contingency fund original budget in the amount of \$4,953,627 to the general fund was the primary impact on the variance of original to final amended budget. The final budget did not include this line item. Information Technology's budget was increased by 58% for upgrades and implementations of various county-wide operating systems, an increase of \$1.7 million. The Finance department's budget was increased by \$300,000, or 9.7% for implementation of the county-wide purchasing module to the county financial software. Admin/org budget was increased by 30%, \$1.3 million, for the expenditures associated with energy conservation projects and costs related to the County's reform efforts including funding for an internal audit function, strategic planning and purchasing policies and procedures analysis and survey consultants.

The difference in the total final amended budget for revenue and actual amounts was \$2,306,719, a positive variance of 1.6%. Charges for services from the Clerk and Recorder and Public Trustee offices totaled \$1.2 million. These charges were associated with motor vehicle fees and real estate transaction fees.

Actual expenditures were 12% lower than the final budget due in large part to capital projects that were budgeted in 2011, but not completed and operating savings by holding positions vacant. Incomplete projects will be carried over into the 2012 budget. Significant carryover projects include various parks projects and multiple drainage projects. Total carryover is estimated to be \$8.4 million.

**Capital Assets.** The County's investment in capital assets for its governmental and business-type activities as of December 31, 2011, amounts to \$735,571,362 (net of accumulated depreciation). This investment includes land, buildings and improvements, machinery and equipment, conservation easements, water rights, infrastructure, construction in progress, and software.

The total increase in the County's capital assets for 2011 was approximately 3.0% or \$21,583,344. The increase for the year was primarily the result of road and street improvements.

The following table provides capital asset totals by category for 2011 and 2010:

|                               | G          | overnmental | nental Busin |               |      |           | ess- |           |      |             |    |             |
|-------------------------------|------------|-------------|--------------|---------------|------|-----------|------|-----------|------|-------------|----|-------------|
|                               | Activities |             |              | Type Activity |      |           |      | Total     |      |             |    |             |
|                               |            | 2010        | 2011         |               | 2010 |           | 2011 |           | 2010 |             |    | 2011        |
|                               |            |             |              |               |      |           |      |           |      |             |    |             |
| Land                          | \$         | 51,761,913  | \$           | 55,835,682    | \$   | 3,596,888 | \$   | 3,596,888 | \$   | 55,358,801  | \$ | 59,432,570  |
| Art Collection                |            | -           |              | 286,014       |      | -         |      | -         |      | -           |    | 286,014     |
| Buildings and Improvement     |            | 132,352,077 |              | 217,997,726   |      | 3,679,635 |      | 3,557,906 |      | 136,031,712 |    | 221,555,632 |
| Machinery and Equipment       |            | 15,586,826  |              | 16,756,161    |      | 434,418   |      | 352,915   |      | 16,021,244  |    | 17,109,076  |
| <b>Conservation Easements</b> |            | 11,648,177  |              | 18,401,294    |      | -         |      | -         |      | 11,648,177  |    | 18,401,294  |
| Infrastructure                |            | 359,732,689 |              | 383,677,783   |      | 243,113   |      | 230,743   |      | 359,975,802 |    | 383,908,526 |
| Construction in Progress      |            | 133,299,809 |              | 33,462,309    |      | -         |      | -         |      | 133,299,809 |    | 33,462,309  |
| Water Rights                  |            | 711,347     |              | 711,347       |      | -         |      | -         |      | 711,347     |    | 711,347     |
| Software                      |            | 941,126     |              | 704,595       |      | -         |      | -         |      | 941,126     |    | 704,595     |
| Total                         | \$         | 706,033,964 | \$           | 727,832,911   | \$   | 7,954,054 | \$   | 7,738,452 | \$   | 713,988,018 | \$ | 735,571,363 |

Significant capital asset events occurred during the current fiscal year including the following:

- Construction continued on the Adams County Government Center in Brighton. In 2011, \$3 million was spent on furniture, equipment and land improvements. This new centralized facility has combined most of the administrative functions of the County. The county is planning a Phase II project for the combining of Human Services Department into one campus area. Phase I of the Government Center was completed in early 2011.
- Land purchased in previous years in the amount of \$3.6 million was moved from construction in progress to the active asset category.
- Approximately \$16 million was spent on construction of a railroad overpass and other improvements on Pecos Street between I-76 and 52<sup>nd</sup> Avenue. This is a multiyear project that was essentially completed in 2011. The county also continued work on Washington Street Phase III in 2011. Phase IV begins in 2012.

The County purchased several parcels of land in 2011. The significant purchases included:

- o Purchase of the land required for Washington Street Improvements, \$105,000.
- o Purchase of the land required for the Dupont Storm System improvements, \$81,000.
- Land for a planned future interchange at 120<sup>th</sup> and Highway 85, \$385,000.

Additional information on the County's capital assets can be found in Note 4-B on page 48 of the notes to the basic financial statements.

**Certificates of Participation.** The County has entered into four separate sale-leaseback transactions for the sale and subsequent repurchase of several existing County properties and one lease-leaseback transaction.

The 2003 transaction resulted in the sale-leaseback of the Adams County Service Center to provide financing for the purchase and remodel of the Western Service Center and the construction of the new Offices of the District Attorney. The 2008 transaction resulted in the sale-leaseback of four properties: the Offices of the District Attorney Building, the Sheriff and Coroner's Headquarters, the Western Service Center, and the Development Building. This provided financing for the construction of the Justice Center Expansion and the first phase of the new Government Center. The 2009 transaction resulted in the sale-leaseback of the Detention Facility to fund the construction of the Government Center. The 2009 B transaction resulted in the sale-leaseback of the Children and Family Services Center. This transaction refunded a sale-leaseback from 1999. The 2010 transaction was a lease-leaseback of a portion of the County's Justice Center. This provided funding for the construction of the Government Center.

At the end of the current year, the County's total certificates of participation outstanding totaled \$154,564,869, all of which are subject to an annual appropriation clause.

Additional information on the County's certificates of participation and long-term debt can be found in Note 4 - D.2 and Note 4 - E on pages 55 and 56 of notes to the basic financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The 2012 forecast for the Colorado economy is somewhat healthier than the national economic forecast according to the University of Colorado 2012 Economic Outlook. This is based primarily on stronger forecasted Colorado job creation, compared to the national level. This forecast should be understood in the context of total jobs lost since 2008. According to the University of Colorado, the state of Colorado added only one fifth of total jobs lost since 2008. Nevertheless, there is some optimism for jobs growth given Colorado's diverse employment, ranging from natural resources to the high-tech industry. Housing prices are expected to remain soft, which may mean that new housing starts remain limited contributing toward slow growth in property taxes in the near future. Property taxes are the county's single largest source of income after intergovernmental revenues for social service programs. Leading up to the 2012 budget process, the County projected a decrease of 3%, which drove the 3% total budget reduction directive for the 2012 budget. However, the final numbers driving the 2012 assessed valuation from the Assessor's Office were only down 0.92%. The county anticipates collecting a total of \$118 million in property tax revenue in 2012. The county allocates the property tax mill levy to the following funds: general fund 22.896 mills, road and bridge fund 1.300 mills, social services fund 2.353 mills and the developmentally disabled fund mill levy 0.257 mills.

The \$445.6 million budget for 2012 represents a one percent decrease compared to the original 2011 budget. This decrease is the result of cutting back on operating expenses including the elimination of 42 full-time, vacant positions in 2012. The budget includes a net spend down of fund balance of nearly \$8 million which includes fund balance uses from the general fund, social services fund, golf course fund, waste management fund and minor spend downs in some of the county's smaller funds.

Even though there was a reduction of 42 positions in the 2012 budget, two new part-time positions were added for maintenance of the new Government Center to be paid for with the county's sales tax. The District Attorney's office also added two new positions, and county administration is adding a deputy county administrator position and a grants writer position. Two other positions were added to create a Criminal Justice Coordinating Committee to help reduce the jail population and make the judicial process more efficient and less

costly for taxpayers. To advance the county's sustainability initiative, Adams County funded its sustainability coordinator position with general funds after grant funds expire.

For 2012, the county approved a one percent market adjustment for all employees. A two percent salary pool was also approved for a one-time, merit-based lump sum to help keep up with inflation and recognize employees as the county continues to do more with less. Adams County employees had not received a market adjustment since 2009.

Significant budget items include \$5.5 million for drainage projects and an associated community trail project for the Clay Street Drainage Outfall area. Also included in the 2012 adopted budget are \$1.2 million for the 2012 presidential election, \$200,000 for preliminary costs associated with 2012 construction of the Flat Rock Law Enforcement Training Facility and \$270,000 for the public outreach and transportation portions of Adams County's Comprehensive Plan.

Road and bridge projects for 2012 include \$3.7 million in regular maintenance of county roads, streets and bridges. The county also budgeted \$1 million in funding for Lowell Blvd. from Clear Creek to 62<sup>nd</sup> Ave. for road widening and pedestrian crossing improvements to the three existing railroad crossings.

Our constrained economy and its various effects, coupled with slow near-term growth projections and persistent high unemployment produce a challenging budget environment. Economic dynamics such as consecutive years of reductions in assessed valuation and remarkably low interest earnings have prompted county leadership to initiate a phased migration toward outcome based budgeting. The associated goal is to maximize efficient allocation of current limited resources in a way that projects a sustainable future regarding services for our citizens.

The County continues a disciplined adherence to fiscal policy ensuring maintenance of reserves that equip decision makers with the resources to successfully navigate the residual effects of the economic downturn and the perceived "new normal" economic conditions we face.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Director of Finance and Information Technology, Adams County Finance and Information Technology Department, 4430 South Adams County Parkway, 4<sup>th</sup> Floor, Suite C4000A, Brighton, CO 80601-8212

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#### ADAMS COUNTY, COLORADO STATEMENT OF NET ASSETS December 31, 2011

|   |             | P             | Primary Government | t  |               | Con  | nponent Unit  |
|---|-------------|---------------|--------------------|----|---------------|------|---------------|
|   | Governmenta | Business-type | •                  |    |               | *    |               |
|   | Activities  |               | Activity           |    | Total         | Airp | ort Authority |
| ASSETS:   |             |               |                    |    | ·             |      |               |
| Cash and Investments                              | \$ 230,465, | ,742          | \$ 3,597,042       | \$ | 234,062,784   | \$   | 500,673       |
| Taxes Receivables (Net of Allowance)              | 118,761,    | ,794          | -                  |    | 118,761,794   |      | -             |
| Accounts Receivables (Net of Allowance)           | 14,581,     | ,845          | 345                |    | 14,582,190    |      | 96,840        |
| Notes Receivables (Net of Allowance)              | 455,        | ,055          | -                  |    | -             |      | -             |
| Other Assets                                      | 97,         | ,323          | -                  |    | 97,323        |      | -             |
| Insurance Retainer                                | 291,        | ,000          | -                  |    | 291,000       |      | -             |
| Internal Balances                                 | 11,         | ,742          | (11,742)           | )  | -             |      |               |
| Inventories                                       | 136,        | ,579          | 52,204             |    | 188,783       |      | 180,733       |
| Prepaids  | 187,        | ,576          | -                  |    | 187,576       |      | 41,423        |
| Issuance Costs (Net of Accumulated Amortization)  | 1,430,      | ,551          | -                  |    | 1,430,551     |      | -             |
| Capital Assets (Net of Accumulated Depreciation): |             |               |                    |    |               |      |               |
| Land  | 55,835,     | ,682          | 3,596,888          |    | 59,432,570    |      | 7,162,023     |
| Art Collection                                    | 286,        | ,014          | -                  |    | 286,014       |      | -             |
| Water Rights                                      | 711,        | ,347          | -                  |    | 711,347       |      | -             |
| Buildings and Improvements                        | 217,997,    | 727           | 3,557,906          |    | 221,555,633   |      | 4,947,050     |
| Machinery and Equipment                           | 16,756,     |               | 352,915            |    | 17,109,076    |      | 853,025       |
| Conservation Easements                            | 18,401,     |               | -                  |    | 18,401,294    |      | -             |
| Infrastructure                                    | 383,677,    |               | 230,743            |    | 383,908,525   |      | 13,375,143    |
| Construction in Progress                          | 33,462,     |               | -                  |    | 33,462,309    |      | 1,207,638     |
| Software  |             | ,595          | _                  |    | 704,595       |      | -             |
| Total Assets                                      | 1,094,252,  |               | 11,376,301         |    | 1,105,628,419 |      | 28,364,548    |
| LIABILITIES:                                      |             |               |                    |    |               |      |               |
| Accounts and Retainage Payable                    | 13,412,     | 967           | 6,953              |    | 13,419,920    |      | 235,322       |
| Accrued Payroll                                   |             | ,728          | 0,755              |    | 77,728        |      | 18,554        |
| Accrued Interest Payable                          |             | ,693          | _                  |    | 609,693       |      | 17,195        |
| Deposits Payable                                  |             | ,470          | _                  |    | 16,470        |      | 25,639        |
| Unearned Revenue                                  | 118,857,    |               | _                  |    | 118,857,874   |      | 39,027        |
| Noncurrent Liabilities:                           | 110,037,    | ,074          |                    |    | 110,037,074   |      | 37,021        |
| Due Within One Year                               | 11,300,     | 560           | _                  |    | 11,300,560    |      | 408,813       |
| Due In More Than One Year                         | 169,552,    |               | _                  |    | 169,552,870   |      | 1,088,620     |
| Total Liabilities                                 | 313,828,    |               | 6,953              |    | 313,835,115   |      | 1,833,170     |
| NET ASSETS:                                       |             |               |                    |    |               |      |               |
| Invested in Capital Assets, Net of Related Debt   | 592,522,    | 933           | 7,738,452          |    | 600,261,385   |      | 26,174,212    |
| Restricted for:                                   | ,           | ,             | 7,730,132          |    |               |      | 20,171,212    |
| TABOR   | 5,176,      | ,260          | -                  |    | 5,176,260     |      | -             |
| Sheriff Intelligence Funds                        | 63,         | ,849          | -                  |    | 63,849        |      | -             |
| Public Land Dedications                           | 484,        | ,923          | -                  |    | 484,923       |      | -             |
| Special Transit                                   | 460,        | ,328          | -                  |    | 460,328       |      | -             |
| Other   | 33,565,     | ,211          | -                  |    | 33,565,211    |      | -             |
| Unrestricted                                      | 148,150,    | ,452          | 3,630,896          |    | 151,781,348   |      | 357,166       |
| Total Net Assets                                  | \$ 780,423, | ,956          | \$ 11,369,348      | \$ | 791,793,304   | \$   | 26,531,378    |

#### ADAMS COUNTY, COLORADO STATEMENT OF ACTIVITIES For the Year Ended December 31, 2011

|                                   |     |                  |       |                 | Pro   | gram Revenues  | S  |                 |    | Net           | (Exp | enses) Revenue | es ai | nd Changes in Ne | t Assets |               |
|-----------------------------------|-----|------------------|-------|-----------------|-------|----------------|----|-----------------|----|---------------|------|----------------|-------|------------------|----------|---------------|
|                                   |     |                  |       | Fines and       |       |                |    |                 |    | I             | Prim | ary Governmei  | nt    |                  | Con      | nponent Unit  |
|                                   |     |                  | (     | Charges for     | Or    | erating Grants | (  | Capital Grants  |    | Governmental  | В    | Susiness-type  |       | _                |          |               |
| FUNCTIONS/PROGRAMS                |     | Expenses         |       | Services        |       |                |    | d Contributions |    | Activities    |      | Activity       |       | Total            | Airp     | ort Authority |
| Primary Government:               |     |                  |       |                 |       |                |    |                 |    |               |      |                |       |                  |          |               |
| Governmental Activities:          |     |                  |       |                 |       |                |    |                 |    |               |      |                |       |                  |          |               |
| General Government                | \$  | 60,112,427       | \$    | 16,501,360      | \$    | 2,114,669      | \$ | 836,512         | \$ | (40,659,886)  | \$   | -              | \$    | (40,659,886)     | \$       | -             |
| Public Safety                     |     | 70,374,242       |       | 5,543,679       |       | 6,354,583      |    | 52,921          |    | (58,423,059)  |      | -              |       | (58,423,059)     |          | -             |
| County Funded Human Services      |     | 3,244,279        |       | -               |       | -              |    | -               |    | (3,244,279)   |      | -              |       | (3,244,279)      |          | -             |
| Public Works                      |     | 34,414,275       |       | 1,170,586       |       | 7,867,990      |    | 4,659,639       |    | (20,716,060)  |      | -              |       | (20,716,060)     |          | -             |
| Culture and Recreation            |     | 3,815,451        |       | 742,717         |       | -              |    | -               |    | (3,072,734)   |      | -              |       | (3,072,734)      |          | -             |
| Health and Welfare                |     | 189,256,037      |       | -               |       | 173,872,725    |    | -               |    | (15,383,312)  |      | -              |       | (15,383,312)     |          | -             |
| Urban Housing and Redevelopment   |     | 3,983,241        |       | -               |       | 4,305,932      |    | -               |    | 322,691       |      | -              |       | 322,691          |          | -             |
| Conservation of Natural Resources |     | 12,258,504       |       | 69,245          |       | 1,184,090      |    | 7,494,134       |    | (3,511,035)   |      | -              |       | (3,511,035)      |          | -             |
| Economic Opportunity              |     | 5,249,905        |       | -               |       | 5,063,181      |    | -               |    | (186,724)     |      | -              |       | (186,724)        |          | -             |
| Interest Expense                  |     | 7,141,671        |       |                 |       |                |    | <u>-</u>        |    | (7,141,671)   |      | <u> </u>       |       | (7,141,671)      |          | <u> </u>      |
| Total Governmental Activities     |     | 389,850,032      |       | 24,027,587      |       | 200,763,170    | _  | 13,043,206      | _  | (152,016,069) | _    |                |       | (152,016,069)    |          | <u>-</u>      |
| Business-type Activity:           |     |                  |       |                 |       |                |    |                 |    |               |      |                |       |                  |          |               |
| Golf Course                       |     | 2,472,748        |       | 2,823,117       |       | -              |    | -               |    | -             |      | 350,369        |       | 350,369          |          | -             |
| Total Business-type Activity      |     | 2,472,748        |       | 2,823,117       |       | -              |    | <u>-</u>        |    | -             |      | 350,369        |       | 350,369          |          | -             |
| Total Primary Government          | \$  | 392,322,780      | \$    | 26,850,704      | \$    | 200,763,170    | \$ | 13,043,206      | \$ | (152,016,069) | \$   | 350,369        | \$    | (151,665,700)    | \$       |               |
| Component Unit:                   |     |                  |       |                 |       |                |    |                 |    |               |      |                |       |                  |          |               |
| Airport Authority                 |     | 4,849,632        |       | 2,274,407       |       | 1,196,166      |    | 807,751         |    |               |      |                |       | <u> </u>         |          | (571,308)     |
| Total Component Unit              | \$  | 4,849,632        | \$    | 2,274,407       | \$    | 1,196,166      | \$ | 807,751         | \$ |               | \$   | <u> </u>       | \$    | <u>-</u>         | \$       | (571,308)     |
|                                   | Ger | neral Revenues:  |       |                 |       |                |    |                 |    |               |      |                |       |                  |          |               |
|                                   |     | Property Taxes   |       |                 |       |                |    |                 | \$ | 120,000,652   | \$   | _              | \$    | 120,000,652      | \$       | _             |
|                                   |     | Sales Taxes      |       |                 |       |                |    |                 | Ψ  | 30,981,723    | Ψ    |                | Ψ     | 30,981,723       | Ψ        |               |
|                                   |     | Specific Owners  | hin T | Гах             |       |                |    |                 |    | 7,932,610     |      | _              |       | 7,932,610        |          | _             |
|                                   |     | Other Taxes      | p -   |                 |       |                |    |                 |    | 415,962       |      | _              |       | 415,962          |          | _             |
|                                   |     | Unrestricted Inv | estme | ent Earnings    |       |                |    |                 |    | 3,038,344     |      | 4,590          |       | 3,042,934        |          | 316           |
|                                   |     | Miscellaneous    |       |                 |       |                |    |                 |    | 4,169,552     |      | -              |       | 4,169,552        |          | 985,072       |
|                                   |     | nsfers           |       |                 |       |                |    |                 |    | 340,000       |      | (340,000)      |       | -                |          | -             |
|                                   |     | Total General    | Reve  | enues and Trans | sfers |                |    |                 |    | 166,878,843   |      | (335,410)      |       | 166,543,433      |          | 985,388       |
|                                   |     | Change in Ne     | t Ass | ets             |       |                |    |                 |    | 14,862,774    |      | 14,959         |       | 14,877,733       |          | 414,080       |
|                                   | Net | Assets-Beginn    |       |                 |       |                |    |                 |    | 765,561,182   |      | 11,354,389     |       | 776,915,571      |          | 26,117,298    |
|                                   | Net | Assets-Ending    |       |                 |       |                |    |                 | \$ | 780,423,956   | \$   | 11,369,348     | \$    | 791,793,304      | \$       | 26,531,378    |

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#### ADAMS COUNTY, COLORADO BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2011

|  | G             | eneral Fund       | Ro     | ad and Bridge<br>Fund | S     | ocial Services<br>Fund | Ca | Capital Facilities<br>Fund |    | Other<br>Governmental<br>Funds | G  | Total<br>Sovernmental<br>Funds |
|--|---------------|-------------------|--------|-----------------------|-------|------------------------|----|----------------------------|----|--------------------------------|----|--------------------------------|
| ASSETS:  |               | cherui i unu      |        | 1 4114                |       | 1 0.10                 | _  | T unu                      |    | Tunus                          |    | Tunus                          |
| Cash and Investments   | \$            | 121,764,234       | \$     | 22,991,144            | \$    | 12,441,216             | \$ | 11,685,854                 | \$ | 34,064,265                     | \$ | 202,946,713                    |
| Receivables  |               |                   |        |                       |       |                        |    |                            |    |                                |    |                                |
| Taxes  |               | 101,438,858       |        | 5,759,544             |       | 10,424,774             |    | -                          |    | 1,138,618                      |    | 118,761,794                    |
| Accounts   |               | 1,428,372         |        | 2,381,421             |       | 3,568,298              |    | 1,266,483                  |    | 5,874,240                      |    | 14,518,814                     |
| Notes Receivable   |               |                   |        |                       |       |                        |    |                            |    | 455,055                        |    | 455,055                        |
| Other Assets   |               | 97,323            |        | -                     |       | -                      |    | -                          |    | -                              |    | 97,323                         |
| Interfund Receivable   |               | 2,100,488         |        | 757,950               |       |                        |    | 31,587                     |    | 419,312                        |    | 3,309,337                      |
| Total Assets   | \$            | 226,829,275       | \$     | 31,890,059            | \$    | 26,434,288             | \$ | 12,983,924                 | \$ | 41,951,490                     | \$ | 340,089,036                    |
| LIABILITIES AND FUND BALANCES  | S:            |                   |        |                       |       |                        |    |                            |    |                                |    |                                |
| Liabilities  |               |                   |        |                       |       |                        |    |                            |    |                                |    |                                |
| Accounts Payable   | \$            | 4,729,823         | \$     | 4,779,715             | \$    | 1,527,109              | \$ | 17,324                     | \$ | 784,983                        | \$ | 11,838,954                     |
| Retainage Payable  |               | 81,555            |        | 1,119,077             |       | -                      |    | -                          |    | -                              |    | 1,200,632                      |
| Accrued Payroll  |               | 77,051            |        | -                     |       |                        |    | -                          |    | 677                            |    | 77,728                         |
| Interfund Payable  |               | 2,241,159         |        | -                     |       | 343,249                |    | 314                        |    | 1,738,940                      |    | 4,323,662                      |
| Deposits Payable   |               | -                 |        | -                     |       | -                      |    | -                          |    | 1,550                          |    | 1,550                          |
| Deferred Revenue   |               | 101,438,858       |        | 5,759,544             |       | 10,520,854             |    | _                          |    | 1,138,618                      |    | 118,857,874                    |
| Total Liabilities  |               | 108,568,446       |        | 11,658,336            |       | 12,391,212             |    | 17,638                     |    | 3,664,768                      |    | 136,300,400                    |
| Fund Balances  |               |                   |        |                       |       |                        |    |                            |    |                                |    |                                |
| Restricted for:  |               |                   |        |                       |       |                        |    |                            |    |                                |    |                                |
| TABOR  |               | 5,176,260         |        | -                     |       | -                      |    | -                          |    | -                              |    | 5,176,260                      |
| Sheriff Intelligence Funds   |               | 63,849            |        | -                     |       | -                      |    | -                          |    | -                              |    | 63,849                         |
| Public Land Dedication   |               | 484,923           |        | -                     |       | -                      |    | -                          |    | -                              |    | 484,923                        |
| Long Term Debt Reserve   |               | 11,064,500        |        | -                     |       | -                      |    | -                          |    | -                              |    | 11,064,500                     |
| Special Transit  |               | 460,328           |        | -                     |       | -                      |    | -                          |    | -                              |    | 460,328                        |
| Other  |               | -                 |        | -                     |       | 3,901,032              |    | -                          |    | 29,664,179                     |    | 33,565,211                     |
| Committed to:  |               |                   |        |                       |       |                        |    |                            |    |                                |    |                                |
| Economic Downturn  |               | 18,624,431        |        | -                     |       | -                      |    | -                          |    | -                              |    | 18,624,431                     |
| DIA Legal Fees   |               | 102,162           |        | -                     |       | -                      |    | -                          |    | -                              |    | 102,162                        |
| Reserve for Cash Flow  |               | 7,100,720         |        | -                     |       | -                      |    | -                          |    | -                              |    | 7,100,720                      |
| Vacation & Sick  |               | 12,721,582        |        | -                     |       | -                      |    | -                          |    | -                              |    | 12,721,582                     |
| Assigned for:  |               |                   |        |                       |       |                        |    |                            |    |                                |    |                                |
| Sheriff Projects   |               | 125,897           |        | -                     |       | -                      |    | -                          |    | -                              |    | 125,897                        |
| CSU Programs   |               | 31,492            |        | -                     |       | -                      |    | -                          |    | -                              |    | 31,492                         |
| Other  |               | -                 |        | 20,231,723            |       | 10,142,044             |    | 12,966,286                 |    | 8,622,543                      |    | 51,962,596                     |
| Unassigned   |               | 62,304,685        |        |                       | _     |                        |    |                            | _  |                                | _  | 62,304,685                     |
| Total Fund Balance   |               | 118,260,829       | _      | 20,231,723            |       | 14,043,076             | _  | 12,966,286                 | _  | 38,286,722                     |    | 203,788,636                    |
| Total Liabilities and Fund Balance   | \$            | 226,829,275       | \$     | 31,890,059            | \$    | 26,434,288             | \$ | 12,983,924                 | \$ | 41,951,490                     |    |                                |
|  |               | -                 |        |                       |       |                        |    |                            |    |                                |    |                                |
| Amounts reported for governmental acti   | vities in the | Statement of N    | let As | sets are different    | beca  | nuse:                  |    |                            |    |                                |    |                                |
| Capital assets used in governmental acti the funds:                                      | vities are no | ot financial reso | urces  | and, therefore, a     | re no | t reported in          |    |                            |    |                                |    | 719,054,438                    |
| Issuance costs are reported as expenditu-<br>over the life of the related debt in the go | _             |                   | ds, bu | it are shown as a     | ssets | and amortized          |    |                            |    |                                |    | 1,430,55                       |
| Internal service funds are used by manaş<br>to individual funds. The assets and liabi    | gement to cl  | harge the costs   | •      | •                     |       |                        |    |                            |    |                                |    | , ,                            |
| activities in the Statement of Net Assets<br>Long-term liabilities are not due and pay   | :             |                   |        |                       |       |                        |    |                            |    |                                |    | 31,975,664                     |
| funds:   |               | i                 |        |                       | •     |                        |    |                            |    |                                | -  | (175,825,333                   |
|  |               |                   |        |                       |       |                        |    |                            |    |                                |    |                                |
| Net Assets of Governmental Activities  |               |                   |        |                       |       |                        |    |                            |    |                                | \$ | 780,423,956                    |

# ADAMS COUNTY, COLORADO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended December 31, 2011

|   |                | Ro | ad and Bridge | S  | ocial Services | Ca | pital Facilities | Go | Other<br>overnmental | G  | Total<br>overnmental |
|---|----------------|----|---------------|----|----------------|----|------------------|----|----------------------|----|----------------------|
|   | General Fund   |    | Fund          |    | Fund           |    | Fund             |    | Funds                |    | Funds                |
| REVENUES:                                   |                |    |               |    |                |    |                  |    |                      |    |                      |
| Taxes                                       | \$ 102,963,741 | \$ | 21,984,172    | \$ | 10,503,047     | \$ | 12,311,425       | \$ | 11,568,561           | \$ | 159,330,946          |
| Licenses and Permits                        | 729,941        |    | 23,517        |    | -              |    | -                |    | -                    |    | 753,458              |
| Intergovernmental                           | 8,943,652      |    | 14,707,261    |    | 168,552,561    |    | -                |    | 15,279,756           |    | 207,483,230          |
| Program Income                              | -              |    | -             |    | -              |    | -                |    | 1,153,693            |    | 1,153,693            |
| Charges for Services                        | 22,343,420     |    | 492,103       |    | -              |    | -                |    | 438,606              |    | 23,274,129           |
| Interest Earnings                           | 2,983,462      |    | 1,108         |    | -              |    | 19,335           |    | 34,439               |    | 3,038,344            |
| Miscellaneous                               | 3,834,973      | _  | 22,335        |    |                |    | <u> </u>         |    | 369,201              |    | 4,226,509            |
| Total Revenues                              | 141,799,189    |    | 37,230,496    |    | 179,055,608    |    | 12,330,760       |    | 28,844,256           |    | 399,260,309          |
| EXPENDITURES:                               |                |    |               |    |                |    |                  |    |                      |    |                      |
| Current Expenditures                        |                |    |               |    |                |    |                  |    |                      |    |                      |
| General Government                          | 53,743,761     |    | -             |    | -              |    | 922,583          |    | 245,358              |    | 54,911,702           |
| Public Works                                | 2,452,523      |    | 22,631,610    |    | -              |    | -                |    | -                    |    | 25,084,133           |
| Public Safety                               | 65,222,597     |    | -             |    | -              |    | -                |    | -                    |    | 65,222,597           |
| County Funded Human Services                | 3,244,279      |    | -             |    | -              |    | -                |    | -                    |    | 3,244,279            |
| Health and Welfare                          | -              |    | -             |    | 181,679,533    |    | -                |    | 6,362,614            |    | 188,042,147          |
| Culture and Recreation                      | 3,220,777      |    | -             |    | -              |    | -                |    | -                    |    | 3,220,777            |
| Economic Opportunity                        | 109,282        |    | -             |    | -              |    | -                |    | 5,010,853            |    | 5,120,135            |
| Urban Housing and Redevelopment             | -              |    | -             |    | -              |    | -                |    | 3,973,099            |    | 3,973,099            |
| Conservation of Natural Resources           | 494,015        |    | -             |    | -              |    | -                |    | 11,625,279           |    | 12,119,294           |
| Debt Service                                |                |    |               |    |                |    |                  |    |                      |    |                      |
| Principal                                   | 6,796,777      |    | -             |    | -              |    | -                |    | -                    |    | 6,796,777            |
| Interest                                    | 7,158,834      |    | -             |    | -              |    | -                |    | -                    |    | 7,158,834            |
| Capital Outlay                              | 6,240,902      |    | 25,981,591    |    |                |    | 3,026,487        |    | 560,782              |    | 35,809,762           |
| Total Expenditures                          | 148,683,747    |    | 48,613,201    |    | 181,679,533    | _  | 3,949,070        | _  | 27,777,985           | _  | 410,703,536          |
| Excess (Deficiency) of Revenues Over        |                |    |               |    |                |    |                  |    |                      |    |                      |
| (Under) Expenditures                        | (6,884,558)    |    | (11,382,705)  |    | (2,623,925)    |    | 8,381,690        |    | 1,066,271            |    | (11,443,227)         |
| Other Financing Sources (Uses)              |                |    |               |    |                |    |                  |    |                      |    |                      |
| Transfers In                                | 13,297,280     |    | 609,743       |    | -              |    | -                |    | 1,181,543            |    | 15,088,566           |
| Transfers Out                               | -              |    | -             |    | (250,487)      |    | (11,985,842)     |    | (1,896,251)          |    | (14,132,580)         |
| Loan Proceeds                               |                |    |               |    |                |    |                  |    | 1,999,930            |    | 1,999,930            |
| Total Other Financing Sources (Uses)        | 13,297,280     |    | 609,743       |    | (250,487)      |    | (11,985,842)     |    | 1,285,222            | _  | 2,955,916            |
| Net Change in Fund Balances                 | 6,412,722      |    | (10,772,962)  |    | (2,874,412)    |    | (3,604,152)      |    | 2,351,493            |    | (8,487,311)          |
| Fund Balances, Beginning of Year (Restated) | 111,848,107    |    | 31,004,685    | _  | 16,917,488     |    | 16,570,438       |    | 35,935,229           | _  | 212,275,947          |
| Fund Balances, End of Year                  | \$ 118,260,829 | \$ | 20,231,723    | \$ | 14,043,076     | \$ | 12,966,286       | \$ | 38,286,722           | \$ | 203,788,636          |

#### ADAMS COUNTY, COLORADO

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES $% \left( 1\right) =\left( 1\right) \left( 1$

## IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

## For the Year Ended December 31, 2011

Amounts reported for governmental activities in the Statement of Activities are different because:

| Net change in fund balances - total governmental funds  | \$<br>(8,487,311) |
|---|-------------------|
| Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeds depreciation in the current period. | 16,019,931        |
| Governmental funds report issuance costs as expenditures. However, in the Statement of Activities, the cost of these assets is allocated over their terms and reported as amortization expense. This is the amortization expense in the current period.   | (138,909)         |
| The net effect of various miscellaneous transactions involving capital assets (i.e. sales, disposals, and donations) is to increase net assets.   | 7,611,347         |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.   | (1,200,441)       |
| The net loss in the internal service funds is reported with governmental activities.  | (92,762)          |
| Governmental funds report revenue that was received in the current year. However, in the Statement of Activities, the revenue was applied to grant revenue in the previous year.  | (3,645,928)       |
| Governmental funds report debt proceeds as a financing source. The Statement of Activities converts these current financial resources to a long-term payable.   | (1,999,930)       |
| Governmental funds reported principle payment of certificates of participation as expenditures. However, in the Statement of Activities, the costs are applied to the long-term liability accounts and therefore are not reported as expenditures in governmental funds.                                | <br>6,796,777     |
| Change in net assets of governmental activities   | \$<br>14,862,774  |

#### ADAMS COUNTY, COLORADO STATEMENT OF NET ASSETS PROPRIETARY FUNDS December 31, 2011

|                                   | Business-type Activities Enterprise Fund |               | Governmental Activities |                   |  |
|-----------------------------------|--|---------------|-------------------------|-------------------|--|
|                                   | Gol                                      | f Course Fund | Interr                  | nal Service Funds |  |
| ASSETS:                           |  |               |                         |                   |  |
| Current Assets                    |  |               |                         |                   |  |
| Cash and Cash Equivalents         | \$                                       | 3,597,042     | \$                      | 27,519,029        |  |
| Accounts Receivable               |  | 345           |                         | 63,031            |  |
| Prepaid                           |  | -             |                         | 187,576           |  |
| Insurance Retainer                |  | -             |                         | 291,000           |  |
| Interfund Receivable              |  | -             |                         | 1,642,053         |  |
| Inventory                         |  | 52,204        |                         | 136,579           |  |
| Total Current Assets              |  | 3,649,591     |                         | 29,839,268        |  |
| Capital Assets                    |  |               |                         |                   |  |
| Land                              |  | 3,596,888     |                         | -                 |  |
| Land Improvements                 |  | 743,377       |                         | -                 |  |
| Buildings                         |  | 4,484,659     |                         | -                 |  |
| Improvements Other than Buildings |  | 1,676,864     |                         | 338,887           |  |
| Machinery and Equipment           |  | 1,826,592     |                         | 24,686,560        |  |
| Infrastructure                    |  | 319,983       |                         | -                 |  |
| Accumulated Depreciation          |  | (4,909,911)   |                         | (16,246,974)      |  |
| Total Capital Assets              |  | 7,738,452     |                         | 8,778,473         |  |
| Total Assets                      |  | 11,388,043    |                         | 38,617,741        |  |
| LIABILITIES:                      |  |               |                         |                   |  |
| Current Liabilities               |  |               |                         |                   |  |
| Accounts Payable                  | \$                                       | 6,953         | \$                      | 373,381           |  |
| Deposits Payable                  |  | -             |                         | 14,920            |  |
| Compensated Absences              |  | -             |                         | 147,445           |  |
| Interfund Payable                 |  | 11,742        |                         | 615,986           |  |
| Claims Payable-Current            |  | <u> </u>      |                         | 3,349,021         |  |
| Total Current Liabilities         |  | 18,695        | -                       | 4,500,753         |  |
| Long-term Liabilities             |  |               |                         |                   |  |
| Claims Payable-Workers' Comp.     |  | -             |                         | 1,072,727         |  |
| Claims Payable-General Liability  |  | <u>-</u>      |                         | 1,068,597         |  |
| Total Long-term Liabilities       |  | <u> </u>      |                         | 2,141,324         |  |
| Total Liabilities                 |  | 18,695        |                         | 6,642,077         |  |
| NET ASSETS:                       |  |               |                         |                   |  |
| Invested in Capital Assets        |  | 7,738,452     |                         | 8,778,473         |  |
| Unrestricted                      |  | 3,630,896     |                         | 23,197,191        |  |
| Total Net Assets                  | \$                                       | 11,369,348    | \$                      | 31,975,664        |  |

