

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the year ended Dec. 31, 2014



### COMPREHENSIVE ANNUAL FINANCIAL REPORT

**ADAMS COUNTY, COLORADO** 

For The Year Ended December 31, 2014

Board of County Commissioners
Eva J. Henry
Charles "Chaz" Tedesco
Erik Hansen
Steve O'Dorisio
Jan Pawlowski

County Manager Todd Leopold

Deputy County Managers

Ed Finger – Internal Operations

Raymond H. Gonzales – External Operations

Director of Finance

Benjamin J. Dahlman

General Accounting Manager Mary N. Ha

Accountants **Kevin Campbell, Laura Garcia** 

Issued by: Finance Department

#### Adams County, Colorado Comprehensive Annual Financial Report For the Year Ended December 31, 2014

#### **TABLE OF CONTENTS**

ı.	INTRODUCTORY SECTION:	<u>Page</u>
	Letter of Transmittal	i
	GFOA Certificate of Achievement	
	Organizational Chart	
	Listing of Principal Officials	ix
II.	FINANCIAL SECTION:	
	Independent Auditors' Report	1
	Management's Discussion and Analysis (Required Supplementary Information)	4
	Basic Financial Statements:	
	Government-Wide Financial Statements:	
	Statement of Net Position	22
	Statement of Activities	23
	Fund Financial Statements:	
	Balance Sheet-Governmental Funds	24
	Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds	25
	Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of	
	Governmental Funds to the Statement of Activities	26
	Statement of Net Position-Proprietary Funds	27
	Statement of Revenues, Expenses and Changes in Fund Net Position-Proprietary Funds	
	Statement of Cash Flows-Proprietary Funds	
	Statement of Fiduciary Net Position	30
	Notes to the Basic Financial Statements	31
	Required Supplementary Information:	
	Budgetary Comparison Schedule-General Fund	
	Budgetary Comparison Schedule-Road and Bridge Fund	62
	Budgetary Comparison Schedule-Social Services Fund	
	Budgetary Comparison Schedule-Capital Facilities Fund	64
	Notes to Required Supplementary Information	65
	Supplementary Statements and Schedules:	
	Explanation of Nonmajor Special Revenue Funds	
	Combining Balance Sheet-Non-major Governmental Funds	
	Combining Statement of Revenues, Expenditures and Changes in Fund Balances-Non-major Governmental Funds Budgetary Comparison Schedules-Special Revenue Funds:	70
	Developmentally Disabled Fund	72
	Conservation Trust Fund	
	Waste Management Fund	
	Open Space Projects Fund	
	Open Space Sales Tax Fund	
	DIA Noise Mitigation Fund	
	Community Development Block Grant Fund	
	Head Start Fund	
	Community Services Block Grant Fund	
	Workforce and Business Center Fund	
	Explanation of Enterprise Funds	
	Combining Statement of Net Position-Non-major Enterprise Funds	
	Combining Statement of Revenues, Expenses and Changes in Fund Net Position-Non-major Enterprise Funds	
	Combining Statement of Cash Flows-Non-major Enterprise Funds	
	Budgetary Comparison Schedule-Enterprise Funds:	
	Front Range Airport Fund	87
	Golf Course Fund	
	Stormwater Utility Fund	
	Water and Waste Water Treatment Fund	

		0.4
	Explanation of Internal Service Funds	
	Combining Statement of Net Position-Internal Service Funds	
	Combining Statement of Revenues, Expenses and Changes in Fund Net Position-Internal Service Funds	
	Combining Statement of Cash Flows-Internal Service Funds	
	Budgetary Comparison Schedule-Equipment Service Fund	
	Budgetary Comparison Schedule-Insurance Claims Fund	
	Explanation of Agency Funds	
	Combining Statement of Changes in Fluuciary Assets and Liabilities	98
III.	STATISTICAL SECTION:	
••••	Statistical Section Index	99
	Financial Trends	
	Net Position by Component	100
	Changes in Net Position	
	Governmental Activities Expense Change Graphs	
	Changes in Program and General Revenue Graph	
	Fund Balances, Governmental Funds	
	Changes in Fund Balances, Governmental Funds	
	Changes in Fund Balances, Governmental Funds Graphs	
	Revenue Capacity	
	Assessed/Actual Value of Taxable Property	109
	Property Tax Levies and Collections	
	Principal Property Tax Payers	
	Direct and Overlapping Property Tax Rates	
	Debt Capacity	
	Ratio of Outstanding Debt by Type	113
	Computation of Direct, Overlapping and Underlying Long-Term Debt	
	Legal Debt Margin Information	
	Demographic and Economic Information	
	Demographic and Economic Statistics	117
	Principal Employers	118
	Operating Information	
	Capital Asset Statistics by Function/Program	119
	Full-Time Equivalent County Employees by Function/Program	
IV.	COMPLIANCE SECTION:	
	Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters	
	Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	122
	Independent Auditors' Report on Compliance with Requirements That Could Have a Direct and Material Effect on	
	Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133	124
	Schedule of Expenditures of Federal Awards	
	Notes to the Schedule of Expenditures of Federal Awards	
	Schedule of Findings and Questioned Costs	
	Summary Schedule of Prior Year Audit Findings	
	Local Highway Finance Report	



### **MISSION**

To responsibly serve the Adams County community with integrity and innovation

### Finance Department www.adcogov.org



4430 South Adams County Parkway 4<sup>th</sup> Floor, Suite C4000A Brighton, CO 80601-8212 PHONE 720.523.6050 FAX 720.523.6058

June 30, 2015

To the Board of County Commissioners and Citizens of Adams County, Colorado:

We are pleased to present the Comprehensive Annual Financial Report for Adams County, Colorado, for the fiscal year ended December 31, 2014.

Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the management of Adams County (hereafter referred to as the County). To provide a reasonable basis for making these representations, management of the County has established internal controls designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with Generally Accepted Accounting Principles (GAAP). Because the cost of internal controls should not outweigh the benefits, the County's internal controls have been designed to provide reasonable assurance that the financial statements will be free from material misstatements. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the County. Disclosures necessary to enable the reader to gain an understanding of the County's financial activities have been included.

The County is required by <u>Local Government Uniform Accounting Law</u>, Colorado Revised Statutes, to have an annual audit conducted in accordance with generally accepted auditing standards by an independent certified public accountant licensed to practice in Colorado. The audit report must be completed and submitted to the County within six months of the end of the fiscal year, which is December 31st. The County must then submit the audit report to the Office of State Auditor within thirty days of completion.

The County is also required to undergo an annual single audit in conformity with the provisions of the Single Audit Act of 1984, the Single Audit Act Amendments of 1996, and U.S. Office of Management and Budget Circular A-133, <u>Audits of States, Local Governments and Non-Profit Organizations</u>. Information related to this single audit, including the Schedule of Expenditures of Federal Awards and the auditors' report thereon, are included in the compliance section of this report.

The County's financial statements have been audited by CliftonLarsonAllen LLP, a competitively selected licensed certified public accounting firm. The goal of the independent audit is to provide reasonable assurances that the County's financial statements for the fiscal year ended December 31, 2014 are free of material misstatements. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable

basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended December 31, 2014 are presented fairly and in conformity with GAAP. The independent auditors' report is presented on the first page of the financial section of this report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found beginning on page 4 of the report.

#### **Profile of Adams County**

Adams County, a political subdivision of the State of Colorado, was organized under the statutes of the State. The County was organized on November 15, 1902. The Board of County Commissioners held their first meeting in Brighton on December 4, 1902. Over time, western Adams County has grown from an agricultural region of truck gardens and dairy farms to a complex urbanized corridor of towns and cities. The eastern end of the County, still mostly agricultural land, has also seen increasing development in recent years.

Located just east of Colorado's Front Range of the Rocky Mountains, Adams County is one of six counties that surround the City and County of Denver and make up the Denver Metropolitan Area. The County, approximately eighteen miles wide and seventy-two miles long, encompasses 1,182 square miles. The County is the western edge of the Great Plains of northeastern Colorado and is topographically characterized by a series of wide valleys separated by gently rolling uplands. A number of growing municipalities make up the incorporated areas of the County: Commerce City, Northglenn, Federal Heights, Thornton, and portions of Aurora, Bennett, Brighton (the county seat), Westminster, Arvada, and Lochbuie.

Accounting for more than three quarters of the landscape, Agricultural activities continue as the single largest land use throughout the County. Most irrigated farmland is located in the northwest section of the County, where a network of canals and ditches support crops in our semi-arid climate. The central portion of the County primarily produces wheat, while the eastern area provides pasture for animals.

The County provides a comprehensive range of services, including; but not limited to, property assessments, elections, motor vehicle, real estate and recording, judicial and public safety, construction and maintenance of highways, streets and other infrastructure, parks and recreation, planning and development, employment and social services, and general administrative services.

A five-member Board of County Commissioners (the Board), elected at large with a residency requirement within a specified district, governs the County. The Board is required by statute to hold at least two meetings in each week of the year, except during the months of July and August, when only two meetings each month are required. Currently, the Board holds its public hearings on Tuesdays. The Board administers all County functions, appoints other boards and commissions, and attends and represents the County as directors of regional and county organizations. The Board acts as the County's legislative body while an appointed County Manager is the chief administrative officer of the County.

On the 2012 ballot, Adams County voters passed a measure that expanded the Board Commissioners from three members to five. The County held public hearings to determine the new alignment of the expanded number of commissioner districts. The increase to five commissioners was realized beginning in January 2015 based upon an election of the new commissioners in November of 2014.

In addition to the Board of County Commissioners, a number of fellow elected officials serve Adams County, including: the Assessor, Clerk and Recorder, Coroner, Sheriff, Surveyor, Treasurer, and District Attorney. These constitutionally established elected officials govern specific county services and establish policies based on the local community needs and preferences. The County also has a Public Trustee who is appointed by the Governor.

As of January 1, 2014, the Front Range Airport Authority was merged as a part of Adams County and that operation reports directly to the County Manager. Prior to 2014, the Front Range Airport Authority was a discretely presented component unit of the County. Please see page ix for the County's organization chart.

The Board of County Commissioners adopted their mission, vision, values and goals for the County. The mission is to responsively serve the Adams County community with integrity and innovation. The recently revised vision is to provide our community a safe, healthy environment to work, learn, play, raise families and build businesses. The values we are committed to are: a positive work environment, servant leadership, excellence, teamwork, transparency and credibility. Our goals focus on education and economic prosperity, high-performing, fiscally responsible government, quality of life, safe, reliable infrastructure and supportive human services. The County continues putting together strategies, performance initiatives and action items to achieve our desired results and internalize these concepts.

The County continues to promote transparency though on our website. This important portal provides information about our public meetings, financial reports including: contracts, purchasing card transactions, budget information and our CAFRs. The transparency portal also presents information about our lobbying efforts, land use, elections and how to obtain open records.

The County has one component unit for which it is considered to be financially accountable. Blended component units, although legally separate entities, are part of the County's operations. The County's blended component unit is the Adams County Building Authority. Prior to the 2014 fiscal year, the Front Range Airport Authority was a discretely presented component unit and was reported separately in the government-wide financial statements to emphasize a legal separation from the primary government. However, as mentioned above, the operations of the Front Range Airport are now included as enterprise funds in 2014. Additional information on the remaining component unit can be found in Note 1.A in the notes to the basic financial statements.

The annual budget serves as the foundation for the County's financial planning and control. All County departments and elected offices submit requests for appropriation in by the end of June to the Budget Office. These requests are used as the starting point for developing a proposed preliminary budget that is recommended and presented by the County Manager to the Board of County Commissioners on or before October 15. Public hearings are conducted and a final budget is legally enacted no later than December 31, the close of the County's fiscal year. Additional information on the County's budget process can be found in the notes to the required supplementary information on page 70.

Any revisions altering total expenditures of a fund or spending agency, with a few exceptions by policy, require supplemental appropriation, which is subject to public hearing and citizen response.

#### **Factors Affecting Economic Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the economic environment within which the County operates.

Global, national and state economic trends typically trickle down to the local economy. Overall growth measured by GDP has rebounded since the economic crisis hit in 2008. This growth has increased in 2013 and is anticipated to continue through 2014 and 2015.

#### State and Local Economy

The National Association of Counties (NACo) released an in-depth study of county level economic data on January 12, 2015. NACo's study, County Economic Tracker 2014: Progress through Adversity, reviewed four key economic performance indicators for each of the 3,069 counties across the nation to assess economic recovery. According to the NACo press release, "2014 was a year of significant growth for county economies, yet most have not completely recovered – including 95 percent of county economies that have not returned to their prerecession unemployment rates." General conclusions of the study are that 2014 was a year of growth with

economic recovery starting to spread, recovery remains sluggish and growth is uneven. The four economic indicators reviewed in the study are: 1) economic output, also known as gross domestic product (GDP), 2) Jobs, 3) unemployment, and home prices. Adams County was found to have recovered to pre-recession levels in all but one of these four categories. According to the NACo study, the County's unemployment rate has decreased, but the County had not yet recovered to the pre-recession level for unemployment.

Although it has taken longer than other recessions, Adams County has for the most part recovered from the Great Recession of December 2007 to June 2009.

#### **Long-Term Financial Planning**

A growing community necessarily drives a growing need for infrastructure capacity. Adams County continues to plan for growing transportation needs. The County will be a beneficiary of the Regional Transportation District's (RTD) FasTracks project. This project will include the building of three light rail or commuter rail lines in addition to bus rapid transit lines through the County.

In early 2011, the County opened its new 325,000 square foot Government Center functioning as a single point of service for many government services. The intent of this centralized facility makes access to the county government more convenient for citizens. A sales tax extension was approved by the voters in 2006 to pay for the Justice Center Expansion, Government Center and a contemplated Pre-Trial Holding Facility as well as countywide transportation projects. In 2014, the County spent nearly \$10,000,000 to purchase an existing building and land at the Park 12 Hundred development, which will primarily serve as the service center for our Human Services Department activities. The location of this facility is near 120<sup>th</sup> Avenue between Pecos Street and Huron Street. The 315,000 square foot facility is near many of the clients the department serves and has better transportation opportunities. In 2014, the voters of Adams County expanded the use of the capital facilities sales tax mentioned above to help pay for this facility and any additional County facilities to serve the community.

In 2014, the County retired the Series 2009B Certificates of Participation. This eliminated a yearly payment of just over \$1 million dollars a year. The County also refunded the Series 2003 Certificates of Participation saving over \$938 thousand or 10.9% over the course of the next nine years.

Foresight with fiscal discipline has brought Adams County through the historically challenging years of recession and post-recession economies. Adams County has emerged from a recession period in exceptionally good condition maintaining adequate reserves and controlling spending. As the economy improves, employees have been receiving a merit based salary plan that rewards results and keeps pay competitive in the market. The County is well positioned to help address future economic challenges should the economy not continue on the path of recovery.