# ADAMS COUNTY, COLORADO STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS

#### For the Year Ended December 31, 2011

| OPERATING REVENUES:           Charges for Sales and Services         \$ \$ 7,703,875           Equipment Rental Fees         \$ \$ . \$ . \$ . \$ . 7,703,875           Insurance Premiums-Medical/Dental         . 12,449,709           Insurance Premiums-Morkers' Compensation         . 665,359           Insurance Premiums-Memployment         . 75,000           Insurance Premiums-Administration         . 2,1254         57,807           Insurance-Recovery of Losses         2,619,646         . 7,827           Charges for Services         2,619,646         . 63,883           Total Operating Revenues         182,217         63,383           Total Operating Revenues         1,522,463           Contract Labor         1,021,744         - 1,592,463           Insurance Premiums         87,748         1,577,472           Insurance Claims         1,021,744         - 1,377,472           Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         6,7192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,48         2,649,757           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161          |                             | En | Business-type Activities Enterprise Fund Golf Course Fund |    | overnmental Activities Il Service Funds |
|---|-----------------------------|----|---|----|---|
| Charges for Sales and Services  | ODED ATTING DEVENIUES.      |    | r course r una  |    | in Bervice Funds                        |
| Equipment Rental Fees         \$ 7,703,875           Insurance Premiums-Medical/Dental         -         12,449,709           Insurance Premiums-General Liability         -         1,478,570           Insurance Premiums-Workers' Compensation         -         665,359           Insurance Premiums-Modministration         -         1,746           Insurance Premiums-Administration         -         1,746           Insurance Premiums-Modministration         -         1,746           Insurance Premiums-Modministration         -         1,746           Insurance Premiums Premiums         2,619,646         -           Charges for Services         2,619,646         -           Miscellaneous         1,822,17         63,383           Total Operating Revenues         2,823,117         22,495,529           OPERATING EXPENSES:           Salaries and Fringe Benefits         -         1,592,463           Contract Labor         1,021,744         -         -           Insurance Premiums         87,488         1,977,472         -           Operating Supplies         5,914         67,192         -           Travel and Training         6,681         9,834         -         -         2,675   |                             |    |   |    |   |
| Insurance Premiums-Medical/Dental         1         12,449,709           Insurance Premiums-General Liability         -         1,478,570           Insurance Premiums-Worker' Compensation         -         663,539           Insurance Premiums-Administration         -         1,746           Insurance Recovery of Losses         2,1254         57,887           Charges for Services         2,619,646         -           Miscellaneous         182,217         63,383           Total Operating Revenues         -         1,592,463           Contract Labor         1,021,744         -           Insurance Claims         -         1,2873,514           Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,862           Rental Expense         4,420         42,354           Cost o   |                             | ¢  |   | ¢  | 7 702 975                               |
| Insurance Premiums-General Liability         -         1,478,570           Insurance Premiums-Workers' Compensation         -         665,359           Insurance Premiums-Unemployment         -         75,000           Insurance-Recovery of Losses         21,254         57,887           Charges for Services         2,619,646         -           Miscellaneous         182,217         63,383           Total Operating Revenues         2,823,117         22,495,529           OPERATING EXPENSES:           Salaries and Fringe Benefits         -         1,592,463           Contract Labor         1,021,744         -           Insurance Claims         -         12,873,514           Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4  |                             | Ф  | -   | Ф  |   |
| Insurance Premiums-Workers' Compensation         -         665,359           Insurance Premiums-Unemployment         -         17,406           Insurance-Recovery of Losses         21,254         57,887           Charges for Services         2,619,646         -           Miscellaneous         182,217         63,383           Total Operating Revenues         2,823,117         22,495,529           OPERATING EXPENSES:           Salaries and Fringe Benefits         -         1,592,463           Contract Labor         1,021,744         -           Insurance Claims         -         12,873,514           Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Cost of Sales         134,374         -           Other         76,761         7,342   |                             |    | -   |    |   |
| Insurance Premiums-Unemployment         -         75,000           Insurance Premiums-Administration         -         1,746           Insurance-Recovery of Losess         21,254         57,887           Charges for Services         2,619,646         -           Miscellaneous         182,217         63,383           Total Operating Revenues         2,823,117         22,495,529           OPERATING EXPENSES:           Salaries and Fringe Benefits         -         1,592,463           Contract Labor         1,021,744         -           Insurance Claims         -         12,873,514           Insurance Claims         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Other         76,761         7,342 <td></td> <td></td> <td>-</td> <td></td> <td></td>                                 |                             |    | -   |    |   |
| Insurance Premiums-Administration         1,746           Insurance-Recovery of Losses         21,254         57,887           Charges for Services         2,619,646         -           Miscellaneous         182,217         63,383           Total Operating Revenues         2,823,117         22,495,529           OPERATING EXPENSES:           Salaries and Fringe Benefits         -         1,592,463           Contract Labor         1,021,744         -           Insurance Claims         -         12,873,514           Insurance Premiums         87,488         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciati  | *                           |    |   |    |   |
| Insurance-Recovery of Losses         21,254         57,887           Charges for Services         2,619,646         -           Miscellaneous         182,217         63,383           Total Operating Revenues         2,823,117         22,495,529           OPERATING EXPENSES:           Salaries and Fringe Benefits         -         1,592,463           Contract Labor         1,021,744         -           Insurance Claims         -         12,873,514           Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Operating Income         350,369         204,280 <th< th=""><th>± •</th><th></th><th></th><th></th><th></th></th<>  | ± •                         |    |   |    |   |
| Charges for Services         2,619,646         -           Miscellaneous         182,217         63,383           Total Operating Revenues         2,823,117         22,495,529           OPERATING EXPENSES:           Salaries and Fringe Benefits         -         1,592,463           Contract Labor         1,021,744         -           Insurance Claims         -         12,873,514           Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Liceness and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249 <td< th=""><th></th><th></th><th>21 254</th><th></th><th></th></td<>                                      |                             |    | 21 254  |    |   |
| Miscellaneous         182,217         63,383           Total Operating Revenues         2,823,117         22,495,529           OPERATING EXPENSES:         Salaries and Fringe Benefits         -         1,592,463           Contract Labor         1,021,744         -           Insurance Claims         -         12,873,514           Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVEN  | •                           |    | *   |    | 57,007                                  |
| Total Operating Revenues         2,823,117         22,495,529           OPERATING EXPENSES:           Salaries and Fringe Benefits         -         1,592,463           Contract Labor         1,021,744         -           Insurance Claims         -         12,873,514           Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:           Interest Earnings   |                             |    |   |    | 63 383                                  |
| Salaries and Fringe Benefits         -         1,592,463           Contract Labor         1,021,744         -           Insurance Claims         -         12,873,514           Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:           Interest Earnings         4,590         318,944           Total Nonoperating Revenues         4,590         318,944           <   |                             |    |   |    |   |
| Salaries and Fringe Benefits         -         1,592,463           Contract Labor         1,021,744         -           Insurance Claims         -         12,873,514           Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:           Interest Earnings         4,590         318,944           Total Nonoperating Revenues         4,590         318,944           <   | OPED ATING EXPENSES         |    |   |    |   |
| Contract Labor         1,021,744         -           Insurance Claims         -         12,873,514           Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:           Interest Earnings         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Inc   |                             |    | _   |    | 1 592 463                               |
| Insurance Claims         -         12,873,514           Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:           Interest Earnings         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224  | 5                           |    | 1.021.744   |    | -                                       |
| Insurance Premiums         87,748         1,977,472           Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:           Interest Earnings         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)  |                             |    |   |    | 12.873.514                              |
| Operating Supplies         5,914         67,192           Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         355,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:           Interest Earnings         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762) <td>Insurance Premiums</td> <td></td> <td>87.748</td> <td></td> <td></td> | Insurance Premiums          |    | 87.748  |    |   |
| Travel and Training         6,681         9,834           Minor Supplies and Equipment         234,448         2,649,377           Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:         Interest Earnings         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)   | Operating Supplies          |    |   |    |   |
| Minor Supplies and Equipment       234,448       2,649,377         Licenses and Fees       -       2,675         Utilities       182,802       57,303         Repairs and Maintenance       162,375       161,911         Professional Fees       202,450       157,805         Rental Expense       4,420       42,354         Cost of Sales       134,374       -         Other       76,761       7,342         Depreciation       353,031       2,692,007         Total Operating Expenses       2,472,748       22,291,249         Operating Income       350,369       204,280         NONOPERATING REVENUES:       -       318,944         Total Nonoperating Revenues       4,590       318,944         Income before Contributions and Transfers       354,959       523,224         Transfers Out       (340,000)       (615,986)         Change in Net Assets       14,959       (92,762)         Total Net Assets-Beginning       11,354,389       32,068,426   |                             |    |   |    |   |
| Licenses and Fees         -         2,675           Utilities         182,802         57,303           Repairs and Maintenance         162,375         161,911           Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:         -         318,944           Total Nonoperating Revenues         4,590         -           Gain on Sale of Capital Assets         -         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426   |                             |    |   |    | *                                       |
| Utilities       182,802       57,303         Repairs and Maintenance       162,375       161,911         Professional Fees       202,450       157,805         Rental Expense       4,420       42,354         Cost of Sales       134,374       -         Other       76,761       7,342         Depreciation       353,031       2,692,007         Total Operating Expenses       2,472,748       22,291,249         Operating Income       350,369       204,280         NONOPERATING REVENUES:         Interest Earnings       4,590       -         Gain on Sale of Capital Assets       -       318,944         Total Nonoperating Revenues       4,590       318,944         Income before Contributions and Transfers       354,959       523,224         Transfers Out       (340,000)       (615,986)         Change in Net Assets       14,959       (92,762)         Total Net Assets-Beginning       11,354,389       32,068,426   |                             |    | -   |    |   |
| Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:         -         318,944           Total Nonoperating Revenues         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426  | Utilities                   |    | 182,802   |    |   |
| Professional Fees         202,450         157,805           Rental Expense         4,420         42,354           Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:         -         318,944           Total Nonoperating Revenues         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426  | Repairs and Maintenance     |    | 162,375   |    | 161,911                                 |
| Rental Expense       4,420       42,354         Cost of Sales       134,374       -         Other       76,761       7,342         Depreciation       353,031       2,692,007         Total Operating Expenses       2,472,748       22,291,249         Operating Income       350,369       204,280         NONOPERATING REVENUES:         Interest Earnings       4,590       -         Gain on Sale of Capital Assets       -       318,944         Total Nonoperating Revenues       4,590       318,944         Income before Contributions and Transfers       354,959       523,224         Transfers Out       (340,000)       (615,986)         Change in Net Assets       14,959       (92,762)         Total Net Assets-Beginning       11,354,389       32,068,426  | Professional Fees           |    |   |    |   |
| Cost of Sales         134,374         -           Other         76,761         7,342           Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:         -         -           Interest Earnings         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426  | Rental Expense              |    |   |    |   |
| Depreciation         353,031         2,692,007           Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:           Interest Earnings         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426   | •                           |    |   |    | · -                                     |
| Total Operating Expenses         2,472,748         22,291,249           Operating Income         350,369         204,280           NONOPERATING REVENUES:         Stransings         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426   | Other                       |    | 76,761  |    | 7,342                                   |
| Operating Income         350,369         204,280           NONOPERATING REVENUES:           Interest Earnings         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426  | Depreciation                |    | 353,031   |    | 2,692,007                               |
| NONOPERATING REVENUES:           Interest Earnings         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426   | Total Operating Expenses    |    | 2,472,748   |    | 22,291,249                              |
| Interest Earnings         4,590         -           Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426  | Operating Income            |    | 350,369   |    | 204,280                                 |
| Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426  | NONOPERATING REVENUES:      |    |   |    |   |
| Gain on Sale of Capital Assets         -         318,944           Total Nonoperating Revenues         4,590         318,944           Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426  | Interest Earnings           |    | 4,590   |    | -                                       |
| Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426   | •                           |    | -   |    | 318,944                                 |
| Income before Contributions and Transfers         354,959         523,224           Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426   | Total Nonoperating Revenues |    | 4,590   |    | 318,944                                 |
| Transfers Out         (340,000)         (615,986)           Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426   |                             |    | <del></del>   |    |   |
| Change in Net Assets         14,959         (92,762)           Total Net Assets-Beginning         11,354,389         32,068,426   |                             |    |   |    |   |
|   | Change in Net Assets        |    | · · · · · · ·   |    |   |
| Total Net Assets-Ending <u>\$ 11,369,348</u> <u>\$ 31,975,664</u>   | Total Net Assets-Beginning  |    | 11,354,389  |    | 32,068,426                              |
|   | Total Net Assets-Ending     | \$ | 11,369,348  | \$ | 31,975,664                              |

#### ADAMS COUNTY, COLORADO STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

#### For the Year Ended December 31, 2011

|  | En | ess-type Activities<br>terprise Funds | G      | overnmental<br>Activities |
|--|----|---------------------------------------|--------|---------------------------|
|  | Go | lf Course Fund                        | Interr | al Service Funds          |
| CASH FLOWS FROM OPERATING ACTIVITIES:  |    |                                       |        |                           |
| Cash Received from Customers   | \$ | 2,823,400                             | \$     | 20,860,854                |
| Cash Payments to Suppliers for Goods and Services  |    | (2,137,226)                           |        | (17,603,953)              |
| Cash Payments to Employees for Services  |    | -                                     |        | (1,580,873)               |
| Net Cash Provided by Operating Activties   |    | 686,174                               |        | 1,676,028                 |
| CASH FLOWS FROM NONCAPITAL   |    |                                       |        |                           |
| FINANCING ACTIVITES:   |    |                                       |        |                           |
| Interfund Transfer   |    | (340,000)                             |        | (615,986)                 |
| Net Cash Used by Noncapital and Related Financing Activities                                     |    | (340,000)                             |        | (615,986)                 |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:  |    |                                       |        |                           |
| Acquisition/Construction of Capital Assets Proceeds from Sale of Property                        |    | (137,429)                             |        | (905,521)<br>351,449      |
| Net Cash Used by Capital and Related Financing Activities  |    | (137,429)                             |        | (554,072)                 |
| CASH FLOW FROM INVESTING ACTIVITIES: Interest Earnings   |    | 4,590                                 |        | -                         |
| Net Cash Provided by Investing Activities  |    | 4,590                                 |        |                           |
| Not cash 1101aca by investing rearrians  |    | 1,550                                 |        |                           |
| Net Increase in Cash and Cash Equivalents  |    | 213,335                               |        | 505,970                   |
| Cash and Cash Equivalents, Beginning   | -  | 3,383,707                             |        | 27,013,059                |
| Cash and Cash Equivalents, Ending  | \$ | 3,597,042                             | \$     | 27,519,029                |
| Reconciliation of Operating Income to Net Cash Provided by Operating Activities:                 | ¢  | 350,369                               | ¢      | 204.280                   |
| Operating Income   | \$ | 330,309                               | \$     | 204,280                   |
| Adjustments to Reconcile Operating Income to<br>Net Cash Provided (Used) by Operating Activites: |    |                                       |        |                           |
| Depreciation   |    | 353,031                               |        | 2,692,007                 |
| (Increase) Decrease in Accounts Receivable   |    | 282                                   |        | 27,416                    |
| (Increase) Decrease in Inventories   |    | (1,966)                               |        | (24,627)                  |
| (Increase) Decrease in Interfund Receivable  |    | -                                     |        | (1,642,053)               |
| Increase (Decrease) in Prepaids  |    | -                                     |        | (20,038)                  |
| Increase (Decrease) in Accounts Payable  |    | (27,284)                              |        | (306,103)                 |
| Increase (Decrease) in Claims Payable-Current  |    | -                                     |        | (161,521)                 |
| Increase (Decrease) in Interfund Payable   |    | 11,742                                |        | 615,986                   |
| Increase (Decrease) in Accrued Vacation and Sick Leave   |    | -                                     |        | 11,590                    |
| Increase (Decrease) in Deposits Payable  |    | -                                     |        | 7,548                     |
| Increase (Decrease) in Claims Payable-Long Term  |    | <u>-</u>                              |        | 271,543                   |
| Total Adjustments  |    | 335,805                               |        | 1,471,748                 |
| Net Cash Provided by Operating Activities  | \$ | 686,174                               | \$     | 1,676,028                 |

# ADAMS COUNTY, COLORADO STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES December 31, 2011

|                       | Agency Funds |            |  |
|-----------------------|--------------|------------|--|
| ASSETS:               |              |            |  |
| Cash and Investments  | \$           | 14,161,044 |  |
| Total Assets          |              | 14,161,044 |  |
| LIABILITIES:  Due to: |              |            |  |
| Other Governments     |              | 13,564,703 |  |
| Others                |              | 596,341    |  |
| Total Liabilities     | \$           | 14,161,044 |  |

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# ADAMS COUNTY, COLORADO NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2011

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# ADAMS COUNTY, COLORADO NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2011

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies of Adams County, Colorado (the County) is presented to assist in understanding the County's financial statements. The financial statements and notes are the responsibility of the County's management. These accounting policies conform to generally accepted accounting principles (GAAP) as applied to government units, and have been consistently applied in the preparation of the financial statements. The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates. The following is a summary of the significant accounting policies of the County.

#### A. FINANCIAL REPORTING ENTITY

The County is a municipal corporation and a political subdivision of the State of Colorado. The County is governed by an elected three-member Board of County Commissioners. The Board of County Commissioners exercises budgetary authority over all activities of the primary government. The primary government of the County includes the activities of seven other elected officials (the Assessor, Clerk and Recorder, Coroner, District Attorney, Treasurer, Surveyor, and Sheriff). The financial transactions of these Offices are recorded in the General Fund. The primary government also includes the activities of the Public Trustee, whom is appointed by the Governor. Public Trustee fees and related operating expenses are recorded in the General Fund.

As required by GAAP, the financial statements present the financial activities of the County and its component units. Component units are legally separate entities for which the County is considered to be financially accountable. Blended component units, though legally separate entities, are also part of the County's operations. Data from these units is combined with that of the primary government. Conversely, each discretely presented component unit is reported in a separate column in the government-wide financial statements, to emphasize that it is legally separated from the primary government. All component units have a December 31 year-end.

**Blended component unit.** The Adams County Building Authority, formed in 1975 as a non-profit corporation under Section 501(c)(4) of the Internal Revenue Code, exists solely to acquire real estate for lease to the County. The County is financially accountable for the activities of the Building Authority and its assets are reflected in the County's capital assets.

**Discretely presented component unit.** The Front Range Airport Authority (FRAA) is a governmental organization formed by Adams County pursuant to Section 41-3-104 of the Colorado Revised Statutes for the purpose of developing and operating the Front Range Airport. The County is responsible for the creation of the FRAA, has influence over its operations, and is financially committed to contribute annually toward airport operating expenses. The FRAA is run by a five-member board which includes the three Adams County Commissioners.

FRAA is reported as a discretely presented component unit and is reflected as such in the County's government-wide Statement of Net Assets and Statement of Activities.

FRAA issues separate financial statements that may be obtained from their office at 5200 Front Range Parkway, Watkins, Colorado 80137.

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e. the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the County and its component units. The effect of interfund activity has been removed from these statements for the most part. Governmental activities normally supported by taxes and intergovernmental revenues are reported separately from business-type activities, which are supported primarily by fees and charges for services. As discussed above, the primary government is also reported separately from certain legally separate component units for which the County is financially accountable.

The Statement of Net Assets presents the County's non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on use of net assets are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provision.

Unrestricted net assets consist of net assets which do not meet the definition of the two preceding categories. Unrestricted net assets are often designated to indicate that management does not consider them to be available for general operations. Unrestricted net assets often have constraints on resources that are imposed by management, but may still be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions. When identifying to which function a program revenue pertains, the determining factor for charges for services is which function generates that revenue. For grants and contributions, the determining factor is to which function the revenue is restricted. Internally dedicated resources are reported as general revenues rather than as program revenues. Taxes and other items not meeting the definition of program revenues are instead reported as general revenues.

For the most part, the effect of interfund activity has been eliminated from the government-wide financial statements. The exception to this general rule is the interfund charges between the Golf Course Fund and the General Fund. Elimination of these interfund activities would distort the direct costs reported.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported in separate columns in the fund financial statements, with non-major funds being combined into a single column.

## C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are reported as a receivable and deferred revenue when earned and as revenue upon collection in the following year. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The agency funds also use the accrual basis of accounting.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 are generally followed in both the government-wide and proprietary fund financial statements, to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The County has elected not to follow subsequent private-sector guidance. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources, as they are needed.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period, generally not to exceed 60 days. Revenues from taxes, grants, licenses and interest associated with the current fiscal period are considered to be susceptible to accrual and are recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County. Expenditures are generally recorded when the related fund liability is incurred. Exceptions to the general rule include: 1) accumulated unpaid vacation and sick leave pay and 2) principal and interest on long-term debt, which is recognized when due.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Golf Course Fund and the County's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County reports the following major governmental funds:

The General Fund is the County's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

The Road and Bridge Fund reflects costs related to County road and bridge construction and maintenance, with the exception of engineering costs that are recorded in the General Fund. The major revenue source is property taxes.

The Social Services Fund accounts for the many federal and state public welfare programs administered by the County.

The Capital Facilities Fund is used to account for the construction of major County facilities. A temporary sales tax of one-half of one percent is used to finance construction projects.

The County reports the following major proprietary fund:

The Golf Course Fund accounts for activities of the Riverdale Golf Courses.

Additionally, the County reports the following fund types:

Internal service funds account for the financing of goods and services provided by one department or agency to other departments of the County on a cost reimbursement basis. The internal service funds of the County are the Equipment Service Fund and the Insurance Claims Fund.

Agency Funds account for assets held by the County as an agent for individuals, private organizations, other governments and/or other funds. The primary purpose of the Treasurer's agency fund is to collect and distribute property tax revenue to other governments and funds within the County. The Public Trustee's agency fund collects fees pertaining to deeds of trust transactions.

#### D. ASSETS, LIABILITIES, AND NET ASSETS OR FUND BALANCE

#### 1. DEPOSITS AND INVESTMENTS

The County and its includable entities maintain demand deposits, savings accounts, certificates of deposit, and other permitted investments with a variety of financial institutions. Deposits and investments are displayed on the statement of net assets as cash and investments. Deposits and investments of the Front Range Airport Authority and Public Trustee are held separately from those of other County funds. Investments are stated at fair value.

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, money market accounts and short-term investments with original maturities of three months or less from the date of acquisition. County funds are invested by the Treasurer in accordance with the Public Deposit Protection Act of 1975 and other state statutes.

#### 2. RECEIVABLES AND PAYABLES

Activity between funds that is representative of lending/borrowing arrangements and is outstanding at the end of the fiscal year is referred to as "interfund receivable/payable." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Property taxes attach as an enforceable lien on property January 1 and are levied the following January 1. Taxes are payable in full on April 30 or in two installments on February 28 and June 15. Taxes become delinquent June 16.

Since property tax revenue is collected in arrears during the succeeding year, a receivable and a corresponding deferred revenue is recorded at December 31. As the tax is collected in the succeeding year, the deferred revenue is recognized as revenue and the receivable is reduced.

Accounts receivable and property taxes receivable are shown net of allowance for uncollectibles. The property tax receivable allowance for uncollectibles is equal to 0.35% of outstanding property taxes at December 31, 2011.

#### 3. INVENTORIES AND PREPAID ITEMS

On the government-wide statements, inventories are presented at cost on a first-in, first-out basis and are expensed when used. On the fund financial statements, inventories of governmental funds and proprietary funds are stated at cost. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories of the proprietary funds are expensed when consumed. A change in accounting principle in the method of accounting for inventories in the Road and Bridge Fund was effective January 1, 2011. Inventory is no longer categorized as an asset since there are no longer significant accumulations of inventory items. This resulted in a beginning fund balance adjustment of \$549,229 to the Road and Bridge Fund.

For the government-wide statements and the fund statements, any payments made to vendors for services that will benefit periods beyond December 31 are recorded as prepaid items using the consumption method, by recording an asset for the prepaid amount and reflecting the expenditure in the year in which the services are consumed.

#### 4. RESTRICTED NET ASSETS

Certain resources of the County have been set aside due to externally enforceable legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation. These restricted net assets are clearly identified in the government-wide Statement of Net Assets.

<u>Restricted for TABOR</u> – An amount of \$5,176,260 is restricted for the purpose of compliance with the requirements of the Taxpayer's Bill of Rights amendment to the Constitution of the State of Colorado,

Amendment 1 to Article X, Section 20. See Note 3A – Legal Compliance, TABOR Amendment for additional information.

<u>Restricted for Sheriff Intelligence Funds</u> – Pursuant to Colorado Revised Statute 16-13-701 and 16-13-702 forfeited property shall be segregated from general funds. Funds held can only be expended upon approval by an appointed committee created. The current balance is \$63,849.

Restricted for Public Land Dedications – Adams County Board of County Commissioners has adopted development standards as provided in the Colorado Constitution and the Colorado Revised Statutes, as amended. These statutes provide for setting aside fees paid by developers for the purpose of protecting and promoting public health, safety and general welfare of the County. The restricted amount at year end is \$484,923.

<u>Restricted for Special Transit</u> – \$460,328 is restricted by virtue of contractual agreements between the cities in Adams County. Contributions by the cities must be used for the purpose of providing community transit services.

<u>Restricted Other</u> – Other restrictions totaling \$33,565,211 consist of:

IV-E Program – This restriction of \$3,901,032 reserves excess Title IV-E money distributed to Services for child welfare purposes.

Conservation Trust Fund – Funding restricted by the State of Colorado for the purpose of acquiring, developing and maintaining parks and trails in the amount of \$1,661,814.

Hazardous Waste – Restriction of \$1,285,433 of the fund balance in the Waste Management Fund for unforeseen contingencies pertaining to hazardous waste management by the County pursuant to Colorado Revised Statutes 25-15-214; 2% of the annual fees received by the County from waste disposal shall be set aside for the purpose of funding the increased services required in the County by the hazardous waste disposal site.

Open Space Sales Tax – An amount of \$22,260,923 is restricted pursuant to voter authorizations in 1999 and 2004 to use sales tax revenue for specific projects. Additional information regarding the projects can be found in Note 9 - Other Information.

DIA Mitigation – Pursuant to Judicial Order disbursing funds under Case Number 01-CV-558 in the matter of Board of County Commissioners of Adams County v City and County of Denver, April 21, 2003, monies have been segregated and must be used for the purpose of reimbursing Adams County property owners for mitigation of air noise at Denver International Airport. The balance at 12/31/11 is \$1,392,949.

Grant Funds – Community Development Block Grant Fund, Headstart Fund, Community Services Block Grant Fund & Workforce and Business Center Fund Workforce and Business Center Fund are fully supported by grantors and the fund balance must be restricted for the uses as specified by the grantor. A total of \$3,063,060 is restricted for these purposes.

#### 5. CAPITAL ASSETS

The County's capital assets include land, buildings and improvements, machinery and equipment, software, conservation easements, water rights, infrastructure purchased or constructed after 1980, and construction-in-progress. Capital assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements, and in the proprietary funds in the fund financial statements.

The County defines a capital asset as an asset with an expected useful life of more than one year. The capitalization thresholds for the assets of governmental activities are as follows:

| Asset                   | Threshold |
|-------------------------|-----------|
| Buildings               | \$ 50,000 |
| Improvements            | \$ 50,000 |
| Infrastructure          | \$ 50,000 |
| Machinery and Equipment | \$ 5,000  |
| Software                | \$ 5,000  |

The capitalization thresholds for assets of the business-type activity of the County (the Golf Course Fund) are as follows:

| Asset                   | Threshold |       |
|-------------------------|-----------|-------|
| Buildings               | \$        | 2,500 |
| Improvements            | \$        | 2,500 |
| Infrastructure          | \$        | 2,500 |
| Machinery and Equipment | \$        | 2,500 |
| Software                | \$        | 2,500 |

All County land, conservation easements, and water rights are capitalized regardless of cost.

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the estimated fair value at the date of donation.

An expenditure that does not increase the capacity, efficiency, effectiveness, or useful life of an existing capital asset, or an expenditure that only serves to restore an existing capital asset to its normal working condition, is recorded as a repair and maintenance expense and is not capitalized.

Interest incurred during the construction phase of the capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the governmental and business-type activities are depreciated using the straight-line method over the following estimated useful lives:

| Asset                    | Years    |
|--------------------------|----------|
| Buildings and Components | 15 to 40 |
| Improvements             | 10 to 25 |
| Infrastructure           | 20 to 60 |
| Machinery and Equipment  | 3 to 20  |
| Software                 | 3 to 5   |

Land, conservation easements, and water rights assets are non-depreciable.

#### 6. DEFERRED REVENUES

Deferred revenues include property taxes that are levied for a subsequent period and grant revenues that have been collected but corresponding expenditures have not been incurred. Grant receivables not available at year-end are deferred in the governmental fund financial statements.

#### 7. CLAIMS LIABILITIES

The County's claims liabilities are based on estimates of the ultimate cost of claims (including unallocated loss adjustment expenses) that have been reported but not settled. Also included are estimates for claims incurred but not reported. Estimated amounts to be recovered under excess coverage insurance are deducted from the liability for unpaid claims.

The projected claims liabilities are estimates used by management and provided by third party administrators who have issued reports for the workers' compensation, general liability, dental, and health programs, and as such are subject to variability. This potential for variability is due to the fact that not all of the factors affecting the projections have taken place and cannot be evaluated with certainty. These factors include, but are not limited to, potential tort reform, future inflation, future judicial proceedings, and future jury awards.

Management's projections are based upon the County's historical experience. County management has not anticipated any extraordinary changes in the various factors that might affect the future costs of claims. County management uses methods that it believes produce reasonable results given current information. Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claims frequency, and other economic and social factors. Claims liabilities are not discounted.

#### 8. COMPENSATED ABSENCES

County employees accumulate vacation and sick leave to a maximum amount which is dependent on a combination of months of service and the employment status of permanent part-time or full-time. Temporary employees do not accumulate vacation and sick leave. In governmental funds, accumulated

unpaid vacation and sick leave will not generally be paid with expendable and available financial resources. Therefore, these liabilities are being reported on the government-wide financial statements and the expenditures are reported at the fund level only when due.

#### 9. LONG-TERM LIABILITIES

In the government-wide financial statements, and in proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type on the statement of net assets. Debt premiums, discounts, refunding losses, and issuance costs are deferred and amortized over the life of the related debt. In the governmental fund statements, the face amount, premiums, and discounts of the debt are reported as other financing sources. Issuance costs are reported as debt service expenditures.

#### 10. CONTINGENT LIABILITIES

At December 31, 2011, the County is a defendant in lawsuits that allege negligence, deprivation of civil rights, and/or racial or sexual discrimination, personal injury, property damage, and other miscellaneous claims. The outcome of these matters is currently unknown.

Under the Colorado Revised Statutes 13-60-101 and 24-10-113, should the courts sustain any of the litigation against the County, the County may levy sufficient ad valorem property taxes to cover any resulting expenditures not anticipated in the current year. This tax levy is limited to ten mills per year.

The County participates in several federally-assisted grant programs, such as the Community Services Block Grant, Community Development Block Grant, Head Start, Social Services grant flow-through, and the Workforce Investment Act. The determination of the eligibility of the recipients of these federally-assisted programs is made internally. All programs and eligibility determinations are subject to program compliance reviews by the grantors or their representatives. The amount, if any, of expenditures that may be disallowed by the granting agencies is not determinable at this time, although the County expects such amounts, if any, should not materially affect the financial statements.

At December 31, 2011, the County has entered into tax rebate incentive contracts with numerous businesses operating in the County. Currently, contracts total an estimated amount of \$2.8 million for the years 2012 to 2017.

#### 11. FUND BALANCES

The Governmental Accounting Standards Board (GASB) has issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54). This Statement defines the different types of fund balances that a governmental entity must use for financial reporting purposes. Per GASB 54, as of December 31, 2011, fund balances of the governmental funds are classified as follows:

Nonspendable – amounts that cannot be spent either because they are not spendable in form or because they are legally or contractually required to be maintained intact.

Restricted – amounts that are subject to externally enforceable legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.

Committed – amounts that are subject to a purpose constraint imposed by a formal action of the Board. The Board is the highest level of decision-making authority for the County. Commitments may be established, modified or rescinded only through resolutions approved by the Board.

Assigned – amounts that are subject to a purpose constraint that represents an intended use, but does not meet the criteria to be classified as restricted or committed. The purpose of the assignment must be narrower than the purpose of the General Fund, and in funds other than the General Fund, assigned fund balance represents the residual amount of fund balance.

Unassigned – represents the residual classification for the General Fund and could report a surplus or deficit.

The details of the fund balances are included in the Governmental Funds Balance Sheet. When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

The County reports the following restrictions of fund balance:

Restricted for TABOR – An amount of \$5,176,260 is restricted for the purpose of compliance with the requirements of the Taxpayer's Bill of Rights amendment to the Constitution of the State of Colorado, Amendment 1 to Article X, Section 20. See Note 3A – Legal Compliance, TABOR Amendment for additional information.

Restricted for Sheriff Intelligence Funds – Pursuant to Colorado Revised Statute 16-13-701 and 16-13-702 forfeited property shall be segregated from general funds. Funds held can only be expended upon approval by an appointed committee created. The current balance is \$63,849.

Restricted for Public Land Dedications – Adams County Board of County Commissioners has adopted development standards as provided in the Colorado Constitution and the Colorado Revised Statutes, as amended. These statutes provide for setting aside fees paid by developers for the purpose of protecting and promoting public health, safety and general welfare of the County. The restricted amount year end is \$484,923.

Long Term Debt Reserve – This restriction in the General Fund identifies monies required by bond indenture documents to be held in reserve for future payments on certificates of participation. A total of \$11,064,500 is reserved for future debt payments - \$10,500,000 for the 2009 certificate of participation and \$564,500 for the 2009 B certificate of participation.

Restricted for Special Transit – \$460,328 is restricted by virtue of contractual agreements between the cities in Adams County. Contributions by the cities must be used for the purpose of providing community transit services.

Restricted Other – Other restrictions totaling \$27,239,028 consist of:

IV-E Program – This restriction of \$3,901,032 reserves excess Title IV-E money distributed to Services for child welfare purposes.

Conservation Trust Fund – Funding restricted by the State of Colorado for the purpose of acquiring, developing and maintaining parks and trails in the amount of \$1,661,814.

Hazardous Waste – Restriction of \$1,285,433 of the fund balance in the Waste Management Fund for unforeseen contingencies pertaining to hazardous waste management by the County pursuant to Colorado Revised Statutes 25-15-214; 2% of the annual fees received by the County from waste disposal shall be set aside for the purpose of funding the increased services required in the County by the hazardous waste disposal site.

Open Space Sales Tax – An amount of \$22,260,923 is restricted pursuant to voter authorizations in 1999 and 2004 to use sales tax revenue for specific projects. Additional information regarding the projects can be found in Note 9 - Other Information.

DIA Mitigation – Pursuant to Judicial Order disbursing funds under Case Number 01-CV-558 in the matter of Board of County Commissioners of Adams County v City and County of Denver, April 21, 2003, monies have been segregated and must be used for the purpose of reimbursing Adams County property owners for mitigation of air noise at Denver International Airport. The balance at 12/31/11 is \$1,392,949.

Grant Funds – Community Development Block Grant Fund, Headstart Fund, and Workforce and Business Center Fund are fully supported by grantors and the fund balance must be restricted for the uses as specified by the grantor. A total of \$3,063,060 is restricted for these purposes.

The County reports the following commitments of fund balance as resolved by the Adams County Board of County Commissioners:

Economic Downturn -- For the purpose of setting aside funds in the event of a serious economic downturn defined as a property tax revenue decline of 10% or more the Board has committed \$18,624,431 for this purpose.

DIA Legal Fees -- An amount of \$102,162 segregates a portion of fund balance in the General Fund for monies received from the City and County of Denver from the settlement of the Denver International Airport noise mitigation lawsuit. These funds can be used for outside legal services required in connection with DIA noise mitigation matters.

Reserve for Cash Flow – For the purpose of maintaining a fund balance that would provide adequate cash flow to fund expenditures until property taxes are received in the first half of the following year, the amount of commitment is \$7,100,720.

Vacation and Sick – Employees have accrued benefits in the amount of \$12,721,582. The accruals are based on Adams County vacation and sick leave policies.

Governmental funds also report assignments of fund balances that represent tentative management plans that are subject to change. They are not legally required segregations. The County reports the following assignments in the General Fund totaling \$157,389 in 2011:

Sheriff Projects -- Include Range Fees totaling \$91,989 for improvements to the Range Training Facility and \$33,908 to be used for various community support programs.

CSU programs – A total of \$31,492 is set aside for the purpose of funding activities of the Colorado State University Extension Office.

Other assignments are specific to the purpose of the special revenue funds. The total amount of these assignments is \$51,962,596.

#### 12. NET ASSETS

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through external restrictions imposed by creditors, grantors, laws, or regulations of other governments.

# NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET ASSETS

The governmental funds balance sheet includes a reconciliation between fund balance – total governmental funds, and net assets – governmental activities, as reported in the government-wide statement of net assets. One element of that reconciliation explains, "long-term liabilities are not due and payable in the current period and therefore are not reported in the funds." The detail of this (\$175,825,333) difference is as follows:

| Certificates of Participation Principal Payable          | \$<br>(154,564,869) |
|--|---------------------|
| Certificates of Participation Interest Payable           | (609,693)           |
| Bond Refunding and Premium                               | (411,796)           |
| Section 108 Loan Payable                                 | (1,999,930)         |
| Net Other Post Employment Benefits Obligation            | (5,664,908)         |
| Compensated Absences                                     | <br>(12,574,137)    |
| Net adjustment to reduce fund balance - total government |                     |
| funds to arrive at net assets - governmental funds       | \$<br>(175,825,333) |

# B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

The governmental funds statement of revenues, expenditures and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net assets of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains, "Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The detail of this \$16,019,930 difference is as follows:

| Capital Outlay  | \$<br>35,809,762 |
|---|------------------|
| Depreciation Expense  | (19,789,832)     |
| Net adjustment to decrease net changes in fund balances - total |                  |
| governmental funds to arrive at changes in net assets of        |                  |
| governmental activities   | \$<br>16,019,930 |

The reconciliation also includes a reduction in the amount of (\$138,909) which represents the amount by which amortization of issuance costs exceeds issuance costs in the period. The detail of this item is:

| Amortization of Issuance Cost                        | \$<br>(138,909) |
|--|-----------------|
| Net adjustment is to decrease change in fund balance | \$<br>(138,909) |

#### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)

Another element of the reconciliation states, "The net effect of various miscellaneous transactions involving capital assets is to decrease net assets. The detail of this \$7,611,347 follows:

| Capital Asset Donations/Contributions                           | \$<br>8,711,798 |
|---|-----------------|
| Prior Year Construction In Progress Written Off                 | (677,491)       |
| Net Book Value of Disposed Assets                               | (422,960)       |
| Net adjustment to decrease net changes in fund balances - total |                 |
| governmental funds to arrive at changes in net assets of        |                 |
| governmental activities   | \$<br>7,611,347 |

The reconciliation also states, "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The detail of this (\$1,200,442) difference is as follows:

| Compensated Absences  | \$<br>298,284     |
|---|-------------------|
| Net Other Post Employment Benefits Obligation                   | (1,522,516)       |
| Accrued Interest  | 17,163            |
| Refunding Amortization  | (40,000)          |
| Premium Amortization  | \$<br>46,627      |
| Net adjustment to decrease net changes in fund balances - total |                   |
| governmental funds to arrive at changes in net assets of        |                   |
| governmental activities   | \$<br>(1,200,442) |

#### NOTE 3. LEGAL COMPLIANCE

#### A. TABOR AMENDMENT

In November 1992, the voters of the State of Colorado approved Amendment I to Article X, Section 20, of the State Constitution. This amendment is popularly known as the TABOR (**Ta**xpayer's **B**ill **O**f **R**ights) Amendment. The TABOR amendment limits growth in both state and local government expenditures and revenues. Annual local government expenditure and revenue increases are limited to inflation in the prior calendar year plus annual local growth. In order to increase revenues and/or expenditures above the limitations, to increase any taxes, to increase the mill levy, or to increase bonded debt, a local government must first obtain voter approval in an election held for such purposes annually in November.

The policy of the County is to take into consideration all the provisions of the TABOR Amendment and to fully comply with the amendment, as well as assure that the County is able to continue to provide a cost-effective delivery of services, facilities, and programs to all County residents. In November 2002, the County obtained voter approval to keep and spend all revenues it receives from current tax rates and other revenues generated by the County beginning in 2003. With this permission, the County no longer has revenue or spending limitations. However, the County still must ask for voter approval to increase tax rates and issue bonded debt. The County will continue to reserve 3% of fiscal year spending as required by TABOR.

#### NOTE 4. DETAILED NOTES ON ALL FUNDS

#### A. CASH AND INVESTMENTS

Cash and investments at December 31, 2011, consisted of the following:

| Deposits     | \$<br>92,103,608  |
|--------------|-------------------|
| Cash on Hand | 30,334            |
| Investments  | <br>156,089,886   |
| Total        | \$<br>248,223,828 |

Cash and investments at December 31, 2011 reported in government-wide and agency funds consisted of the following:

Government-wide

 Cash and Investments
 \$ 234,062,784

 Agency Funds
 14,161,044

 Total
 \$ 248,223,828

#### 1. DEPOSITS

The Colorado Public Deposit Protection Act (PDPA) requires that all local governments deposit cash in eligible public depositories. Eligibility is determined by state regulations. The State regulatory commissioners regulate the eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institutions to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

#### 2. INVESTMENTS

The County is required to comply with State statutes which specify investment instruments meeting defined rating, maturity, and concentration risk criteria in which local governments may invest, which include the following. State statute does not address custodial credit risk.

- Obligations of the United States and certain
   U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Banker's acceptance of certain banks
- Commercial paper

- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools
- Corporate bonds

The County has no investment policy that would further limit its investment choices.

At December 31, 2011, the County had the following investments:

|  |              |     | Investment    | Maturities    |                |             |
|--|--------------|-----|---------------|---------------|----------------|-------------|
|  |              |     |               |               |                | Percent of  |
|  | S & P Rating | Les | s than 1 Year | 1-5 years     | Fair Value     | Investments |
| Local Government Investment Pools                      | AAAm         | \$  | 47,527,680    | \$ -          | \$ 47,527,680  | 30.45%      |
| U.S. Agency Securities:                                |              |     |               |               |                |             |
| FNMA   | AA+          |     | -             | 29,200,224    | 29,200,224     | 18.71%      |
| FHLMC  | AA+          |     | -             | 19,023,220    | 19,023,220     | 12.19%      |
| FHLB   | AA+          |     | -             | 26,121,010    | 26,121,010     | 16.72%      |
| FFCB   | AA+          |     | -             | 10,029,270    | 10,029,270     | 6.43%       |
| Gen Electric Capital Co. Note                          | AA+          |     | -             | 5,074,850     | 5,074,850      | 3.25%       |
| Wells Fargo Advantage Government<br>Money Market Funds | AAAm         |     | 11,064,500    | -             | 11,064,500     | 7.09%       |
| Repurchase agreements                                  | Not rated    |     | 8,049,132     |               | 8,049,132      | 5.16%       |
| Total  |              | \$  | 66,641,312    | \$ 89,448,574 | \$ 156,089,886 | 100.00%     |

#### 3. CREDIT RISK

State statutes limit investments in U.S. Agency securities to the highest rating issued by two or more nationally recognized statistical rating organizations (NRSROs). State statute also limits investments in money market funds to those that maintain a constant share price, with a maximum remaining maturity in accordance with Rule 2a-7, and either have assets of one billion dollars or the highest rating issued by a NRSRO. State statute requires repurchase agreements to be collateralized at no less than 102% with U.S. Treasury or Agency securities.