Adams County's population estimated for 2014 is 477,870. This forecast estimate is a 1.96% increase over the 2013 number of 468,688. The 2015 population is estimated to be 487,576 representing additional growth of 2.04%. The Denver Regional Council of Government estimates Adams County to be one of the fastest growing counties in Colorado over the next several decades. The Colorado Division of Local Government – State Demography Office's forecast has over 542,000 residents living in Adams County by 2020.

The 2015 adopted budget's expenditures total \$399,935,776. The 2014 adjusted budget was \$396,101,290. Forecasted revenues for 2015 are estimated to be \$370,659,990, excluding interfund transfers of \$15.8 million.

To fund the annual budget, the county has a diversified set of revenues and other financing resources. Property Tax represents the single largest revenue source for Adams County. Estimated collections for 2015 are \$126.0 million, an increase of 1% over 2014. Property valuations are reassessed on a bi-annual basis. A property reassessment will occur in 2015 for property taxes collected in the 2016 fiscal year. Sales taxes collected within the county are anticipated to increase by \$3,524,554 or 9.1% in 2015 compared to the 2014 forecast. For 2015,

human services assistance is budgeted to decrease by \$342,408 or 0.4%. Intergovernmental and grant funds are budgeted to decrease by \$11,754,285 or 39.4% compared to the 2014 Forecast. This decrease is due largely to a grant funded transportation project and a Section 108 project of \$8 million that were budgeted in 2014, but not in 2015. Intergovernmental revenue and grant funds received from the Federal and State governments and other jurisdictions fund head start, housing and urban development, workforce investment, community corrections, and other County programs.

To balance the budget, the County anticipates using \$13.4 million in unrestricted fund balance. Generally, the use of fund balance represents a one-time funding source to be appropriated only to pay for one-time capital costs, cyclical operating costs, the purchase or replacement of equipment, and projects in the county's Five Year Capital Improvement Plan. Key expenditure categories and detailed below.

In 2014, the County added 47.0 new positions in addition to 19.0 positions at Front Range Airport. Human Services added 10.0 new positions while also converting 24.0 temporary staff to Full-time equivalent employees (FTEs). The 2015 Adopted Budget includes a net increase of 5.25 FTEs, including two new county commissioners to accommodate the transition from a three member to a five member board beginning January 2015. Personnel costs rose \$6.1 million or 4.2% from the 2014 forecast due to rising health care costs and a 3% merit pool included for 2015. Also included is a base off-set to account for annual vacancy savings traditionally achieved in the course of the year.

Consolidated base operating and maintenance (O&M) and charges for services in the 2015 Adopted Budget are increasing by \$11.2 million or 8.1% compared to 2014 forecast. Increased funding for open space projects within the Open Space Sales Tax Fund and increased Community Development Block Grant funding are the key drivers of this increase. Also included is a base O&M offset to account for annual operating savings traditionally achieved in the course of the year.

2015 interfund transfers total \$15,827,363, which is a slight decrease from the 2014 Original Budget amount of \$18,162,416. These transfers allow monies to be moved between funds segregated for accounting purposes, but do not represent actual cash outflows from the county.

Debt Service was reduced by \$1.0 million in the 2015 Adopted Budget due to a reduction in obligation due to the payoff of the Series 2009B Certificates of Participation and the Refunding of the Series 2003 Certificates of Participation with the 2014 Lease Purchase financing transaction.

Capital projects, at \$30.4 million, represent 7% of the total 2015 Adopted Budget. Infrastructure improvement projects account for the largest portion of the county's capital investments. Some highlights include:

- \$1,000,000 for Open Space Land Acquisitions
- \$400,000 for design and construction to improve the Clear Creek Trailhead
- \$543,750 for architectural and engineering services related to the 17th Judicial District Building
- \$750,000 for Fleet Building Study
- \$15,749,101 for new transportation projects, including the following:
  - Design and construction for Creekside Drive
  - Design and construction for Lowell Boulevard from Clear Creek to 62nd Avenue
  - Roadway extension of Steel Street from 86th to 88th Avenue (Welby Area)
  - o Realignment of 60th Avenue around Federal Boulevard
  - o Construction of 56th Avenue from Federal Boulevard to Zuni Street

The County continues a disciplined adherence to fiscal policy ensuring maintenance of a strategic reserve that equips decision makers with the resources to successfully navigate the current economic environment. The County continues to meet its yearly obligations and maintains a solid credit rating. The County's willingness and ability to honor its financial obligations remains uncompromised.

#### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Adams County for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2013. This is the twenty-eighth consecutive year the County has received the prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. Such reports must satisfy both Generally Accepted Accounting Principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to Certificate of Achievement Program requirements, and are submitting it to GFOA to determine its eligibility for another award.

In addition, the County also received the GFOA's Distinguished Budget Presentation Award for its annual budget document for the fiscal year beginning January 1, 2014. In order to qualify for the Distinguished Budget Presentation Award, the County's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, communications device, and an operations guide.

The preparation of this CAFR is made possible by the dedicated service of the entire staff of the Finance Department. Particular gratitude is expressed to Ms. Mary Ha, Mr. Kevin Campbell, Ms. Laura Garcia, and Ms. Cari Johnson of the Finance Department. I also want to thank the staff in the Treasurer's Office. Lastly, the staff of the independent auditing firm, CliftonLarsonAllen LLP, are especially worthy of recognition, as they have contributed greatly to the excellence of this report.

Due credit should also be given to the Board of County Commissioners and their fellow elected officials of the County for their diligent commitment in planning and conducting the operations of the County in a responsible and progressive manner.