#### 4. CONCENTRATION OF CREDIT RISK

State statute generally does not limit the amount the County may invest in one issuer.

#### 5. LOCAL GOVERNMENT INVESTMENT POOL

The County had \$695,220 invested in Colorado Surplus Asset Fund Trust (CSAFE), and \$46,832,460 in Colorado Local Government Liquid Asset Trust (COLOTRUST). These are investment pool trusts established for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating CSAFE and COLOTRUST. CSAFE and COLOTRUST operate in conformity with the Securities and Exchange Commission's Rule 2a7 as promulgated under the Investment Company Act of 1940, as amended. CSAFE and COLOTRUST are rated AAAm by Standard & Poor's. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. The custodian's internal records identify the investments owned by the participating governments.

#### 6. INTEREST RATE RISK

State statues limit the maturity of investments in U.S Agency securities to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years.

#### 7. CUSTODIAL RISK

At December 31, 2011 the County's investments in U.S. Federal Agency Securities were held by the counterparty (broker), not in the County's name. The County is, however, listed as the beneficiary. The brokers include Southwest Securities, First Financial Equity Corporation, Key Bank Capital Markets and Morgan Keegan.

#### **B. CAPITAL ASSETS**

#### 1. GOVERNMENTAL AND BUSINESS-TYPE ACTIVITIES

Capital asset activity for the year ended December 31, 2011 for governmental and business-type activities was as follows.

|  | Beginning         |                |    |               |    |               |
|--|-------------------|----------------|----|---------------|----|---------------|
|  | Balance           | Increases      |    | Decreases     | Er | nding Balance |
| Governmental Activities:                     |                   |                |    | _             |    | _             |
| Capital Assets, Not Being Depreciated:       |                   |                |    |               |    |               |
| Land   | \$<br>51,761,913  | \$ 4,158,304   | \$ | (84,535)      | \$ | 55,835,682    |
| Construction in Progress                     | 133,299,809       | 14,303,855     |    | (114,141,355) |    | 33,462,309    |
| Conservation Easements                       | 11,648,177        | 6,753,117      |    | -             |    | 18,401,294    |
| Art Collection                               | -                 | 286,014        |    | -             |    | 286,014       |
| Water Rights                                 | <br>711,347       | <u> </u>       |    | <u>-</u>      |    | 711,347       |
| Total Capital Assets, Not Being Depreciated  | <br>197,421,246   | 25,501,290     |    | (114,225,890) | _  | 108,696,646   |
| Capital Assets, Being Depreciated:           |                   |                |    |               |    |               |
| Buildings and Improvements                   | 196,188,620       | 93,258,120     |    | (1,904,087)   |    | 287,542,653   |
| Machinery and Equipment                      | 46,977,391        | 6,775,141      |    | (2,065,276)   |    | 51,687,256    |
| Infrastructure                               | 458,480,105       | 33,260,114     |    | -             |    | 491,740,219   |
| Software                                     | 3,617,054         | 82,940         |    | <u>-</u>      |    | 3,699,994     |
| Total Capital Assets, Being Depreciated      | <br>705,263,170   | 133,376,315    |    | (3,969,363)   | _  | 834,670,122   |
| Less Accumulated Depreciation For:           |                   |                |    |               |    |               |
| Buildings and Improvements                   | (63,836,543)      | (7,448,463)    |    | 1,740,080     |    | (69,544,926)  |
| Machinery and Equipment                      | (31,390,565)      | (5,398,884)    |    | 1,858,354     |    | (34,931,095)  |
| Infrastructure                               | (98,747,416)      | (9,315,021)    |    | -             |    | (108,062,437) |
| Software                                     | (2,675,928)       | (319,471)      |    | <u>-</u>      |    | (2,995,399)   |
| Total Accumulated Depreciation               | <br>(196,650,452) | (22,481,839)   |    | 3,598,434     | _  | (215,533,857) |
| Total Capital Assets, Being Depreciated, Net | <br>508,612,718   | 110,894,476    | _  | (370,929)     | _  | 619,136,265   |
| Governmental Activities Capital Assets, Net  | \$<br>706,033,964 | \$ 136,395,766 | \$ | (114,596,819) | \$ | 727,832,911   |

|  | Beginning<br>Balance | Increases    | Decreases | Ending<br>Balance |
|--|----------------------|--------------|-----------|-------------------|
| Business-type Activities:                    |                      |              |           |                   |
| Capital Assets, Not Being Depreciated:       | 4 2 525 222          |              |           | 4 2 505 000       |
| Land   | \$ 3,596,888         | \$ -         | \$ -      | \$ 3,596,888      |
| Total Capital Assets, Not Being Depreciated  | 3,596,888            |              |           | 3,596,888         |
|  |                      |              |           |                   |
| Capital Assets, Being Depreciated:           |                      |              |           |                   |
| Buildings and Improvements                   | 6,837,928            | 66,972       | -         | 6,904,900         |
| Machinery and Equipment                      | 1,802,218            | 70,457       | (46,083)  | 1,826,592         |
| Infrastructure                               | 319,983              | <u> </u>     |           | 319,983           |
| Total Capital Assets, Being Depreciated      | 8,960,129            | 137,429      | (46,083)  | 9,051,475         |
| Less Accumulated Depreciation For:           |                      |              |           |                   |
| Buildings and Improvements                   | (3,158,293)          | (188,701)    | -         | (3,346,994)       |
| Machinery and Equipment                      | (1,367,800)          | (151,960)    | 46,083    | (1,473,677)       |
| Infrastructure                               | (76,870)             | (12,370)     |           | (89,240)          |
| Total Accumulated Depreciation               | (4,602,963)          | (353,031)    | 46,083    | (4,909,911)       |
| Total Capital Assets, Being Depreciated, Net | 4,357,166            | (215,602)    |           | 4,141,564         |
| Adams County Golf Course Capital Assets, Net | \$ 7,954,054         | \$ (215,602) | \$ -      | \$ 7,738,452      |

Discretely presented component unit

Capital asset activity for the year ended December 31, 2011 for Front Range Airport was as follows.

|  | Beginning     |              |              | Ending        |
|--|---------------|--------------|--------------|---------------|
|  | Balance       | Increases    | Decreases    | Balance       |
| Component Unit Activities                    |               |              |              |               |
| Capital Assets, Not Being Depreciated:       |               |              |              |               |
| Land   | \$ 7,162,023  | \$ -         | \$ -         | \$ 7,162,023  |
| Construction in Progress                     | 1,235,961     | 1,207,638    | 1,235,961    | 1,207,638     |
| Total Capital Assets, Not Being Depreciated  | 8,397,984     | 1,207,638    | 1,235,961    | 8,369,661     |
| Capital Assets, Being Depreciated:           |               |              |              |               |
| Runways, Taxiways and Roads                  | 34,084,542    | 1,426,831    | -            | 35,511,373    |
| Buildings & Improvements                     | 11,141,018    | 73,185       | -            | 11,214,203    |
| Water and Wastewater Systems                 | 2,116,049     | -            | -            | 2,116,049     |
| Equipment and Furniture                      | 4,394,591     | 34,513       |              | 4,429,104     |
| Total Capital Assets, Being Depreciated      | 51,736,200    | 1,534,529    |              | 53,270,729    |
| Less Accumulated Depreciation For:           |               |              |              |               |
| Runways, Taxiways and Roads                  | (23,009,242)  | (1,114,417)  | -            | (24,123,659)  |
| Buildings & Improvements                     | (5,967,765)   | (299,388)    | -            | (6,267,153)   |
| Water and Wastewater Systems                 | (75,453)      | (53,167)     | -            | (128,620)     |
| Equipment and Furniture                      | (3,312,637)   | (263,442)    |              | (3,576,079)   |
| Total Accumulated Depreciation               | (32,365,097)  | (1,730,414)  |              | (34,095,511)  |
| Total Capital Assets, Being Depreciated, Net | 19,371,103    | (195,885)    |              | 19,175,218    |
| Total Capital Assets, Net                    | \$ 27,769,087 | \$ 1,011,753 | \$ 1,235,961 | \$ 27,544,879 |

### 2. DEPRECIATION EXPENSE

Depreciation expense has been charged to functions of the primary government as follows:

| Governmental | Activities: |
|--------------|-------------|
|--------------|-------------|

| General Government   | \$ | 4,238,708  |
|--|----|------------|
| Conservation of Natural Resources                                  |    | 126,482    |
| Culture and Recreation   |    | 593,403    |
| Economic Opportunity   |    | 89,727     |
| Health and Welfare   |    | 779,117    |
| Public Safety  |    | 4,768,720  |
| Public Works   |    | 9,187,449  |
| Urban Housing and Redevelopment                                    |    | 6,226      |
| Capital assets held by the government's internal service funds are |    |            |
| charged to the various functions based on their usage of the asset | _  | 2,692,007  |
| Total Depreciation Expense - Governmental Activities               | \$ | 22,481,839 |

#### 3. CONSTRUCTION COMMITMENTS

The County has numerous active capital construction projects as of December 31, 2011. These projects include road and street improvements, drainage improvements, and open space improvements among others. At year-end, the County's commitments with contractors for capital construction are as follows:

|  |               | Remaining    |
|--|---------------|--------------|
| Description of Project                           | Spent-to-Date | Commitment   |
| 56th Ave - Federal to Zuni                       | 177,056       | 13,524       |
| 56th Ave & Pecos St Traffic Signal               | 30,179        | 149,872      |
| Chip Seal  | 282,310       | 44,271       |
| Dahlia Pond/Kenwood Pond Outfall & Dupont Street | 704,373       | 80,737       |
| Dupont South Phase II                            | 1,856,469     | 878,527      |
| Dupont South Phase III                           | 63,574        | 20,120       |
| East 88th Ave Resurfacing                        | 320,241       | 95,393       |
| Energy Efficiency Upgrade @ Detention Facility   | 1,736,240     | 633,258      |
| Fence Tile Production                            | 10,800        | 10,800       |
| Goat Hill Phse 2B - 66th & Irving Street         | 7,851         | 13,874       |
| Imboden Road - 64th Ave to 80th Ave              | 51,102        | 20,708       |
| Kenwood Sewer Outfall                            | 229,866       | 8,975        |
| Lowell Blvd - Clear Creek to 62nd Ave            | -             | 299,400      |
| Lowell Blvd Improvements 62nd to 68th            | 3,626,985     | 20,165       |
| Mann Lakes Interconnects                         | 792,801       | 17,031       |
| Parking Lots                                     | 286,974       | 21,670       |
| Pecos St Grade Seperation                        | 25,696,532    | 2,049,944    |
| Replace Bridge #69                               | -             | 156,794      |
| Riverdale Bluffs Fencing                         | 9,573         | 33,042       |
| Trail Head Design                                | 7,150         | 7,150        |
| Utah Junction Outfall                            | 206,433       | 26,163       |
| Washington Street Phase III                      | 7,816,111     | 1,089,441    |
| Washington Street Phase IV                       | 137,846       | 20,649       |
| West 62nd Parkway Pecos St to Huron St           | 330,793       | 32,514       |
| Totals   | \$ 44,381,260 | \$ 5,744,021 |

#### C. INTERFUND BALANCES AND TRANSFERS

#### 1. INTERFUND RECEIVABLES AND PAYABLES

The composition of interfund balances as of December 31, 2011 is as follows:

|                              |           | Receivable Fund: |    |                     |    |                              |    |                                 |                              |    |           |
|------------------------------|-----------|------------------|----|---------------------|----|------------------------------|----|---------------------------------|------------------------------|----|-----------|
|                              | General I | Fund             |    | oad and<br>dge Fund | Fá | Capital<br>acilities<br>Fund |    | on-major<br>vernmental<br>Funds | Internal<br>Service<br>Funds |    | Total     |
| Payable Fund:                |           |                  |    |                     |    |                              |    |                                 |                              |    |           |
| General Fund                 | \$        | -                | \$ | 148,207             | \$ | 31,587                       | \$ | 419,312                         | \$ 1,642,053                 | \$ | 2,241,159 |
| Social Services Fund         | 343       | ,249             |    | -                   |    | -                            |    |                                 | -                            |    | 343,249   |
| Capital Facilities Fund      |           | 314              |    | -                   |    | -                            |    | -                               | -                            |    | 314       |
| Non-major Governmental Funds | 1,738     | ,940             |    | -                   |    | -                            |    | -                               | -                            |    | 1,738,940 |
| Internal Service Funds       | 6         | 5,243            |    | 609,743             |    | -                            |    | -                               | -                            |    | 615,986   |
| Golf Course Fund             | 11        | ,742             |    |                     |    |                              |    |                                 |                              | _  | 11,742    |
| Total Interfund Payables     | \$ 2,100  | <u>,488</u>      | \$ | 757,950             | \$ | 31,587                       | \$ | 419,312                         | \$ 1,642,053                 | \$ | 4,951,390 |
| Total Interfund Receivables  |           |                  |    |                     |    |                              |    |                                 |                              | \$ | 4,951,390 |

Total Interrund Receivables \$ 4,951,390

As shown above, in 2011 the General Fund has made a total payment of \$2,100,488 to the County's other funds to cover year end operating expenses. This amount will be immediately reimbursed to the General Fund in the following year.

The Non-major Governmental Funds reported a total of \$419,312 due from other funds at the end of the year.

The \$1,642,053 total receivable in the Internal Service Funds is made up amounts due to the Equipment Service Fund and the Insurance Claims Fund. The Equipment Service Fund has an amount of \$490,288 due from the General Fund in operating and depreciation expenses for December that will be reimbursed immediately in 2012. The Insurance Claims Fund is due \$1,151,765 from the General Fund as of December 31, 2011. This amount is made up of reimbursements for insurance expenses and dental, health, and workers' compensation insurance premiums.

#### 2. INTERFUND TRANSFERS IN AND OUT

The composition of the interfund transfers as of December 31, 2010 is as follows:

|                              | <br>Transfers In: |     |          |                    |    |            |  |  |  |  |  |
|------------------------------|-------------------|-----|----------|--------------------|----|------------|--|--|--|--|--|
|                              |                   | R   | load and | Non-major          |    |            |  |  |  |  |  |
|                              | <br>General Fund  | Bri | dge Fund | Governmental Funds |    | Total      |  |  |  |  |  |
| Transfers Out:               |                   |     |          |                    |    |            |  |  |  |  |  |
| Social Services Fund         | \$<br>63,195      | \$  | -        | \$ 187,292         | \$ | 250,487    |  |  |  |  |  |
| Capital Facilities Fund      | 11,985,842        |     |          | -                  |    | 11,985,842 |  |  |  |  |  |
| Non-major Governmental Funds | 902,000           |     | -        | 994,251            |    | 1,896,251  |  |  |  |  |  |
| Internal Service Funds       | 6,243             |     | 609,743  | -                  |    | 615,986    |  |  |  |  |  |
| Golf Course Fund             | <br>340,000       |     | -        |                    |    | 340,000    |  |  |  |  |  |
| Total                        | \$<br>13,297,280  | \$  | 609,743  | \$ 1,181,543       | \$ | 15,088,566 |  |  |  |  |  |
|                              |                   |     |          |                    |    |            |  |  |  |  |  |

As identified above, at the end of the current year, the total amount transferred to the General Fund was \$13,297,280. Of this amount, \$11,985,842 was transferred from the Capital Facilities Fund to the General Fund to reimburse the General Fund for interest and principal payments associated with certificates of participation and for operating expense of the Government Center. Please see Note 4D for more detailed information on the County certificates of participation. The Open Space Projects Fund transferred \$902,000 to the general fund to cover expenses of a purchase of open space property in a previous year. Road and Bridge Fund and Internal Service Fund transfers to General Fund were for maintenance projects for a total of \$69,438.

The Golf Course Fund transferred \$340,000 to the General Fund in 2011. The Board of County Commissioners determines on an annual basis if the fund balance in the Golf Course Fund can support a reimbursement of a past capital contribution.

The Social Services Fund transferred \$50,000 to assist Head Start with employee benefit costs and \$137,292 was for the food distribution program.

The transfer of \$994,251 between Non-major Governmental Funds consisted of transfers from the Open Space Sales Tax Fund to the Open Space Projects Fund. The payments were used to purchase several open space areas for conservation purposes and to construct a pedestrian bridge along the South Platte Trail.

The transfers out of the Equipment Service Fund totaling \$609,743 reimbursed the Road and Bridge fund for decommissioned vehicles.

#### D. LEASES & CERTIFICATES OF PARTICIPATION

#### 1. OPERATING LEASES

The County has entered into various lease obligations for both office space and office equipment. The County also receives building usage fees from grant programs including but not limited to Social Services, Workforce Investment Act, and Head Start. Payments made in 2011 total \$880,131 in governmental funds.

The following is a schedule of estimated future minimum lease payments for the County's operating lease obligations as of December 31, 2011:

|       | Annual Lease |
|-------|--------------|
| Year  | Payments     |
| 2012  | 747,083      |
| 2013  | 538,751      |
| 2014  | 337,498      |
| 2015  | 225,188      |
| 2016  | 178,366      |
| 2017  | 173,039      |
| 2018  | 175,508      |
| 2019  | 8,453        |
| Total | \$ 2,383,886 |

#### 2. CERTIFICATES OF PARTICIPATION

The County has participated in four separate sale-leaseback transactions for the sale and subsequent repurchase of several existing County properties and one lease-leaseback transaction.

The 2003 transaction resulted in the sale-leaseback in the amount of \$15,890,000 of the Adams County Service Center to provide financing for the purchase and remodel of the Western Service Center and the construction of the Offices of the District Attorney Building. The Western Service Center opened in February 2004 and the Offices of the District Attorney Building opened in May 2004. The 2003 leaseback matures in December 2023 with interest rates varying by year from 3.0% to 4.75%.

The 2008 transaction resulted in the sale-leaseback in the amount of \$35,000,000 of four properties: the Offices of the District Attorney Building, the Sheriff and Coroner's Headquarters, the Western Service Center, and the Development Building. This provided financing for the construction of the Justice Center Expansion, which was completed in 2009, and the first phase of the new Adams County Government Center, a multi-year project. The 2008 leaseback matures in December 2018 with interest rates ranging from 3.87% to 4.175%.

The 2009 transaction resulted in the sale-leaseback in the amount of \$105,000,000 of the Detention Facility. This provided financing for the construction and equipping of phase one of the new Government Center, which will be completed in 2011. The 2009 leaseback matures in December 2029 with interest rates ranging from 3.0% to 5.125%.

The 2009 B transaction resulted in the sale-leaseback of the Children and Family Services Center for \$5,645,000. This transaction refunded a sale-leaseback from 1999. The 2009 B leaseback matures in November 2014 with interest rates varying by year from 3.0% to 4.0%.

The 2010 transaction resulted in the lease-leaseback in the amount of \$15,500,000 of the new wing of the Justice Center. This provided financing for the construction and equipping of phase one of the new Government Center, which was completed in 2011. The 2010 leaseback matures in December 2030 with an interest rate of 4.24%.

The future minimum obligations, subject to annual appropriation, and the net present value of these minimum payments as of December 31, 2011 are as follows:

|                                       | 13,955,266  |
|---------------------------------------|-------------|
| 2012 \$ 7,043,300 \$ 6,911,966 \$     | 13,333,200  |
| 2013 7,304,914 6,655,097              | 13,960,011  |
| 2014 7,571,819 6,387,617              | 13,959,436  |
| 2015 6,804,231 6,109,219              | 12,913,450  |
| 2016 7,067,370 5,846,441              | 12,913,811  |
| 2017-2021 39,878,235 24,695,061       | 64,573,296  |
| 2022-2026 46,015,000 15,010,134       | 61,025,134  |
| 2027-2030 32,880,000 3,467,604        | 36,347,604  |
| Total \$ 154,564,869 \$ 75,083,139 \$ | 229,648,008 |

#### E. LONG-TERM LIABILITIES

During the year ended December 31, 2011, the following changes occurred in long-term liabilities:

|                               | Beginning      |    |            |                 |                       | [  | Due Within |
|-------------------------------|----------------|----|------------|-----------------|-----------------------|----|------------|
|                               | Balance        |    | Additions  | Reductions      | <b>Ending Balance</b> |    | One Year   |
| Governmental Activities       |                |    |            |                 |                       |    |            |
| Certificates of Participation | \$ 161,361,646 | \$ | -          | \$ (6,796,777)  | \$154,564,869         | \$ | 7,043,300  |
| Loss on Refunding             | (143,333)      |    | -          | 40,000          | (103,333)             |    | -          |
| Debt Premium                  | 561,757        |    | -          | (46,627)        | 515,129               |    | -          |
| Section 108 Loan              | -              |    | 1,999,930  | -               | 1,999,930             |    |            |
| Claims                        | 5,380,323      |    | 12,183,646 | (12,073,624)    | 5,490,345             |    | 3,349,021  |
| Net OPEB Obligation           | 4,142,392      |    | 2,180,175  | (657,659)       | 5,664,908             |    | -          |
| Compensated Absences          | 13,008,276     | _  | 9,870,326  | (10,157,020)    | 12,721,582            |    | 908,239    |
| Total Long-Term Liabilities   | \$ 184,311,061 | \$ | 26,234,077 | \$ (29,691,707) | \$180,853,430         | \$ | 11,300,560 |

408,813

#### NOTE 4. DETAILED NOTES ON ALL FUNDS (CONTINUED)

On August 15, 2011 the County entered into a long-term loan guarantee with US Department of Housing and Urban Development under the Section 108 Loan Guarantee Program. The purpose of the loan is to provide advance funding to finance certain activities in connection with the Globeville Commercial Urban Redevelopment Area. The County has pledged future Community Development Block Grants as security for the guaranteed loan funds.

OPEB and compensated absences are liquidated out of the fund in which the employee was paid. Significant funds that may be used to liquidate the liabilities include the major funds: General Fund, Road and Bridge Fund, and Social Services Fund.

Discretely presented component unit

Front Range Airport

Total Long Term Liabilities

During the year ended December 31, 2011, the following changes occurred in long-term liabilities:

1,870,200

| Front hange Amport    |    |           |    |           |            |    |           |     |              |    |            |
|-----------------------|----|-----------|----|-----------|------------|----|-----------|-----|--------------|----|------------|
|                       | I  | Beginning |    |           |            |    |           |     |              |    | Due Within |
|                       |    | Balance   |    | Additions |            | Re | eductions | End | ding Balance |    | One Year   |
| 2007 Note Payable     | \$ | 1,314,837 | \$ |           | -          | \$ | (171,574) | \$  | 1,143,263    | \$ | 176,722    |
| 2002 Note Payable     |    | 205,340   |    |           | -          |    | (101,654) |     | 103,686      |    | 103,686    |
| 2000 Note Payable     |    | 83,260    | _  |           | -          |    | (54,989)  |     | 28,271       | _  | 28,271     |
| Total Notes Payable   |    | 1,603,437 |    |           | -          |    | (328,217) |     | 1,275,220    |    | 308,679    |
| Capital Lease Payable |    | 140,144   |    |           | -          |    | (44,697)  |     | 95,447       |    | 46,685     |
| Compensated Absences  |    | 126,619   |    | 63,41     | <u> 15</u> |    | (63,268)  |     | 126,766      |    | 53,449     |

63,415

(436,182)

1,497,433

#### NOTE 5. INSURANCE CLAIMS FUND

The insurance activities of the County are accounted for in the Insurance Claims Fund, which is an internal service fund. The insurance programs consist of several health plans, dental plans, an unemployment claims plan, a workers' compensation plan, and the property and general liability programs. The majority of the plans are self-funded.

The County also uses excess insurance coverage to limit the exposure to large losses on the self-funded workers' compensation plan and the property and general liability programs. Excess insurance permits the recovery of a portion of the losses from insurance claims, although it does not discharge the primary liability to the County.

There are no reductions in insurance coverage from prior years. Settlements have not exceeded insurance coverage in the past three years.

The County has a stop-loss policy for the self-insured health plans. Any individual claim paid which exceeds \$175,000 is covered by the stop-loss policy.

The County's liability for unemployment benefits is determined by the State of Colorado Department of Labor and Employment. All claims for benefits are paid on a reimbursement basis.

#### NOTE 5. INSURANCE CLAIMS FUND (CONTINUED)

Workers' Compensation claims are administered through an intergovernmental agreement for shared services with the Jefferson County School District R-1 as administrator. The program is supported through premiums charged to County Offices and Departments. Coverage is provided through a combination of self-insurance and an excess insurance policy. The County's maximum liability for workers' compensation claims under the plan is \$500,000 per claim.

Current protection for the property and general liability programs is also provided through a combination of self-insurance and an excess insurance policy. Under a general liability claim (including employment discrimination liability), the County will assume the first \$250,000 per occurrence. Covered claims over these amounts are covered by excess insurance up to \$10 million per occurrence with a \$10 million annual aggregate. Property is protected by an excess insurance policy for replacement cost subject to a deductible of \$50,000 per occurrence.

The following represents the changes in unpaid claims liabilities during the past two years.

|   | General Liability |             |           | Workers' Compensation |    |             |           |             |
|---|-------------------|-------------|-----------|-----------------------|----|-------------|-----------|-------------|
|   |                   | 2011        |           | 2010                  |    | 2011        |           | 2010        |
| Unpaid Claims and Claim Adjustment<br>Expenses at Beginning of the Year                 | \$                | 941,000     | \$        | 1,266,000             | \$ | 1,818,781   | \$        | 1,868,000   |
| Incurred Claims and Claim Adjustment Expenses:  |                   |             |           |                       |    |             |           |             |
| Provision for Insured Events of the Current Year Increases (Decreases) in Provision for |                   | 812,500     |           | 1,036,779             |    | 750,000     |           | 1,166,975   |
| Insured Events of Prior Years   |                   | 699,533     |           | 59,707                |    | (291,169)   | _         | (540,431)   |
| Total Incurred Claims and Claim Adjustment<br>Expenses                                  |                   | 1,512,033   |           | 1,096,486             |    | 458,831     |           | 626,544     |
| Claims Payments   |                   | (1,091,485) |           | (1,421,486)           |    | (750,818)   |           | (675,763)   |
| Total Unpaid Claims and Claim Adjustment<br>Expenses at the End of the Year             | <u>\$</u>         | 1,361,548   | <u>\$</u> | 941,000               | \$ | 1,526,794   | <u>\$</u> | 1,818,781   |
|   |                   | Denta       | l Pla     | ıns                   |    | Health      | Pla       | ns          |
|   |                   | 2011        |           | 2010                  |    | 2011        |           | 2010        |
| Unpaid Claims and Claim Adjustment<br>Expenses at Beginning of the Year                 | \$                | 148,900     | \$        | 151,411               | \$ | 2,471,642   | \$        | 2,737,425   |
| Incurred Claims and Claim Adjustment Expenses:  |                   |             |           |                       |    |             |           |             |
| Provision for Insured Events of the Current Year  |                   | 744,183     |           | 783,925               |    | 9,468,599   |           | 8,904,121   |
| Claims Payments   |                   | (765,656)   |           | (786 <u>,436</u> )    |    | (9,465,665) |           | (9,169,904) |
| Total Unpaid Claims and Claim Adjustment<br>Expenses at the End of the Year             | \$                | 127,427     | <u>\$</u> | 148,900               | \$ | 2,474,576   | \$        | 2,471,642   |

#### NOTE 6. DEFINED BENEFIT PENSION PLAN

#### A. PLAN DESCRIPTION

The County contributes to the Adams County Retirement Plan (the Plan), which is a cost-sharing multiple-employer public employee retirement system (PERS). The Plan is a defined benefit pension plan. The County and the Rangeview Library District are currently the only participating employers in the Plan. The Plan includes all full-time and permanent part-time employees working 30 hours or more per week.

The Plan provides retirement, disability and death benefits. All benefits are determined by the requirements established by the Plan. Benefit provision changes are made by the Adams County Retirement Board which was established under the authority of Colorado Revised Statutes 24-54-107. The Adams County Retirement Board is the administrator of the Plan

The Plan issues a publicly available annual financial report that may be obtained by writing to Adams County Retirement Plan, 4430 South Adams County Parkway, Brighton, Colorado, 80601 or by calling 720-523-6167.

#### **B. FUNDING POLICY**

The authority for establishing the funding policy of the Plan is vested with the Board of County Commissioners. The Commissioners mandate the contribution obligation by resolution. In 2004, the Commissioners resolved to gradually increase both employee and employer contributions to the plan from 6% to 8%. The Commissioners resolved that this increase would take place over a seven year period, beginning January 1, 2005. In 2009, the Commissioners resolved to continue the increase at a rate of .25% per year up to 9%. The rate of 9% will be effective January 1, 2015.

Per the resolutions, the 2011 funding policy calls for equal contributions of 8.0% of base salaries from the employers and from covered employees. The County contributed \$7,041,711 at the rate of 8.00% during 2011. This amount represents 100% of the contribution required by the funding policy as of December 31, 2010.

The total contribution made by the County in 2010 was \$6,905,289 at a contribution rate of 7.75%. The total contribution made by the County in 2009 was \$6,814,599 at a contribution rate of 7.50%. These amounts represented 100% of the contributions required by the funding policies for 2010 and 2009.

#### NOTE 7. OTHER POST-EMPLOYMENT BENEFITS

#### A. PLAN DESCRIPTION

The Adams County Postemployment Retiree Health Care Plan Program, a single-employer plan, offers postemployment health insurance benefits to employees meeting the eligibility requirements for retirement and the employee then retires from the County.

The County contributes up to \$50 per month towards group health insurance premiums for those participants with retirement dates after January 1, 1991. Members of the plan hired after January 1, 2011 are not eligible for the \$50 per month County subsidy. On October 29, 1990, the Board of County Commissioners adopted a

#### NOTE 7. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

resolution approving the Retiree Health Care Plan which provides retirees access to the County medical plans. Presently no other post-employment benefits are offered. The Retiree Health Care Plan does not issue a stand-alone financial report.

#### **B. FUNDING POLICY**

The contribution requirements of plan members and the County are established by, and may be amended by, the Board of County Commissioners. The required contribution by the retiree is on a pay-as-you-go financing requirement. The premium rates are established and approved by the Board of County Commissioners. The County contributions are on a pay-as-you-go basis. For the year ended December 31, 2011, the County contributed \$188,650 towards the premiums plus the County also paid claims for the self-insured health plan in excess of retiree's contribution. The self-funded plans administrative fees and claims are paid on a pay-as-you-go basis.

#### C. ANNUAL OPEB COST AND NET OPEB OBLIGATION

The County's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period of thirty years. The following table shows the components of the County's annual OPEB cost for the year, the actuarially established subsidy contribution to the plan, and changes in the County's net OPEB obligations to the Retiree Health Care Plan Program:

|  | <u>2011</u>     |
|--|-----------------|
| Annual required contribution               | \$<br>2,175,660 |
| Interest on net OPEB obligation            | 144,984         |
| Adjustment to annual required contribution | <br>(140,469)   |
| Annual OPEB cost                           | \$<br>2,180,175 |
| County contributions                       | <br>(657,659)   |
| Increase in net OPEB obligation            | \$<br>1,522,516 |
| Net OPEB obligation – beginning of year    | <br>4,142,392   |
| Net OPEB obligation – ending of year       | \$<br>5,664,908 |

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for 2011 and the preceding two years follows.

| Fiscal Year | Fiscal Year Annual OPEB Annual OPEB Co |           |             |            |           |  |  |  |
|-------------|--|-----------|-------------|------------|-----------|--|--|--|
| Ended       | ed Cost                                |           | Contributed | Obligation |           |  |  |  |
| 12/31/2009  | \$                                     | 1,900,467 | 40.78%      | \$         | 2,991,025 |  |  |  |
| 12/31/2010  | \$                                     | 2,028,881 | 43.25%      | \$         | 4,142,392 |  |  |  |
| 12/31/2011  | \$                                     | 2,180,175 | 30.17%      | \$         | 5,664,908 |  |  |  |

#### NOTE 7. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### D. FUNDED STATUS AND FUNDING PROGRESS

At January 1, 2012, the date of the most recent actuarial valuation, the Actuarial Accrued Liability (AAL) was \$22.7 million. There was no asset value.

The covered payroll (annual payroll of active employees covered by the plan) was \$85.1 million. The ratio of the UAAL at December 31, 2011 to the covered payroll was 26.74 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Assumptions made include among others, annual rates of payroll increases, health care cost trends, and mortality rates. Amounts determined regarding the funded status of the plan and the ARC of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### E. ACTUARIAL METHODS AND ASSUMPTIONS

Projections of benefits for financial reporting purposes are based on the substantive plan as understood by the employer and plan members. Projections and calculations are based on the types of benefits provided at the time of each valuation and the historical pattern of sharing of the benefit costs between the employer and plan members to that point.

The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. In the January 1, 2012 actuarial valuation, the individual entry-age actuarial cost method was used. The actuarial assumptions also included a 3.5 percent investment rate of return on the employer's own investments (there are currently no plan assets), a 3.5 percent increase in covered payroll, zero inflation, and initially, an annual healthcare cost trend rate of 9.0 percent with an expected reduction to 4.5 percent by 2022. The UAAL is being amortized by a level percent of payroll method. The amortization period is on an open thirty year basis.

#### NOTE 8. CONDUIT DEBT OBLIGATIONS

The County has participated in various issuances of bonds, including private activity bonds, single and multifamily housing mortgage revenue bonds, and industrial development revenue bonds. These bonds are not direct or contingent liabilities of the County in any manner. Revenues from the facilities constructed or from mortgages are pledged for the total payment of principal and interest. Bondholders can only look to these sources for repayment.

#### NOTE 8. CONDUIT DEBT OBLIGATIONS (CONTINUED)

As of December 31, 2011, a total of \$411.2 million in bonds are outstanding as conduit debt. The original amount of the debt was \$498.7 million. The oldest issue was in 1984, maturing in 2014. \$241 million of the outstanding amounts are scheduled to mature within five years.

#### NOTE 9. OTHER INFORMATION

On November 6, 2001, Adams County citizens voted to continue the imposition of a one-half of one percent sales tax, which was originally approved by the voters on November 2, 1999. This tax was approved for the purpose of capital improvements to or the building of road and bridge projects due to deficiency in roadway infrastructure. The tax took effect on January 1, 2002 and ended December 31, 2008. On November 7, 2006, voters approved an extension of the one-half of one percent sales tax until December 31, 2028. It was also approved that this sales tax will be split into two components, 0.2% for transportation and 0.3% for capital facilities.

On November 2, 2004 the citizens of Adams County authorized the extension of an existing county-wide sales tax of one-fifth of one percent through December 31, 2026, with an increase to one-fourth of one percent effective January 1, 2007. This sales tax revenue will be used to preserve open space and create and maintain parks and recreation facilities in the County.

#### NOTE 10. PRIOR PERIOD ADJUSTMENTS

An adjustment was made to the January 1, 2011 beginning net assets for the governmental activities on the statement of activities and to the beginning fund balance for the Social Services Fund for the amount of \$805,567 relating to an understatement of accounts receivable and grant revenue in the prior year.

GASB Statement 54 was implemented by the County on January 1, 2011. As required by the statement, certain funds that had been categorized as special revenue funds, and no longer complied with the definition of a special revenue fund, were collapsed into the General Fund. Fund balance in the amount of \$5,578,956 from the former Contingency Fund and \$1,482,798 from the Open Space Fund were added to the General Fund Beginning Fund Balance in the governmental fund statements. The result is a reduction in "Other Governmental Funds" total beginning fund balance in the amount of \$7,061,754 and an increase in the General Fund beginning fund balance for the same amount.