Respectfully submitted,

Benjamin J. Dahlman

Finance Director, Finance Department



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

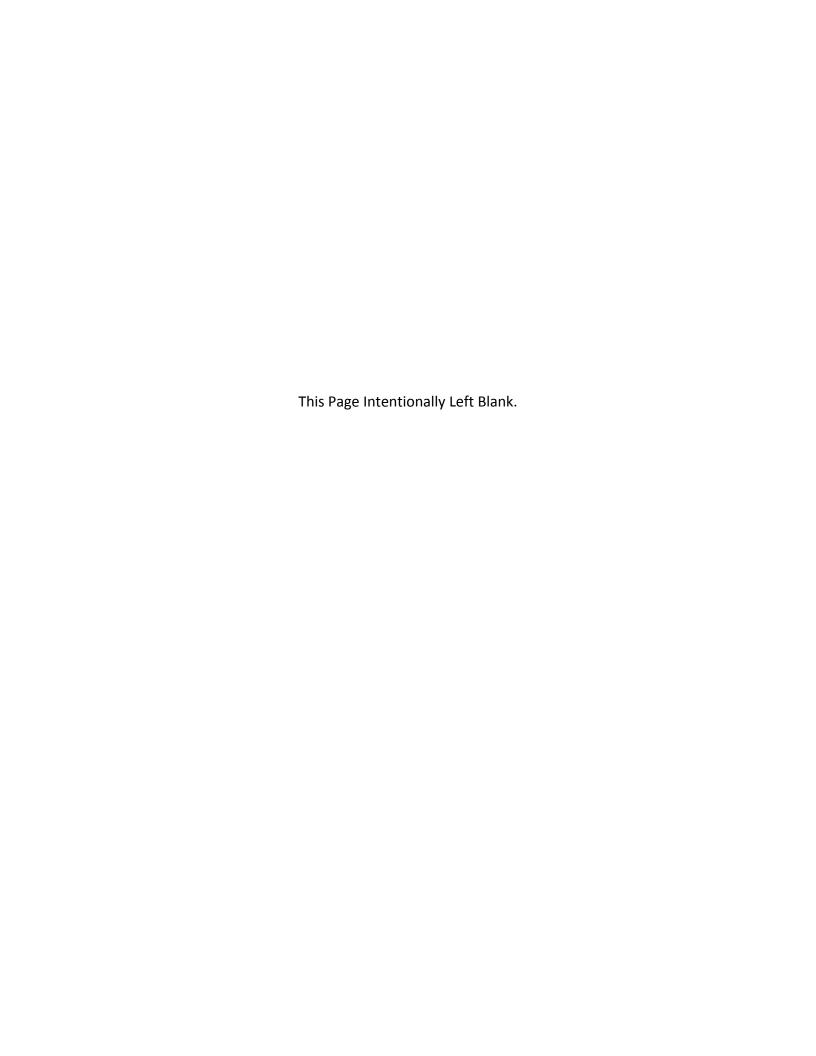
Presented to

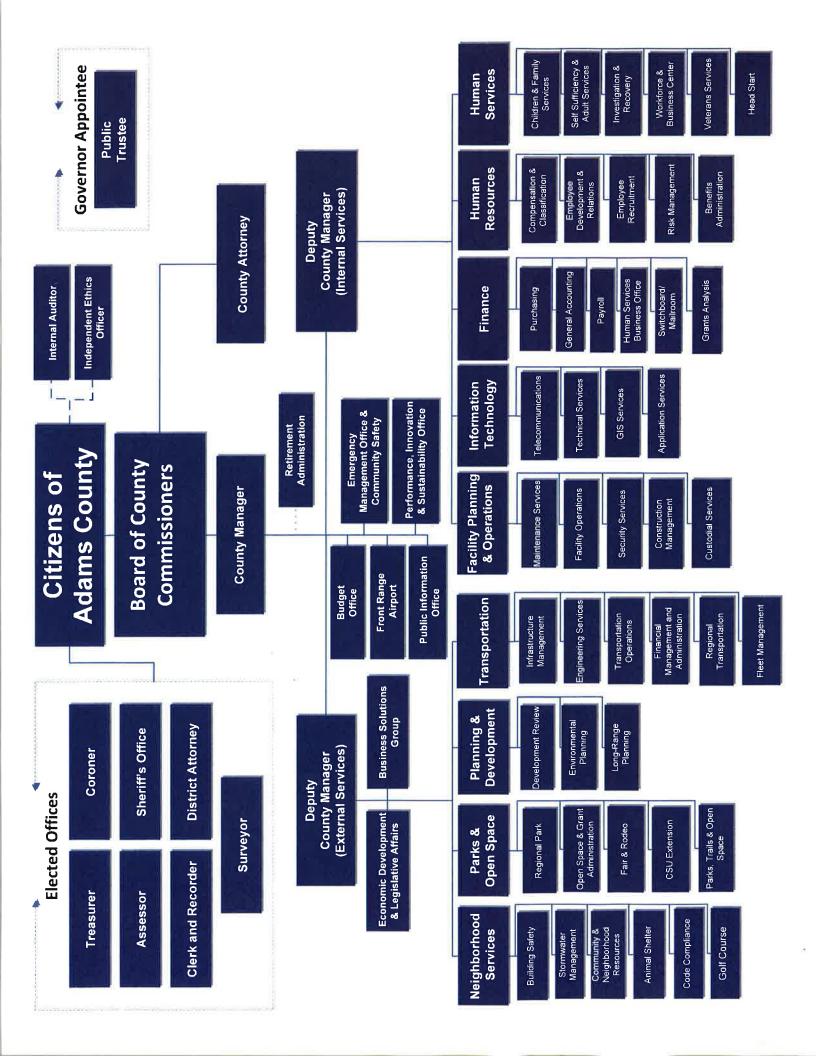
### Adams County Colorado

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

**December 31, 2013** 

**Executive Director/CEO** 





## ADAMS COUNTY LISTING OF PRINCIPAL OFFICIALS

#### **BOARD OF COUNTY COMMISSIONERS**

Eva J. Henry, District 1
Charles "Chaz" Tedesco, District 2
Erik Hansen, District 3
Steve O'Dorisio, District 4
Jan Pawlowski, District 5

#### **CLERK AND RECORDER**

Stan Martin

#### **ASSESSOR**

**Patsy Melonakis** 

#### **TREASURER**

**Brigitte Grimm** 

#### **DISTRICT ATTORNEY**

**Dave Young** 

#### **SHERIFF**

Michael McIntosh

#### **CORONER**

Monica Broncucia-Jordan

#### **PUBLIC TRUSTEE**

Susan A. Orecchio

#### **SURVEYOR**

**Tim Thoms** 



### VISION

To provide our community a safe, healthy environment to work, raise families and build businesses



#### INDEPENDENT AUDITORS' REPORT

Board of County Commissioners Adams County, Colorado

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Adams County, Colorado, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Adams County, Colorado, as of December 31, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and other postemployment benefits information on pages 4–21 and 59-98 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Adams County, Colorado's basic financial statements. The supplementary statements and schedules and the local highway finance report, listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards, as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is also presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary statements and schedules, the local highway finance report, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical section listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

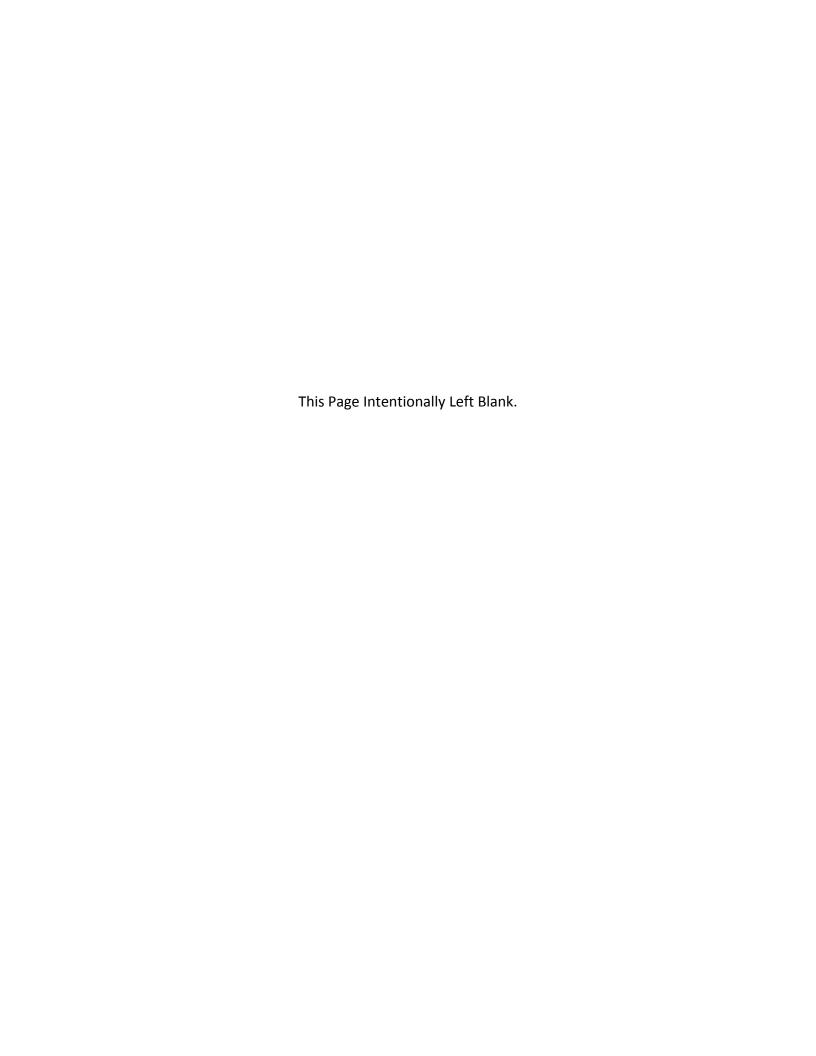
#### Other Reporting Required by Government Auditing Standards

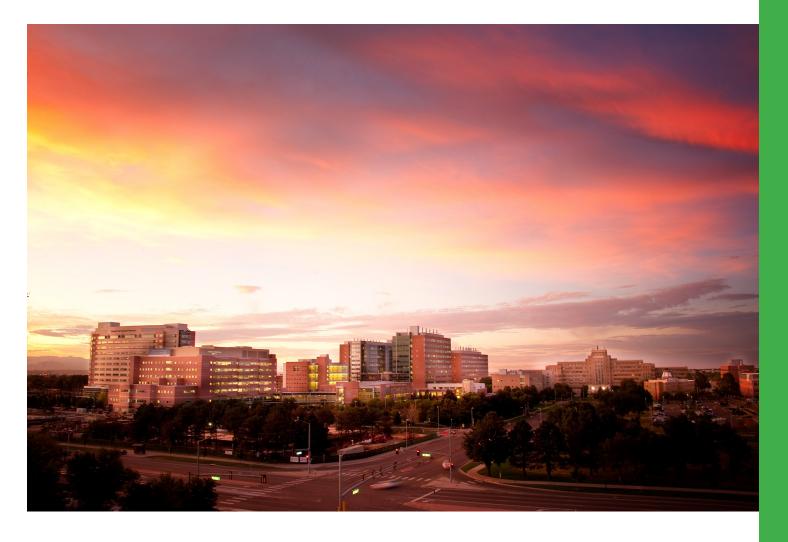
In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2015, on our consideration of Adams County, Colorado's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Adams County, Colorado's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Greenwood Village, Colorado June 26, 2015





#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis for Adams County (hereafter referred to as the County) offers readers a narrative overview and analysis of the County's financial activities for the fiscal year ended December 31, 2014. Readers are encouraged to consider the information presented here in conjunction with the additional information furnished in the letter of transmittal, financial statements, and notes to the basic financial statements.

#### FINANCIAL HIGHLIGHTS

- The County's assets and deferred outflows exceeded liabilities and deferred inflows at the close of 2014 by \$853,738,006. Of this amount, \$146,520,783 is unrestricted and available to meet the County's ongoing obligations to citizens and creditors.
- Net position increased by \$21,488,185 in 2014.
- As of the end of 2014, the County's governmental funds recorded an increase in fund balance of \$14,593,577 compared to the prior year.
- Total fund balance in the General Fund, the chief operating fund of the County, increased in 2014 by \$2,070,078 to \$114,592,690. The increase in fund balance is partially due to higher revenues in 2014 primarily related to higher interest earnings and property taxes and fewer capital expenditures in 2014 compared to 2013. The prior year capital expenditures included the completed Flatrock Law Enforcement Training Facility.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. Additionally, this report contains other supplementary information that supports the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the County's finances. These statements are prepared in a manner similar to that of a private-sector business using the accrual basis of accounting and economic resources measurement focus.

The Statement of Net Position presents information on all of the County's assets, deferred outflows, liabilities, and deferred inflows. The difference is reported as net position. Over time, trend analysis relating to the increases and decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information that shows how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements clearly distinguish governmental activities from business-type activities. Governmental activities can be described as County functions that are principally supported by taxes and intergovernmental revenues.

The governmental activities of the County include general government, public safety, County funded human services, transportation, culture and recreation, health and welfare, urban housing and redevelopment,

conservation of natural resources, and economic opportunity. In contrast, business-type activities are functions that are intended to recover all or a significant portion of their costs through user fees or charges. The business-type activities of the County are the operation of the Riverdale Golf Courses, a Stormwater Utility, the Front Range Airport and the Water and Waste Water Treatment plant that serves the Front Range Airport. The addition of the Front Range Airport and the Water and Waste Water Treatment plant are new funds for the County for 2014. They had been previously reported as discretely presented component units of the County in prior year financial statements.

The government-wide financial statements encompass not only the financial activities of the County (also referred to as the primary government), but also the financial activity of the legally separate Adams County Building Authority. The Adams County Building Authority is legally separate from the County and functions as part of the County's operations and has been included as a blended component of the primary government.

The government-wide financial statements can be found on pages 22-23 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to assure and demonstrate compliance with legal requirements. The funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds account for the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements follow the modified accrual basis of accounting and the current financial resources measurement focus to report the financial activities of the County's funds.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. The Governmental Funds Balance Sheet provides reconciliation to the net position of governmental activities, and the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances provides a reconciliation to the change in net position of governmental activities.

The County maintained 14 individual governmental funds in 2014. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Road and Bridge Fund, Social Services Fund, and Capital Facilities Fund all of which are considered to be major funds. Data from the other 10 non-major governmental funds are combined into a single, aggregated column called "Other Governmental Funds." Individual fund data for each of these non-major governmental funds are provided in the form of combining statements.

The basic governmental funds financial statements can be found beginning on page 24 of this report.

**Proprietary funds.** The County maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for the operation of the two Riverdale Golf Courses, the Stormwater Utility, the Front Range Airport and the Water and Waste Water Treatment Fund that serves the Front Range Airport customers and operations. Internal service funds accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its equipment services (fleet) program and its insurance programs. The County's internal service funds provide services for the governmental functions rather than business-type functions. They have been included as a part of the governmental activities presentation in the government-wide financial statements.

Proprietary funds provide the same business-like type of information as the government-wide financial statements, only in greater detail. The Front Range Airport Fund is presented as a major enterprise fund and the Golf Course Fund, Stormwater Utility Fund and the Water and Waste Water Treatment plant are combined into a single presentation for the enterprise fund presentation in the financial statements. Similarly, both of our internal service funds are aggregated into a single presentation in the proprietary fund financial statements. Fund data for these two fund types are provided in the form of combining statements. The basic proprietary fund financial statements can be found on pages 27-31 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties separate from the County. Fiduciary funds are not reflected in the government-wide financial statements because resources in those funds are not available to support the County's programs. The accounting used for fiduciary funds is much like that of proprietary funds. The County reports the Treasurer's Agency Fund, Clerk's Agency Fund, and the Public Trustee's Agency Fund as fiduciary funds. The basic fiduciary funds statement is found on page 31 of this report.

**Notes to the basic financial statements.** The notes to the basic financial statements provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 33-62 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information, as well as combining and individual fund statements and schedules that can be found on pages 64-101. Details of the original budgets, final budgets, and actual amounts are found in this section.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, trends in net position may, over time, serve as a useful indicator of a government's financial position. The County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$853,738,006 at the close of 2014. The financial condition of the County remains healthy.

Over seventy-five percent of the County's net position or \$646,767,495, reflects the investment in capital assets (e.g., land, buildings, machinery, equipment and software) less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens. Consequently, these assets are not available for future spending. Although the County's investment in capital assets is reported net of related debt, resources needed to repay such debt must normally be provided from other sources, since the capital assets themselves generally cannot be used to liquidate these liabilities.

An additional portion of the County's net position, \$60,449,728, represents resources that are subject to external restrictions on their use. For more information on the net position restriction, please see Note 1-D.4 in the notes to the basic financial statements. The remaining balance of unrestricted net assets, \$146,520,783 may be used to meet the County's ongoing obligations to citizens and creditors.