The adjustments, including the change in inventory method are summarized as follows:

|   |                |               | Social       |    | Other       |
|---|----------------|---------------|--------------|----|-------------|
|   |                | Road & Bridge | Services     | Go | vernmental  |
|   | General Fund   | Fund          | Fund         |    | Funds       |
| Fund balance-December 31, 2010 as originally stated | \$ 104,786,353 | \$ 31,553,914 | \$16,111,921 | \$ | 42,996,983  |
| GASB 54 Implementation                              | 7,061,754      | -             | -            |    | (7,061,754) |
| Change in inventory method (Note 1.D.3)             | -              | (549,229)     | -            |    | -           |
| Social Services Fund Revenue                        |                |               | 805,567      |    |             |
| Fund Balance - December 31, 2010 as restated        | \$111,848,107  | \$ 31,004,685 | \$16,917,488 | \$ | 35,935,229  |

#### GENERAL FUND

#### BUDGETARY COMPARISON SCHEDULE

|                                   | Budgetee       | d Amounts      | -                  | Variance with Final<br>Budget - Positive |
|-----------------------------------|----------------|----------------|--------------------|--|
|                                   | Original       | Final          | Actual Amounts     | (Negative)                               |
| REVENUES:                         |                |                | 71Ctuu 71IIIOuitus | (rieguare)                               |
| Taxes                             |                |                |                    |  |
| General Property Taxes            | \$ 102,727,548 | \$ 102,727,548 | \$ 102,566,248     | \$ (161,300)                             |
| Delinquent Property Taxes         | 50,000         | 50,000         | (18,590)           | (68,590)                                 |
| Other Taxes                       | 312,000        | 312,000        | 416,083            | 104,083                                  |
| Total Taxes                       | 103,089,548    | 103,089,548    | 102,963,741        | (125,807)                                |
| Licenses and Permits              |                |                |                    |  |
| Liquor Licenses                   | 25,000         | 25,000         | 28,890             | 3,890                                    |
| Marriage Licenses                 | 11,928         | 11,928         | 15,015             | 3,087                                    |
| Building Permits                  | 750,000        | 750,000        | 651,741            | (98,259)                                 |
| Other Licenses and Permits        | 21,710         | 21,710         | 34,295             | 12,585                                   |
| Total Licenses and Permits        | 808,638        | 808,638        | 729,941            | (78,697)                                 |
|                                   | 000,030        | 000,030        | 729,941            | (78,097)                                 |
| Intergovernmental                 |                |                |                    |  |
| Grants                            | <b>500.000</b> | £10.000        | 500.252            | (520)                                    |
| Victim Compensation               | 500,000        | 610,000        | 609,362            | (638)                                    |
| Victim Assistance                 | 263,666        | 263,666        | 286,431            | 22,765                                   |
| Juvenile Incentive                | -              | 51,223         | 63,989             | 12,766                                   |
| Juvenile Diversion                | 42,475         | 42,475         | 41,661             | (814)                                    |
| Sheriff-LEAF                      | - 12.040       | -              | 32,613             | 32,613                                   |
| Sheriff-VALE                      | 12,940         | 12,940         | 6,621              | (6,319)                                  |
| Sheriff-Miscellaneous             | 15,000         | 134,151        | 62,471             | (71,680)                                 |
| SCAAP-USDOJ                       | 238,932        | 238,932        | 187,157            | (51,775)                                 |
| FEMA - LEMS                       | 67,000         | 67,000         | 91,000             | 24,000                                   |
| Community Corrections             | 5,755,107      | 5,828,745      | 5,839,571          | 10,826                                   |
| Veterans Affairs                  | 2,400          | 2,400          | 1,200              | (1,200)                                  |
| Other Grants                      | 183,054        | 788,432        | 658,572            | (129,860)                                |
| Total Grants                      | 7,080,574      | 8,039,964      | 7,880,648          | (159,316)                                |
| Other Governmental                |                |                |                    |  |
| State Reimbursements              | 420,617        | 420,617        | 538,259            | 117,642                                  |
| Special Transit                   | 423,000        | 423,000        | 370,097            | (52,903)                                 |
| Other Governmental                | 89,687         | 90,785         | 154,648            | 63,863                                   |
| Total Other Governmental          | 933,304        | 934,402        | 1,063,004          | 128,602                                  |
| Total Intergovernmental           | 8,013,878      | 8,974,366      | 8,943,652          | (30,714)                                 |
| Charges for Services              |                |                |                    |  |
| Assessor                          | 48,100         | 48,100         | 42,448             | (5,652)                                  |
| Clerk and Recorder                | 7,084,877      | 7,084,877      | 7,850,449          | 765,572                                  |
| District Attorney                 | 1,536,117      | 1,536,117      | 1,536,883          | 766                                      |
| Legal Services                    | 1,464,219      | 2,349,923      | 2,196,078          | (153,845)                                |
| Corner Services - Broomfield      | -              | 196,000        | 198,875            | 2,875                                    |
| Sheriff - School Resource Officer | 119,965        | 119,965        | 109,567            | (10,398)                                 |
| Sheriff - Bennett and Watkins     | 330,000        | 330,000        | 329,952            | (48)                                     |
| Sheriff                           | 2,819,140      | 2,819,140      | 2,920,307          | 101,167                                  |
| Treasurer                         | 2,583,508      | 2,583,508      | 2,535,902          | (47,606)                                 |
| Animal Shelter/Adoption Center    | 313,036        | 313,036        | 307,527            | (5,509)                                  |
| Finance                           | 456,027        | 456,027        | 255,463            | (200,564)                                |
| Human Resources                   | 278,400        | 278,400        | 217,059            | (61,341)                                 |
| Regional Park                     | 361,000        | 361,000        | 375,960            | 14,960                                   |
| Weed & Pest Control               | -              | -              | 2,302              | 2,302                                    |
| CSU Extension                     | 83,100         | 83,100         | 69,245             | (13,855)                                 |
| County Fair                       | 370,300        | 370,300        | 366,757            | (3,543)                                  |
| Planning & Development            | 117,300        |                | 90,061             | (27,239)                                 |
| Public Trustee                    | 550,000        |                | 1,027,394          | 477,394                                  |
| Payment in Lieu of Taxes          | 27,500         |                | 27,445             | (55)                                     |

#### GENERAL FUND

#### BUDGETARY COMPARISON SCHEDULE

|   | Budgeted Ar | mounts      |                             | Variance with Final<br>Budget - Positive |  |
|---|-------------|-------------|-----------------------------|--|--|
|   | Original    | Final       | Actual Amounta              | (Negative)                               |  |
| Fines & Forfeitures                         | 956,800     | 956,800     | Actual Amounts<br>1,487,391 | 530,591                                  |  |
| Copies, Maps, & Plans                       | 74,528      | 74,528      | 1,487,391                   | 43,525                                   |  |
| Other Charges for Services                  | 341,896     | 341,896     | 278,302                     | (63,594)                                 |  |
| Total Charges for Services                  | 19,915,813  | 20,997,517  | 22,343,420                  | 1,345,903                                |  |
| •   | 19,913,013  | 20,777,517  | 22,3 13, 120                | 1,3 13,703                               |  |
| Investment Income                           | 2 252 000   | 2 252 000   | 2 002 462                   | (20.5(2                                  |  |
| Investment Income                           | 2,352,900   | 2,352,900   | 2,983,462                   | 630,562                                  |  |
| Total Investment Income                     | 2,352,900   | 2,352,900   | 2,983,462                   | 630,562                                  |  |
| Miscellaneous Revenues                      |             |             |                             |  |  |
| Rents and Royalties                         | 1,714,799   | 1,714,799   | 1,685,540                   | (29,259)                                 |  |
| Franchise Fees                              | 500,000     | 500,000     | 536,278                     | 36,278                                   |  |
| Indirect Costs                              | 523,502     | 523,502     | 551,591                     | 28,089                                   |  |
| Telecommunication Reimbursements            | 185,000     | 185,000     | 163,092                     | (21,908)                                 |  |
| Postage Reimbursements                      | 127,000     | 127,000     | 99,015                      | (27,985)                                 |  |
| DARE Contributions                          | 2,100       | 2,100       | -                           | (2,100)                                  |  |
| Tax Sale Premiums                           | 80,000      | 80,000      | 168,081                     | 88,081                                   |  |
| IDRB Issuer Fees                            | -           | -           | 35,625                      | 35,625                                   |  |
| Contributions and Donations                 | 38,150      | 38,150      | 103,584                     | 65,434                                   |  |
| Other Miscellaneous Revenues                | 76,050      | 98,950      | 492,167                     | 393,217                                  |  |
| Total Miscellaneous Revenues                | 3,246,601   | 3,269,501   | 3,834,973                   | 565,472                                  |  |
| Total Revenues                              | 137,427,378 | 139,492,470 | 141,799,189                 | 2,306,719                                |  |
| EXPENDITURES:                               |             |             |                             |  |  |
| General Government                          |             |             |                             |  |  |
| County Commissioners                        | 715,222     | 740,222     | 740,331                     | (109)                                    |  |
| County Administration                       | 1,006,313   | 1,031,313   | 882,152                     | 149,161                                  |  |
| County Attorney                             | 3,564,124   | 3,564,124   | 3,313,179                   | 250,945                                  |  |
| Finance                                     | 2,684,919   | 2,945,653   | 2,314,022                   | 631,631                                  |  |
| Human Resources                             | 1,732,263   | 1,808,352   | 1,549,105                   | 259,247                                  |  |
| County Clerk and Recorder                   | 1,732,203   | 1,000,552   | 1,5 15,105                  | 237,217                                  |  |
| Recording                                   | 1,038,366   | 1,024,416   | 790,818                     | 233,598                                  |  |
| Elections                                   | 1,481,540   | 1,484,840   | 1,168,957                   | 315,883                                  |  |
| Motor Vehicle                               | 4,002,547   | 4,051,338   | 3,401,228                   | 650,110                                  |  |
| County Treasurer                            | 1,373,550   |             | 1,264,482                   | 71,315                                   |  |
| •   |             | 1,335,797   |                             |  |  |
| County Assessor                             | 3,850,767   | 3,850,767   | 3,287,373                   | 563,394                                  |  |
| District Attorney<br>17th Judicial District | 14,722,490  | 14,891,111  | 13,772,274                  | 1,118,837                                |  |
|   | 317,747     | 317,747     | 105,974                     | 211,773                                  |  |
| Information Technology                      | 4,724,647   | 7,490,821   | 5,440,395                   | 2,050,426                                |  |
| Telecommunications                          | 1,385,590   | 1,385,590   | 1,286,445                   | 99,145                                   |  |
| Special Transportation                      | 507,000     | 507,000     | 453,132                     | 53,868                                   |  |
| Facilities Management                       | 7,989,256   | 7,980,556   | 6,693,173                   | 1,287,383                                |  |
| Public Trustee                              | -           | -           | 654,591                     | (654,591)                                |  |
| Planning and Development                    | 1,373,415   | 1,373,731   | 1,084,622                   | 289,109                                  |  |
| Economic Development Center                 | 571,761     | 571,761     | 571,761                     | -  |  |
| Economic Incentives                         | 600,000     | 600,000     | 479,648                     | 120,352                                  |  |
| Admin/Org Support                           | 4,420,317   | 5,777,231   | 4,417,655                   | 1,359,576                                |  |
| County Surveyor                             | 16,266      | 16,266      | 15,892                      | 374                                      |  |
| Veterans Service Office                     | 62,081      | 62,081      | 56,552                      | 5,529                                    |  |
| Contingent                                  | 4,953,627   | -           | -                           | -  |  |
| Total General Government                    | 63,093,808  | 62,810,717  | 53,743,761                  | 9,066,956                                |  |
| Public Safety                               |             |             |                             |  |  |
| Sheriff-Field and Administration            | 25,389,293  | 25,394,036  | 23,601,493                  | 1,792,543                                |  |
| Sheriff-Funds & Grants                      | 1,334,492   | 1,423,291   | 942,888                     | 480,403                                  |  |
|   |             |             |                             |  |  |

#### GENERAL FUND

#### BUDGETARY COMPARISON SCHEDULE

For the Year Ended December 31, 2011

|  | Budgeted       | Amounts       |                | Variance with Final<br>Budget - Positive |  |  |
|--|----------------|---------------|----------------|--|--|--|
|  | Original       | Final         | Actual Amounts | (Negative)                               |  |  |
| Emergency Management                       | 313,724        | 322,139       | 283,260        | 38,879                                   |  |  |
| Facilities Management                      | 2,227,995      | 2,227,995     | 1,995,054      | 232,941                                  |  |  |
| County Coroner                             | 1,395,509      | 1,599,277     | 1,545,609      | 53,668                                   |  |  |
| Animal Shelter/Adoption Center             | 1,888,514      | 1,888,514     | 1,679,964      | 208,550                                  |  |  |
| Community Corrections                      | 5,744,785      | 5,818,423     | 5,780,063      | 38,360                                   |  |  |
| Weed and Pest Control                      | 284,515        | 284,515       | 268,421        | 16,094                                   |  |  |
| Total Public Safety                        | 69,721,181     | 70,103,761    | 65,222,597     | 4,881,164                                |  |  |
| County Funded Human Services               |                |               |                |  |  |  |
| Tri-County Health                          | 3,244,279      | 3,244,279     | 3,244,279      |  |  |  |
| Total County Funded Human Services         | 3,244,279      | 3,244,279     | 3,244,279      | -  |  |  |
| Public Works                               |                |               |                |  |  |  |
| Engineering                                | 1,609,806      | 1,616,937     | 1,494,206      | 122,731                                  |  |  |
| Code Enforcement                           | 922,903        | 935,772       | 812,299        | 123,473                                  |  |  |
| Public Works-CIP                           | 25,000         | 545,285       | 146,018        | 399,267                                  |  |  |
| Total Public Works                         | 2,557,709      | 3,097,994     | 2,452,523      | 645,471                                  |  |  |
| Conservation of Natural Resources          |                |               |                |  |  |  |
| CO State University Extension              | 631,068        | 631,068       | 494,015        | 137,053                                  |  |  |
| Total Conservation of Natural Resources    | 631,068        | 631,068       | 494,015        | 137,053                                  |  |  |
| Culture and Recreation                     |                |               |                |  |  |  |
| Parks and Recreation                       | 3,078,507      | 3,258,507     | 2,767,336      | 491,171                                  |  |  |
| Fair and Rodeo                             | 493,788        | 493,788       | 453,441        | 40,347                                   |  |  |
| Total Culture and Recreation               | 3,572,295      | 3,752,295     | 3,220,777      | 531,518                                  |  |  |
| Economic Opportunity                       |                |               |                |  |  |  |
| CO State University Extension Youth        | 133,960        | 133,960       | 109,282        | 24,678                                   |  |  |
| Total Economic Opportunity                 | 133,960        | 133,960       | 109,282        | 24,678                                   |  |  |
| Capital Outlay                             |                |               |                |  |  |  |
| Capital Outlay                             | 3,609,153      | 11,330,218    | 6,240,902      | 5,089,316                                |  |  |
| Total Capital Outlay                       | 3,609,153      | 11,330,218    | 6,240,902      | 5,089,316                                |  |  |
| Debt Service                               |                |               |                |  |  |  |
| Principal                                  | 6,976,777      | 6,976,777     | 6,796,777      | 180,000                                  |  |  |
| Interest                                   | 7,158,834      | 7,158,834     | 7,158,834      |  |  |  |
| Total Debt Service                         | 14,135,611     | 14,135,611    | 13,955,611     | 180,000                                  |  |  |
| Total Expenditures                         | 160,699,064    | 169,239,903   | 148,683,747    | 20,556,156                               |  |  |
| Excess (Deficiency) of Revenues Over       |                |               |                |  |  |  |
| (Under) Expenditures                       | (23,271,686)   | (29,747,433)  | (6,884,558)    | 22,862,875                               |  |  |
|  |                |               |                |  |  |  |
| Other Financing Sources (Uses)             |                |               |                |  |  |  |
| Transfers In                               | 12,400,237     | 14,084,326    | 13,297,280     | (787,046)                                |  |  |
| Total of Other Financing Sources (Uses)    | 12,400,237     | 14,084,326    | 13,297,280     | (787,046)                                |  |  |
| Net Change in Fund Balance                 | (10,871,449)   | (15,663,107)  | 6,412,722      | 22,075,829                               |  |  |
| Fund Balance, Beginning of Year (Restated) | 111,848,107    | 111,848,107   | 111,848,107    |  |  |  |
| Fund Balance, End of Year                  | \$ 100,976,658 | \$ 96,185,000 | \$ 118,260,829 | \$ 22,075,829                            |  |  |

See the accompanying independent auditor's report.

#### ROAD AND BRIDGE FUND

#### BUDGETARY COMPARISON SCHEDULE

For the Year Ended December 31, 2011

|  | Budgete       | d Am     | ounts        | ,              | Variance with Final |
|--|---------------|----------|--------------|----------------|---------------------|
|  |               |          |              |                | Budget - Positive   |
|  | Original      |          | Final        | Actual Amounts | (Negative)          |
| REVENUES:                                  | Original      |          | Filiai       | Actual Amounts | (regative)          |
| Taxes                                      |               |          |              |                |                     |
| General Property Taxes                     | \$ 5.813.164  | \$       | 5,813,164    | \$ 5,804,040   | \$ (9.124)          |
| Delinquent Property Taxes                  | 3.000         |          | 3,000        | (1,252)        | (4,252)             |
| Sales Taxes                                | 7,640,338     |          | 8,786,392    | 8,248,774      | (537,618)           |
| Specific Ownership Taxes                   | 8,130,000     |          | 8,130,000    | 7,932,610      | (197,390)           |
| Licenses and Permits                       | 60,000        |          | 60,000       | 23,517         | (36,483)            |
| Intergovernmental                          |               |          |              |                | , , ,               |
| Local Revenue                              | -             |          | _            | 249,471        | 249,471             |
| Federal Grants                             | -             |          | 6,500,000    | 5,129,165      | (1,370,835)         |
| Highway User Tax                           | 8,000,000     | 1        | 8,000,000    | 7,867,990      | (132,010)           |
| Other Intergovernmental                    | -             |          | -            | 1,460,635      | 1,460,635           |
| Charges for Services                       | 495,000       | )        | 495,000      | 492,103        | (2,897)             |
| Interest Earnings                          | 1,300         | )        | 1,300        | 1,108          | (192)               |
| Miscellaneous                              | 16,000        | 1        | 16,000       | 22,335         | 6,335               |
| Total Revenues                             | 30,158,802    |          | 37,804,856   | 37,230,496     | (574,360)           |
| EXPENDITURES:                              |               |          |              |                |                     |
| Public Works                               |               |          |              |                |                     |
| Public Works-Highway                       | 11,118,091    |          | 11,118,091   | 9,283,858      | 1,834,233           |
| Public Works-CIP                           | 2,072,532     |          | 3,906,875    | 2,287,459      | 1,619,416           |
| Public Works-Construction Inspection       | 955,071       |          | 955,071      | 829,605        | 125,466             |
| Public Works-Transportation                | 1,228,640     | 1        | 1,228,640    | 1,252,368      | (23,728)            |
| Public Works-Admin/Org Support             | 8,097,913     |          | 9,014,756    | 8,978,320      | 36,436              |
| Total Public Works                         | 23,472,247    |          | 26,223,433   | 22,631,610     | 3,591,823           |
| Capital Outlay                             | 5,940,000     | 1        | 40,299,491   | 25,981,591     | 14,317,900          |
| Total Expenditures                         | 29,412,247    |          | 66,522,924   | 48,613,201     | 17,909,723          |
| Excess (Deficiency) of Revenues Over       |               |          |              |                |                     |
| (Under) Expenditures                       | 746,555       |          | (28,718,068) | (11,382,705)   | 17,335,363          |
| Other Financing Sources (Uses)             |               |          |              |                |                     |
| Transfers In                               |               | <u> </u> | 609,743      | 609,743        |                     |
| Total Other Financing Sources (Uses)       | -             |          | 609,743      | 609,743        | -                   |
|  |               |          |              |                |                     |
| Net Change in Fund Balance                 | 746,555       |          | (28,108,325) | (10,772,962)   | 17,335,363          |
| Fund Balance, Beginning of Year (Restated) | 31,553,914    |          | 31,553,914   | 31,004,685     | (549,229)           |
| Fund Balance, End of Year                  | \$ 32,300,469 | \$       | 3,445,589    | \$ 20,231,723  | \$ 16,786,134       |

See the accompanying independent auditor's report.

#### SOCIAL SERVICES FUND

#### BUDGETARY COMPARISON SCHEDULE

For the Year Ended December 31, 2011

|                                      | <br>Budgeted     | Am | ounts       |    |              | τ. | ariance with Final           |
|--------------------------------------|------------------|----|-------------|----|--------------|----|------------------------------|
|                                      | Original         |    | Final       | Ac | tual Amounts |    | Budget - Positive (Negative) |
| REVENUES:                            |                  |    |             |    |              |    |                              |
| Taxes                                |                  |    |             |    |              |    |                              |
| General Property Taxes               | \$<br>10,521,826 | \$ | 10,521,826  | \$ | 10,505,303   | \$ | (16,523)                     |
| Delinquent Taxes                     | 10,000           |    | 10,000      |    | (2,256)      |    | (12,256)                     |
| Intergovernmental                    |                  |    |             |    |              |    |                              |
| State Grants                         | 40,000,000       |    | 40,000,000  |    | 38,909,001   |    | (1,090,999)                  |
| Federal Grants                       | 133,860,019      |    | 133,860,019 |    | 129,643,560  |    | (4,216,459)                  |
| Miscellaneous                        | <br>             |    |             |    |              |    | <u> </u>                     |
| Total Revenues                       | <br>184,391,845  |    | 184,391,845 |    | 179,055,608  |    | (5,336,237)                  |
| EXPENDITURES:                        |                  |    |             |    |              |    |                              |
| Health and Welfare                   | 187,198,411      |    | 187,198,411 |    | 181,679,533  |    | 5,518,878                    |
| Capital Outlay                       | <br>100,000      |    | 100,000     |    | <u>-</u>     |    | 100,000                      |
| Total Expenditures                   | <br>187,298,411  | _  | 187,298,411 |    | 181,679,533  |    | 5,618,878                    |
| Excess (Deficiency) of Revenues Over |                  |    |             |    |              |    |                              |
| (Under) Expenditures                 | <br>(2,906,566)  |    | (2,906,566) |    | (2,623,925)  |    | 282,641                      |
| Other Financing Sources (Uses)       |                  |    |             |    |              |    |                              |
| Transfers Out                        | <br>(250,487)    |    | (250,487)   |    | (250,487)    |    | <u>-</u>                     |
| Total Other Financing                |                  |    |             |    |              |    |                              |
| Sources (Uses)                       | <br>(250,487)    |    | (250,487)   |    | (250,487)    |    |                              |
| Net Change in Fund Balance           | (3,157,053)      |    | (3,157,053) |    | (2,874,412)  |    | 282,641                      |
| Fund Balance, Beginning of Year      | <br>16,111,921   |    | 16,111,921  |    | 16,111,921   | _  |                              |
| Prior Period Adjustment              | -                |    | -           |    | 805,567      |    | 805,567                      |
| Fund Balance, Restated               | <br>16,111,921   |    | 16,111,921  |    | 16,917,488   |    | 805,567                      |
| Fund Balance, End of Year            | \$<br>12,954,868 | \$ | 12,954,868  | \$ | 14,043,076   | \$ | 1,088,208                    |

See the accompanying independent auditor's report.

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## ADAMS COUNTY, COLORADO NOTES TO REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2011

#### NOTE 1: BUDGETARY INFORMATION

Budgets for all governmental funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgets for the proprietary funds are adopted on a non-GAAP basis. The County follows the policy of adopting a legal budget for all funds except the fiduciary funds. The legal level of control is at the fund level or spending agency level. Department heads are authorized to transfer budgeted amounts between line items within their spending agency. Any revisions that alter the total budgeted expenditures of a fund or spending agency require supplemental appropriation, which needs approval from the Board of County Commissioners. Appropriations lapse at year end for all funds with legally adopted budgets.

The County adheres to the following schedule in establishing the budget:

| October 15 | Deadline for submission of pro | posed budget to Board of County | / Commissioners. |
|------------|--------------------------------|---------------------------------|------------------|
|            |                                |                                 |                  |

Early December Public hearings on proposed budget.

December 15 Adoption and appropriation of County budget completed.

January 31 Deadline for filing certified budget with State Division of Local Government.

#### NOTE 2: OTHER POSTEMPLOYMENT BENEFITS

The schedule of funding progress for the Adams County Postemployment Retiree Health Care Plan Program follows:

| Percentage of |  |  |
|---------------|--|--|
|               |  |  |
| Covered       |  |  |
| Payroll       |  |  |
| 26.47%        |  |  |
| 25.39%        |  |  |
| 26.74%        |  |  |
|               |  |  |

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#### ADAMS COUNTY, COLORADO COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS December 31, 2011

|                                     |    | Develop.      |    | Waste Conservation Management Open Space Trust Fund Fund Projects Fund S |    |           |    | Open Space  | DIA Noise<br>Mitigation |              |    |           |
|-------------------------------------|----|---------------|----|--|----|-----------|----|-------------|-------------------------|--------------|----|-----------|
|                                     | Di | Disabled Fund |    | rust Fund  |    | Fund      | Pr | ojects Fund | Sa                      | les Tax Fund |    | Fund      |
| ASSETS:                             |    |               |    |  |    |           |    |             |                         |              |    |           |
| Cash and Investments                | \$ | 148,015       | \$ | 1,683,406  | \$ | 4,289,587 | \$ | 2,164,249   | \$                      | 21,969,960   | \$ | 1,393,718 |
| Receivables                         |    |               |    |  |    |           |    |             |                         |              |    |           |
| Taxes                               |    | 1,138,618     |    | -  |    | -         |    | -           |                         | -            |    | -         |
| Accounts                            |    | -             |    | 4,757  |    | 107,044   |    | 9,166       |                         | 3,513,910    |    | 93        |
| Notes Receivable                    |    | -             |    | -  |    | -         |    | -           |                         | -            |    | -         |
| Interfund Receivable                |    | -             |    | -  |    | -         |    | 314,923     |                         | -            |    | -         |
| Total Assets                        | \$ | 1,286,633     | \$ | 1,688,163  | \$ | 4,396,631 | \$ | 2,488,338   | \$                      | 25,483,870   | \$ | 1,393,811 |
| LIABILITIES:                        |    |               |    |  |    |           |    |             |                         |              |    |           |
| Accounts Payable                    | \$ | -             | \$ | 18,273   | \$ | 2,045     | \$ | 10,403      | \$                      | 23,209       | \$ | 862       |
| Accrued Payroll                     |    | -             |    | -  |    | -         |    | -           |                         | -            |    | -         |
| Interfund Payable                   |    | -             |    | 8,076  |    | 9,518     |    | 52          |                         | 326,060      |    | -         |
| Deposits Payable                    |    | -             |    | -  |    | -         |    | 1,550       |                         | -            |    | -         |
| Deferred Revenue                    |    | 1,138,618     |    | -  |    | -         |    |             |                         |              |    |           |
| Total Liabilities                   | _  | 1,138,618     |    | 26,349   | _  | 11,563    |    | 12,005      | _                       | 349,269      |    | 862       |
| FUND BALANCES:                      |    |               |    |  |    |           |    |             |                         |              |    |           |
| Restricted                          |    | _             |    | 1,661,814  |    | 1,285,433 |    | _           |                         | 22,260,923   |    | 1,392,949 |
| Assigned                            |    | 148,015       |    | -  |    | 3,099,635 |    | 2,476,333   |                         | 2,873,678    |    | -         |
| Total Fund Balances                 | _  | 148,015       |    | 1,661,814  | _  | 4,385,068 | _  | 2,476,333   | _                       | 25,134,601   | _  | 1,392,949 |
| Total Liabilities and Fund Balances | \$ | 1,286,633     | \$ | 1,688,163  | \$ | 4,396,631 | \$ | 2,488,338   | \$                      | 25,483,870   | \$ | 1,393,811 |

**Special Revenue Funds** 

|           |                   |    | op to the an       |                              |        |    |          |     |                                       |                                      |                         |  |
|-----------|-------------------|----|--------------------|------------------------------|--------|----|----------|-----|---------------------------------------|--------------------------------------|-------------------------|--|
| CDBG Fund |                   | ]  | Head Start<br>Fund | Other Human<br>Services Fund |        | CS | SBG Fund | and | Vorkforce<br>d Business<br>enter Fund | Total Nonmajor<br>Governmental Funds |                         |  |
| \$        | 2,290,149         | \$ | -                  | \$                           | -      | \$ | 17,396   | \$  | 107,785                               | \$                                   | 34,064,265              |  |
|           | -<br>548,095      |    | 1,048,420          |                              | 61,322 |    | 102,721  |     | 478,712                               |                                      | 1,138,618<br>5,874,240  |  |
|           | 455,055<br>66,689 |    | -                  |                              | 37,700 |    |          |     |                                       |                                      | 455,055<br>419,312      |  |
| \$        | 3,359,988         | \$ | 1,048,420          | \$                           | 99,022 | \$ | 120,117  | \$  | 586,497                               | \$                                   | 41,951,490              |  |
| \$        | 685,898           | \$ | 18,629             | \$                           | 537    | \$ | 328      | \$  | 24,799                                | \$                                   | 784,983                 |  |
|           | 100,000           |    | 709,702            |                              | 73,603 |    | 119,789  |     | 677<br>392,140                        |                                      | 677<br>1,738,940        |  |
|           | -                 |    | -                  |                              | -      |    | -        |     | -                                     |                                      | 1,550<br>1,138,618      |  |
| _         | 785,898           | _  | 728,331            |                              | 74,140 |    | 120,117  |     | 417,616                               |                                      | 3,664,768               |  |
|           | 2,574,090         |    | 320,089            |                              | -      |    | -        |     | 168,881                               |                                      | 29,664,179              |  |
| _         | 2,574,090         | _  | 320,089            | _                            | 24,882 | _  |          | _   | 168,881                               | _                                    | 8,622,543<br>38,286,722 |  |
| \$        | 3,359,988         | \$ | 1,048,420          | \$                           | 99,022 | \$ | 120,117  | \$  | 586,497                               | \$                                   | 41,951,490              |  |

# ADAMS COUNTY, COLORADO COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS For The Year Ended December 31, 2011

|                                      | _   |               |              |                 |               |                  |
|--------------------------------------|-----|---------------|--------------|-----------------|---------------|------------------|
|                                      | Des | velopmentally | Conservation | Waste           | Open Space    | Open Space Sales |
|                                      |     | sabled Fund   | Trust Fund   | Management Fund | Projects Fund | Tax Fund         |
| REVENUES:                            |     | sucrear and   | 1140014114   |                 |               |                  |
| Taxes                                | \$  | 1,147,038     | \$ -         | \$ -            | \$ -          | \$ 10,421,523    |
| Intergovernmental                    | Ф   | 1,147,036     | 592,172      | φ -             | 1,152,000     | \$ 10,421,323    |
| Program Income                       |     | -             | 392,172      | -               | 1,132,000     | -                |
| Charges for Services                 |     | _             | -            | 438,606         | _             | -                |
| Interest Earnings                    |     |               | 2,240        | 430,000         | 2,311         | 27,706           |
| Miscellaneous                        |     | -             | 2,240        | -               | 119,997       | 27,700           |
| Total Revenues                       |     | 1,147,038     | 594,412      | 438,606         | 1,274,308     | 10,449,229       |
| Total Revenues                       | -   | 1,147,036     | 394,412      | 438,000         | 1,274,308     | 10,449,229       |
| EXPENDITURES:                        |     |               |              |                 |               |                  |
| General Government                   |     | _             | -            | 207,640         | -             | -                |
| Health and Welfare                   |     | 1,161,418     | -            | · -             | -             | -                |
| Economic Opportunity                 |     | -             | -            | -               | -             | -                |
| Urban Housing/Redevelopment          |     | -             | -            | -               | -             | -                |
| Conservation of Natural Resources    |     | -             | 407,393      | -               | 68,250        | 11,149,636       |
| Capital Outlay                       |     | -             | 25,000       | -               | 535,082       | -                |
| Total Expenditures                   |     | 1,161,418     | 432,393      | 207,640         | 603,332       | 11,149,636       |
| Excess (Deficiency) of Revenues Over |     |               |              |                 |               |                  |
| (Under) Expenditures                 |     | (14,380)      | 162,019      | 230,966         | 670,976       | (700,407)        |
| Other Financing Sources (Uses)       |     |               |              |                 |               |                  |
| Transfers In                         |     | _             | -            | _               | 994,251       | -                |
| Transfers Out                        |     | _             | -            | _               | (902,000)     | (994,251)        |
| Loan Proceeds                        |     |               |              |                 |               |                  |
| Total Other Financing                |     |               |              |                 |               |                  |
| Sources (Uses)                       |     |               |              |                 | 92,251        | (994,251)        |
| Net Change in Fund Balances          |     | (14,380)      | 162,019      | 230,966         | 763,227       | (1,694,658)      |
| Fund Balance, Beginning of Year      |     | 162,395       | 1,499,795    | 4,154,102       | 1,713,106     | 26,829,259       |
| Fund Balance, End of Year            | \$  | 148,015       | \$ 1,661,814 | \$ 4,385,068    | \$ 2,476,333  | \$ 25,134,601    |

**Special Revenue Funds** 

|                 |              |            | Speciai       | Revenue Fund | IS            |                    |
|-----------------|--------------|------------|---------------|--------------|---------------|--------------------|
|                 |              |            |               |              | Workforce and |                    |
| DIA Noise       |              | Head Start | Other Human   |              | Business      | Total Nonmajor     |
| Mitigation Fund | CDBG Fund    | Fund       | Services Fund | CSBG Fund    | Center Fund   | Governmental Funds |
|                 |              |            |               |              |               |                    |
| \$ -            | \$ -         | \$ -       | \$ -          | \$ -         | \$ -          | \$ 11,568,561      |
| -               | 3,152,239    | 4,783,588  | 88,678        | 447,898      | 5,063,181     | 15,279,756         |
| -               | 1,153,693    | -          | -             | -            | -             | 1,153,693          |
| -               | -            | -          | -             | -            | -             | 438,606            |
| 1,557           | 625          | -          | -             | -            | -             | 34,439             |
|                 | 240,275      | 6,514      | 2,415         |              |               | 369,201            |
| 1,557           | 4,546,832    | 4,790,102  | 91,093        | 447,898      | 5,063,181     | 28,844,256         |
|                 |              |            |               |              |               |                    |
| 37,718          | -            | -          | -             | -            | -             | 245,358            |
| -               | -            | 4,520,013  | 233,285       | 447,898      | -             | 6,362,614          |
| -               | -            | -          | -             | -            | 5,010,853     | 5,010,853          |
| -               | 3,973,099    | -          | -             | -            | -             | 3,973,099          |
| -               | -            | -          | -             | -            | -             | 11,625,279         |
|                 | 700          |            |               |              |               | 560,782            |
| 37,718          | 3,973,799    | 4,520,013  | 233,285       | 447,898      | 5,010,853     | 27,777,985         |
|                 |              |            |               |              |               |                    |
| (36,161)        | 573,033      | 270,089    | (142,192)     |              | 52,328        | 1,066,271          |
|                 |              |            |               |              |               |                    |
| -               | -            | 50,000     | 137,292       | -            | -             | 1,181,543          |
| -               | -            | -          | -             | -            | -             | (1,896,251)        |
|                 | 1,999,930    |            |               |              |               | 1,999,930          |
|                 | 1,999,930    | 50,000     | 137,292       |              |               | 1,285,222          |
| (36,161)        | 2,572,963    | 320,089    | (4,900)       | -            | 52,328        | 2,351,493          |
| 1,429,110       | 1,127        |            | 29,782        |              | 116,553       | 35,935,229         |
| \$ 1,392,949    | \$ 2,574,090 | \$ 320,089 | \$ 24,882     | \$ -         | \$ 168,881    | \$ 38,286,722      |

## ADAMS COUNTY, COLORADO CAPITAL FACILITIES FUND

#### BUDGETARY COMPARISON SCHEDULE

|                                      |            | Budgeted     | l Am | ounts        |    |               | Variance with Final             |
|--------------------------------------|------------|--------------|------|--------------|----|---------------|---------------------------------|
|                                      |            | Original     |      | Final        | A  | ctual Amounts | Budget - Positive<br>(Negative) |
| REVENUES:                            |            |              |      |              |    |               |                                 |
| Taxes                                |            |              |      |              |    |               |                                 |
| Sales Taxes                          | \$         | 11,446,185   | \$   | 13,020,093   | \$ | 12,311,425    | (708,668)                       |
| Interest Earnings                    |            | 15,000       |      | 15,000       |    | 19,335        | 4,335                           |
| Total Revenues                       | 11,461,185 |              |      | 13,035,093   |    | 12,330,760    | (704,333)                       |
| EXPENDITURES:                        |            |              |      |              |    |               |                                 |
| General Government                   |            | -            |      | -            |    | 922,583       | (922,583)                       |
| Capital Outlay                       | _          |              |      | 12,393,453   |    | 3,026,487     | 9,366,966                       |
| Total Expenditures                   |            |              |      | 12,393,453   |    | 3,949,070     | 8,444,383                       |
| Excess (Deficiency) of Revenues Over |            |              |      |              |    |               |                                 |
| (Under) Expenditures                 |            | 11,461,185   | _    | 641,640      | _  | 8,381,690     | 7,740,050                       |
| Other Financing Sources (Uses)       |            |              |      |              |    |               |                                 |
| Transfers Out                        |            | (11,985,842) |      | (12,301,204) |    | (11,985,842)  | 315,362                         |
| Total Other Financing                |            |              |      |              |    |               |                                 |
| Sources (Uses)                       |            | (11,985,842) |      | (12,301,204) |    | (11,985,842)  | 315,362                         |
| Net Change in Fund Balance           |            | (524,657)    |      | (11,659,564) |    | (3,604,152)   | 8,055,412                       |
| Fund Balance, Beginning of Year      |            | 16,570,438   |      | 16,570,438   |    | 16,570,438    |                                 |
| Fund Balance, End of Year            | \$         | 16,045,781   | \$   | 4,910,874    | \$ | 12,966,286    | \$ 8,055,412                    |

## Adams County, Colorado Explanation of Funds Non-major Special Revenue Funds

Special Revenue Funds are used to finance and account for revenue derived from specific taxes or other earmarked revenue sources, which cannot be diverted for other purposes.

DEVELOPMENTALLY DISABLED FUND-The Developmentally Disabled Fund is used to report the collection of property taxes for the specific purpose of making contributions to the developmentally disabled programs of Adams County.

CONSERVATION TRUST FUND-The Conservation Trust Fund accounts for revenue received from the State to be used for the acquisition, development and maintenance of park and trail systems within the County.

WASTE MANAGEMENT FUND-The Waste Management Fund accounts for all revenues received from service fees imposed on operators of solid waste disposal sites. The proceeds are designated for the purpose of monitoring and redefining environmental problems associated with waste disposal activities.

OPEN SPACE PROJECTS FUND-The Open Space Projects Fund was established for the purpose of consolidating the various sources of open space funding into one fund, and to designate and track expenditures solely for open space projects.

OPEN SPACE SALES TAX FUND-The Open Space Sales Tax Fund accounts for revenues received from a sales tax of one-fourth of one percent on sales in the County, for the purpose of preserving open space and creating and maintaining parks and recreation facilities.

DIA NOISE MITIGATION FUND-The DIA Noise Mitigation Fund was established for the purpose of tracking revenues and expenditures associated with revenues and payments made related to noise mitigation. Revenues received from settlement with Denver International Airport for violations, including interest earned, were restricted by the District Court in Jefferson County, which required the creation of this special fund.

COMMUNITY DEVELOPMENT BLOCK GRANT FUND (CDBG)-The CDBG Fund is used to account for revenues and expenditures related to the Department of Housing and Urban Development Community Development Block Grant.

HEAD START FUND-The Head Start Fund is used to account for the revenues and expenditures under a federal grant received from the Department of Health and Human Services. Also, funds are received from the United States Department of Agriculture passed through the Colorado Department of Public Health and Environment for reimbursement for meals served to underprivileged children. Expenditures are made under the grant to provide various educational programs for low-income pre-school children.

OTHER HUMAN SERVICES FUND-The Other Human Services Fund is used to account for revenues and expenditures related to small human services programs administered by Adams County.

COMMUMITY SERVICES BLOCK GRANT FUND (CSBG)-The CSBG Fund is used to account for revenues and expenditures related to Department of Human Services Community Services Block Grant.

WORKFORCE AND BUSINESS CENTER FUND -The Workforce and Business Center Fund is used to account for revenues and expenditures received as grants from the Federal Department of Labor and the State of Colorado to meet community needs for employment training and job placement.