The County experienced an increase in net position for the government as a whole. For governmental activities, the amount was \$16,153,734 and \$5,334,451 for business-type activities.

#### **Adams County Net Position**

	Governmental		Business-Type			
	Activities		Activities		Total	
	2014	2013	2014	2013	2014	2013
Current and Other Assets	\$ 399,674,654	\$ 383,069,954	\$ 6,980,868	\$ 3,852,347	\$ 406,655,522	\$ 386,922,301
Capital Assets	721,108,692	715,118,102	41,161,741	9,332,133	762,270,433	724,450,235
Total Assets	1,120,783,346	1,098,188,056	48,142,609	13,184,480	1,168,925,955	1,111,372,536
Deferred Outflows						
of Resources	=	23,333	-	-	23,333	23,333
Long-term Liabilities Outstanding	161,607,637	158,764,894	403,771	-	162,011,408	158,764,894
Other Liabilities	26,147,982	24,457,559	725,954	305,699	26,873,936	24,763,258
Total Liabilities	187,755,619	183,222,453	1,129,725	305,699	188,885,344	183,528,152
Deferred Inflows						
of Resources	126,181,951	124,296,894	120,654	-	126,302,605	124,296,894
Net Position:						
Net Investment in Capital Assets	606,202,634	593,574,188	40,564,861	9,332,133	646,767,495	602,906,321
Restricted	60,449,728	49,202,652	-	-	60,449,728	49,202,652
Unrestricted	140,193,414	147,915,202	6,327,369	3,546,648	146,520,783	151,461,850
Total Net Position	\$ 806,845,776	\$ 790,692,042	\$46,892,230	\$12,878,781	\$ 853,738,006	\$ 803,570,823

<sup>\*</sup>Net Position - Ending for Business Type Activities does not include Front Range Airport or Water and Waste Water Treatment for 2013

<sup>^</sup>Net Position - Beginning for Business Type Activities includes Front Range Airport and Water and Waste Water for 2014

#### **Adams County Change in Net Position**

	Governmental		Business-Type			
	Activities		Activities		То	tal
	2014	2013	2014	2013	2014	2013
Revenues:						
Program Revenues:						
Fines and Charges for Services	\$ 29,240,091	\$ 26,228,899	\$ 9,051,741	\$ 4,844,671	\$ 38,291,832	\$ 31,073,570
Operating Grants and Contributions	195,508,310	201,382,459	-	-	195,508,310	201,382,459
Capital Grants and Contributions	9,364,501	5,091,758	3,148,166	-	12,512,667	5,091,758
General Revenues:	, ,	, ,	, ,		, ,	, ,
Property Taxes	123,964,311	120,606,411	-	-	123,964,311	120,606,411
Sales Taxes	41,115,244	37,352,402	-	-	41,115,244	37,352,402
Specific Ownership Taxes	10,135,792	9,232,003	-	-	10,135,792	9,232,003
All Other Taxes	765,698	464,793	-	-	765,698	464,793
Unrestricted Investment Earnings	3,180,819	(1,628,626)	1,718	4,977	3,182,537	(1,623,649)
Gain on Sale of Capital Assets	-	18,269	-	-	-	18,269
Miscellaneous	4,662,443	5,151,514	79,811	-	4,742,254	5,151,514
Total Revenues	417,937,209	403,899,882	12,281,436	4,849,648	430,218,645	408,749,530
Expenses:						
General Government	67,645,619	64,364,517	-	-	67,645,619	64,364,517
Public Safety	77,728,278	74,297,420	-	-	77,728,278	74,297,420
County Funded Human Services	3,688,208	3,373,199	-	-	3,688,208	3,373,199
Transportation	38,966,452	41,891,634	-	-	38,966,452	41,891,634
Culture and Recreation	4,340,240	4,235,097	-	-	4,340,240	4,235,097
Health and Welfare	182,252,125	187,033,091	-	-	182,252,125	187,033,091
Urban Housing and Redevelopment	2,974,908	4,362,880	-	-	2,974,908	4,362,880
Conservation of Natural Resources	11,556,202	9,185,737	-	-	11,556,202	9,185,737
Economic Opportunity	5,646,147	6,451,001	-	-	5,646,147	6,451,001
Interest Expense	6,322,611	6,633,838	-	-	6,322,611	6,633,838
Golf Course	-	-	2,868,095	2,653,355	2,868,095	2,653,355
Stormwater	-	-	259,467	550,414	259,467	550,414
Front Range Airport	-	-	4,272,009	-	4,272,009	-
Water and Wastewater Treatment Plant	-	-	210,099	-	210,099	<u>-</u>
Total Expenses	401,120,790	401,828,414	7,609,670	3,203,769	408,730,460	405,032,183
Increase in Net Position Before Transfers	16,816,419	2,071,468	4,671,766	1,645,879	21,488,185	3,717,347
Transfers	(662,685)	340,000	662,685	(340,000)	-	
Change in Net Position	16,153,734	2,411,468	5,334,451	1,305,879	21,488,185	3,717,347
Net Position - Beginning (Restated)^	790,692,042	788,280,574	41,557,779	11,572,902	832,249,821	791,793,304
Net Position - Ending*  *Net Position - Ending for Rusiness Type Activities	\$ 806,845,776	\$ 790,692,042	\$46,892,230	\$ 12,878,781	\$ 853,738,006	\$ 795,510,651

<sup>\*</sup>Net Position - Ending for Business Type Activities does not include Front Range Airport or Water and Waste Water Treatment Plant for 2013

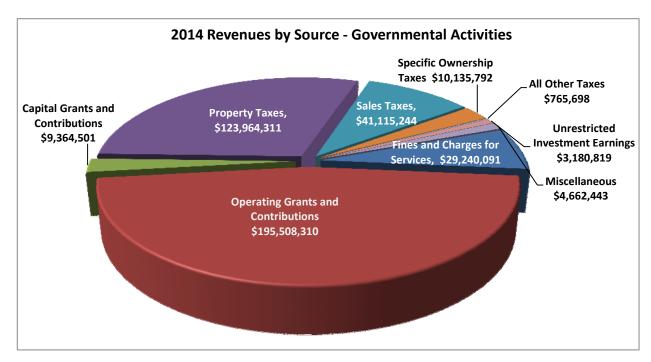
**Governmental activities.** Governmental activities contributed to a County net position increase of \$16,153,734 in 2014. Key elements are as follows:

#### **REVENUES**

Overall revenues from the fines and charges for services category increased by \$3,011,192 in 2014 to \$29.2 million as a result of higher building permit revenues and higher real estate and recording fees. These fees were up 32.5% or \$391,550 and 17.5% or \$213,175 respectively. The increases are driven by an improving real estate market. Additionally, the largest increase is related to a \$1.3 million dollar payment to Adams County related to noise violations from Denver International Airport.