## ADAMS COUNTY, COLORADO DEVELOPMENTALLY DISABLED FUND BUDGETARY COMPARISON SCHEDULE

|                                 | Budgeted        | l Amo | unts      |    |              | Va | riance with Final |
|---------------------------------|-----------------|-------|-----------|----|--------------|----|-------------------|
|                                 |                 |       |           | •  |              | В  | Budget - Positive |
|                                 | <br>Original    |       | Final     | Ac | tual Amounts |    | (Negative)        |
| REVENUES:                       |                 |       |           |    |              |    |                   |
| Taxes                           |                 |       |           |    |              |    |                   |
| General Property Taxes          | \$<br>1,149,218 | \$    | 1,149,218 | \$ | 1,147,286    | \$ | (1,932)           |
| Delinquent Property Taxes       | <br>800         |       | 800       |    | (248)        |    | (1,048)           |
| Total Revenues                  | <br>1,150,018   |       | 1,150,018 |    | 1,147,038    |    | (2,980)           |
| EXPENDITURES:                   |                 |       |           |    |              |    |                   |
| Health and Welfare              | <br>1,161,645   |       | 1,161,645 |    | 1,161,418    |    | 227               |
| Total Expenditures              | <br>1,161,645   |       | 1,161,645 |    | 1,161,418    |    | 227               |
| Net Change in Fund Balance      | (11,627)        |       | (11,627)  |    | (14,380)     |    | (2,753)           |
| Fund Balance, Beginning of Year | <br>162,395     |       | 162,395   |    | 162,395      |    | <u> </u>          |
| Fund Balance, End of Year       | \$<br>150,768   | \$    | 150,768   | \$ | 148,015      | \$ | (2,753)           |

#### ADAMS COUNTY, COLORADO CONSERVATION TRUST FUND BUDGETARY COMPARISON SCHEDULE

|                                      | Budgeted An   | nounts    |                | Variance with Final<br>Budget - Positive |
|--------------------------------------|---|-----------|----------------|--|
|                                      | Original  | Final     | Actual Amounts | (Negative)                               |
| REVENUES:                            |   |           |                | , <u>g</u>                               |
| Intergovernmental                    |   |           |                |  |
| Lottery Funds                        | 592,000   | 592,000   | 592,172        | 172                                      |
| Interest Earnings                    | 2,900   | 2,900     | 2,240          | (660)                                    |
| Total Revenues                       | 594,900   | 594,900   | 594,412        | (488)                                    |
| EXPENDITURES:                        |   |           |                |  |
| Conservation of Natural Resources    | 330,042   | 330,042   | 407,393        | (77,351)                                 |
| Capital Outlay                       | 340,550   | 735,550   | 25,000         | 710,550                                  |
| Total Expenditures                   | 670,592   | 1,065,592 | 432,393        | 633,199                                  |
| Excess (Deficiency) of Revenues Over |   |           |                |  |
| (Under) Expenditures                 | (75,692)  | (470,692) | 162,019        | 632,711                                  |
| Other Financing Sources (Uses)       |   |           |                |  |
| Transfers In                         | <del></del>   | 195,000   |                | (195,000)                                |
| Net Change in Fund Balance           | (75,692)  | (275,692) | 162,019        | 437,711                                  |
| Fund Balance, Beginning of Year      | 1,499,795   | 1,499,795 | 1,499,795      | <u>-</u>                                 |
| Fund Balance, End of Year            | <u>\$ 1,424,103                                    </u> | 1,224,103 | \$ 1,661,814   | \$ 437,711                               |

#### ADAMS COUNTY, COLORADO WASTE MANAGEMENT FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2011

|                                 | Budgeted     | l Amounts    | -                     | Variance with Final<br>Budget - Positive |
|---------------------------------|--------------|--------------|-----------------------|--|
|                                 | Original     | Final        | <b>Actual Amounts</b> | (Negative)                               |
| REVENUES:                       |              |              |                       |  |
| Charges for Services            | \$ 260,000   | \$ 260,000   | \$ 438,606            | \$ 178,606                               |
| Total Revenues                  | 260,000      | 260,000      | 438,606               | 178,606                                  |
| EXPENDITURES:                   |              |              |                       |  |
| General Government              | 489,378      | 489,378      | 207,640               | 281,738                                  |
| Total Expenditures              | 489,378      | 489,378      | 207,640               | 281,738                                  |
| Net Change in Fund Balance      | (229,378)    | (229,378)    | 230,966               | 460,344                                  |
| Fund Balance, Beginning of Year | 4,154,102    | 4,154,102    | 4,154,102             | <del>_</del>                             |
| Fund Balance, End of Year       | \$ 3,924,724 | \$ 3,924,724 | \$ 4,385,068          | \$ 460,344                               |

#### ADAMS COUNTY, COLORADO OPEN SPACE PROJECTS FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2011

|                                      | <b>Budgeted Amounts</b> |           |    |             | i   |             | Va | ariance with Final |
|--------------------------------------|-------------------------|-----------|----|-------------|-----|-------------|----|--------------------|
|                                      |                         |           |    |             |     |             | В  | Budget - Positive  |
|                                      | Original                |           |    | Final       | Act | ual Amounts |    | (Negative)         |
| REVENUES:                            |                         |           |    |             |     |             |    |                    |
| GOCO Grant                           | \$                      | -         | \$ | 1,152,000   | \$  | 1,152,000   | \$ | -                  |
| Interest Earnings                    |                         | 4,500     |    | 4,500       |     | 2,311       |    | (2,189)            |
| Miscellaneous                        | -                       | 83,500    |    | 83,500      |     | 119,997     |    | 36,497             |
| Total Revenues                       |                         | 88,000    |    | 1,240,000   |     | 1,274,308   |    | 34,308             |
| EXPENDITURES:                        |                         |           |    |             |     |             |    |                    |
| Conservation of Natural Resources    |                         | 66,000    |    | 66,000      |     | 68,250      |    | (2,250)            |
| Capital Outlay                       |                         | 60,000    |    | 2,220,498   |     | 535,082     |    | 1,685,416          |
| Total Expenditures                   |                         | 126,000   |    | 2,286,498   |     | 603,332     |    | 1,683,166          |
| Excess (Deficiency) of Revenues Over |                         |           |    |             |     |             |    |                    |
| (Under) Expenditures                 |                         | (38,000)  |    | (1,046,498) |     | 670,976     |    | 1,717,474          |
| Other Financing Sources (Uses)       |                         |           |    |             |     |             |    |                    |
| Transfers In                         |                         | 617,760   |    | 1,319,804   |     | 994,251     |    | (325,553)          |
| Transfers Out                        |                         |           |    | (1,318,727) |     | (902,000)   |    | 416,727            |
| Total Other Financing Sources (Uses) |                         | 617,760   |    | 1,077       |     | 92,251      |    | 91,174             |
| Net Change in Fund Balance           |                         | 579,760   |    | (1,045,421) |     | 763,227     |    | 1,808,648          |
| Fund Balance, Beginning of Year      |                         | 1,713,106 |    | 1,713,106   |     | 1,713,106   |    |                    |
| Fund Balance, End of Year            | \$                      | 2,292,866 | \$ | 667,685     | \$  | 2,476,333   | \$ | 1,808,648          |

# ADAMS COUNTY, COLORADO OPEN SPACE SALES TAX FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2011

|                                      | <b>Budgeted Amounts</b> |                |    |                |    |             |    | riance with Final<br>udget - Positive |
|--------------------------------------|-------------------------|----------------|----|----------------|----|-------------|----|---------------------------------------|
|                                      |                         | Original Final |    | Actual Amounts |    | (Negative)  |    |                                       |
| REVENUES:                            |                         | _              |    |                |    |             |    |                                       |
| Taxes                                |                         |                |    |                |    |             |    |                                       |
| Sales Taxes                          | \$                      | 9,528,948      | \$ | 10,839,226     | \$ | 10,421,523  | \$ | (417,703)                             |
| Interest Earnings                    |                         | 52,000         |    | 52,000         |    | 27,706      |    | (24,294)                              |
| Total Revenues                       | -                       | 9,580,948      | -  | 10,891,226     |    | 10,449,229  |    | (441,997)                             |
| EXPENDITURES:                        |                         |                |    |                |    |             |    |                                       |
| Conservation of Natural Resources    |                         | 8,993,762      |    | 12,515,004     |    | 11,149,636  |    | 1,365,368                             |
| Total Expenditures                   |                         | 8,993,762      |    | 12,515,004     |    | 11,149,636  |    | 1,365,368                             |
| Excess (Deficiency) of Revenues Over |                         |                |    |                |    |             |    |                                       |
| (Under) Expenditures                 |                         | 587,186        | -  | (1,623,778)    | -  | (700,407)   |    | 923,371                               |
| Other Financing Sources (Uses)       |                         |                |    |                |    |             |    |                                       |
| Transfers Out                        |                         | (617,760)      |    | (1,564,804)    |    | (994,251)   |    | 570,553                               |
| Total Other Financing Sources (Uses) |                         | (617,760)      |    | (1,564,804)    |    | (994,251)   |    | 570,553                               |
| Net Change in Fund Balance           |                         | (30,574)       |    | (3,188,582)    |    | (1,694,658) |    | 1,493,924                             |
| Fund Balance, Beginning of Year      |                         | 26,829,259     |    | 26,829,259     |    | 26,829,259  |    | <u>-</u>                              |
| Fund Balance, End of Year            | \$                      | 26,798,685     | \$ | 23,640,677     | \$ | 25,134,601  | \$ | 1,493,924                             |

## ADAMS COUNTY, COLORADO DIA NOISE MITIGATION FUND BUDGETARY COMPARISON SCHEDULE

|                                 |          | Budgeted  | ints  |           |                |           | ce with Final                   |         |
|---------------------------------|----------|-----------|-------|-----------|----------------|-----------|---------------------------------|---------|
|                                 | Original |           | Final |           | Actual Amounts |           | Budget - Positive<br>(Negative) |         |
| REVENUES:                       |          |           |       |           |                |           |                                 |         |
| Interest Earnings               | \$       | 3,000     | \$    | 3,000     | \$             | 1,557     | \$                              | (1,443) |
| Total Revenues                  |          | 3,000     |       | 3,000     |                | 1,557     |                                 | (1,443) |
| EXPENDITURES:                   |          |           |       |           |                |           |                                 |         |
| General Government              |          | 45,000    |       | 45,000    |                | 37,718    |                                 | 7,282   |
| Total Expenditures              |          | 45,000    |       | 45,000    |                | 37,718    |                                 | 7,282   |
| Net Change in Fund Balance      |          | (42,000)  |       | (42,000)  |                | (36,161)  |                                 | 5,839   |
| Fund Balance, Beginning of Year |          | 1,429,110 |       | 1,429,110 |                | 1,429,110 |                                 |         |
| Fund Balance, End of Year       | \$       | 1,387,110 | \$    | 1,387,110 | \$             | 1,392,949 | \$                              | 5,839   |

## ADAMS COUNTY, COLORADO COMMUNITY DEVELOPMENT BLOCK GRANT FUND BUDGETARY COMPARISON SCHEDULE

|                                      | <b>Budgeted Amounts</b> |           |    |             |                | Variance with Final |    |                              |
|--------------------------------------|-------------------------|-----------|----|-------------|----------------|---------------------|----|------------------------------|
|                                      |                         | Original  |    | Final       | Actual Amounts |                     | H  | Budget - Positive (Negative) |
| REVENUES:                            |                         |           |    |             |                |                     |    |                              |
| Intergovernmental                    |                         |           |    |             |                |                     |    |                              |
| HUD-CDBG                             | \$                      | 1,617,000 | \$ | 2,287,527   | \$             | 1,217,756           | \$ | (1,069,771)                  |
| HUD-Home                             |                         | 897,990   |    | 897,990     |                | 1,143,883           |    | 245,893                      |
| HUD-Emergency Shelter                |                         | 89,814    |    | 89,814      |                | 22,771              |    | (67,043)                     |
| HUD - NSP                            |                         | 2,394,314 |    | 2,394,314   |                | 767,829             |    | (1,626,485)                  |
| Program Income                       |                         | 157,500   |    | 157,500     |                | 1,153,693           |    | 996,193                      |
| Interest Earnings                    |                         | -         |    | -           |                | 625                 |    | 625                          |
| Miscellaneous                        |                         |           |    |             |                | 240,275             |    | 240,275                      |
| Total Revenues                       | _                       | 5,156,618 |    | 5,827,145   |                | 4,546,832           |    | (1,280,313)                  |
| EXPENDITURES:                        |                         |           |    |             |                |                     |    |                              |
| Urban Housing/Redevelopment          |                         | 5,156,618 |    | 7,827,075   |                | 3,973,099           |    | 3,853,976                    |
| Capital Outlay                       |                         |           |    |             |                | 700                 |    | (700)                        |
| Total Expenditures                   | _                       | 5,156,618 |    | 7,827,075   |                | 3,973,799           |    | 3,853,276                    |
| Excess (Deficiency) of Revenues Over |                         |           |    |             |                |                     |    |                              |
| (Under) Expenditures                 |                         | -         |    | (1,999,930) |                | 573,033             |    | 2,572,963                    |
| Other Financing Sources (Uses)       |                         |           |    |             |                |                     |    |                              |
| Loan Proceeds                        |                         | <u>-</u>  |    | 1,999,930   |                | 1,999,930           |    | <del>_</del>                 |
| Total Other Financing Sources (Uses) |                         | -         |    | 1,999,930   |                | 1,999,930           |    | -                            |
| Net Change in Fund Balance           |                         | -         |    | -           |                | 2,572,963           |    | 2,572,963                    |
| Fund Balance, Beginning of Year      |                         | 1,127     |    | 1,127       |                | 1,127               |    | <u> </u>                     |
| Fund Balance, End of Year            | \$                      | 1,127     | \$ | 1,127       | \$             | 2,574,090           | \$ | 2,572,963                    |

#### ADAMS COUNTY, COLORADO HEAD START FUND

#### BUDGETARY COMPARISON SCHEDULE

|                                      | <br><b>Budgeted Amounts</b> |    |           |             |                                 | Varian | e with Final |
|--------------------------------------|-----------------------------|----|-----------|-------------|---------------------------------|--------|--------------|
|                                      | Original Final              |    | Actı      | ual Amounts | Budget - Positive<br>(Negative) |        |              |
| REVENUES:                            | <br>                        |    |           |             |                                 |        |              |
| Intergovernmental                    |                             |    |           |             |                                 |        |              |
| HHS Head Start Grant                 | \$<br>3,614,541             | \$ | 3,614,541 | \$          | 3,587,285                       | \$     | (27,256)     |
| CACFP Grant                          | 212,000                     |    | 212,000   |             | 211,727                         |        | (273)        |
| Other State Grants                   | 46,776                      |    | 46,776    |             | 44,669                          |        | (2,107)      |
| Other Intergovernmental              | 749,149                     |    | 749,149   |             | 939,907                         |        | 190,758      |
| Miscellaneous                        | <br>36,803                  |    | 36,803    |             | 6,514                           |        | (30,289)     |
| Total Revenues                       | <br>4,659,269               |    | 4,659,269 |             | 4,790,102                       |        | 130,833      |
| EXPENDITURES:                        |                             |    |           |             |                                 |        |              |
| Health and Welfare                   | 4,709,269                   |    | 4,709,269 |             | 4,520,013                       |        | 189,256      |
| Total Expenditures                   | <br>4,709,269               |    | 4,709,269 |             | 4,520,013                       |        | 189,256      |
| Excess (Deficiency) of Revenues Over |                             |    |           |             |                                 |        |              |
| (Under) Expenditures                 | <br>(50,000)                |    | (50,000)  |             | 270,089                         |        | 320,089      |
| Other Financing Sources              |                             |    |           |             |                                 |        |              |
| Transfers In                         | 50,000                      |    | 50,000    |             | 50,000                          |        | -            |
| Total Other Financing Sources        | <br>50,000                  |    | 50,000    |             | 50,000                          |        |              |
| Net Change in Fund Balance           | -                           |    | -         |             | 320,089                         |        | 320,089      |
| Fund Balance, Beginning of Year      | <br><u>-</u>                |    |           |             |                                 |        |              |
| Fund Balance, End of Year            | \$<br>                      | \$ |           | \$          | 320,089                         | \$     | 320,089      |

#### ADAMS COUNTY, COLORADO OTHER HUMAN SERVICES FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2011

|                                      | Budge          | eted Amounts  | _              | Variance with Final             |  |  |
|--------------------------------------|----------------|---------------|----------------|---------------------------------|--|--|
|                                      | Original Final |               | Actual Amounts | Budget - Positive<br>(Negative) |  |  |
| REVENUES:                            |                |               |                |                                 |  |  |
| Intergovernmental                    |                |               |                |                                 |  |  |
| Community Services Block Grant       | \$             | - \$ -        | \$ 37,613      | \$ 37,613                       |  |  |
| TEFAP-Commodity Dist                 | 39,3           | 08 39,308     | 3,648          | (35,660)                        |  |  |
| FEMA-Emerg. Food & Shelter           | 22,5           | 00 22,500     | 47,417         | 24,917                          |  |  |
| Other Governmental                   | 130,0          | 00 130,000    | -              | (130,000)                       |  |  |
| Miscellaneous                        | 3,0            | 00 3,000      | 2,415          | (585)                           |  |  |
| Total Revenues                       | 194,8          | 08 194,808    | 91,093         | (103,715)                       |  |  |
| EXPENDITURES:                        |                |               |                |                                 |  |  |
| Health and Welfare                   | 332,1          | 00 332,100    | 233,285        | 98,815                          |  |  |
| Total Expenditures                   | 332,1          | 00 332,100    | 233,285        | 98,815                          |  |  |
| Excess (Deficiency) of Revenues Over |                |               |                |                                 |  |  |
| (Under) Expenditures                 | (137,2         | 92) (137,292) | (142,192)      | (4,900)                         |  |  |
| Other Financing Sources (Uses)       |                |               |                |                                 |  |  |
| Transfers In                         | 137,2          | 92 137,292    | 137,292        |                                 |  |  |
| Total Other Financing Sources (Uses) | 137,2          | 92 137,292    | 137,292        |                                 |  |  |
| Net Change in Fund Balance           |                |               | (4,900)        | (4,900)                         |  |  |
| Fund Balance, Beginning of Year      | 29,7           | 82 29,782     | 29,782         |                                 |  |  |
| Fund Balance, End of Year            | \$ 29,7        | 82 \$ 29,782  | \$ 24,882      | \$ (4,900)                      |  |  |

#### ADAMS COUNTY, COLORADO COMMUNITY SERVICES BLOCK GRANT FUND BUDGETARY COMPARISON SCHEDULE

|                                 |    | <b>Budgeted Amounts</b> |    |          |      |             | Va | riance with Final              |
|---------------------------------|----|-------------------------|----|----------|------|-------------|----|--------------------------------|
|                                 | (  | Original                |    | Final    | Actı | ual Amounts | В  | udget - Positive<br>(Negative) |
| REVENUES:                       |    |                         |    |          |      |             |    |                                |
| Intergovernmental               |    |                         |    |          |      |             |    |                                |
| CSBG                            | \$ | 428,333                 | \$ | 553,333  | \$   | 298,201     | \$ | (255,132)                      |
| Other Intergovernmental         |    | -                       |    | 50,000   |      | 149,697     |    | 99,697                         |
| State Grants                    |    | 100,000                 |    | 100,000  |      |             |    | (100,000)                      |
| Total Revenues                  |    | 528,333                 |    | 703,333  |      | 447,898     |    | (255,435)                      |
| EXPENDITURES:                   |    |                         |    |          |      |             |    |                                |
| Health and Welfare              |    | 528,333                 |    | 703,333  |      | 447,898     |    | 255,435                        |
| Total Expenditures              |    | 528,333                 |    | 703,333  |      | 447,898     |    | 255,435                        |
| Net Change in Fund Balance      |    | -                       |    | -        |      | -           |    | -                              |
| Fund Balance, Beginning of Year |    |                         |    |          |      |             |    | <u>-</u>                       |
| Fund Balance, End of Year       | \$ | <u>-</u>                | \$ | <u>-</u> | \$   | <u>-</u>    | \$ | <u>-</u>                       |

#### ADAMS COUNTY, COLORADO WORKFORCE AND BUSINESS CENTER BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2011

|                                 | <br>Budgeted    | Amo | ounts     | -              |           | Va                              | ariance with Final |
|---------------------------------|-----------------|-----|-----------|----------------|-----------|---------------------------------|--------------------|
|                                 | <br>Original    |     | Final     | Actual Amounts |           | Budget - Positive<br>(Negative) |                    |
| REVENUES:                       |                 |     |           |                |           |                                 |                    |
| Intergovernmental               |                 |     |           |                |           |                                 |                    |
| WIA Grants                      | \$<br>6,009,738 | \$  | 6,009,738 | \$             | 3,879,822 | \$                              | (2,129,916)        |
| Employment 1st Grant            | 455,293         |     | 455,293   |                | 388,174   |                                 | (67,119)           |
| TANF                            | 803,753         |     | 803,753   |                | 199,558   |                                 | (604,195)          |
| Other Grants                    | <br>82,608      |     | 82,608    |                | 595,627   |                                 | 513,019            |
| Total Revenues                  | <br>7,351,392   |     | 7,351,392 |                | 5,063,181 |                                 | (2,288,211)        |
| EXPENDITURES:                   |                 |     |           |                |           |                                 |                    |
| Economic Opportunity            | 7,351,392       |     | 7,351,392 |                | 5,010,853 |                                 | 2,340,539          |
| Capital Outlay                  | <br>            |     |           |                |           |                                 | <u> </u>           |
| Total Expenditures              | <br>7,351,392   |     | 7,351,392 |                | 5,010,853 |                                 | 2,340,539          |
| Net Change in Fund Balance      | -               |     | -         |                | 52,328    |                                 | 52,328             |
| Fund Balance, Beginning of Year | \$<br>116,553   | \$  | 116,553   | \$             | 116,553   | \$                              |                    |
| Fund Balance, End of Year       | \$<br>116,553   | \$  | 116,553   | \$             | 168,881   | \$                              | 52,328             |

## Adams County, Colorado Explanation of Funds Enterprise Fund

Enterprise Funds account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

GOLF COURSE FUND-The enterprise fund used to account for the financial operations of the Riverdale (Adams County) Golf Complex.

## ADAMS COUNTY, COLORADO

## GOLF COURSE FUND

### BUDGETARY COMPARISON SCHEDULE (NON-GAAP)

|   |    | Budgeted  | l Am | ounts     |    |              |    | iance with Final |
|---|----|-----------|------|-----------|----|--------------|----|------------------|
|   |    |           |      |           |    |              | Bu | idget - Positive |
|   |    | Original  |      | Final     | Ac | tual Amounts |    | (Negative)       |
| REVENUES:   | ф  | 2 705 500 | ф    | 2 705 500 | ф  | 2 (10 (4)    | ф  | (05.054)         |
| Charges for Services                              | \$ | 2,705,500 | \$   | 2,705,500 | \$ | 2,619,646    | \$ | (85,854)         |
| Interest Earnings                                 |    | 6,000     |      | 6,000     |    | 4,590        |    | (1,410)          |
| Miscellaneous                                     |    | 185,000   |      | 185,000   |    | 203,471      | -  | 18,471           |
| Total Revenues                                    |    | 2,896,500 |      | 2,896,500 |    | 2,827,707    |    | (68,793)         |
| EXPENDITURES:                                     |    |           |      |           |    |              |    |                  |
| Cost of Sales                                     |    | 138,000   |      | 138,000   |    | 134,374      |    | 3,626            |
| Contract Labor                                    |    | 1,043,900 |      | 1,043,900 |    | 1,021,744    |    | 22,156           |
| Insurance Premiums                                |    | 100,000   |      | 100,000   |    | 87,748       |    | 12,252           |
| Operating Supplies                                |    | 10,200    |      | 10,200    |    | 5,914        |    | 4,286            |
| Repairs and Maintenance                           |    | 198,700   |      | 198,700   |    | 162,375      |    | 36,325           |
| Professional Fees                                 |    | 209,000   |      | 209,000   |    | 202,450      |    | 6,550            |
| Travel and Training                               |    | 11,200    |      | 11,200    |    | 6,681        |    | 4,519            |
| Minor Supplies and Equipment                      |    | 210,400   |      | 210,400   |    | 234,448      |    | (24,048)         |
| Rental Expense                                    |    | 6,000     |      | 6,000     |    | 4,420        |    | 1,580            |
| Utilities   |    | 199,100   |      | 199,100   |    | 182,802      |    | 16,298           |
| Other   |    | 80,780    |      | 80,780    |    | 76,761       |    | 4,019            |
| Capital Outlay                                    |    | 200,500   |      | 200,500   |    | 137,429      |    | 63,071           |
| Transfers Out                                     |    | 340,000   |      | 340,000   |    | 340,000      |    |                  |
| Total Expenditures                                |    | 2,747,780 |      | 2,747,780 |    | 2,597,146    |    | 150,634          |
| Change in Net Assets, Budgetary Basis             | \$ | 148,720   | \$   | 148,720   | \$ | 230,561      | \$ | 81,841           |
| Net Assets, Beginning of Year                     |    |           |      |           |    | 11,354,389   |    |                  |
| Net Assets, End of Year                           |    |           |      |           |    | 11,584,950   |    |                  |
| Reconciliation from Non-GAAP Basis to GAAP Basis: |    |           |      |           |    |              |    |                  |
| Depreciation                                      |    |           |      |           |    | (353,031)    |    |                  |
| Capital Outlay                                    |    |           |      |           |    | 137,429      |    |                  |
| Net Assets, GAAP Basis                            |    |           |      |           | \$ | 11,369,348   |    |                  |

## Adams County, Colorado Explanation of Funds Internal Service Funds

Internal service funds account for the financing of goods and services provided by one department or agency to other departments of the County on a cost reimbursement basis.

EQUIPMENT SERVICE FUND-The Equipment Service Internal Service Fund is used to account for the revenues generated from internal rental charges of vehicles, equipment and maintenance costs provided to other departments.

INSURANCE CLAIMS FUND-The Insurance Claims Internal Service Fund is used to account for the self-insurance activities of the County. The County is self insured for unemployment, a health plan, and the dental program. The workers' compensation and property and casualty programs are high deductible plans.

#### ADAMS COUNTY, COLORADO INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET ASSETS December 31, 2011

|                                   | Equipment Service |              |    |            |    | Total        |
|-----------------------------------|-------------------|--------------|----|------------|----|--------------|
| ASSETS:                           |                   |              |    |            |    |              |
| Current Assets                    |                   |              |    |            |    |              |
| Cash and Cash Equivalents         | \$                | 15,818,246   | \$ | 11,700,783 | \$ | 27,519,029   |
| Accounts Receivable               |                   | 28,114       |    | 34,917     |    | 63,031       |
| Prepaid                           |                   | -            |    | 187,576    |    | 187,576      |
| Insurance Retainer                |                   | -            |    | 291,000    |    | 291,000      |
| Interfund Receivable              |                   | 490,288      |    | 1,151,765  |    | 1,642,053    |
| Inventory                         |                   | 136,579      |    |            |    | 136,579      |
| <b>Total Current Assets</b>       |                   | 16,473,227   |    | 13,366,041 |    | 29,839,268   |
| Capital Assets                    |                   |              |    |            |    |              |
| Improvements Other Than Buildings |                   | 338,887      |    | -          |    | 338,887      |
| Machinery and Equipment           |                   | 24,686,560   |    | -          |    | 24,686,560   |
| Accumulated Depreciation          |                   | (16,246,974) |    | <u> </u>   |    | (16,246,974) |
| Total Capital Assets              |                   | 8,778,473    |    |            |    | 8,778,473    |
| Total Assets                      |                   | 25,251,700   | -  | 13,366,041 |    | 38,617,741   |
| LIABILITIES:                      |                   |              |    |            |    |              |
| Current Liabilities               |                   |              |    |            |    |              |
| Accounts Payable                  | \$                | 71,854       | \$ | 301,527    | \$ | 373,381      |
| Deposits Payable                  |                   | -            |    | 14,920     |    | 14,920       |
| Compensated Absences              |                   | 123,416      |    | 24,029     |    | 147,445      |
| Interfund Payable                 |                   | 615,986      |    | -          |    | 615,986      |
| Claims Payable-Current            |                   |              |    | 3,349,021  |    | 3,349,021    |
| <b>Total Current Liabilities</b>  |                   | 811,256      |    | 3,689,497  |    | 4,500,753    |
| Long-term Liabilities             |                   |              |    |            |    |              |
| Claims Payable-Workers' Comp.     |                   | -            |    | 1,072,727  |    | 1,072,727    |
| Claims Payable-General Liability  |                   |              |    | 1,068,597  |    | 1,068,597    |
| Total Long-term Liabilities       |                   | _            |    | 2,141,324  |    | 2,141,324    |
| Total Liabilities                 |                   | 811,256      |    | 5,830,821  | -  | 6,642,077    |
| NET ASSETS:                       |                   |              |    |            |    |              |
| Invested in Capital Assets        |                   | 8,778,473    |    | _          |    | 8,778,473    |
| Unrestricted                      |                   | 15,661,971   |    | 7,535,220  |    | 23,197,191   |
| Total Net Assets                  | \$                | 24,440,444   | \$ | 7,535,220  | \$ | 31,975,664   |
|                                   | -                 |              |    |            |    |              |

## ADAMS COUNTY, COLORADO

### INTERNAL SERVICE FUNDS

#### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS For the Year Ended December 31, 2011

|  | Equi | pment Service | Insu | rance Claims | Total |            |  |
|--|------|---------------|------|--------------|-------|------------|--|
| OPERATING REVENUES:                              |      |               |      |              |       |            |  |
| Equipment Rental Fees                            | \$   | 7,703,875     | \$   | -            | \$    | 7,703,875  |  |
| Insurance Premiums-Medical/Dental                |      | -             |      | 12,449,709   |       | 12,449,709 |  |
| Insurance Premiums-General Liability             |      | -             |      | 1,478,570    |       | 1,478,570  |  |
| Insurance Premiums-Workers' Compensation         |      | -             |      | 665,359      |       | 665,359    |  |
| Insurance Premiums-Unemployment                  |      | -             |      | 75,000       |       | 75,000     |  |
| Insurance Premiums-Administration                |      | -             |      | 1,746        |       | 1,746      |  |
| Insurance-Recovery of Losses                     |      | 34,814        |      | 23,073       |       | 57,887     |  |
| Miscellaneous                                    |      | 64,636        |      | (1,253)      |       | 63,383     |  |
| Total Operating Income                           |      | 7,803,325     |      | 14,692,204   |       | 22,495,529 |  |
| OPERATING EXPENSES:                              |      |               |      |              |       |            |  |
| Salaries and Fringe Benefits                     |      | 1,408,267     |      | 184,196      |       | 1,592,463  |  |
| Insurance Claims                                 |      | -             |      | 12,873,514   |       | 12,873,514 |  |
| Insurance Premiums                               |      | -             |      | 1,977,472    |       | 1,977,472  |  |
| Operating Supplies                               |      | 65,441        |      | 1,751        |       | 67,192     |  |
| Travel and Training                              |      | 4,750         |      | 5,084        |       | 9,834      |  |
| Minor Supplies and Equipment                     |      | 2,649,143     |      | 234          |       | 2,649,377  |  |
| Licenses and Fees                                |      | 2,675         |      | -            |       | 2,675      |  |
| Utilities  |      | 54,773        |      | 2,530        |       | 57,303     |  |
| Repairs and Maintenance                          |      | 161,911       |      | -            |       | 161,911    |  |
| Professional Fees                                |      | -             |      | 157,805      |       | 157,805    |  |
| Rental Expenses                                  |      | 42,354        |      | -            |       | 42,354     |  |
| Other  |      | -             |      | 7,342        |       | 7,342      |  |
| Depreciation                                     |      | 2,692,007     |      |              |       | 2,692,007  |  |
| Total Operating Expenses                         |      | 7,081,321     |      | 15,209,928   |       | 22,291,249 |  |
| Operating Income (Loss)                          |      | 722,004       |      | (517,724)    |       | 204,280    |  |
| NONOPERATING REVENUES (EXPENSES):                |      |               |      |              |       |            |  |
| Gain (Loss) on Sale of Assets                    |      | 318,944       |      | -            |       | 318,944    |  |
| Total Non Operating Revenues (Expenses)          |      | 318,944       |      |              |       | 318,944    |  |
| Income (Loss) before Contributions and Transfers |      | 1,040,948     | -    | (517,724)    |       | 523,224    |  |
| Transfers Out                                    |      | (615,986)     |      | <u>-</u>     |       | (615,986)  |  |
| Changes in Net Assets                            |      | 424,962       |      | (517,724)    |       | (92,762)   |  |
| Total Net Assets-Beginning                       |      | 24,015,482    |      | 8,052,944    |       | 32,068,426 |  |
| Total Net Assets-Ending                          | \$   | 24,440,444    | \$   | 7,535,220    | \$    | 31,975,664 |  |

## ADAMS COUNTY, COLORADO

## INTERNAL SERVICE FUNDS

## COMBINING STATEMENT OF CASH FLOWS

|  | Equipment Service | Insurance Claims | Total         |
|--|-------------------|------------------|---------------|
| CASH FLOWS FROM OPERATING ACTIVITIES:                                |                   |                  |               |
| Cash Received from Customers   | \$ 7,298,027      | \$ 13,562,827    | \$ 20,860,854 |
| Cash Payments to Suppliers for Goods and Services                    | (2,521,745)       | (15,082,208)     | (17,603,953)  |
| Cash Payments to Employees for Services                              | (1,399,719)       | (181,154)        | (1,580,873)   |
| Net Cash Provided (Used) by Operating Activities                     | 3,376,563         | (1,700,535)      | 1,676,028     |
| CASH FLOWS FROM NONCAPITAL   |                   |                  |               |
| FINANCING ACTIVITES:   |                   |                  |               |
| Interfund Payable  | (615,986)         | ·                | (615,986)     |
| Net Cash Provided (Used) by Noncapital                               |                   |                  |               |
| and Related Financing Activities                                     | (615,986)         |                  | (615,986)     |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:            |                   |                  |               |
| Acquisition/Construction of Capital Assets                           | (905,521)         | -                | (905,521)     |
| Proceeds from Sale of Property                                       | 351,449           |                  | 351,449       |
| Net Cash Provided (Used) by Capital and Related Financing Activities | (554,072)         | ·                | (554,072)     |
| Net Increase (Decrease) in Cash and Cash Equivalents                 | 2,206,505         | (1,700,535)      | 505,970       |
| Cash and Cash Equivalents, Beginning                                 | 13,611,741        | 13,401,318       | 27,013,059    |
| Cash and Cash Equivalents, Ending                                    | \$ 15,818,246     | \$ 11,700,783    | \$ 27,519,029 |
| Reconciliation of Operating Income to Net Cash                       |                   |                  |               |
| Provided (Used) by Operating Activities:                             |                   |                  |               |
| Operating Income (Loss)  | \$ 722,004        | \$ (517,724)     | \$ 204,280    |
| Adjustments to Reconcile Operating Income to                         |                   |                  |               |
| Net Cash Provided (Used) by Operating Activities:                    |                   |                  |               |
| Depreciation   | 2,692,007         | -                | 2,692,007     |
| (Increase) Decrease in Accounts Receivable                           | (15,010)          | 42,426           | 27,416        |
| (Increase) Decrease in Inventories                                   | (24,627)          | -                | (24,627)      |
| (Increase) Decrease in Interfund Receivable                          | (490,288)         | (1,151,765)      | (1,642,053)   |
| (Increase) Decrease in Prepaid Expense                               | -                 | (20,038)         | (20,038)      |
| Increase (Decrease) in Accounts Payable                              | (132,057)         | (174,046)        | (306,103)     |
| Increase (Decrease) in Claims Payable-Current                        | -                 | (161,521)        | (161,521)     |
| Increase (Decrease) in Interfund Payable                             | 615,986           | -                | 615,986       |
| Increase (Decrease) in Accrued Vacation and Sick Leave               | 8,548             | 3,042            | 11,590        |
| Increase (Decrease) in Deposits Payable                              | -                 | 7,548            | 7,548         |
| Increase (Decrease) in Claims Payable-Long Term                      |                   | 271,543          | 271,543       |
| Total Adjustments  | 2,654,559         | (1,182,811)      | 1,471,748     |
| Net Cash Provided (Used) by Operating Activities                     | \$ 3,376,563      | \$ (1,700,535)   | \$ 1,676,028  |

## ADAMS COUNTY, COLORADO EQUIPMENT SERVICE FUND

## BUDGETARY COMPARISON SCHEDULE (NON-GAAP)

|   |    | Budgeted  | l Amo | ounts       | •   |                        |      | riance with Final |
|---|----|-----------|-------|-------------|-----|------------------------|------|-------------------|
|   |    |           |       |             |     |                        | В    | Sudget - Positive |
|   |    | Original  |       | Final       | Act | ual Amounts            | . —— | (Negative)        |
| REVENUES:   | ф  |           | Ф     | 20.000      | ф   | 24.014                 | ф    | 14.014            |
| Insurance Recovery of Losses                      | \$ | 0.504.602 | \$    | 20,000      | \$  | 34,814                 | \$   | 14,814            |
| Charges for Services Gain on Sale of Assets       |    | 8,504,692 |       | 8,504,692   |     | 7,703,875              |      | (800,817)         |
| Miscellaneous                                     |    | 300,000   |       | 300,000     |     | 318,944                |      | 18,944            |
|   |    | 50,000    |       | 50,000      |     | 64,636                 |      | 14,636            |
| Total Revenues                                    |    | 8,854,692 | -     | 8,874,692   |     | 8,122,269              | -    | (752,423)         |
| EXPENDITURES:                                     |    |           |       |             |     |                        |      |                   |
| Salaries-Fringe Benefits                          |    | 1,421,673 |       | 1,421,673   |     | 1,408,267              |      | 13,406            |
| Operating Supplies                                |    | 79,280    |       | 79,280      |     | 65,441                 |      | 13,839            |
| Repairs and Maintenance                           |    | 311,280   |       | 282,885     |     | 161,911                |      | 120,974           |
| Travel and Training                               |    | 23,700    |       | 23,700      |     | 4,750                  |      | 18,950            |
| Minor Supplies and Equipment                      |    | 2,796,655 |       | 3,096,655   |     | 2,649,143              |      | 447,512           |
| Licenses and Fees                                 |    | 6,000     |       | 6,000       |     | 2,675                  |      | 3,325             |
| Rental Expense                                    |    | 43,124    |       | 43,124      |     | 42,354                 |      | 770               |
| Utilities   |    | 57,100    |       | 57,100      |     | 54,773                 |      | 2,327             |
| Insurance Claims                                  |    | 14,000    |       | 14,000      |     | -                      |      | 14,000            |
| Capital Outlay                                    |    | 3,979,000 |       | 4,674,796   |     | 892,181                |      | 3,782,615         |
| Transfers Out                                     |    | 11,200    |       | 620,943     |     | 615,986                |      | 4,957             |
| Total Expenditures                                |    | 8,743,012 |       | 10,320,156  |     | 5,897,481              |      | 4,422,675         |
| Change in Net Assets, Budgetary Basis             | \$ | 111,680   | \$    | (1,445,464) |     | 2,224,788              | \$   | 3,670,252         |
| Net Assets, Beginning of Year                     |    |           |       |             |     | 24,015,482             |      |                   |
| Net Assets, End of Year                           |    |           |       |             |     | 26,240,270             |      |                   |
| Reconciliation from Non-GAAP Basis to GAAP Basis: |    |           |       |             |     |                        |      |                   |
|   |    |           |       |             |     | (2,602,007)            |      |                   |
| Depreciation Capital Outlay                       |    |           |       |             |     | (2,692,007)<br>892,181 |      |                   |
| 1   |    |           |       |             | ф.  |                        |      |                   |
| Net Assets, GAAP Basis                            |    |           |       |             | \$  | 24,440,444             |      |                   |

## ADAMS COUNTY, COLORADO INSURANCE CLAIMS FUND

### BUDGETARY COMPARISON SCHEDULE (NON-GAAP)

|  | <br>Budgeted     | Amo | unts        |                | Variance with Final      |
|--|------------------|-----|-------------|----------------|--------------------------|
|  |                  |     |             | •              | <b>Budget - Positive</b> |
|  | Original         |     | Final       | Actual Amounts | (Negative)               |
| REVENUES:                                    |                  |     |             |                |                          |
| Insurance Premiums                           | \$<br>15,247,368 | \$  | 15,247,368  | \$ 14,693,457  | \$ (553,911)             |
| Miscellaneous                                | <br>             |     |             | (1,253)        | (1,253)                  |
| Total Revenues                               | <br>15,247,368   |     | 15,247,368  | 14,692,204     | (555,164)                |
| EXPENDITURES:                                |                  |     |             |                |                          |
| Salaries-Fringe Benefits                     | 175,887          |     | 175,887     | 184,196        | (8,309)                  |
| Insurance Claims                             | 13,772,455       |     | 15,222,455  | 12,744,953     | 2,477,502                |
| Insurance Premiums                           | 2,006,087        |     | 2,206,087   | 1,977,472      | 228,615                  |
| Operating Supplies                           | 2,420            |     | 2,420       | 1,751          | 669                      |
| Travel and Training                          | 7,010            |     | 7,010       | 5,084          | 1,926                    |
| Minor Supplies and Equipment                 | 900              |     | 900         | 234            | 666                      |
| Repairs and Maintenance                      | 35,000           |     | 35,000      | -              | 35,000                   |
| Utilities                                    | 1,380            |     | 1,380       | 2,530          | (1,150)                  |
| Professional Fees                            | 127,200          |     | 128,200     | 157,805        | (29,605)                 |
| Other  | <br>41,000       |     | 41,000      | 7,342          | 33,658                   |
| Total Expenditures                           | <br>16,169,339   |     | 17,820,339  | 15,081,367     | 2,738,972                |
| Change in Net Assets, budegtary basis        | \$<br>(921,971)  | \$  | (2,572,971) | (389,163)      | \$ 2,183,808             |
| Net Assets, Beginning of Year                |                  |     |             | 8,052,944      |                          |
| Net Assets, End of Year                      |                  |     |             | 7,663,781      |                          |
| Reconciliation from Non-GAAP Basis           |                  |     |             |                |                          |
| to GAAP Basis:                               |                  |     |             |                |                          |
| Change in Insurance Claims Accrued Liability |                  |     |             | (128,561)      |                          |
| Net Assets, GAAP Basis                       |                  |     |             | \$ 7,535,220   |                          |

## Adams County, Colorado Explanation of Funds Agency Funds

The Agency Funds account for assets held by the County as an agent for individuals, private organizations, other governments and/or other funds.

TREASURER'S FUND-The Treasurer's Fund accounts for all monies collected (principally tax collections) by the Adams County Treasurer for various local governmental units within the County.

PUBLIC TRUSTEE'S FUND- The Public Trustee's agency fund collects fees pertaining to deeds of trust transactions and distributes fees collected to mortgage companies, individuals, the County and other entities as appropriate.

# ADAMS COUNTY, COLORADO COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES For the Year Ended December 31, 2011

|   |    | Balances <u>1/1/2011</u> | Additions |                                |    | Deduction                      | Balances <u>12/31/2011</u> |            |  |
|---|----|--------------------------|-----------|--------------------------------|----|--------------------------------|----------------------------|------------|--|
| Treasurer's Agency Fund                     |    |                          |           |                                |    |                                |                            |            |  |
| Cash and investments                        | \$ | 6,430,109                | \$        | 1,494,859,651                  | \$ | 1,493,837,920                  | \$                         | 7,451,840  |  |
| Total Assets                                |    | 6,430,109                |           | 1,494,859,651                  |    | 1,493,837,920                  |                            | 7,451,840  |  |
| Due to other gov't                          |    | 6,189,139                |           | 1,494,544,895                  |    | 1,493,551,228                  |                            | 7,182,806  |  |
| Due to others                               |    | 240,970                  |           | 314,756                        |    | 286,692                        |                            | 269,034    |  |
| Total Liabilities                           |    | 6,430,109                | _         | 1,494,859,651                  | _  | 1,493,837,920                  |                            | 7,451,840  |  |
|   |    |                          |           |                                |    |                                |                            |            |  |
| Clerk's Agency Fund                         |    |                          |           |                                |    |                                |                            |            |  |
| Cash and investments                        | \$ | 6,099,919                | \$        | 97,869,493                     | \$ | 97,565,372                     | \$                         | 6,404,040  |  |
| Total Assets                                |    | 6,099,919                | _         | 97,869,493                     | _  | 97,565,372                     |                            | 6,404,040  |  |
| Due to other gov't                          |    | 6,081,178                |           | 97,294,534                     |    | 96,993,815                     |                            | 6,381,897  |  |
| Due to others                               |    | 18,741                   |           | 574,959                        | _  | 571,557                        |                            | 22,143     |  |
| Total Liablities                            | _  | 6,099,919                | _         | 97,869,493                     | _  | 97,565,372                     | _                          | 6,404,040  |  |
|   |    |                          |           |                                |    |                                |                            |            |  |
| Public Trustee's Agency Fund                | d  |                          |           |                                |    |                                |                            |            |  |
| Cash and investments                        | \$ | 517,723                  | \$        | 1,887,210                      | \$ | 2,099,769                      | \$                         | 305,164    |  |
| Total Assets                                |    | 517,723                  | _         | 1,887,210                      | _  | 2,099,769                      | _                          | 305,164    |  |
| Due to others                               |    | 517,723                  |           | 1,887,210                      | -  | 2,099,769                      |                            | 305,164    |  |
| Total Liabilities                           |    | 517,723                  | _         | 1,887,210                      | _  | 2,099,769                      |                            | 305,164    |  |
|   |    |                          |           |                                |    |                                |                            |            |  |
| Total All Agency Funds Cash and investments | Ф  | 12 047 751               | d.        | 1.504.616.254                  | d. | 1 502 502 061                  | Ф                          | 14 161 044 |  |
| Cash and investments Total Assets           | \$ | 13,047,751<br>13,047,751 | \$        | 1,594,616,354<br>1,594,616,354 | \$ | 1,593,503,061<br>1,593,503,061 | \$                         | 14,161,044 |  |
|   |    | 12,270,317               | =         | 1,594,616,334                  | _  | 1,593,503,061                  |                            | 13,564,703 |  |
| Due to other gov't  Due to others           |    | 777,434                  |           | 2,776,925                      |    | 2,958,018                      |                            | 596,341    |  |
| Total Liabilities                           |    | 13,047,751               |           | 1,594,616,354                  |    | 1,593,503,061                  |                            | 14,161,044 |  |
|   |    |                          | _         |                                | _  |                                |                            |            |  |

See the accompanying independent auditor's report.



## **VALUES**

We are committed to:

## A POSITIVE WORK ENVIRONMENT

Providing a respectful, professional work environment that will attract, retain and motivate a workforce that effectively and efficiently serves the Adams County Community

## SERVANT LEADERSHIP

Serving the Adams County community with accountability and responsibility

## **TEAMWORK**

Working together on behalf of the Adams County community

## **TRANSPARENCY**

Engaging in open, honest, and respectful practices and communication

## **CREDIBILITY**

Earning the trust and respect of the Adams County community by acting with integrity and ethics in all we do

## Adams County, Colorado Statistical Section Index

This part of the Adams County comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

| Financial Trends   | Page   |
|--|--|
| These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.  |  |
| Net Assets by Component Changes in Net Assets Governmental Activities Expense Change Graphs Changes in Program & General Revenue Graph Fund Balances, Governmental Funds Changes in Fund Balances, Governmental Funds Changes in Fund Balances, Governmental Funds | 99<br>100<br>102<br>104<br>105<br>106<br>107 |
| Revenue Capacity   |  |
| These schedules contain information to help the reader assess the County's most significant sources of revenue.  |  |
| Assessed/Actual Value of Taxable Property Property Tax Levies and Collections Principal Property Tax Payers Direct and Overlapping Property Tax Rates  | 108<br>109<br>110<br>111                     |
| Debt Capacity  |  |
| These schedules contain information to help the reader assess the affordability of the County's current level of debt and the county's ability to issue debt in the future.  |  |
| Ratio of Outstanding Debt by Type<br>Computation of Direct, Overlapping and Underlying Long-Term Debt<br>Legal Debt Margin Information   | 112<br>113<br>115                            |
| Demographic and Economic Information   |  |
| These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.   |  |
| Demographic and Economic Statistics Principal Employers  | 116<br>117                                   |
| Operating Information  |  |
| These schedules contain information regarding types of assets by function/department and the number of employees in various job categories.  |  |
| Capital Asset Statistics by Function/Program Full-Time Equivalent County Employees by Function/Program   | 118<br>119                                   |

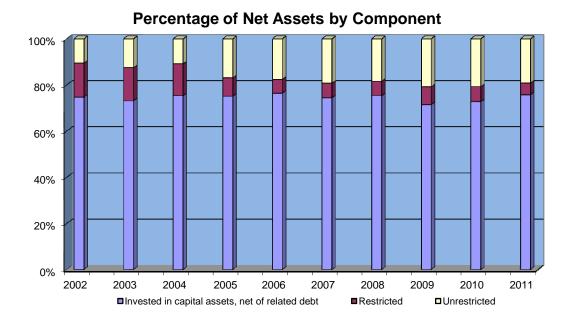
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#### Adams County, Colorado Net Assets by Component Last Ten Years

| Year |
|------|
|      |

|   | 2002           | 2003           | 2004           | 2005           | 2006           | 2007                                  | 2008           | 2009           | 2010           | 2011           |
|---|----------------|----------------|----------------|----------------|----------------|---------------------------------------|----------------|----------------|----------------|----------------|
| Governmental Activities                         |                |                |                |                |                |                                       |                |                |                |                |
| Invested in capital assets, net of related debt | \$ 427,316,464 | \$ 440,937,367 | \$ 474,873,142 | \$ 495,306,316 | \$ 534,593,275 | \$ 536,994,805                        | \$ 554,481,895 | \$ 534,982,272 | \$ 557,397,767 | \$ 592,522,933 |
| Restricted                                      | 85,941,438     | 87,882,631     | 88,053,528     | 53,225,936     | 42,328,514     | 46,405,245                            | 46,812,777     | 58,041,779     | 50,731,051     | 39,750,571     |
| Unrestricted                                    | 60,018,628     | 75,357,855     | 67,507,247     | 111,080,386    | 122,288,680    | 137,797,761                           | 134,148,061    | 154,930,749    | 157,176,026    | 148,150,452    |
| Total governmental activities net assets        | \$ 573,276,530 | \$ 604,177,853 | \$ 630,433,917 | \$ 659,612,638 | \$ 699,210,469 | \$ 721,197,811                        | \$ 735,442,733 | \$ 747,954,800 | \$ 765,304,844 | \$ 780,423,956 |
|   |                |                |                |                |                |                                       |                |                |                |                |
| Business-type Activity                          |                |                |                |                |                |                                       |                |                |                |                |
| Invested in capital assets                      | \$ 8,282,975   | \$ 8,171,087   | \$ 8,184,808   | \$ 8,153,716   | \$ 8,052,459   | \$ 8,135,188                          | \$ 8,200,054   | \$ 8,083,593   | \$ 7,954,054   | \$ 7,738,452   |
| Unrestricted                                    | 1,481,049      | 1,555,818      | 1,809,515      | 2,221,705      | 2,756,160      | 2,863,787                             | 2,944,443      | 3,175,497      | 3,400,335      | 3,630,896      |
| Total business-type activities net assets       | \$ 9,764,024   | \$ 9,726,905   | \$ 9,994,323   | \$ 10,375,421  | \$ 10,808,619  | \$ 10,998,975                         | \$ 11,144,497  | \$ 11,259,090  | \$ 11,354,389  | \$ 11,369,348  |
| Total Primary Government                        |                |                |                |                |                |                                       |                |                |                |                |
| Invested in capital assets, net of related debt | \$ 435,599,439 | \$ 449,108,454 | \$ 483,057,950 | \$ 503,460,032 | \$ 542,645,734 | \$ 545,129,993                        | \$ 562,681,949 | \$ 543,065,865 | \$ 565,351,821 | \$ 600,261,385 |
| Restricted                                      | 85,941,438     | 87,882,631     | 88,053,528     | 53,225,936     | 42,328,514     | 46,405,245                            | 46,812,777     | 58,041,779     | 50,731,051     | 39,750,571     |
|   | , ,            |                |                | , ,            | , ,            | , , , , , , , , , , , , , , , , , , , |                |                |                | , ,            |
| Unrestricted                                    | 61,499,677     | 76,913,673     | 69,316,762     | 113,302,091    | 125,044,840    | 140,661,548                           | 137,092,504    | 158,106,246    | 160,576,361    | 151,781,348    |
| Total primary government net assets             | \$ 583,040,554 | \$ 613,904,758 | \$ 640,428,240 | \$ 669,988,059 | \$ 710,019,088 | \$ 732,196,786                        | \$ 746,587,230 | \$ 759,213,890 | \$ 776,659,233 | \$ 791,793,304 |

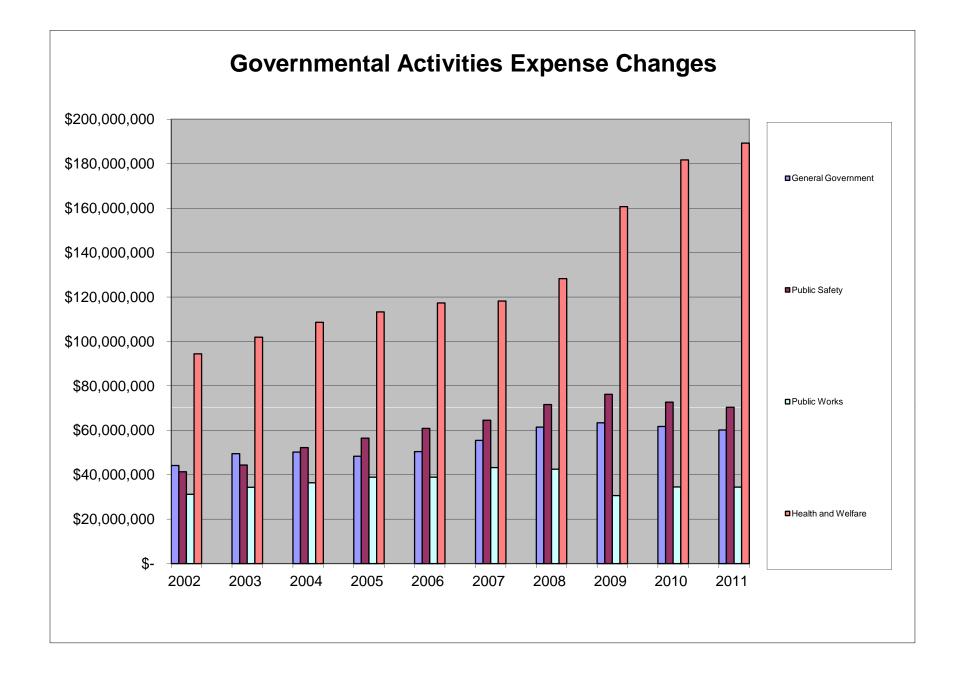
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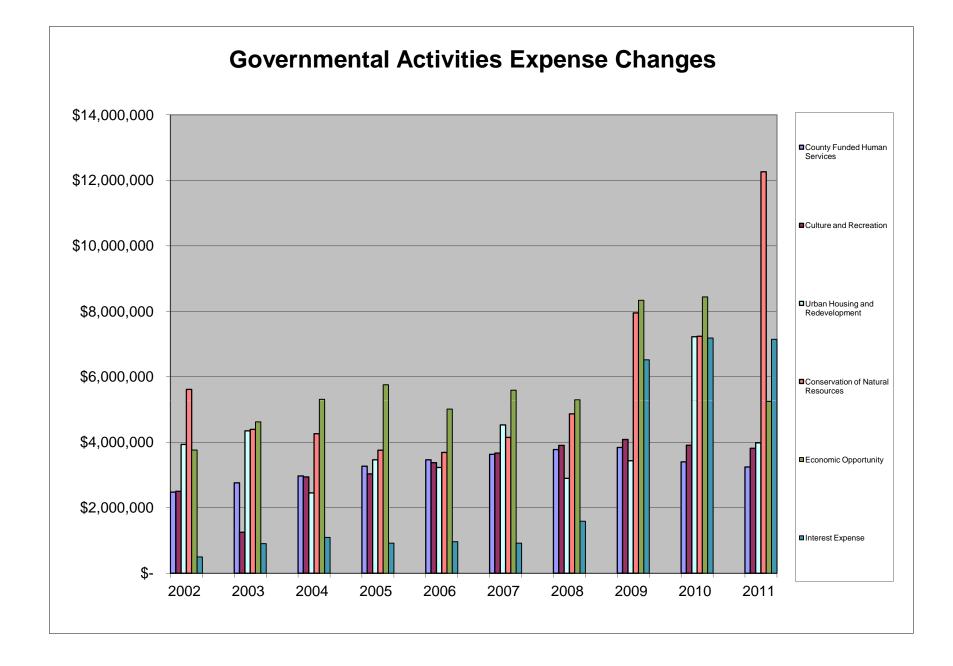


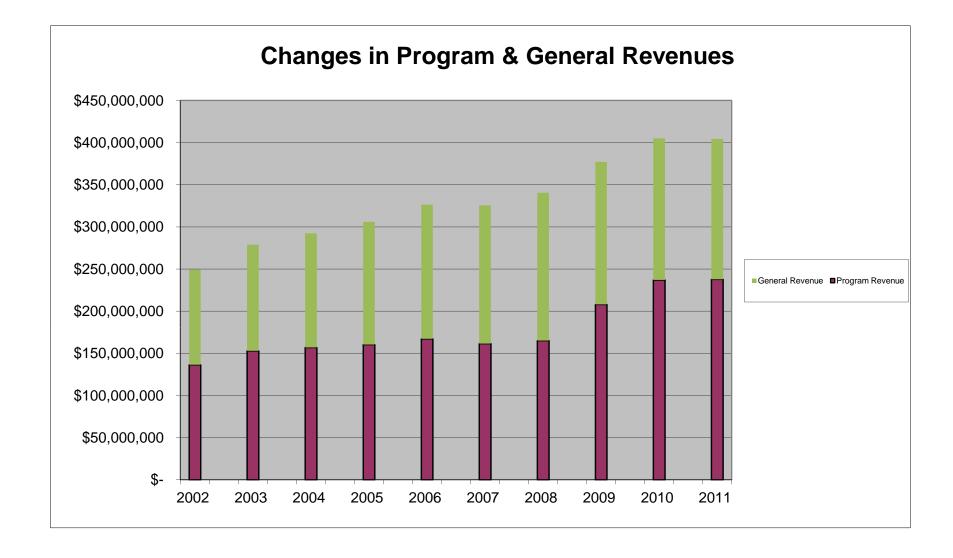
#### Adams County, Colorado Changes in Net Assets Last Ten Years Fiscal Year

|   |                |                |                      |                   | Fiscal               | Year           |                      |                |                |                |
|---|----------------|----------------|----------------------|-------------------|----------------------|----------------|----------------------|----------------|----------------|----------------|
|   | 2002           | 2003           | 2004                 | 2005              | 2006                 | 2007           | 2008                 | 2009           | 2010           | 2011           |
| Expenses  |                |                |                      |                   |                      |                |                      |                |                |                |
| Governmental Activities                         |                |                |                      |                   |                      |                |                      |                |                |                |
| General Government                              | \$ 44,105,627  | \$ 49,483,269  | \$ 50,151,849        | \$ 48,305,546     | \$ 50,389,174        | \$ 55,429,386  | \$ 61,408,120        | \$ 63,382,231  | \$ 61,728,753  | \$ 60,112,427  |
| Public Safety                                   | 41,343,674     | 44,380,784     | 52,225,075           | 56,423,552        | 60,814,606           | 64,528,882     | 71,585,432           | 76,201,817     | 72,666,075     | 70,374,242     |
| County Funded Human Services                    | 2,476,508      | 2,758,542      | 2,969,393            | 3,267,211         | 3,464,240            | 3,629,566      | 3,777,147            | 3,842,110      | 3,398,031      | 3,244,279      |
| Public Works                                    | 31,129,705     | 34,299,967     | 36,351,441           | 38,882,542        | 38,860,660           | 43,161,397     | 42,447,761           | 30,553,717     | 34,492,821     | 34,414,275     |
| Culture and Recreation                          | 2,502,932      | 1,248,330      | 2,940,434            | 3,032,133         | 3,374,562            | 3,669,852      | 3,903,715            | 4,086,651      | 3,906,242      | 3,815,451      |
| Health and Welfare                              | 94,432,003     | 101,907,815    | 108,597,884          | 113,316,811       | 117,325,278          | 118,151,381    | 128,280,011          | 160,687,705    | 181,712,150    | 189,256,037    |
| Urban Housing and Redevelopment                 | 3,935,295      | 4,349,783      | 2,451,400            | 3,463,570         | 3,227,952            | 4,528,589      | 2,897,032            | 3,437,056      | 7,220,801      | 3,983,241      |
| Conservation of Natural Resources               | 5,612,457      | 4,394,082      | 4,262,388            | 3,756,320         | 3,686,796            | 4,150,045      | 4,868,147            | 7,952,345      | 7,235,950      | 12,258,504     |
| Economic Opportunity                            | 3,763,079      | 4,621,510      | 5,313,416            | 5,757,375         | 5,014,885            | 5,592,049      | 5,297,734            | 8,335,699      | 8,436,630      | 5,249,905      |
| Interest Expense                                | 496,128        | 903,535        | 1,092,976            | 919,671           | 963,590              | 919,108        | 1,589,421            | 6,519,982      | 7,184,199      | 7,141,671      |
| Total governmental activities expense           | 229,797,408    | 248,347,617    | 266,356,256          | 277,124,731       | 287,121,743          | 303,760,255    | 326,054,520          | 364,999,313    | 387,981,652    | 389,850,032    |
| •   |                |                |                      |                   |                      |                |                      |                |                |                |
| Business-type Activity                          | 2.061.965      | 2 240 025      | 1.007.216            | 2.006.010         | 2.070.225            | 2 200 014      | 2 494 600            | 2 407 549      | 2 202 520      | 0.470.740      |
| Golf Course                                     | 2,061,865      | 2,240,935      | 1,987,316            | 2,086,919         | 2,078,325            | 2,300,914      | 2,484,609            | 2,407,548      | 2,392,530      | 2,472,748      |
| Total business-type activities expense          | 2,061,865      | 2,240,935      | 1,987,316            | 2,086,919         | 2,078,325            | 2,300,914      | 2,484,609            | 2,407,548      | 2,392,530      | 2,472,748      |
| Total primary government expense                | \$ 231,859,273 | \$ 250,588,552 | \$ 268,343,572       | \$ 279,211,650    | \$ 289,200,068       | \$ 306,061,169 | \$ 328,539,129       | \$ 367,406,861 | \$ 390,374,182 | \$ 392,322,780 |
| Program Revenues                                |                |                |                      |                   |                      |                |                      |                |                |                |
| Governmental Activities                         |                |                |                      |                   |                      |                |                      |                |                |                |
| Fines & Charges for Services                    |                |                |                      |                   |                      |                |                      |                |                |                |
| General Government                              | \$ 19,647,713  | \$ 24,089,909  | \$ 14,575,087        | \$ 15,545,725     | \$ 16,237,322        | \$ 17,156,815  | \$ 14,828,419        | \$ 16,709,196  | \$ 16,171,139  | \$ 16,501,360  |
| Public Safety                                   | 2,820,964      | 3,102,996      | 2,988,733            | 4,641,285         | 4,611,018            | 4,377,538      | 5,698,388            | 5,179,857      | 5,230,810      | 5,543,679      |
| Public Works                                    | 2,131,703      | 2,967,226      | 2,983,856            | 2,616,752         | 2,454,320            | 1,855,448      | 1,129,707            | 1,167,755      | 1,530,828      | 1,170,586      |
| Culture & Recreation                            | 714,296        | 655,612        | 602,824              | 617,769           | 666,705              | 609,389        | 723,522              | 703,766        | 817,600        | 742,717        |
| Health & Welfare                                | 714,290        | 055,012        | 4,435                | 017,709           | 350                  | 009,369        | 123,322              | 703,700        | 817,000        | 742,717        |
| Conservation of Natural Resources               | -              | -              | 4,433                | 56,556            | 60,916               | 77,080         | -                    | 41,453         | 76,626         | 69,245         |
|   | -              | -              | 45 950               |                   |                      | 75,988         | 52 140               | 46,201         | 70,020         | 09,243         |
| Economic Opportunity Total Charges for Services | 25,314,676     | 30,815,743     | 45,859<br>21,200,794 | 72,263 23,550,350 | 65,258<br>24,095,889 | 24,152,258     | 52,149<br>22,432,185 | 23,848,228     | 23,827,003     | 24,027,587     |
|   | 25,514,070     | 30,613,743     | 21,200,794           | 25,550,550        | 24,093,889           | 24,132,236     | 22,432,163           | 23,040,220     | 23,627,003     | 24,027,367     |
| Operating Grants and Contributions              | 2 520 907      | 1.006.220      | 2.550.100            | 1 260 572         | 2 100 207            | 1 072 026      | 2.116.026            | 1.056.510      | 2.559.105      | 2 114 660      |
| General Government                              | 2,520,897      | 1,996,229      | 2,550,100            | 1,269,572         | 2,189,297            | 1,873,936      | 2,116,926            | 1,056,510      | 2,558,195      | 2,114,669      |
| Public Safety                                   | 4,253,541      | 4,270,813      | 5,125,222            | 4,570,813         | 4,669,403            | 5,137,024      | 5,427,130            | 6,852,619      | 6,364,326      | 6,354,583      |
| Public Works                                    | 8,552,400      | 6,835,327      | 6,860,833            | 6,078,488         | 8,600,237            | 7,490,684      | 6,540,109            | 7,608,658      | 7,898,145      | 7,867,990      |
| Culture & Recreation                            | 1,030,000      | 831,776        | 32,126               | 24,400            | -                    | -              | -                    | -              | -              | -              |
| Health & Welfare                                | 86,990,745     | 92,130,544     | 96,815,651           | 106,440,755       | 107,772,760          | 106,844,065    | 115,792,402          | 144,947,269    | 167,856,820    | 173,872,725    |
| Urban Housing & Redevelopment                   | 3,550,000      | 4,357,086      | 2,186,042            | 3,195,071         | 3,089,239            | 4,368,235      | 2,789,881            | 3,256,287      | 6,908,889      | 4,305,932      |
| Conservation of Natural Resources               | 594,451        | 583,455        | 753,335              | 1,225,858         | 1,240,378            | 970,542        | 636,679              | 3,535,485      | 567,395        | 1,184,090      |
| Economic Opportunity                            | 3,593,354      | 4,430,479      | 5,157,622            | 5,528,502         | 4,750,854            | 5,338,893      | 5,058,453            | 8,017,831      | 8,378,659      | 5,063,181      |
| Total Operating Grants and Contributions        | 111,085,388    | 115,435,709    | 119,480,931          | 128,333,459       | 132,312,168          | 132,023,379    | 138,361,580          | 175,274,659    | 200,532,429    | 200,763,170    |
| Capital Grants and Contributions                |                |                |                      |                   |                      |                |                      |                |                |                |
| General Government                              | -              | -              | 200                  | 13,070            | 456,758              | 451,910        | 53,458               | -              | 241,108        | 836,512        |
| Public Safety                                   | -              | 137,425        | 98,173               | -                 | 635,634              | 14,500         | -                    | -              | -              | 52,921         |
| Public Works                                    | -              | 4,986,365      | 14,544,581           | 8,447,430         | 9,648,528            | 4,934,395      | 3,631,678            | 8,869,245      | 11,518,693     | 4,659,639      |
| Health and Welfare                              | -              | -              | -                    | -                 | -                    | -              | -                    | -              | 53,737         | · · ·          |
| Conservation of Natural Resources               | -              | 1,588,800      | 1,604,638            | -                 | -                    | -              | 625,000              | -              | 849,000        | 7,494,134      |
| Total Capital Grants and Contributions          | -              | 6,712,590      | 16,247,592           | 8,460,500         | 10,740,920           | 5,400,805      | 4,310,136            | 8,869,245      | 12,662,538     | 13,043,206     |
| Total governmental activities program revenue   | 136,400,064    | 152,964,042    | 156,929,317          | 160,344,309       | 167,148,977          | 161,576,442    | 165,103,901          | 207,992,132    | 237,021,970    | 237,833,963    |

|  | 2002                   | 2003                   | 2004             | 2005                   | 2006                   | 2007             | 2008             | 2009                   | 2010                   | 2011             |
|--|------------------------|------------------------|------------------|------------------------|------------------------|------------------|------------------|------------------------|------------------------|------------------|
| Business-type Activity                         | 2.626.500              | 2.545.421              | 2 572 740        | 2.749.025              | 2 721 607              | 2 (99 902        | 2 002 070        | 2.040.261              | 2 820 454              | 2 922 117        |
| Golf Course-Charges for Services               | 2,636,500<br>2,636,500 | 2,545,431<br>2,545,431 | 2,572,740        | 2,748,925<br>2,748,925 | 2,731,697<br>2,731,697 | 2,688,802        | 2,902,979        | 2,848,361<br>2,848,361 | 2,820,454<br>2,820,454 | 2,823,117        |
| Total business-type activities program revenue | 2,030,300              | 2,343,431              | 2,372,740        | 2,748,923              | 2,731,097              | 2,088,802        | 2,902,979        | 2,848,301              | 2,820,434              | 2,823,117        |
| Total primary government program revenue       | \$ 139,036,564         | \$ 155,509,473         | \$ 159,502,057   | \$ 163,093,234         | \$ 169,880,674         | \$ 164,265,244   | \$ 168,006,880   | \$ 210,840,493         | \$ 239,842,424         | \$ 240,657,080   |
| Net (Expense)/Revenue                          |                        |                        |                  |                        |                        |                  |                  |                        |                        |                  |
| Governmental Activities                        | \$ (93,397,344)        | \$ (95,383,575)        | \$ (109,426,939) | \$ (116,780,422)       | \$ (119,972,766)       | \$ (142,183,813) | \$ (160,950,619) | \$ (157,007,181)       | \$ (150,959,682)       | \$ (152,016,069) |
| yies   | 574,635                | 304,496                | 585,424          | 662,006                | 653,372                | 387,888          | 418,370          | 440,813                | 427,924                | 350,369          |
| Total primary government net (expense)/revenue | \$ (92,822,709)        | \$ (95,079,079)        | \$ (108,841,515) | \$ (116,118,416)       | \$ (119,319,394)       | \$ (141,795,925) | \$ (160,532,249) | \$ (156,566,368)       | \$ (150,531,758)       | \$ (151,665,700) |
| General Revenues and Other Changes in Net As   | ssets                  |                        |                  |                        |                        |                  |                  |                        |                        |                  |
| Governmental Activities                        |                        |                        |                  |                        |                        |                  |                  |                        |                        |                  |
| Taxes  |                        |                        |                  |                        |                        |                  |                  |                        |                        |                  |
| Property Taxes                                 | \$ 81,921,642          | \$ 85,455,781          | \$ 93,774,948    | \$ 98,285,280          | \$ 105,568,720         | \$ 110,413,882   | \$ 119,346,965   | \$ 121,842,329         | \$ 120,948,144         | \$ 120,000,652   |
| Sales Taxes                                    | 22,726,263             | 23,134,339             | 23,930,139       | 26,118,233             | 27,235,502             | 30,165,614       | 30,494,275       | 27,672,357             | 29,037,709             | 30,981,723       |
| Specific Ownership Taxes                       | , , , <u>-</u>         | 9,939,542              | 10,348,128       | 10,287,744             | 10,816,361             | 10,591,852       | 10,193,583       | 9,064,549              | 8,211,138              | 7,932,610        |
| Other Taxes                                    | 387,712                | 360,418                | 378,521          | 361,249                | 419,199                | 398,255          | 419,766          | 664,877                | 380,238                | 415,962          |
| Unrestricted Investment Earnings               | 3,653,448              | 2,704,641              | 3,425,198        | 6,642,999              | 10,318,270             | 12,244,860       | 8,766,805        | 4,411,282              | 3,487,202              | 3,038,344        |
| Gain/Loss on Sale of Capital Assets            | -                      | (169,186)              | -                | -                      | -                      | -                | 457,605          | -                      | 799,263                | -                |
| Miscellaneous                                  | 4,375,347              | 4,519,363              | 3,486,069        | 3,923,638              | 4,872,545              | 4,231,536        | 5,741,602        | 5,523,854              | 5,106,032              | 4,169,552        |
| Special Items                                  |                        |                        |                  |                        |                        |                  |                  |                        |                        |                  |
| Loss on Disposal of Capital Assets             | -                      | -                      | -                | -                      | -                      | (4,214,844)      | -                | -                      | -                      | -                |
| Transfers                                      | 340,000                | 340,000                | 340,000          | 340,000                | 340,000                | 340,000          | 340,000          | 340,000                | 340,000                | 340,000          |
| Total Governmental Activities                  | 113,404,412            | 126,284,898            | 135,683,003      | 145,959,143            | 159,570,597            | 164,171,155      | 175,760,601      | 169,519,248            | 168,309,726            | 166,878,843      |
| Business-type Activity                         |                        |                        |                  |                        |                        |                  |                  |                        |                        |                  |
| Sales Taxes                                    | 815                    | -                      | -                | -                      | -                      | -                | -                | -                      | -                      | -                |
| Unrestricted Investment Earning                | 47,514                 | 15,976                 | 21,994           | 59,092                 | 119,826                | 142,468          | 67,152           | 10,022                 | 7,375                  | 4,590            |
| Gain/Loss on Sale of Capital Assets            | (6,227)                | (17,591)               | -                | -                      | -                      | -                | -                | 3,758                  | -                      | -                |
| Transfers                                      | (340,000)              | (340,000)              | (340,000)        | (340,000)              | (340,000)              | (340,000)        | (340,000)        | (340,000)              | (340,000)              | (340,000)        |
| Total Business-type Activities                 | (297,898)              | (341,615)              | (318,006)        | (280,908)              | (220,174)              | (197,532)        | (272,848)        | (326,220)              | (332,625)              | (335,410)        |
| Total Primary Government General Revenues      | \$ 113,106,514         | \$ 125,943,283         | \$ 135,364,997   | \$ 145,678,235         | \$ 159,350,423         | \$ 163,973,623   | \$ 175,487,753   | \$ 169,193,028         | \$ 167,977,101         | \$ 166,543,433   |
| Change in Net Assets                           |                        |                        |                  |                        |                        |                  |                  |                        |                        | <u>—</u>         |
| Governmental Activities                        | \$ 20,007,068          | \$ 30,901,323          | \$ 26,256,064    | \$ 29,178,721          | \$ 39,597,831          | \$ 21,987,342    | \$ 14,809,982    | \$ 12,512,067          | \$ 17,350,044          | \$ 14,862,774    |
| Business-type Activty                          | 276,737                | (37,119)               | 267,418          | 381,098                | 433,198                | 190,356          | 145,522          | 114,593                | 95,299                 | 14,959           |
| Total Primary Government                       | \$ 20,283,805          | \$ 30,864,204          | \$ 26,523,482    | \$ 29,559,819          | \$ 40,031,029          | \$ 22,177,698    | \$ 14,955,504    | \$ 12,626,660          | \$ 17,445,343          | \$ 14,877,733    |







#### Adams County, Colorado **Fund Balances, Governmental Funds** Last Ten Years

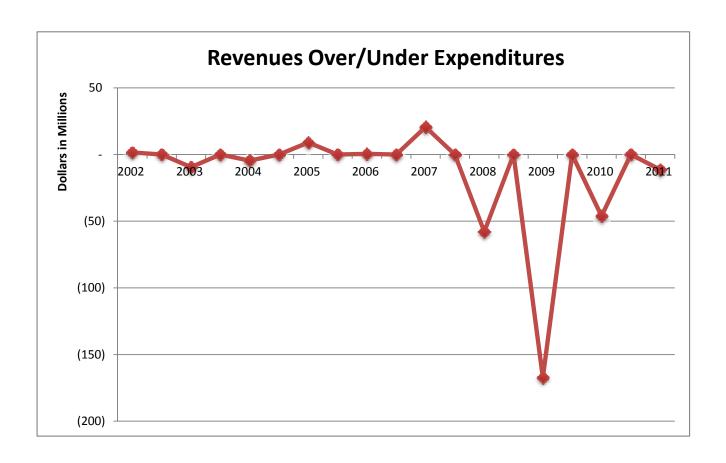
Fiscal Year

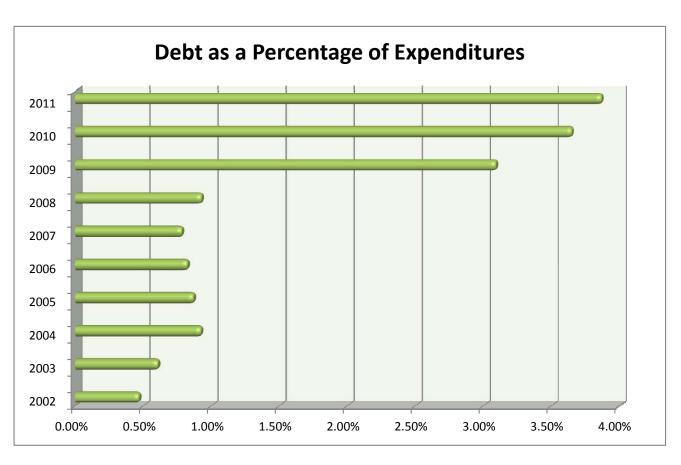
|  | 2002              | 2003              | 2004              | 2005              | 2006              | 2007              | 2008           | 2009           | 2010           | 2011           |
|--|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|----------------|----------------|----------------|----------------|
| General Fund                                 |                   |                   |                   |                   |                   |                   |                |                |                |                |
| Restricted                                   | \$<br>-           | \$<br>-           | \$<br>-           | \$<br>-           | \$<br>-           | \$<br>_           | \$ -           | \$ 11,064,500  | \$ 11,492,899  | \$ 17,249,860  |
| Committed                                    |                   |                   |                   |                   |                   |                   |                |                |                | 38,548,895     |
| Assigned                                     |                   |                   |                   |                   |                   |                   |                |                |                | 157,389        |
| Unassigned                                   | 53,940,105        | 68,641,146        | 63,572,141        | 71,217,307        | 82,074,695        | 95,414,250        | 95,084,429     | 93,367,951     | 93,293,454     | 62,304,685     |
| Total general fund                           | \$<br>53,940,105  | \$<br>68,641,146  | \$<br>63,572,141  | \$<br>71,217,307  | \$<br>82,074,695  | \$<br>95,414,250  | \$ 95,084,429  | \$ 104,432,451 | \$ 104,786,353 | \$ 118,260,829 |
| All Other Governmental Funds                 |                   |                   |                   |                   |                   |                   |                |                |                |                |
| Restricted                                   | \$<br>4,298,886   | \$<br>4,526,353   | \$<br>5,755,830   | \$<br>5,354,606   | \$<br>9,222,061   | \$<br>9,347,219   | \$ 9,652,138   | \$ 10,790,582  | \$ 10,029,217  | \$ 33,565,211  |
| Assigned, reported in:                       |                   |                   |                   |                   |                   |                   |                |                |                |                |
| Major funds                                  | 38,224,646        | 40,770,566        | 43,272,518        | 46,061,332        | 36,570,272        | 38,477,055        | 40,592,795     | 88,767,680     | 43,215,574     | 30,373,767     |
| Special revenue funds                        | 14,120,423        | 18,276,723        | 18,077,323        | 21,476,468        | 21,532,411        | 30,629,297        | 33,473,483     | 35,855,475     | 37,418,027     | 8,622,543      |
| Capital Project funds                        | 30,092,495        | <br>26,868,970    | 22,969,802        | 18,189,410        | 12,312,409        | 8,034,657         | 17,427,501     |                | 16,570,438     | 12,966,286     |
| Total all other governmental funds           | \$<br>86,736,450  | \$<br>90,442,612  | \$<br>90,075,473  | \$<br>91,081,816  | \$<br>79,637,153  | \$<br>86,488,228  | \$ 101,145,917 | \$ 135,413,737 | \$ 107,233,256 | \$ 85,527,807  |
| Total General & All Other Governmental Funds | \$<br>140,676,555 | \$<br>159,083,758 | \$<br>153,647,614 | \$<br>162,299,123 | \$<br>161,711,848 | \$<br>181,902,478 | \$ 196,230,346 | \$ 239,846,188 | \$ 212,019,609 | \$ 203,788,636 |

Note: Fund Balance categories changed as of 1/1/2011 pursuant to GASB 54. Data for retroative categorizing not available.