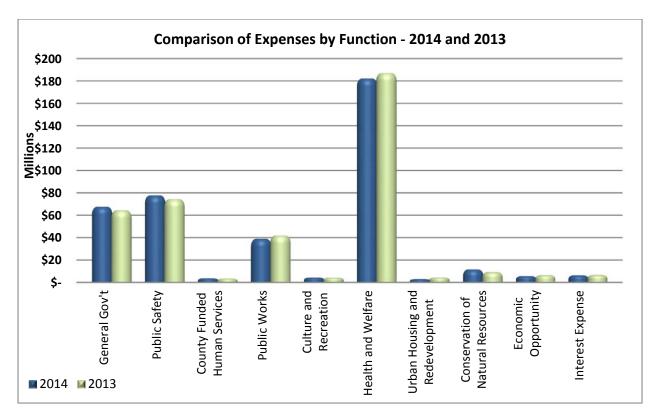
<sup>^</sup>Net Position - Beginning for Business Type Activities includes Front Range Airport and Water and Waste Water for 2014

- Revenue from capital grants and contributions increased by \$4.3 million in 2014. The increase in capital grants and contributions is primarily related to the value of streets accepted by the County as developments occur and the County takes over ownership of those public improvements. Developers are required to meet County standards before acceptance occurs. The County also received \$2.5 million in funding from Union Pacific to pay for the cost of work on the Pecos Street Grade Separation Project. The County's overall increase in capital grants was offset by lower operating grants and contributions especially for grant programs that were increased to help with the economic recovery that are now ending.
- Property tax revenue, accounting for 30% of the County's total revenues, increased by nearly \$3.4 million or 2.8% due to stronger valuations and new construction. The increase is related to a sustained turn-around in the economy after several years of declining values and stagnant construction.
- Revenue from sales taxes increased strongly in 2014. The overall increase represented a \$3.8 million or a
  10.1% increase over the previous year. Sales taxes have increased as the economy in Adams County has
  experienced growth due to population increases, rising incomes and more local shopping options due to
  retail development within the County.
- Revenue from the All Other Taxes category is made up of cigarette and severance taxes and represents a \$300,905 or 64.7% increase. The increase is almost entirely due to higher severance taxes due to higher petroleum extraction activity in the area and related distributions of taxes from the State of Colorado.
- Revenue from investment earnings increased significantly by \$4.8 million or 295.3% in 2014 compared
  to 2013. In the prior year, the County booked an unrealized loss based upon the investments' fair
  market value at year-end. That significantly changed in 2014 as certain investments matured and new
  investments were acquired that lessened the need to recognize unrealized losses.
- Miscellaneous income, which includes rents, royalties, franchise fees and contributions and donations
  decreased by \$489,071 or 9.5% compared to 2013. The decline is primarily due to less program income
  related to the neighborhood stabilization programs the County operates. Other miscellaneous revenues
  in decline were lower building use costs and rents.



#### **EXPENSES**

- Expenses for all governmental activities in 2014 totaled \$401,120,790, which represents a slight decrease of 0.2% under 2013.
- General government expenses increased by \$3,281,102 or 5.1%. A large part of the increase in this
  activity is due to increased personnel costs due to new positions and the higher cost of salaries and
  benefits. With the organizational changes occurring at the County several positions have been added
  which are directly related to the general government area of the county budget.
- Transportation, formerly known as Public Works, experienced decreased expense activities by \$2,925,182 or 7.0% due to less road maintenance work and fewer capital investments compared to previous years. Nevertheless, the County invested over \$5 million in street resurfacing, crack sealing and other important maintenance activities to provide quality streets in the unincorporated area of Adams County. Additionally, the County incurred costs to construct improvements including an additional \$1.8 million to widen Washington Street in phase IV of that project, \$362,335 to replace a culvert on Colorado Boulevard and \$500,000 in matching funds for a Planning Environmental Linkage (PEL) study on I-25. \$2.8 million was spent on the Utah Junction/Clay Street project, which was funded prior to the implementation of the Stormwater Utility Fund. Another smaller project in Strasburg is outside the service area of the Stormwater Utility.
- Expenses in the Health and Welfare category decreased by nearly \$4.8 million in 2014 or 2.6% due to changes in the entitlement program as amended by Congress in 2014. This amendment lowered the dollar amount of food assistance benefits families can receive.
- A \$3,430,858 or 4.6% increase in the Public Safety function expenses can be attributed to personnel
  costs including salary increases and new positions approved for 2014, building maintenance activities at
  the County Detention Facility and service contracts primarily in Community Corrections, pathology
  services in the Coroner's Office and maintenance contracts.
- Interest expense decreased minimally between 2013 and 2014. This is due to lower principal balances upon which interest is charged. The County continued to make interest payments on its certificates of participation and lease purchase agreements for the 2003, 2008, 2009, 2009B and 2010 financing transactions. The 2009B transaction matured in 2014 and was paid off. The 2003 transaction was currently refunded in 2014. There will be future interest expense savings related to this 2014 transaction compared to the structure of the 2003 transaction. For more information on the County's certificates of participation and lease purchase agreements, see Note 4.D2 in the notes to the basic financial statements.



**Business-type activities.** The net position for the County's business-type activities (the Riverdale Golf Courses, Stormwater Utility, Front Range Airport and the Water and Waste Water Treatment plant) increased by \$5,334,451. The increase is due to the addition of the Front Range Airport and the Water and Waste Water Treatment plant as a County run department. Prior to 2014, the Front Range Airport and the Water and Waste Water Treatment plant at Front Range Airport were presented on the financial statements as a discretely presented component unit. The Stormwater Utility spent funds fewer funds on operating costs in 2014 and continued to hold off on investments in capital. The Golf Course fund experienced higher revenues in 2014 compared to 2013, which contributed to an increase in net position. Ending net position for the Front Range Airport and the combined non-major enterprise funds are \$30,753,885 and \$16,138,345 respectively.

2014 Business-type activities revenues totaling \$12,281,436 reflects an increase of \$7,431,788 or 153.2% over 2013. Revenue from charges for services went up by \$4,207,070 or 86.8%. The increase is mostly attributable to the merging of the Front Range Airport and the Water and Waste Water Treatment plant into County operations. The overall increase was additionally impacted by increased revenues at the Golf Course as more rounds of golf were played in 2014 compared to 2013 due to better weather. The Stormwater Utility also had more revenue in 2014 compared to 2013.

2014 expenses at the Riverdale Golf Courses increased \$217,740 or 8.72% primarily compared to 2013 due to increases in utility costs, contract labor, professional fees and minor supplies and equipment purchases.

The 2014 Stormwater Utility Fund's expenses were \$259,467. The Stormwater Utility Fund primarily expended funds for salaries.

The Front Range Airport's expenses were \$4,272,009. The Front Range Airport was a discretely presented component unit in prior years. Expenditures decreased in 2014 compared to 2013 due to lower salaries and professional fees.

The Water and Waste Water Treatment plant's expenses were \$210,099. This operation serves the Front Range Airport and was previously reported along with the Front Range Airport as a discretely presented component unit. Expenditures increased in 2014 compared to 2013 mostly due to salaries.

#### FINANCIAL ANALYSIS OF THE GOVERNMENTAL FUNDS

As noted earlier, the County uses fund accounting to assure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the County reported combined ending fund balances of \$234,073,280 for its governmental funds, an increase of \$14,593,577 in comparison with the prior year. Approximately 69.7% or \$163,123,552 of the total fund balance constitutes unrestricted fund balance (committed, assigned and unassigned). The remainder of fund balance is restricted indicating that it is not available for new spending because it has been committed to external entities or contracts. For more information on the County's restrictions, commitments and assignment of fund balance please see Notes 1.D.4 and D.11 in the notes to the basic financial statements.