#### Adams County, Colorado Changes in Fund Balances, Governmental Funds Last Ten Years

|   |                |                |                |                | Fiscal Year    |                |                |                |                 |                |
|---|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|-----------------|----------------|
|   | 2002           | 2003           | 2004           | 2005           | 2006           | 2007           | 2008           | 2009           | 2010            | 2011           |
| Revenues:   |                |                |                |                |                |                |                |                |                 |                |
| Taxes   | \$ 104,647,905 | \$ 118,529,664 | \$ 128,053,215 | \$ 135,052,506 | \$ 144,039,782 | \$ 151,569,603 | \$ 160,454,589 | \$ 159,244,112 | \$ 158,577,229  | \$ 159,330,946 |
| Licenses and Permits                                    | 1,606,372      | 1,279,804      | 1,343,771      | 1,278,383      | 1,337,706      | 1,153,953      | 680,665        | 692,531        | 1,094,570       | 753,458        |
| Intergovernmental                                       | 111,473,100    | 115,796,127    | 119,859,452    | 128,333,459    | 132,312,168    | 132,023,379    | 138,361,580    | 185,244,245    | 208,106,791     | 207,483,230    |
| Program Income  | -              | -              | -              | -              | -              | -              | -              | -              | -               | 1,153,693      |
| Charges for Services                                    | 23,708,304     | 29,535,939     | 19,857,023     | 22,271,967     | 22,758,183     | 22,998,305     | 21,751,520     | 22,055,356     | 22,732,433      | 23,274,129     |
| Interest Earnings                                       | 3,653,448      | 2,704,641      | 3,425,198      | 6,642,999      | 10,318,270     | 12,244,860     | 8,766,805      | 4,411,282      | 3,487,202       | 3,038,344      |
| Miscellaneous   | 4,375,347      | 4,664,347      | 3,862,174      | 3,928,138      | 4,877,045      | 4,236,036      | 6,284,069      | 6,839,604      | 5,059,405       | 4,226,509      |
| Total Revenues  | 249,464,476    | 272,510,522    | 276,400,833    | 297,507,452    | 315,643,154    | 324,226,136    | 336,299,228    | 378,487,130    | 399,057,630     | 399,260,309    |
| Expenditures:   |                |                |                |                |                |                |                |                |                 |                |
| General Government                                      | 43,190,168     | 43,877,141     | 45,988,101     | 46,278,182     | 48,377,182     | 52,229,232     | 57,516,054     | 60,022,849     | 60,012,382      | 54,911,702     |
| Public Works  | 34,919,441     | 39,760,674     | 30,068,876     | 31,671,119     | 33,146,782     | 36,689,909     | 35,263,521     | 24,283,840     | 27,740,860      | 25,084,133     |
| Public Safety   | 38,740,480     | 43,257,538     | 47,123,634     | 51,423,724     | 56,335,493     | 59,744,019     | 66,227,502     | 70,721,636     | 66,856,170      | 65,222,597     |
| County Funded Human Services                            | 2,476,508      | 2,758,542      | 2,969,393      | 3,267,211      | 3,464,240      | 3,629,566      | 3,777,147      | 3,842,110      | 3,398,031       | 3,244,279      |
| Health and Welfare                                      | 93,736,440     | 101,563,982    | 107,898,233    | 112,686,336    | 116,434,773    | 116,900,553    | 126,982,887    | 159,245,854    | 180,836,695     | 188,042,147    |
| Culture and Recreation                                  | 2,234,982      | 2,538,005      | 2,518,499      | 2,586,029      | 3,006,940      | 3,258,609      | 3,430,407      | 3,425,260      | 3,340,087       | 3,220,777      |
| Economic Opportunity                                    | 3,741,833      | 4,636,538      | 5,201,006      | 5,690,464      | 4,941,304      | 5,531,616      | 5,248,977      | 8,202,896      | 8,361,926       | 5,120,135      |
| Urban Housing/Redevelopment                             | 3,924,711      | 4,344,519      | 2,427,225      | 3,454,746      | 3,218,874      | 4,517,205      | 2,884,458      | 3,425,126      | 7,212,069       | 3,973,099      |
| Conservation of Nation Resources                        | 6,075,227      | 4,369,963      | 4,287,091      | 3,733,965      | 3,633,261      | 3,989,670      | 4,839,595      | 7,872,237      | 7,153,025       | 12,119,294     |
| Capital Outlay  | 17,822,490     | 33,378,047     | 30,115,273     | 25,409,458     | 40,326,430     | 14,839,548     | 84,803,505     | 190,968,890    | 67,038,805      | 35,809,762     |
| Debt Service  | -1,0==,120     | ,,             | ,,             | ,,,,,,,,       | ,,             | - 1,000 / 10   | - 1,000,000    | ,,             | 01,000,000      | ,,             |
| Principal   | 496.128        | 903,535        | 1,092,976      | 1,260,000      | 1,300,000      | 1,345,000      | 1,478,061      | 6,563,211      | 6,075,143       | 6,796,777      |
| Interest  | 585,000        | 610,000        | 1,225,000      | 1,029,001      | 968,994        | 918,526        | 1,395,000      | 6,221,600      | 7,117,260       | 7,158,834      |
| Issuance Costs  | -              | -              |                | 1,02>,001      | -              | ,10,520        | 391,384        | 1,023,216      | 119,184         | -              |
| Total Expenditures                                      | 247,943,408    | 281,998,484    | 280,915,307    | 288,490,235    | 315,154,273    | 303,593,453    | 394,238,498    | 545,818,725    | 445,261,637     | 410,703,536    |
| Total Emperium  | 217,510,100    | 201,550,101    | 200,510,507    |                | 310,101,270    | 300,070,100    | 57 1,250, 170  | 5 15,010,725   | 110,201,007     | 110,700,000    |
| Excess of revenues                                      | 1,521,068      | (9,487,962)    | (4,514,474)    | 9,017,217      | 488,881        | 20,632,683     | (57,939,270)   | (167,331,595)  | (46,204,007)    | (11,443,227)   |
| over (under) expenditures                               |                |                |                |                |                |                |                |                |                 |                |
| Other Financing Sources (Uses)                          |                |                |                |                |                |                |                |                |                 |                |
| Transfers In  | 8,629,193      | 8,387,265      | 12,377,357     | 9,439,698      | 12,778,296     | 5,867,033      | 8,612,315      | 23,811,811     | 12,800,101      | 15,088,566     |
| Transfers Out   | (9,297,585)    | (8,874,035)    | (13,351,399)   | (9,906,355)    | (13,572,943)   | (6,283,150)    | (9,088,017)    | (23,487,507)   | (12,460,101)    | (14,132,580)   |
| Loan Proceeds   | -              | -              | -              | -              | -              | -              | -              | -              | -               | 1,999,930      |
| Proceeds from Certificates of Participation             | -              | 15,890,000     | -              | -              | -              | -              | 35,000,000     | 110,645,000    | 15,500,000      | -              |
| Sale of Assets  | -              | 12,614,468     | -              | -              | -              | -              | 35,000,000     | 105,000,000    | 2,537,428       | -              |
| Payment to Escrow Agent                                 | -              | -              | -              | -              | -              | -              | -              | (5,581,171)    | -               | -              |
| Premium on Bonds  | -              | -              | -              | -              | -              | -              | -              | 641,423        | -               | -              |
| Total other financing sources (uses)                    | (668,392)      | 28,017,698     | (974,042)      | (466,657)      | (794,647)      | (416,117)      | 69,524,298     | 211,029,556    | 18,377,428      | 2,955,916      |
| Net Change in Fund Balances                             | \$ 852,676     | \$ 18,529,736  | \$ (5,488,516) | \$ 8,550,560   | \$ (305,766)   | \$ 20,216,566  | \$ 11,585,028  | \$ 43,697,961  | \$ (27,826,579) | \$ (8,487,311) |
| Debt service as a percentage of noncapital expenditures | 0.47%          | 0.61%          | 0.92%          | 0.87%          | 0.83%          | 0.78%          | 0.93%          | 3.09%          | 3.65%           | 3.87%          |





#### Adams County, Colorado Assessed/Actual Value of Taxable Property(1) Last Ten Years

| E          | Year<br>nded<br>2/31 | Residential<br>Property | Commercial<br>Property | Industrial Property | Vacant Land | Agricultural Acre<br>Valuation | Natural<br>Resources | State Assessed<br>Property | Tax-Exempt<br>Property | Total Taxable<br>Assessed Value | Total<br>Direct<br>Tax<br>Rate(2) |
|------------|----------------------|-------------------------|------------------------|---------------------|-------------|--------------------------------|----------------------|----------------------------|------------------------|---------------------------------|-----------------------------------|
| 2          | 2002                 | 1,584,778,700           | 983,332,370            | 189,015,800         | 145,426,730 | 21,750,360                     | 42,693,550           | 284,046,230                | 319,637,600            | 3,251,043,740                   | 26.370                            |
| 2          | 2003                 | 1,723,627,420           | 1,101,364,920          | 183,927,020         | 168,058,710 | 21,485,880                     | 31,473,880           | 281,088,610                | 243,226,160            | 3,511,026,440                   | 26.779                            |
| 2          | 2004                 | 1,817,164,600           | 1,133,324,020          | 172,585,680         | 163,125,320 | 21,377,270                     | 47,395,610           | 304,244,440                | 433,574,640            | 3,659,216,940                   | 26.903                            |
| 2          | 2005                 | 1,996,105,110           | 1,211,307,330          | 179,284,260         | 189,052,140 | 18,299,200                     | 57,591,930           | 309,937,150                | 485,896,500            | 3,961,577,120                   | 26.804                            |
| 2          | 2006                 | 2,078,292,790           | 1,253,123,650          | 189,591,830         | 191,121,120 | 18,144,350                     | 68,024,410           | 301,926,570                | 552,668,600            | 4,100,224,720                   | 26.974                            |
| 2          | 2007                 | 2,133,545,890           | 1,413,864,230          | 283,101,710         | 206,593,000 | 18,542,410                     | 65,225,140           | 316,986,840                | 753,675,810            | 4,437,859,220                   | 26.899                            |
| <u>.</u> 2 | 2008                 | 2,173,141,540           | 1,480,135,780          | 314,806,400         | 186,478,600 | 18,565,270                     | 58,557,700           | 323,369,960                | 955,028,920            | 4,555,055,250                   | 26.809                            |
| 108        | 2009                 | 2,000,551,940           | 1,568,191,330          | 342,273,510         | 164,563,270 | 18,996,430                     | 88,818,250           | 346,477,300                | 969,669,170            | 4,529,821,990                   | 26.824                            |
| 2          | 2010                 | 2,010,666,990           | 1,572,491,250          | 311,982,840         | 150,930,860 | 19,222,130                     | 46,346,980           | 375,729,210                | 1,063,467,690          | 4,487,370,260                   | 26.883                            |
| 2          | 2011                 | 1,962,487,880           | 1,567,274,910          | 294,197,630         | 126,806,330 | 21,378,430                     | 60,736,530           | 413,097,550                | 1,278,225,880          | 4,445,979,260                   | 26.806                            |

<sup>(1)</sup> The County assesses property frequently; therefore assessed and actual are substantially equal.

<sup>(2)</sup> Tax rate is per \$1,000 of assessed value Source: Adams County Assessor's Office

### Adams County, Colorado Property Tax Levies and Collections Last Ten Years

|                                     |   | Current (   | Collections        |   | <b>Total Collections to Date</b> |                    |  |
|-------------------------------------|---|-------------|--------------------|---|----------------------------------|--------------------|--|
| Fiscal Year<br>Ended<br>December 31 | Taxes Levied<br>for Collection<br>in the Fiscal<br>Year | Amount      | Percentage of Levy | Collections in<br>Subsequent<br>Years (1) | Total Taxes<br>Collected         | Percentage of Levy |  |
| 2002                                | 73,110,752  | 72,949,188  | 99.78%             | 109,973                                   | 73,059,161                       | 99.93%             |  |
| 2003                                | 85,730,023  | 85,514,011  | 99.75%             | 172,756                                   | 85,686,767                       | 99.95%             |  |
| 2004                                | 94,021,777  | 93,875,226  | 99.84%             | 125,848                                   | 94,001,074                       | 99.98%             |  |
| 2005                                | 98,443,913  | 97,912,755  | 99.46%             | 164,106                                   | 98,076,861                       | 99.63%             |  |
| 2006                                | 106,186,113   | 105,414,152 | 99.27%             | 139,587                                   | 105,553,739                      | 99.40%             |  |
| 2007                                | 110,599,462   | 109,940,545 | 99.40%             | 77,635                                    | 110,018,180                      | 99.47%             |  |
| 2008                                | 119,373,976   | 119,152,400 | 99.81%             | 144,021                                   | 119,296,421                      | 99.94%             |  |
| 2009                                | 122,116,476   | 121,547,279 | 99.53%             | 243,616                                   | 121,790,895                      | 99.73%             |  |
| 2010                                | 121,507,945   | 120,560,734 | 99.22%             | 148,651                                   | 120,709,385                      | 99.34%             |  |
| 2011                                | 120,633,975   | 119,783,006 | 99.29%             | -   | 119,783,006                      | 99.29%             |  |

<sup>(1)</sup> Property taxes are collected in the fiscal year following the year levied, for example taxes levied at the end of 2010 in the amount of \$120,633,975 will be collected in

Source: Adams County Clerk and Recorder, Adams County Assessor, Adams County Treasurer

Note: The information in this schedule relates to the County's own property tax levies, and does not include those it collects on behalf of other governments.

### Adams County, Colorado Principal Property Tax Payers (1) Current Year and Nine Years Ago

2011 2002 Percentage of Total Percentage of **Total County** County Taxable **Taxable Taxable Taxable** Assessed Assessed Assessed **Assessed Value** Value Value Rank Value **Taxpayer** Rank 1 3.73% 1 Xcel Energy Co (Public Service Co) \$ 165,714,150 86,256,400 2.65% 2 Suncor Energy, USA, Inc 116,783,490 2.63% **Qwest Corporation** 65,348,500 3 1.47% 84,106,900 2 Colorado Interstate Gas Co. 8 60,865,300 4 1.37% 10,947,500 Verizon Wireless, LLC 5 0.63% 28,031,900 Denver/Rocky Mtn Newspaper 23,262,920 6 0.52% 11,526,110 7 0.35% Tri-State Generation 7 20,492,760 0.46% Wal-Mart Real Estate Business Trust 18,892,230 8 0.42% 9 3 Avaya, Inc 16,782,590 0.38% 34,203,880 1.05% Unite Power, Inc 10 0.35% 15,716,300 4 Conoco Phillips Company 23,120,960 0.71% AT & T Communications 5 18,990,700 0.58% US West/QWEST Wireless 16,025,000 6 0.49% Glenborough Properties LP 10,925,330 9 0.34% 10 Excel Westminster Marketplace 10,661,970 0.33% Total \$ 531,890,140 10.71% \$ 306,764,750 6.51%

2011 Total Taxable Property \$4,445,979,260 2002 Total Taxable Property \$3,251,043,740

<sup>(1)</sup> Source: Adams County Assessor's Office

# Adams County, Colorado Direct and Overlapping Property Tax Rates (1) Last Ten Fiscal Years

|                                     | 2002               | 2003             | 2004              | 2005             | 2006              | 2007            | 2008             | 2009             | 2010             | 2011            |
|-------------------------------------|--------------------|------------------|-------------------|------------------|-------------------|-----------------|------------------|------------------|------------------|-----------------|
| Adams County                        | 26.370             | 26.779           | 26.903            | 26.804           | 26.974            | 26.899          | 26.809           | 26.824           | 26.883           | 26.806          |
| Cities                              |                    |                  |                   |                  |                   |                 |                  |                  |                  |                 |
| Arvada                              | 4.310              | 4.310            | 4.310             | 4.310            | 4.310             | 4.310           | 4.310            | 4.310            | 4.310            | 4.310           |
| Aurora                              | 11.409             | 11.161           | 11.079            | 10.958           | 10.867            | 10.701          | 10.644           | 10.494           | 10.595           | 10.653          |
| Bennett                             | 11.950             | 11.950           | 11.950            | 11.950           | 11.950            | 11.950          | 11.950           | 11.950           | 11.950           | 11.950          |
| Brighton                            | 7.248              | 6.650            | 6.650             | 6.650            | 6.650             | 6.650           | 6.650            | 6.650            | 6.650            | 6.650           |
| Commerce City                       | 33.280             | 33.033           | 33.280            | 3.280            | 3.280             | 3.280           | 3.280            | 3.280            | 3.206            | 3.280           |
| Federal Heights                     | 0.680              | 0.680            | 0.680             | 0.680            | 0.680             | 0.680           | 0.680            | 0.680            | 0.680            | 0.680           |
| Lochbuie                            | 0.000              | 0.000            | 0.000             | 0.000            | 13.876            | 13.876          | 11.624           | 15.313           | 17.136           | 19.240          |
| Northglenn                          | 11.597             | 11.597           | 11.597            | 11.597           | 11.597            | 11.597          | 11.597           | 11.597           | 11.597           | 11.597          |
| Thornton                            | 25.210             | 25.210           | 25.210            | 10.210           | 10.210            | 10.210          | 10.210           | 10.210           | 10.210           | 10.210          |
| Westminster                         | 19.650             | 19.650           | 19.650            | 3.650            | 3.650             | 3.650           | 3.650            | 3.650            | 3.650            | 3.650           |
| School Districts                    |                    |                  |                   |                  |                   |                 |                  |                  |                  |                 |
| District No 1                       | 42.089             | 39.878           | 39.550            | 36.273           | 37.107            | 36.454          | 35.852           | 40.118           | 43.605           | 43.740          |
| District No 12                      | 63.786             | 62.040           | 68.763            | 67.060           | 67.044            | 64.595          | 69.671           | 70.179           | 70.359           | 70.276          |
| District No 14                      | 47.214             | 43.886           | 43.839            | 41.340           | 47.443            | 45.279          | 44.961           | 44.813           | 44.908           | 44.977          |
| District No 26                      | 34.187             | 33.121           | 33.000            | 31.163           | 30.169            | 27.432          | 27.355           | 27.342           | 27.319           | 27.293          |
| District No 27                      | 47.016             | 44.494           | 48.022            | 39.244           | 45.562            | 45.264          | 45.215           | 45.284           | 45.703           | 45.629          |
| District No 28                      | 49.825             | 47.964           | 47.003            | 45.824           | 45.745            | 45.530          | 53.248           | 53.455           | 53.919           | 54.159          |
| District No 29                      | 30.121             | 30.072           | 37.903            | 36.340           | 34.156            | 34.246          | 35.724           | 33.381           | 33.258           | 33.330          |
| District No 31                      | 52.821             | 51.676           | 49.666            | 49.666           | 50.631            | 50.631          | 50.738           | 49.335           | 46.458           | 42.494          |
| District No 32                      | 44.844             | 44.560           | 36.451            | 34.284           | 33.910            | 33.603          | 32.607           | 32.520           | 32.305           | 33.148          |
| District No 50                      | 50.360             | 48.427           | 48.154            | 46.790           | 54.276            | 55.601          | 56.970           | 59.704           | 58.722           | 61.473          |
| District No RE 3                    | 39.500             | 40.040           | 40.040            | 32.145           | 31.230            | 30.708          | 26.196           | 21.705           | 22.242           | 21.786          |
| District No RE 50                   | 47.251             | 44.804           | 42.719            | 38.603           | 35.853            | 36.027          | 35.707           | 35.382           | 35.494           | 35.297          |
| Library Districts                   |                    |                  |                   |                  |                   |                 |                  |                  |                  |                 |
| Arapahoe Library                    | 3.695              | 4.916            | 4.900             | 4.963            | 4.893             | 4.814           | 4.827            | 4.783            | 4.869            | 4.981           |
| Rangeview Library                   | 1.391              | 1.387            | 1.394             | 1.388            | 3.659             | 3.504           | 3.659            | 3.659            | 3.659            | 3.659           |
| Urban Drainage & Flood Control      | 0.602              | 0.598            | 0.604             | 0.597            | 0.608             | 0.568           | 0.591            | 0.569            | 0.576            | 0.623           |
| Aims Junior College                 | 6.316              | 6.322            | 6.328             | 6.357            | 6.330             | 6.308           | 6.323            | 6.312            | 6.360            | 6.355           |
| Water, Sewer & Sanitation Districts | 0.026 to 90.000    | 0.027 to 90.000  | 0.027 to 90.000   | 0.027 to 60.000  | 0.027 to 60.000   | 0.028 to 60.000 | .029 to 60.000   | .030 to 60.000   | 0.425 to 80.108  | .030 to 102.171 |
| Fire Districts                      | 0.880 to 13.783    | 0.890 to 13.677  | 0.890 to 13.684   | 0.500 to 13.569  | 4.300 to 13.595   | 4.300 to 21.000 | .500 to 54.000   | .500 to 21.000   | 0.500 to 21.000  | 0.500 to 21.000 |
| Park and Recreation Districts       | 2.589 to 5.946     | 2.636 to 7.500   | 2.517 to 10.000   | 2.497 to 10.000  | 2.575 to 10.000   | 2.589 to 10.000 | 5.010 to 10.000  | 5.010 to 10.000  | 2.589 to 10.000  | 2.589 to 10.000 |
| Metro Districts                     | 5.497 to 90.000    | 6.912 to 90.000  | 10.845 to 112.530 | 3.000 to 112.530 | 84.183 to 115.581 | 3.000 to 65.000 | 25.000 to 99.000 | 25.000 to 99.000 | 31.000 to 99.000 | 1.000 to 99.000 |
| Urban Renewal/Improvement Districts | s 2.024 to 115.487 | 1.488 to 115.487 | 1.488 to 115.487  | 1.383 to 115.581 | 5.000 to 121.061  | 5.000 to 45.000 | 5.000 to 45.000  | 5.000 to 45.000  | 5.000 to 45.000  | 5.000 to 45.000 |

(1) Source: Adams County Assessor's Office

## Adams County, Colorado Ratio of Outstanding Debt by Type December 31, 2011 Last Ten Years

## **Governmental Activities**

| Fiscal Year | Certificates of<br>Participation | <u>Per Capita</u> | Percentage of<br>Personal Income |
|-------------|----------------------------------|-------------------|----------------------------------|
| 2002        | 9,545,000                        | 25.57             | 0.09%                            |
| 2003        | 24,825,000                       | 65.16             | 0.24%                            |
| 2004        | 23,600,000                       | 60.42             | 0.22%                            |
| 2005        | 22,340,000                       | 55.66             | 0.19%                            |
| 2006        | 21,040,000                       | 50.74             | 0.17%                            |
| 2007        | 19,695,000                       | 46.80             | 0.15%                            |
| 2008        | 53,300,000                       | 123.71            | 0.38%                            |
| 2009        | 151,936,789                      | 345.44            | 1.09%                            |
| 2010        | 161,361,646                      | 365.40            | Not Available                    |
| 2011        | 154,564,869                      | 342.38            | Not Available                    |

## Adams County, Colorado Computation of Direct, Overlapping and Underlying Long-Term Debt December 31, 2011

| Percent       |
|---------------|
| Applicable to |

|  |                | Applicable to |                        |  |  |
|--|----------------|---------------|------------------------|--|--|
| GOVERNMENTAL UNIT                          | Long-Term Debt | County        | County's Share of Debt |  |  |
| Direct:                                    |                |               |                        |  |  |
| Adams County                               | \$ -           | -             | \$ -                   |  |  |
| Overlapping:                               |                |               |                        |  |  |
| City of Aurora                             | 16,065,000     | 19.50%        | 3,133,464              |  |  |
| Town of Lochbuie                           | 2,390,000      | 0.77% .       | 18,344                 |  |  |
| School District No. 12                     | 346,403,191    | 84.29% .      | 291,967,600            |  |  |
| School District No. 27J                    | 156,890,000    | 96.80%        | 151,869,434            |  |  |
| School District No. 28J                    | 365,783,559    | 33.86%        | 123,868,617            |  |  |
| School District No. 29J                    | 9,350,000      | 55.79%        | 5,216,338              |  |  |
| School District No. 31J                    | 9,875,000      | 80.00%        | 7,900,000              |  |  |
| School District No. 32J                    | 1,375,000      | 46.52%        | 639,582                |  |  |
| School District No. RE-3J                  | 31,105,607     | 1.35%         | 420,825                |  |  |
| School District No. RE-50J                 | 396,014        | 3.09%         | 12,236                 |  |  |
| Bromley Park #2                            | 33,515,000     | 99.31%        | 33,284,341             |  |  |
| Central Colorado Groundwater Mgmt          | 17,236,252     | 14.00%        | 2,413,075              |  |  |
| Central Colorado Well Augmentation         | 14,934,612     | 5.00%         | 746,731                |  |  |
| North Metro Fire Rescue District           | 23,400,000     | 22.57%        | 5,280,503              |  |  |
| North Washington Fire Protection Dist 3    | 466,879,630    | 98.53%        | 460,014,360            |  |  |
| Sable-Altura Fire Protection District      | 5,210,000      | 61.57%        | 3,207,871              |  |  |
| Aurora Urban Renewal                       | 365,783,559    | 33.86%        | 123,868,617            |  |  |
| EastPark 70 Metro District                 | 8,380,000      | 65.92%        | 5,523,847              |  |  |
| Sand Creek Metropolitan                    | 64,185,000     | 78.22%        | 50,202,959             |  |  |
| Underlying:                                |                |               |                        |  |  |
| School District No. 1                      | 40,066,271     | 100.00%       | 40,066,271             |  |  |
| School District No. 14                     | 83,784,342     | 100.00%       | 83,784,342             |  |  |
| School District 50                         | 92,910,000     | 100.00%       | 92,910,000             |  |  |
| Aberdeen Metro No. 1                       | 7,870,000      | 100.00%       | 7,870,000              |  |  |
| Aberdeen Metro No. 2                       | 2,090,000      | 100.00%       | 2,090,000              |  |  |
| Airways Business Center Metro District     | 2,300,037      | 100.00%       | 2,300,037              |  |  |
| Amber Creek Metropolitan District          | 500,000        | 100.00%       | 500,000                |  |  |
| Aspen Hills Metropolitan District          | 1,065,000      | 100.00%       | 1,065,000              |  |  |
| Aurora Single Tree Metropolitan District   | 8,085,000      | 100.00%       | 8,085,000              |  |  |
| Belle Creek Metro #1                       | 4,390,000      | 100.00%       | 4,390,000              |  |  |
| Bennett Park & Rec                         | 1,800,000      | 100.00%       | 1,800,000              |  |  |
| Big Dry Creek Metro District               | 550,800        | 100.00%       | 550,800                |  |  |
| BNC Metropolitan District No. 1            | 2,830,571 .    | 100.00%       | 2,830,571              |  |  |
| BNC Metropolitan District No. 2            | 5,000,000 .    | 100.00%       | 5,000,000              |  |  |
| Bradburn Metro No. 2                       | 5,157,000      | 100.00%       | 5,157,000              |  |  |
| Bradburn Metro No. 3                       | 7,260,000      | 100.00%       | 7,260,000              |  |  |
| Brighton Crossing No. 4                    | 13,480,000     | 100.00%       | 13,480,000             |  |  |
| Bromley Park No. 3                         | 20,055,000 .   | 100.00%       | 20,055,000             |  |  |
| Bromley Park No. 5                         | 2,970,000 .    | 100.00%       | 2,970,000              |  |  |
| Bromley Park No. 6                         | 4,490,000 .    | 100.00%       | 4,490,000              |  |  |
| Buffalo Ridge Metropolitan District        | 9,210,000      | 100.00%       | 9,210,000              |  |  |
| Buffalo Run Mesa Metropolitan District     | 6,874,000      | 100.00%       | 6,874,000              |  |  |
| City of Thornton 136th GID                 | 2,420,000      | 100.00%       | 2,420,000              |  |  |
| Colorado International Center Metro Dist 3 | 2,254,305      | 100.00%       | 2,254,305              |  |  |

Continued on Next Page

|   |                  | Applicable to |                        |
|---|------------------|---------------|------------------------|
| GOVERNMENTAL UNIT                             | Long-Term Debt   | County        | County's Share of Debt |
| Commerce City Northern Infrastructure GID     | 90,090,000       | 100.00%       | 90,090,000             |
| Colorado Science Tech Metro #1                | 6,671,354        | 100.00%       | 6,671,354              |
| Country Club Village 1                        | 2,960,000        | 100.00%       | 2,960,000              |
| Eagle Creek Metropolitan District             | 3,381,580        | 100.00%       | 3,381,580              |
| Eagle Shadow Metropolitan Dist. No. 1         | 10,905,000       | 100.00%       | 10,905,000             |
| Fallbrook Metropolitan District               | 7,406,106        | 100.00%       | 7,406,106              |
| Fire District 2 Southwest Adams               | 774,970          | 100.00%       | 774,970                |
| Fire District 2 Bond Southwest Adams          | 774,970          | 100.00%       | 774,970                |
| Fronterra Village Metropolitan District       | 12,259,714       | 100.00%       | 12,259,714             |
| Fronterra Village Metropolitan District No. 2 | 7,152,722        | 100.00%       | 7,152,722              |
| Greatrock North Water & Sanitation District   | 5,460,000        | 100.00%       | 5,460,000              |
| Hazeltine Heights Water & Sanitation          | 339,237          | 100.00%       | 339,237                |
| Heritage Todd Creek Metro District            | 26,778,758       | 100.00%       | 26,778,758             |
| Highpoint Metropolitan District               | 1,645,000        | 100.00%       | 1,645,000              |
| Himalaya Water & Sanitation                   | 4,558,531        | 100.00%       | 4,558,531              |
| Horse Creek Metropolitan District             | 1,458,000        | 100.00%       | 1,458,000              |
| Huntington Trails Metropolitan                | 6,380,000        | 100.00%       | 6,380,000              |
| Hyland Hills Park & Recreation                | 12,280,000       | 100.00%       | 12,280,000             |
| Lakeview Estates Water                        | 998,533          | 100.00%       | 998,533                |
| Lambertson Lakes Metropolitan District        | 6,540,000        | 100.00%       | 6,540,000              |
| Larkridge Metro District No. 1 & 2            | 12,753,957       | 100.00%       | 12,753,957             |
| Marshall Lake Metropolitan District           | 2,970,000        | 100.00%       | 2,970,000              |
| North Range Metropolitan District No. 1       | 30,815,000       | 100.00%       | 30,815,000             |
| North Range Metropolitan District No. 2       | 26,375,000       | 100.00%       | 26,375,000             |
| North Range Village Metro District            | 8,125,892        | 100.00%       | 8,125,892              |
| Northern Metropolitan District                | 1,925,000        | 100.00%       | 1,925,000              |
| Park 70 Metropolitan District                 | 11,380,000       | 100.00%       | 11,380,000             |
| PLA Metro District                            | 1,325,000        | 100.00%       | 1,325,000              |
| Potomac Farms Metropolitan District           | 5,377,548 .      | 100.00%       | 5,377,548              |
| Prairie Center Metro No. 3                    | 79,275,000 .     | 100.00%       | 79,275,000             |
| Riverdale Dunes Metropolitan Dist. No. 1      | 2,675,000        | 100.00%       | 2,675,000              |
| Riverdale Peaks No. 2                         | 3,080,000        | 100.00%       | 3,080,000              |
| River Oaks Metropolitan District              | 4,330,000        | 100.00%       | 4,330,000              |
| Talon Pointe Metropolitan District            | 7,733,753        | 100.00%       | 7,733,753              |
| Todd Creek Farms Metropolitan Dist. No. 2     | 1,520,000        | 100.00%       | 1,520,000              |
| Tower Metro District                          | 13,760,156       | 100.00%       | 13,760,156             |
|   | \$ 2,688,805,531 |               | \$ 2,019,236,851       |

Percent

Source: Adams County Finance Department

Note: Overlapping Debt percentage is calculated using Adams County Total Assessed Value divided by the District's Total Assessed Value as provided by the District.

#### Adams County, Colorado Legal Debt Margin Information (1) Last Ten Years

|                               | 2002             | 2003             | 2004                | 2005          | 2006             | 2007             | 2008             | 2009             | 2010             | 2011             |
|-------------------------------|------------------|------------------|---------------------|---------------|------------------|------------------|------------------|------------------|------------------|------------------|
| Actual Property Value         |                  |                  |                     |               |                  |                  |                  |                  |                  |                  |
| Assessed Property Value       | \$ 3,570,681,340 | \$ 3,754,252,600 | \$ 4,092,791,580 \$ | 4,447,473,620 | \$ 4,652,893,320 | \$ 5,191,535,030 | \$ 5,510,084,170 | \$ 5,499,491,100 | \$ 5,550,837,950 | \$ 5,724,205,140 |
| Statutory Debt Limit 3%       | 107,120,440      | 112,627,578      | 122,783,747         | 133,424,209   | 139,586,800      | 155,746,051      | 165,302,525      | 164,984,733      | 166,525,139      | 171,726,154      |
| Constitutional Limit 1.5%     | 53,560,220       | 56,313,789       | 61,391,874          | 66,712,104    | 69,793,400       | 77,873,025       | 82,651,263       | 82,492,367       | 83,262,569       | 85,863,077       |
| Debt Applicable to Limit      |                  |                  |                     |               |                  |                  |                  |                  |                  |                  |
| General Obligation Bonds      | -                | -                | -                   | -             | -                | -                | -                | -                | -                | -                |
| Other Applicable Debt         | -                | -                | -                   | -             | -                | -                | -                | -                | -                | -                |
| Net Debt Applicable to Limits | -                | -                | -                   | -             | -                | -                | -                | -                | -                | -                |
| Legal Debt Margin (2)         | \$ 53,560,220    | \$ 56,313,789    | \$ 61,391,874       | 66,712,104    | \$ 69,793,400    | \$ 77,873,025    | \$ 82,651,263    | \$ 82,492,367    | \$ 83,262,569    | \$ 85,863,077    |
| Total Debt as percentage      |                  |                  |                     |               |                  |                  |                  |                  |                  |                  |
| of debt limit                 | 0%               | 0%               | 0%                  | 0%            | 0%               | 0%               | 0%               | 0%               | 0%               | 0%               |

<sup>(1)</sup> Difference between assessed property value to compute Legal Debt Margin and assessd valuation for assessed/actualvalue of taxable property is value of exempt property.

<sup>(2)</sup> For years 2000 to 2002, Section 30-26-301, Colorado Revised Statutes, 1973, states counties may incur bonded indebtedness for general purposes in an amount not to exceed 1.5% of assessed valuation of taxable property. For years beginning 2003 debt limits are calculated the 2002 revised Section 30-26-301, which states a county shall not be in excess of 3% of the actual value of the taxable property as determined by the Assessor.

# Adams County, Colorado Demographic and Economic Statistics Last Ten Years

| Fiscal<br>Year | Population (1) | Per Capita<br>Personal<br>Income (2) | Annual Total<br>Personal Income<br>(2) | Median Age (3) | Public School<br>Enrollment<br>(4) | Unemployment<br>Rate (2) |
|----------------|----------------|--------------------------------------|--|----------------|------------------------------------|--------------------------|
| 2002           | 373,299        | 27,605                               | 10,300,515,000                         | 31.70          | 65,990                             | 6.4%                     |
| 2003           | 380,985        | 27,438                               | 10,464,981,000                         | 31.80          | 67,922                             | 7.0%                     |
| 2004           | 390,587        | 28,119                               | 10,967,707,000                         | 32.00          | 68,629                             | 6.5%                     |
| 2005           | 401,332        | 29,001                               | 11,664,586,000                         | 32.10          | 73,348                             | 5.2%                     |
| 2006           | 414,652        | 29,598                               | 12,272,985,000                         | 32.10          | 74,157                             | 5.0%                     |
| 2007           | 420,833        | 30,351                               | 12,772,840,000                         | 32.30          | 75,780                             | 4.8%                     |
| 2008           | 430,836        | 32,588                               | 13,999,767,000                         | 32.10          | 79,253                             | 5.5%                     |
| 2009           | 439,836        | 31,727                               | 13,991,470,000                         | 32.80          | 79,477                             | 8.6%                     |
| 2010           | 441,603        | Not Available                        | Not Available                          | 32.40          | 81,838                             | 10.2%                    |
| 2011           | 451,443        | Not Available                        | Not Available                          | 32.10          | 85,951                             | 9.5%                     |

(1) Source: State Demography Office, Colorado Division of Local Government.

Population is adjusted as forecasts and estimates change

(2) Source: Bureau of Economic Analysis, Colorado Department of Labor & Employment, Average Annual

(3) Source: Colorado Department of Local Affairs(4) Source: Colorado Department of Education

#### Adams County, Colorado Principal Employers 2011 and 2002

2011 2002 Percentage of Percentage of **Total County Total County Employer Employees Employment Employees Employment** Rank Rank Children's Hospital 4100 1.76% University of Colorado Hospital 2 0.00% 4080 1.76% United Parcel Service 3 2 2520 1.08% 2200 1.20% **Avaya Communications** 4 0.43% 3600 1 1000 1.96% **DISH Network** 990 5 0.43% 1325 Staples 800 6 0.34% St Anthony Hospital North 770 7 0.33% 725 10 0.39% T-Mobile 650 8 0.28% Shamrock Foods 640 9 0.28% 0.00% HealthOne: North Suburban Medical Center 610 10 0.26% 1000 6 0.54% University of Colorado Health Sciences Ctr. 1500 3 0.82% Celestica 4 0.57% 1055 **Qwest Communications** 1050 5 0.57% **Global Crossings** 950 7 0.52% King Soopers 825 8 0.45% Rocky Mountain Arsenal 9 800 0.44% 15,030 7.45% Total 16,160 6.96%

Sources: Adams County Economic Development (Employer Data)

Colorado Department of Labor & Employment (Total employed in Adams County)

Does not include governmental entity employers.

### Adams County, Colorado Capital Asset Statistics by Function/Program Last Seven Years

|  |             |             | Fiscal Year |             |             |             |             |
|--|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| <u>Function/Program</u>                        | <u>2005</u> | <u>2006</u> | <u>2007</u> | <u>2008</u> | <u>2009</u> | <u>2010</u> | <u>2011</u> |
| General Government                             |             |             |             |             |             |             |             |
| Square Footage of Buildings                    | 190,482     | 190,482     | 190,482     | 190,482     | 190,482     | 190,482     | 448,668     |
| Number of Vehicles (Including Motor Pool)      | 89          | 85          | 87          | 88          | 92          | 90          | 77          |
| Public Safety                                  |             |             |             |             |             |             |             |
| Square Footage of Detention Center             | 342,107     | 342,107     | 342,107     | 342,107     | 342,107     | 342,107     | 342,107     |
| Square Footage of Justice Center               | 202,268     | 202,268     | 202,268     | 202,268     | 304,768     | 304,768     | 304,768     |
| Square Footage of Other Buildings              | 158,108     | 186,468     | 168,360     | 168,360     | 174,360     | 174,360     | 174,360     |
| Number of Vehicles                             | 152         | 164         | 169         | 172         | 173         | 171         | 137         |
| Public Works                                   |             |             |             |             |             |             |             |
| Number of Vehicles                             | 67          | 65          | 65          | 62          | 58          | 84          | 182         |
| Harmonia Miles of Roads and Streets Maintained | 1,147       | 1,159       | 1,162       | 1,165       | 1,144       | 1,144       | 1,144       |
| Number of Traffic Signals Maintained           | 25          | 25          | 29          |             | 30          | 36          | 36          |
| Culture & Recreation                           |             |             |             |             |             |             |             |
| Acres of Parks                                 | 1,200       | 1,200       | 1,200       | 1,200       | 1,200       | 2,497       | 2,497       |
| Miles of Trails                                | 20          | 20          | 22          | 23          | 30          | 38          | 38          |
| Health and Welfare                             |             |             |             |             |             |             |             |
| Square Footage of Buildings                    | 134,798     | 134,798     | 134,798     | 134,798     | 134,798     | 134,798     | 134,798     |
| Conservation of Natural Resources              |             |             |             |             |             |             |             |
| Acres of Open Space Land                       | 827         | 1,157       | 1,157       | 1,301       | 1,226       | 3,098       | 3,098       |
| Acres of Conservation Easements                | 385         | 385         | 406         | 2,063       | 2,338       | 5,255       | 5,274       |

Source: Various Adams County Departments

Note: Ten years of comparable data is not available.

# Adams County, Colorado Full-time Equivalent County Employees by Function/Program Last Nine Years Full-time Equivalent Employees as of December 31

| Program/Function                  | 2003    | 2004    | 2005    | 2006    | 2007    | 2008    | 2009    | 2010    | 2011    |
|-----------------------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| General Government                |         |         |         |         |         |         |         |         |         |
| Management                        | 47.00   | 53.00   | 77.00   | 72.50   | 85.00   | 37.00   | 31.00   | 28.00   | 28.00   |
| Professional/Technical            | 159.00  | 148.50  | 136.00  | 129.50  | 151.00  | 200.00  | 209.00  | 191.00  | 187.50  |
| Administrative Support            | 157.00  | 169.75  | 163.25  | 157.50  | 180.75  | 187.75  | 189.00  | 168.50  | 171.75  |
| Labor and Trade                   | 38.00   | 40.00   | 48.50   | 25.00   | 36.00   | 41.00   | 41.00   | 37.00   | 40.00   |
| Public Safety                     |         |         |         |         |         |         |         |         |         |
| Management                        | 7.00    | 7.00    | 7.00    | 6.00    | 6.00    | 6.00    | 5.00    | 6.00    | 7.00    |
| Officers                          | 336.00  | 365.00  | 359.00  | 384.00  | 396.00  | 399.00  | 407.00  | 397.00  | 388.00  |
| Civilian Professional/Technical   | 33.00   | 32.50   | 45.00   | 37.00   | 45.25   | 45.00   | 38.00   | 36.00   | 38.00   |
| Administrative Support            | 91.25   | 94.00   | 84.50   | 94.00   | 93.75   | 104.50  | 115.00  | 114.25  | 96.25   |
| Health & Welfare                  |         |         |         |         |         |         |         |         |         |
| Management                        | 12.00   | 11.00   | 12.00   | 8.00    | 9.00    | 11.00   | 11.75   | 10.00   | 10.00   |
| Professional/Technical            | 339.00  | 372.00  | 347.50  | 377.00  | 376.50  | 393.25  | 421.00  | 422.25  | 405.25  |
| Administrative Support            | 67.00   | 66.50   | 55.00   | 76.00   | 76.00   | 73.00   | 69.00   | 69.00   | 64.00   |
| Labor & Trade                     | 9.00    | 8.00    | 11.50   | 10.00   | 10.75   | 9.75    | 9.75    | 9.50    | 7.75    |
| <b>Economic Opportunity</b>       |         |         |         |         |         |         |         |         |         |
| Management                        | 1.00    | 1.00    | 0.00    | 2.00    | 2.00    | 2.00    | 2.00    | 2.00    | 2.00    |
| Professional/Technical            | 39.50   | 40.50   | 58.00   | 57.00   | 45.00   | 45.00   | 46.00   | 47.75   | 46.00   |
| Administrative Support            | 3.00    | 2.50    | 4.00    | 4.00    | 3.00    | 3.00    | 3.00    | 3.00    | 3.00    |
| Public Works                      |         |         |         |         |         |         |         |         |         |
| Management                        | 5.00    | 5.00    | 5.00    | 5.00    | 4.00    | 2.00    | 4.00    | 5.00    | 6.00    |
| Professional/Technical            | 28.00   | 29.00   | 27.00   | 28.00   | 25.00   | 29.00   | 25.00   | 31.00   | 25.00   |
| Administrative Support            | 6.00    | 6.00    | 7.00    | 8.00    | 8.00    | 7.00    | 7.00    | 7.00    | 6.00    |
| Labor & Trade                     | 65.00   | 67.00   | 76.00   | 82.00   | 84.00   | 82.00   | 75.00   | 76.00   | 69.00   |
| Urban Housing and Redevelopment   | t       |         |         |         |         |         |         |         |         |
| Management                        | 1.00    | 1.00    | 1.00    | 2.00    | 2.00    | 1.00    | 0.25    | 2.00    | 2.00    |
| Professional/Technical            | 4.00    | 4.00    | 4.00    | 4.00    | 5.00    | 4.00    | 2.00    | 5.00    | 5.00    |
| Administrative Support            | 3.00    | 3.00    | 3.00    | 2.00    | 2.00    | 1.00    | 1.00    | 0.00    | 0.00    |
| Conservation of Natural Resources |         |         |         |         |         |         |         |         |         |
| Management                        | 2.00    | 2.00    | 4.00    | 4.00    | 4.00    | 4.00    | 4.00    | 4.00    | 4.00    |
| Professional/Technical            | 7.00    | 11.00   | 7.00    | 5.00    | 7.00    | 7.00    | 5.00    | 7.00    | 9.00    |
| Administrative Support            | 6.00    | 5.00    | 5.00    | 1.50    | 2.75    | 2.00    | 1.00    | 5.00    | 2.00    |
| Labor & Trade                     | 20.00   | 19.00   | 20.00   | 24.00   | 17.00   | 18.00   | 19.00   | 19.00   | 18.00   |
| _                                 |         |         |         |         |         |         |         |         |         |
| <b>Total FTE Employees</b>        | 1485.75 | 1563.25 | 1567.25 | 1605.00 | 1676.75 | 1714.25 | 1740.75 | 1702.25 | 1640.50 |

Source: Adams County Human Resource Department

Note: Ten years of comparable data is not available.

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### **GOALS**

### **PROSPERITY**

Provide opportunity for economic growth, while respecting Adams County's important natural resources

### CUSTOMER SERVICE

Provide prompt, courteous, high-quality, and cost-effective services, while continuously striving to improve our service delivery

### COMMUNITY

Work to build effective relationships within the community to assist in the pursuit of a high quality life

#### ADAMS COUNTY, COLORADO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2011

#### Federal CFDA

|  | Federal CFDA |                   |
|--|--------------|-------------------|
| Agency/Program Title   | Number       | 2011 Expenditures |
|  |              |                   |
| Department of Health and Human Services:                             |              |                   |
| Passed Through Colorado Department of Human Services:                |              |                   |
| Temporary Assistance for Needy Families                              | 93.558       | \$ 12,307,503     |
| ARRA - Temporary Assistance for Needy Families                       | 93.558       | 2,311,574         |
| Promoting Safe and Stable Families                                   | 93.556       | 162,657           |
| Child Support Enforcement  | 93.563       | 2,397,991         |
| Low-Income Home Energy Assistance                                    | 93.568       | 3,930,605         |
| Child Care & Development Block Grant                                 | 93.575       | 1,610,186         |
| Child Care & Development Fund - Mandatory & Matching Funds           | 93.596       | 4,092,131         |
| Child Welfare Services-State Grants                                  | 93.645       | 400,051           |
| Foster Care Title IV-E   | 93.658       | 4,428,063         |
| ARRA - Foster Care Title IV-E  | 93.658       | 82,951            |
| Adoption Assistance  | 93.659       | 1,587,206         |
| Social Services Block Grant  | 93.667       | 2,464,477         |
| Chafee Foster Care Independence Program                              | 93.674       | 154,404           |
| Subtotal:  |              | 35,929,799        |
| Passed Through Colorado Department of Healthcare Policy & Financing: |              |                   |
| Medical Assistance Program   | 93.778       | 2,900,458         |
| Subtotal:  |              | 2,900,458         |
| Passed Through Colorado Department of Public Health & Environment    |              |                   |
| MIECHV   | 93.505       | 22,130            |
| Subtotal:  |              | 22,130            |
| Passed Through Colorado Department of Local Affairs:                 |              |                   |
| Community Services Block Grant                                       | 93.569       | 298,201           |
| ARRA - Strengthening Communities Fund                                | 93.711       | 149,697           |
| Subtotal:  |              | 447,898           |
| Passed Through Denver Regional Council of Governments:               |              |                   |
| Special Programs for the Aging - Title III Part B -                  |              |                   |
| Grants for Supportive Services and Senior Centers                    | 93.044       | 18,960            |
| Direct Programs:   |              |                   |
| ARRA - Head Start  | 93.708       | 385,938           |
| Head Start   | 93.600       | 3,184,664         |
| Subtotal:  |              | 3,570,602         |
| Total Department of Health & Human Services                          |              | 42,889,847        |
| · · · · · · · · · · · · · · · · · · ·                                |              | ,,                |

#### ADAMS COUNTY, COLORADO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2011

| Fed | leral | <b>CFD</b> | Δ |
|-----|-------|------------|---|
|     |       |            |   |

| Agency/Program Title  | Number | 2011 Expenditures |
|---|--------|-------------------|
| Department of Agriculture:  |        | •                 |
| Passed Through Colorado Department of Human Services:                     |        |                   |
| State Admin Matching Grants for Supplemental Nutrition Program            | 10.561 | 3,735,754         |
| Emergency Food Assistance -(Food Commodities)                             | 10.569 | 668,634           |
| Emergency Food Assistance -(Administrative)                               | 10.568 | 26,431            |
| Subtotal:   |        | 4,430,819         |
| Passed Through Colorado Department of Public Health & Environment:        |        |                   |
| Child & Adult Care Food Program   | 10.558 | 238,555           |
| Total Department of Agriculture   |        | 4,669,374         |
| Department of Labor:  |        |                   |
| Passed Through Colorado Dept. of Labor & Employment:                      |        |                   |
| Workforce Investment Act:   |        |                   |
| Disabled Veterans' Outreach Program                                       | 17.801 | 25,592            |
| Veterans' Employment Program  | 17.802 | 18,261            |
| Local Veterans' Employment Representative Program                         | 17.804 | 8,089             |
| Trade Adjustment Assistance   | 17.245 | 5,463             |
| ARRA - WIA Adult Program  | 17.258 | 47,665            |
| WIA Adult Program   | 17.258 | 1,039,522         |
| WIA Youth Activities  | 17.259 | 821,336           |
| ARRA - WIA Dislocated Workers   | 17.260 | 71,608            |
| WIA Dislocated Workers  | 17.260 | 164,745           |
| WIA Dislocated Workers New  | 17.278 | 463,759           |
| Subtotal:   |        | 2,666,040         |
| Wagner Peyser:  |        |                   |
| ARRA - Employment Service/Wagner Peyser                                   | 17.207 | 73,684            |
| Employment Service/Wagner Peyser  | 17.207 | 1,052,468         |
| Subtotal:   |        | 1,126,152         |
| Total Department of Labor   |        | 3,792,192         |
| Department of Housing and Urban Development:                              |        |                   |
| Direct Programs:  |        |                   |
| ARRA - Homeless Prevention & Rapid Rehousing Program                      | 14.257 | 492,271           |
| ARRA - Community Development Block Grant/Entitlements                     | 14.253 | 4,514             |
| Community Development Block Grant/Entitlement Grants                      | 14.218 | 1,236,857         |
| HUD Section 108   | 14.248 | 455,055           |
| Housing Emergency Recovery Act -Neighborhood Stabilization Program 1 & 3  | 14.218 | 25,997            |
| Emergency Shelter   | 14.231 | 22,771            |
| Home Investment Partnerships Program                                      | 14.239 | 1,180,438         |
| Subtotal:   |        | 3,417,903         |
| Passed Through Colorado Department of Local Affairs, Division of Housing: |        |                   |
| Housing Emergency Recovery Act - Neighborhood Stabilization Program 1     | 14.228 | 256,501           |
| Total Department of Housing & Urban Development                           |        | 3,674,404         |

#### ADAMS COUNTY, COLORADO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2011

| Agency/Program Title   | Federal CFDA<br>Number | 2011 Expenditures |
|--|------------------------|-------------------|
| US Department of Energy                                      |                        |                   |
| Direct Programs:   |                        |                   |
| ARRA - Energy Efficiency & Conservation Block Grant Program  | 81.128                 | 555,556           |
| Department of Homeland Security                              |                        |                   |
| Passed Through Colorado Department of Local Affairs:         |                        |                   |
| Emergency Management Performance Grants                      | 97.042                 | 91,000            |
| Passed Through Metro Emergency Food and Shelter Board        |                        |                   |
| Emergency Food & Shelter National Board Program              | 97.024                 | 23,708            |
| Total Department of Homeland Security                        |                        | 114,708           |
| Department of Justice:                                       |                        |                   |
| Direct Programs:   |                        |                   |
| State Criminal Alien Assistance Program                      | 16.606                 | 187,157           |
| Bulletproof Vest Partnership Program                         | 16.607                 | 5,873             |
| Edward Byrne Memorial JAG Program                            | 16.738                 | 52,921            |
| Subtotal:  |                        | 245,951           |
| Passed Through State Department of Public Safety:            |                        |                   |
| Crime Victim Assistance                                      | 16.575                 | 86,647            |
| ARRA - State Victim Assistance Formula Grant Program         | 16.801                 | 16,369            |
| Sexual Assault Response Program                              | 16.590                 | 14,676            |
| Crime Victim Compensation                                    | 16.576                 | 609,362           |
| Juvenile Accountability Block Grants                         | 16.523                 | 56,871            |
| Subtotal:  |                        | 783,925           |
| Total Department of Justice                                  |                        | 1,029,876         |
| Department of Transportation:                                |                        |                   |
| Passed Through Colorado Department of Transportation:        |                        |                   |
| Highway Planning & Construction                              | 20.205                 | 5,129,165         |
| Total Department of Transportation                           |                        | 5,129,165         |
| Corporation for National and Community Service               |                        |                   |
| Passed Through Colorado Child & Parent Foundation            |                        |                   |
| AmeriCorps   | 94.006                 | 33,802            |
| Total Corporation for Federal and National Community Service |                        | 33,802            |
| Department of Education                                      |                        |                   |
| Passed Through Colorado Child & Parent Foundation            |                        |                   |
| Parental Information & Resource Centers                      | 84.310                 | 6,828             |
| Total Department of Education                                |                        | 6,828             |
| Total Expenditures of Federal Awards                         |                        | \$ 61,895,752     |

# ADAMS COUNTY, COLORADO NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2011

#### **NOTE 1: BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards is presented in accordance with the requirements of OMB Circular A-133 *Audits of States, Local Governments, and non-Profit Organizations* using the accrual basis of accounting. Therefore, some amounts presented in this schedule may differ from amounts presented in the financial statements.

#### NOTE 2: BASIS OF ACCOUNTING

Governmental funds account for the County's federal grant activity. Amounts reported in the schedule of expenditures of federal awards are recognized on the modified accrual basis when they become a demand on current available federal resources and eligibility requirements are met, or on the accrual basis at the time liabilities are incurred and all eligibility requirements are met, except in the following programs, which are reported in the schedule of expenditures of federal awards on the cash basis:

| SNAP Cluster                                    | 10.561         |
|---|----------------|
| Promoting Safe and Stable Families              | 93.556         |
| Temporary Assistance for Needy Families Cluster | 93.558         |
| Child Support Enforcement                       | 93.563         |
| Low-Income Home Energy Assistance               | 93.568         |
| Emergency Food Assistance                       | 10.568, 10.569 |
| CCDF Cluster                                    | 93.575, 93.596 |
| Child Welfare Services-State Grants             | 93.645         |
| Foster Care-Title IV-E                          | 93.658         |
| Adoption Assistance                             | 93.659         |
| Social Services Block Grant                     | 93.667         |
| Chafee Foster Care Independence Program         | 93.674         |
| Medicaid Cluster                                | 93.778         |

#### **NOTE 3: SUBRECIPIENTS**

The following programs receiving funds from the U.S. Department of Housing Urban Development, the U.S. Department of Health and Human Services, and the U.S. Department of Agriculture provided awards to sub-recipients as follows:

|                                     | Amount        |               |                |
|-------------------------------------|---------------|---------------|----------------|
| Agency/Program Title                | CFDA#         | Provided to S | Sub-recipients |
|                                     |               |               |                |
| Community Development Block Grant   | 14.218        | \$ 57         | 79,989         |
| CDBG Section 108                    | 14.248        | \$ 45         | 52,992         |
| Housing Emergency Recovery Act-     |               |               |                |
| Neighborhood Stabilization Program  | 14.228        | \$ 25         | 6,501          |
| HOME-Investment Partnership Program | 14.239        | \$ 94         | 14,041         |
| ARRA – Homeless Prevention & Rapid  |               |               |                |
| Re-housing Program                  | 14.257        | \$ 48         | 31,230         |
| Emergency Shelter                   | 14.231        | \$ 2          | 2,771          |
| Community Services Block Grant      | 93.569        | \$ 8          | 86,725         |
| Child Care Cluster                  | 93.575/93.569 | \$ 62         | 26,000         |

#### **NOTE 4: Non-Cash Benefits**

The County is a recipient of food commodities under The Emergency Family Assistance Program which is reported in the Schedule of Federal Expenditures under CFDA 10.569. The value of the commodities was \$672,258 in 2011. In addition, services with a value of \$143,733 in the Promoting Safe and Stable Families program, CFDA 93.556, were provided and did not require cash expenditures by the County.

#### **NOTE 5: Other Information**

The County participates in the Food Assistance Benefits/EBT program under CFDA 10.551. These benefits totaled \$87,005,211 in 2011 which is not reflected on the Schedule of Federal Expenditures.

The County entered into an agreement dated August 15, 2011 with Department of Housing and Urban Development under Section 108 Loan Guarantee Program (CFDA 14.248). Under this agreement, the County has collateralized up to \$10,000,000 of future grant awards. As of December 31, 2011, \$1,999,930 has been advanced to the County for the purpose of financing a redevelopment project. A note receivable recorded by the County to Globeville I, LLC relating to CFDA 14.248 totaled \$455,055 in 2011.





# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of County Commissioners Adams County, Colorado

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Adams County, Colorado (the County) as of and for the year ended December 31, 2011, and have issued our report thereon dated June 20, 2012. Our report includes a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the discretely presented component unit, as described in our report on the County's financial statements. The financial statements of the discretely presented component unit were not audited in accordance with *Government Auditing Standards* and accordingly this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with the discretely presented component unit.

#### **Internal Control Over Financial Reporting**

Management of the County is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the entity's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs and responses as items 2011-01 and 2011-02 to be material weaknesses in internal control over financial reporting.

A significant deficiency is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs and responses as item 2011-03 to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the County in a separate letter dated June 29, 2012.

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the County's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, the County Commissioners, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Greenwood Village, Colorado

CliftonLarsonAllen LLP

June 29, 2012





# Independent Auditor's Report on Compliance with Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133

Board of County Commissioners Adams County, Colorado

#### Compliance

We have audited the compliance of Adams County, Colorado (the County) with the types of compliance requirements described in the OMB *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011.

#### **Internal Control Over Compliance**

The management of the County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the entity's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies as described in the accompanying schedule of findings and questioned costs as items 2011-04, 2011-05, 2011-06, 2011-07, and 2011-08. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the County's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, the County Commissioners, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Greenwood Village, Colorado

Clifton Larson Allen LLP

June 29, 2012

#### Section I—Summary of Auditor's Results

| Financial Statements  |   |   |  |  |  |
|---|---|---|--|--|--|
| Type of auditor's report issu   | Unqualifie  | Unqualified   |  |  |  |
| Internal control over financia  |   |   |  |  |  |
| <ul> <li>Material weakness(es) id</li> <li>Significant deficiency(ies considered to be ma</li> <li>Noncompliance material to f</li> </ul> | yes     yes | <ul><li>□ no</li><li>□ none reported</li><li>⋈ no</li></ul> |  |  |  |
| Federal Awards  | manda statements noted:   | ycs   |  |  |  |
| Internal control over major p  • Material weakness(es) id   | ☐ yes   | ⊠ no  |  |  |  |
| <ul> <li>Significant deficiency (ie considered to be ma</li> </ul>  | ⊠ yes   | none reported   |  |  |  |
| Type of auditor's report issu for major program:  | Unqualified   |   |  |  |  |
| Any audit findings disclosed reported in accordance Circular A-133?   | ⊠ yes   | ☐ no  |  |  |  |
| Identification of major progra  |   |   |  |  |  |
| CFDA Number(s)  | Name of Federal Program   | or Cluster  |  |  |  |
| 93.568<br>93.575<br>93.596<br>93.667  | Low-Income Home Energy Assistance Child Care & Development Block Grant Child Care & Development Fund - Mandatory & Matching Funds Social Services Block Grant Medical Assistance Program  |   |  |  |  |

#### 93.778 Medical Assistance Program 93.558 Temporary Assistance for Needy Families ARRA - Temporary Assistance for Needy Families 93.558 ARRA – WIA Adult Program 17.258 WIA Adult Program 17.258 ARRA - WIA Youth Activities 17.259 17.259 WIA Youth Activities 17.260 ARRA - WIA Dislocated Workers 17.260 **WIA Dislocated Workers** 17.278 WIA Dislocated Worker Formula Grants ARRA – Energy Efficiency & Conservation Block Grant Program 81.128 ARRA - Homeless Prevention & Rapid Rehousing Program 14.257

| Dollar threshold used to distinguish between type A and type B programs | \$1,856,873 |      |
|---|-------------|------|
| Auditee qualified as low-risk auditee?                                  | ☐ yes       | ⊠ no |

#### PART II-FINDINGS RELATED TO FINANCIAL STATEMENTS

#### Finding 2011-01 Prior Period Adjustment for the Social Services Fund

#### **Material Weakness**

Criteria: The County is responsible for financial reporting in accordance with accounting

principles generally accepted in the United States of America.

Condition: We found that a prior year accrual of grant revenue for the Social Services Fund was

not recorded in 2010. Prior year's accounts receivable and revenue was understated in 2010 for \$805,567. This resulted in an overstatement of beginning fund balance

and revenue in 2011 for this amount for the Social Services Fund.

Cause: The County Human Services Department staff did not properly match expenditures

and revenues for its grant activity.

Effect: The County restated beginning net assets and revenue for \$805,567 for the

government-wide statements and restated beginning fund balance and revenue for

\$805,567 for the Social Services Fund.

#### Recommen-

dation:

We recommend the County implement controls to ensure that the correct revenues are recorded in the appropriate period and to verify that revenues and expenditures match for the grants in order for the County to report financial information in accordance with accounting principles generally accepted in the United States.

Views of responsible officials and planned corrective actions:

State Human Services programs report revenues and expenditures on a cash basis. For purposes of the county audit, Human Services accounting staff prepare a December 31 accounts payable accrual journal entry to record items expended during the calendar year but not paid until the following calendar year. In the future, Human Services accounting staff will simultaneously compute and record a December 31 journal entry for the appropriate amount of federal and state revenue related to accounts payable items accrued at December 31 for expenditures related to one calendar year but paid in the following year. This action should satisfy the revenue/expenditure matching requirement.

#### Finding 2011-02 Understatement of Accounts Payable

#### **Material Weakness**

Criteria: The County should ensure that expenditures paid after year-end which relate to

services provided or goods received prior to year-end are appropriately accrued as

accounts payable at the end of the fiscal year.

Condition: During our review of accounts payable, we found invoices that were not properly

accrued as of December 31, 2011.

Cause: All amounts related to construction projects and were not found by the County staff

during their internal review of invoices. One invoice was received later than most

invoices during the subsequent fiscal year.

Effect: An audit adjustment of \$328,197 was required to be made to properly record the

accounts payable balance in the Road and Bridge Fund for the County. Adjustments for additional accounts payable in the General Fund of \$118,475 and Road and Bridge Fund of \$114,300 were not made and passed on due to not being material.

#### Recommen-

dation:

The County should strengthen controls over the review of accounts payable and disbursements subsequent to year-end with relation to year-end cutoff to ensure that liabilities and expenditures are recorded in the proper fiscal year.

Views of responsible officials and planned corrective actions:

The County will implement new procedures to review invoices paid after the year end to ensure that all vouchers and wire transfers are reviewed to identify any payments that should be accrued to the previous year.

#### Finding 2011-03 Cash and Investments

#### **Significant Deficiency**

Criteria: A system of internal controls should be established to ensure financial statements

are prepared in accordance with generally accepted accounting principles (GAAP).

Condition: The County Accounting Division prepares the cash and investments footnote; however, reliance is placed on the auditors to provide certain information regarding

reporting requirements and necessary disclosures as required by the Governmental

Accounting Standards Board (GASB).

The Treasurer's office manages and reconciles the majority of the County's cash and investment accounts; however, several accounts are maintained by other departments in the County.

In addition, we also noted that the Clerk and Recorder's office maintains the reconciliation for the Electronic Technology Fund account manually with a checkbook format and not electronically as other accounts are kept. The balance of this account is significant, with an ending balance in 2011 of \$406,896.

Cause: Due to accounts being maintained by various departments, there is not a centralized

process to summarize the accounts for reporting purposes.

Effect: Revisions to the cash and investments footnote were required in order to present the

information in accordance with GASB standards.

#### Recommen-

dation:

We recommend that the County designate an individual to take responsibility for the entire cash and investment reporting process. This would include compilation of a complete summary of all cash and investment accounts reconciled to the Comprehensive Annual Financial Report, identification of all investments versus cash deposits as defined by GASB, and a summarization of the related interest rate risk, credit risk, and custodial risk disclosures. We understand the Treasurer's office is exploring a more centralized control over certain other departments' accounts and we encourage that approach. Lastly, we recommend that all cash and investment account activity be maintained and reconciled electronically.

Views of responsible officials and planned corrective actions:

Adams County has designated two individuals to take responsibility for the entire cash and investment reporting process, thus ensuring ongoing monitoring for all cash and investments accounts. The designated individuals consist of one employee from the Treasurer's office and one employee from the Finance Department. Secondly, the Treasurer's office will continue their efforts to centralize the management of all County accounts, therefore mitigating risks related to outside cash or investment accounts. Lastly, implementing a process to reconcile all accounts electronically will continue to be a priority.

#### PART III-FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### **Finding 2011-04**

DEPARTMENT OF ENERGY

ARRA – Energy Efficiency & Conservation Block Grant Program – CFDA # 81.128

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

ARRA - Homeless Prevention & Rapid Rehousing Program - CFDA # 14.257

### Reporting Significant Deficiency

Criteria: The A-102 Common Rule and OMB Circular A-110 require that non-Federal entities

receiving Federal awards establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. An instance of internal control includes review and

approval of reports by someone other than the preparer of the reports.

Condition: During testing of Reporting requirements for the Energy Efficiency and Conservation

Block Grant ARRA Program (EECBG) and the Homeless Prevention and Rapid Re-Housing ARRA Program (HPRP), it was found that there was no documented evidence of review and approval relating to control activities by someone other than the preparer of the SF-425 report for the EECBG program or the ARRA Section 1512 quarterly reports for both the EECBG and HPRP programs. However, as a result of other control processes in place at the County, there were no compliance exceptions

found during testing.

Cause: Lack of knowledge by County employees of the federal requirements over reporting

could have contributed to this finding.

Effect: The County was not in compliance with A-102 Common Rule and OMB Circular A-

110 by not implementing an internal control over the reporting requirements for the

grant.

Questioned

Costs: We noted no questioned costs relating to the above condition.

Recommen-

dation: We recommend the County implement a review and approval process for the reports

submitted for the grant so that the federal requirements are met.

Views of responsible officials and planned corrective actions:

Procedures have been put into place to have the Budget Manager review and

approve ARRA 1512 and SF-425 quarterly reports.

Contact

Person: Chris Kline 303.227.2100

#### Finding 2011-05

DEPARTMENT OF ENERGY

ARRA – Energy Efficiency & Conservation Block Grant Program – CFDA # 81.128

#### **Procurement, Suspension and Debarment** Significant Deficiency

Criteria:

Per OMB Circular A-133 requirements, when a non-federal entity enters into a covered transaction with an entity at a lower tier, the non-federal entity must verify that the entity is not suspended or debarred or otherwise excluded. This verification may be accomplished by checking the Excluded Parties List System (EPLS) maintained by the General Services Administration (GSA), collecting a certification from the entity, or adding a clause or condition to the covered transaction with that entity (2 CFR section 180.300).

Condition: During testing of Procurement, Suspension and Debarment compliance requirements, it was found that the EPLS.gov website was not reviewed to verify that vendors were not suspended or debarred. It was noted through our verification that these vendors were not listed on the website as being suspended or debarred; however, the County did not conduct this verification. Additionally, a suspension and debarment clause was not included in the contract between the vendor and the County.

Cause:

Lack of knowledge of County employees of the federal requirements over suspension and debarment could have contributed to this finding.

Effect:

The County was not in compliance with A-133 requirements by not verifying the vendors were not suspended or debarred.

#### Questioned

Costs:

We noted no questioned costs relating to the above condition.

#### Recommen-

dation:

We recommend that the County implement a policy over all federal programs to ensure that vendors paid \$25,000 or more from federal funds are not suspended or debarred prior to entering into a contract. The County should either review the EPLS.gov website and retain a screen print from the website documenting this verification or add a clause or condition to the contract with the vendor so the vendor certifies to the County that the vendor is not suspended or debarred.

Views of responsible officials and planned corrective actions:

A plan was put into place last year that included working with purchasing to ensure new contracts went through the suspension and debarment review before we did business with them. This current plan is working. The problem we ran into this year pertains to vendors we were already contracting with. At the time this information became know last year, suspension and debarment checks were conducted on all current vendors, however that information was not kept. In order to keep this from happening again the Fiscal Grants Analyst has run the EPLS checks on all current vendors. This information was scanned and saved in our Administrative file with the appropriate contract. The hard copies will be filed with the Fiscal Grants Analysts purchase order records as well in the hard copy of the contract file.

Contact person: Chris Kline 303.227.2100

#### **Finding 2011-06**

#### DEPARTMENT OF HEALTH & HUMAN SERVICES

Temporary Assistance for Needy Families – CFDA # 93.558 ARRA - Temporary Assistance for Needy Families - CFDA # 93.558

#### **Eligibility Significant Deficiency**

Criteria:

Colorado Department of Human Services Agency Letter TCW09-05-P. County Work and Eligibility Verification Procedures for Colorado Works Cases, indicates that the Colorado Works (TANF) caseload requires a monthly supervisory review of eligible Colorado Works cases. The requirement includes retaining documentation of the case file review.

Condition: While gaining an understanding of the case file review process relating to eligibility of participants in the TANF program, it was found that the database used for this process underwent multiple disk failures in February 2012. Reconstruction of the database files was unsuccessful, and the case file review verification reports were unable to be retrieved for 2011. Therefore, evidence that the case file review process was carried out for 2011 by the County was unable to be produced. Accordingly, we were unable to test the County's case file review process.

Cause:

Disk failure and lack of backup documentation of the case file review database documentation contributed to this finding.

Effect:

The County was not able to demonstrate that the Colorado Department of Human Services regulations relating to case verifications were followed.

#### Questioned

Costs:

We noted no questioned costs relating to the above condition.

#### Recommen-

dation:

We recommend that a viable backup of the database documentation be maintained by the County so that evidence of the case file review process is available.

Views of responsible officials and planned corrective actions:

- Prior to the multiple disk failures, a nightly full-database backup script was in place for the database referenced above.
- The database was moved to a new server in December of 2011 as part of a County Domain Consolidation project.
- The backup script for the database was not updated with the new location of the database.
- Database alerts were not properly setup on the new server to notify the LAN administrator and the analyst who assisted with the database move of failed executions of the backup script.

- During December and January, the backup script partially failed (the section that created new backup files) and no IT staff was informed of the failures.
- A section of the backup script was written to delete backups over 30 days old. This section worked and systematically deleted all of the historical backups.

#### Corrective Actions:

- The backup script has been updated with the proper location of the database.
- Database alerts have been properly setup on the new server to notify four IT staff of a failed execution of the backup script.
- An analyst is tasked with confirming the existence of a new backup file of the database on a daily basis.

Contact

Person: Chris Kline 303.227.2100

#### **Finding 2011-07**

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Social Services Block Grant – CFDA # 93.667 Medical Assistance Program – CFDA # 93.778 Temporary Assistance for Needy Families – CFDA # 93.558 ARRA - Temporary Assistance for Needy Families – CFDA # 93.558

### Allowable Costs/Cost Principles Significant Deficiency

Criteria: The A-102 Common Rule and OMB Circular A-110 require that non-Federal entities

receiving Federal awards establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. An instance of internal control includes review and approval of transactions in order to determine expenditures are accurate and proper.

Condition: During testing of sixty (60) general disbursement transactions charged against the

Human Services grants cost pools, it was found that there was no evidence of a review and approval by someone other than the initiator of the expenditures for two (2) transactions selected. As such, there was not an internal control in place relating to these expenditures. However, as a result of other control processes in place at the

County, there were no compliance exceptions found during testing.

Cause: Lack of a review process over supporting documentation for some program

expenditures could have contributed to this finding.

Effect: The County was not in compliance with A-102 Common Rule and OMB Circular A-

110 by not having an effective internal control over general disbursement

transactions.

Questioned

Costs: We noted no questioned costs relating to the above condition.

Recommen-

dation: We recommend the County implement a review and approval process for all types of

transactions charged against federal programs.

Views of responsible officials and planned corrective actions:

The two transactions showing exception were routine, recurring payments for business operating expenditures of the Department. This topic has been reviewed and passed through audits in the past. The Human Services Department has a long standing, written procedure governing specific accounts payable transactions which are routine and recurring in nature. That procedure was followed. The Business Office is now requiring workers who order copy paper and other routine expenditures noted in the written policy to have their supervisor send an approval email to the Business Office Supervisor or Purchasing Accounting Technician. For recurring payments such as copy machine leases, county rent, utility bills, etc., the Accounts Payable Accounting Specialist will have the Business Office Supervisor, Accounting Manager or Fiscal Grants Supervisor sign off before payment is processed. The Human Services Department will continue to review its procedures to assure compliance with county-wide accounts payable policy.

Contact

Person: Chris Kline 303.227.2100

#### **Finding 2011-08**

DEPARTMENT OF ENERGY

ARRA – Energy Efficiency & Conservation Block Grant Program – CFDA # 81.128

#### Davis-Bacon Act Significant Deficiency

Criteria: The A-102 Common Rule and OMB Circular A-110 require that non-Federal entities

receiving Federal awards establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. An instance of internal control includes tracking the weekly required certified payrolls received from the contractors and subcontractors for each

week in which any contract work is performed.

Condition: During testing of Davis-Bacon Act requirements for the Energy Efficiency and

Conservation Block Grant ARRA Program (EECBG), there was no evidence that the County performed any tracking of the requirement to have contractors and subcontractors submit weekly certified payrolls submission. However, as a result of other control processes in place at the County, there were no compliance exceptions

found during testing.

Cause: Lack of knowledge by County employees of the federal requirements over the Davis-

Bacon Act could have contributed to this finding.

Effect: The County was not in compliance with A-102 Common Rule and OMB Circular A-

110 by not implementing an internal control over the Davis-Bacon Act requirements

for the grant.

#### Questioned

Costs: We noted no questioned costs relating to the above condition.

#### Recommen-

dation: We recommend the County implement a tracking and review process for the Davis-

Bacon Act required certified payroll submissions.

Views of responsible officials and planned corrective actions:

Since September of 2011 Adams County has had a Compliance Coordinator in the Finance Department that has implemented review and tracking methods for all Davis

Bacon Act applicable projects undertaken by Adams County, Colorado.

Contact

Person: Chris Kline 303.227.2100

# ADAMS COUNTY, COLORADO PRIOR YEAR FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2011

#### PART II-FINDINGS RELATED TO FINANCIAL STATEMENTS

#### Finding 2010-1 Financial Reporting

Condition: Significant adjustments to the County's financial statements as a result of audit procedures were proposed.

#### Recommen-

dation:

The recommendation was to have the County implement the necessary processes, procedures, and oversight to ensure that financial information is complete, accurate, and available in a timely manner.

#### Current

Status:

Partially resolved for the year ending December 31, 2011. An audit adjustment was found for Accounts Payable for the current year. See current year findings 2011-01 and 2011-02.

## ADAMS COUNTY, COLORADO PRIOR YEAR FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2011

#### PART III-FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### Finding 2010-2 Procurement and Suspension and Debarment

U.S. Department of Health and Human Services

CFDA 93.600 Head Start

CFDA 93.708 ARRA - Head Start

CFDA 93.563 Child Support Enforcement

CFDA 93.563 ARRA - Child Support Enforcement

CFDA 93.575 Child Care and Development Block Grant

CFDA 93.713 ARRA - Child Care and Development Block Grant

CFDA 93.596 Child Care Mandatory and Matching Funds of the Child Care and Development Fund

Condition: The County did not have procedures in place to verify that contractors or vendors retained for work performed using certain federal awards are not suspended or debarred from performing such work.

#### Recommen-

dation:

When the County enters into a contract that utilizes federal awards of \$25,000 or more, the County must verify that the vendor is not suspended or debarred or otherwise excluded from performing such work. This verification may be accomplished by checking the Excluded Parties List System (EPLS) maintained by the General Services Administration (GSA), collecting a certification from the vendor, or adding a clause or condition to the contract with that vendor. The County should establish a system to ensure that procurement documentation is retained for the time period required by federal regulations and grant agreements.

#### Current

Status:

Partially resolved for the year ending December 31, 2011. This finding was resolved for the Child Support Enforcement and Child Care grants, but was not resolved for the Head Start and ARRA – Head Start grants for the current year.

#### Status of Corrective Action Plan for Head Start:

A plan was put into place last year that included working with purchasing to ensure new contracts went through the suspension and debarment review before we did business with them. This current plan is working. The problem we ran into this year pertains to vendors we were already contracting with. At the time this information became known last year, suspension and debarment checks were conducted on all current vendors, however that information was not kept. In order to keep this from happening again the Fiscal Grants Analyst has run the EPLS checks on all current vendors. This information was scanned and saved in our Administrative file with the appropriate contract. The hard copies will be filed with the Fiscal Grants Analysts purchase order records as well in the hard copy of the contract file.

## ADAMS COUNTY, COLORADO PRIOR YEAR FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2011

#### Finding 2010-3 Eligibility

U.S. Department of Labor CFDA 17.258 WIA Adult Program CFDA 17.258 ARRA - WIA Adult Program CFDA 17.260 WIA Dislocated Workers CFDA 17.260 ARRA - WIA Dislocated Workers

Condition: Several of the County's participant files lacked documentation supporting the

participants' inability to obtain grant assistance from other sources to pay the costs of

training.

#### Recommen-

dation: The recommendation was that the County provide additional training for County

personnel, and implement stronger oversight procedures to ensure compliance with

federal regulations.

#### Current

Status: Resolved for the year ending December 31, 2011.

Form # 350-050-36 The public report burden for this information collection is estimated to average 380 hours annually. City or County: Adams County LOCAL HIGHWAY FINANCE REPORT YEAR ENDING: December 2011 Prepared By: L. Lynn Cruz This Information From The Records Of (example - City of or County of 720.5236064 Phone: I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE A. Local Local C. Receipts from D. Receipts from Federal Highway ITEM Motor-Fuel Motor-Vehicle State Highway-**User Taxes** Administration **Taxes Taxes** 1. Total receipts available 2. Minus amount used for collection expenses 3. Minus amount used for nonhighway purposes 4. Minus amount used for mass transit Remainder used for highway purposes II. RECEIPTS FOR ROAD AND STREET PURPOSES III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES **AMOUNT** AMOUNT ITEM A. Receipts from local sources: A. Local highway disbursements: 1. Capital outlay (from page 2) 25,653,393 Local highway-user taxes 10,998,462 a. Motor Fuel (from Item I.A.5.) 2. Maintenance: 3. Road and street services: b. Motor Vehicle (from Item I.B.5.) 1,343,517 c. Total (a.+b.) a. Traffic control operations 374,231 2. General fund appropriations b. Snow and ice removal c. Other 3. Other local imposts (from page 2) 22,123,371 4. Miscellaneous local receipts (from page 2) 1,717,748 1,733,598 d. Total (a. through c.) 9,915,400 5. Transfers from toll facilities 4. General administration & miscellaneous 6. Proceeds of sale of bonds and notes: 5. Highway law enforcement and safety 1,049,763 6. Total (1 through 5) 49,334,766 a. Bonds - Original Issues b. Bonds - Refunding Issues Debt service on local obligations: c. Notes
d. Total (a. + b. + c.)
Total (1 through 6) 1. Bonds: a. Interest 23,856,969 b. Redemption Private Contributions 1,080,996 c. Total (a. + b.) 0 2. Notes: C. Receipts from State government 13,373,527 a. Interest (from page 2) D. Receipts from Federal Government b. Redemption 0 c. Total (a. + b.) 0 (from page 2) 3. Total (1.c + 2.c) 0 Total receipts (A.7 + B + C + D)38,311,492 C. Payments to State for highways D. Payments to toll facilities E. Total disbursements (A.6 + B.3 + C + D)49,334,766 IV. LOCAL HIGHWAY DEBT STATUS (Show all entries at par) Opening Debt Amount Issued Redemptions Closing Debt 0 A. Bonds (Total) 1. Bonds (Refunding Portion) B. Notes (Total) V. LOCAL ROAD AND STREET FUND BALANCE A. Beginning Balance B. Total Receipts C. Total Disbursements D. Ending Balance E. Reconciliation 26.133.597 38,311,492 49,334,766 15,110,323 0 **Notes and Comments:** 

#### LOCAL HIGHWAY FINANCE REPORT

STATE: Colorado

YEAR ENDING (mm/yy): December 2011

#### II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

| ITEM AMOUNT ITEM                                    |   | AMOUNT   |                           |
|---|---|--|---------------------------|
| A.3. Other local imposts:                           | 3. Other local imposts:  A.4. Miscellaneous local receipts: |  |                           |
| a. Property Taxes and Assessments                   | 5,802,788   | a. Interest on investments                           | 1,108                     |
| b. Other local imposts:                             |   | b. Traffic Fines & Penalities                        |                           |
| <ol> <li>Sales Taxes</li> </ol>                     | 8,248,774   | c. Parking Garage Fees                               |                           |
| <ol><li>Infrastructure &amp; Impact Fees</li></ol>  | 115,682   | d. Parking Meter Fees                                |                           |
| 3. Liens  | 0   | e. Sale of Surplus Property                          |                           |
| 4. Licenses   | 23,517  | f. Charges for Services                              | 50                        |
| <ol><li>Specific Ownership &amp;/or Other</li></ol> | 7,932,610   | g. Other Misc. Receipts                              | 22,334                    |
| 6. Total (1. through 5.)                            | 16,320,583  | <ul> <li>h. Other various water companies</li> </ul> | 1,710,106                 |
| c. Total (a. + b.)                                  | 22,123,371  | i. Total (a. through h.)                             | 1,733,598                 |
|   | (Carry forward to page 1)                                   |  | (Carry forward to page 1) |

| ITEM                                       | AMOUNT     | ITEM  | AMOUNT                    |
|--|------------|---|---------------------------|
| C. Receipts from State Government          |            | D. Receipts from Federal Government         |                           |
| Highway-user taxes                         | 7,867,990  | <ol> <li>FHWA (from Item I.D.5.)</li> </ol> | The state of the state of |
| State general funds                        |            | Other Federal agencies:                     |                           |
| 3. Other State funds:                      |            | a. Forest Service                           |                           |
| <ul> <li>a. State bond proceeds</li> </ul> |            | b. FEMA                                     |                           |
| b. Project Match                           |            | c. HUD                                      |                           |
| c. Motor Vehicle Registrations             | 376,372    |   |                           |
| d. Other (Specify) CDOT/Pecos&O'B          | 5,129,165  |   |                           |
| e. Other (Specify)                         |            | f. Other Federal                            |                           |
| f. Total (a. through e.)                   | 5,505,537  | g. Total (a. through f.)                    | 0                         |
| 4. Total (1. + 2. + 3.f)                   | 13,373,527 | 3. Total (1. + 2.g)                         |                           |
|  |            |   | (Carry forward to page 1) |

#### III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

|   | ON NATIONAL<br>HIGHWAY<br>SYSTEM<br>(a) | OFF NATIONAL<br>HIGHWAY<br>SYSTEM<br>(b) | TOTAL                     |
|---|---|--|---------------------------|
| A.1. Capital outlay:                                |   |  |                           |
| a. Right-Of-Way Costs                               |   | 147,864                                  | 147,864                   |
| b. Engineering Costs                                |   | 19,618                                   | 19,618                    |
| c. Construction:                                    |   |  |                           |
| (1). New Facilities                                 |   | 0  | 0                         |
| (2). Capacity Improvements                          |   | 23,051,729                               | 23,051,729                |
| (3). System Preservation                            |   | 2,279,100                                | 2,279,100                 |
| (4). System Enhancement & Operation                 |   | 155,082                                  | 155,082                   |
| (5). Total Construction $(1) + (2) + (3) + (4)$     | 0                                       | 25,485,911                               | 25,485,911                |
| d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5) | 0                                       | 25,653,393                               | 25,653,393                |
|   |   |  | (Carry forward to page 1) |

Notes and Comments:

FORM FHWA-536 (Rev.1-05)

PREVIOUS EDITIONS OBSOLETE

#### Photography

Our appreciation to Jon Youngblut, well known photographer, and Karen Wilson-Johnson, partner for this project, for the photos in this booklet. These are examples of many hung throughout the new Adams County Government Center as part of the Public Art Installation. The aerial photo and Avaya, a prominent business in Westminster are Jon's. Photos of the sunflower and Riverdale Golf Course are Karen's.

#### We the People of Adams County Murals

Our appreciation also, to Judith Dickinson, Brighton artist who painted the murals shown above, that hang in the foyer of the Public Hearing Room at the Adams County Government Center.

#### Government Center Photograph

The photo of the new Adams County Government Center building was taken by a talented employee, Joe Suglia, with the Planning & Community Development Department.



### Adams County Government

Finance & Information Technology Department 4<sup>th</sup> Floor, Suite C4000A 4430 South Adams County Parkway, Brighton, CO 80601-8212

For more information:
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