The General Fund is the chief operating fund of the County. At the end of the current fiscal year, total fund balance in the General Fund was \$114,592,690. Fund balance increased by \$2,070,078 during the year. Key factors contributing to the change in fund balance and the changes in revenues and expenditures include:

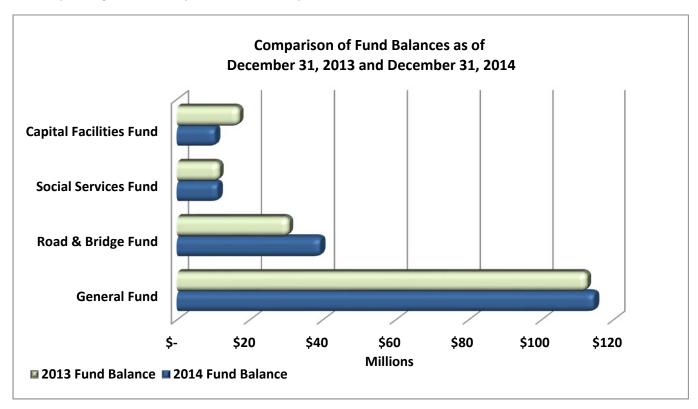
- The County booked an unrealized gain of certain investments as the market began to recover and the investment mix changed.
- Higher expenditures in the General Fund were supported by higher property taxes which increased by \$2.1 million or 2.1% in 2014. The increase was the result of higher values for real estate and new construction in the County.
- Revenues from building permits continued to rise as the real estate market improved. Building permit revenue increased by \$391,550 or 3.3% to nearly \$1.6 million in 2014.
- Revenue from fees collected by the Clerk & Recorder Office for real estate and vehicles increased by \$227,835 mostly due to real estate and recording fees. This revenue is derived from recording real estate transactions, which have increased as property owners refinance their mortgages and purchase properties.
- The increase in fund balance was partially offset as total expenditures in General Government in the General Fund increased by \$13.4 million, or 8.6%, above 2013. The County had a general election in November 2014 and also invested in Information Technology projects. 2014 expenditures for public safety increased \$3.1 million. The increase was due to higher personnel costs related to the salary plan and increases in service contracts.
- The General Fund also received payments from participating members of the Airport Coordinating Committee regarding continuing legal fees related to DIA in the amount of \$606,250.

The fund balance of the Road and Bridge Fund at the end of 2014 is \$39,255,550. This represents an increase of \$8,643,134 above 2013. Factors contributing to this increase include:

• Total expenditures were \$1,730,018 lower in 2014 compared to 2013. Although capital outlay was higher in 2014 compared to 2013, Transportation expenditures were \$3,301,283 lower.

- Additionally, Road and Bridge Fund revenues were \$1,980,886 higher in 2014 compared to 2013. All three types of tax revenue (property, sales, and specific ownership) were higher in 2014 compared to 2013. Property, sales, and specific ownership taxes increased 3.1%, 8.7% and 9.8% respectively. The only significant revenue decline was in miscellaneous revenue, which is \$275,305 lower in 2014 compared to 2013.
- The Road and Bridge Fund had a carryover of \$6,107,848 in projects not completed in 2013. Remaining appropriation for projects not completed by the end of 2013 were carried over to 2014. Projects that were carried over include 56<sup>th</sup> Avenue Federal to Zuni, 60<sup>th</sup> Avenue RTD Federal Station, Streets Program, and Pecos Street I-76 to 52<sup>nd</sup> Avenue.

Total fund balance for the Social Services Fund decreased by \$406,512 to \$11,130,557 in 2014. The decrease is due to the fund's continued experience in caseloads that produce a higher rate of expenditures than revenues from state and federal sources to support those costs. While the economy is showing clear signs of recovery in many areas, demand for social services programs are still impacted by the economic slowdown experienced several years ago. The County continues to analyze the use of fund balance to address social services needs.



The fund balance of the Capital Facilities Fund at the end of 2014 is \$10,447,627, a decrease of \$6,548,251 compared to 2013. This fund accounts for the construction of facilities planned in the County and money is transferred to the General Fund to cover the COP payments related to the construction of these facilities.

- Total revenues in the Capital Facilities Fund were \$16.5 million in 2014. Most of this revenue is from the sales tax designated for the construction and operation of capital facilities in the County. Sales tax revenue increased by 10.1% or \$1.5 million.
- Total expenditures in the Capital Facilities Fund were \$10,405,931, which is an increase of \$9,792,761 over 2013. In 2014, the County used this fund to pay for the cost of acquiring the Park 12 Hundred land and building, which is to be remodeled as the new Human Services building. This building will replace the current Human Services and Children and Family Services buildings and is expected to open in early 2017.

**Proprietary funds.** The County's proprietary funds statements provide the same type of information found in the government-wide financial statements, but in more detail for the business-type activity.

Unrestricted net position in the County's Enterprise Funds at the end of the year amounted to \$6,327,369, while the amount invested in capital assets was \$40,564,861. Total net position increased by \$5,334,451. Factors relating to the finances of the Front Range Airport, Water and Waste Water Treatment plant, Golf Course Fund and Stormwater Utility Fund have been addressed in the discussion of the County's business-type activity (page 11).

The County's Internal Services funds' net position decreased by nearly 7.3% or \$2.0 million due to less cash premiums for claims paid in the Insurance Fund and increased depreciation on vehicle and equipment assets in the Equipment Service (Fleet) Fund.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The final budget for revenues was \$3,575,562 or 2.4% higher than the original budget. This change was due to anticipated increases for grant and special transit funding.

The final budget for expenditures was \$24,063,654 or 14.5% higher than the original budget. Key drivers of this change include:

- The original expenditure budget was increased by \$9,789,301 through the first budget amendment for projects that were carried over from 2013 to 2014. Projects included: JD Edwards Upgrade (\$419,276), various IT Projects (\$1,943,565), Transportation projects related to Clay Street Community Trail and Drainage Outfall (\$5,159,365), and other more minor projects. These projects were budgeted but not completed in 2013. The budget was amended in 2014 to re-appropriate funds for these projects.
- The original expenditure budget was increased by \$16,274,353 through the four budget amendments that occurred during 2014. Major amendment items included: 3% Pay Plan for the District Attorney's Office (\$344,000), Mann Lake Flood Erosion Damage Repair and Mitigation (\$1,174,148), DIA Development Legal Fees (\$500,000), Northglenn Urban Renewal Authority Settlement (\$617,622), Lift Station #1 (516,760), termination pay costs (\$500,000), the refinance of the 2003 Certificates of Participation (\$8,748,000), and many more minor items. A total of 8.25 new full-time equivalent employees and their associated costs were added to the General Fund budget during the first two amendments to the 2014 budget.

Actual total General Fund revenues were \$182,834 or 0.1% higher than the total final revenue budget. Grant and special transit revenues did not meet the levels anticipated as part of the final budget, but were mostly counteracted by revenues related to building permits and fines and forfeitures ending the year higher than anticipated.

Actual total General Fund expenditures were \$20,422,495 or 10.7% lower than the final budget. \$5,341,876 of this was due to capital outlay projects that were budgeted in 2014, but not completed. Other significant areas of under spending occurred in Public Safety, Admin/Org Support, Facilities Operations, and Information Technology. Operating savings occurred largely through vacancy savings and projects not being completed by the end of 2014. Total General Fund carryover from 2014 to 2015 was \$8,315,415, which includes capital and operating outlay.

**Capital Assets.** The County's investment in capital assets for its governmental and business-type activities as of December 31, 2014, amounts to \$762,270,433 (net of accumulated depreciation). This investment includes land, buildings and improvements, machinery and equipment, conservation easements, water rights, infrastructure, construction in progress, and software.

The County's capital assets increased by 5.2% or \$37.8 million in 2014. The increase for the year was primarily related to the purchase of the building and land related to the Park 12 Hundred property acquisition, the recognition of the assets related to the merging of the Front Range Airport Authority into County operations, investment in art for the government center and software for the Treasurer's Office. This overall increase is partially offset by the depreciation on buildings, equipment and infrastructure. Many of the County's large drainage projects and road projects remain in Construction in Progress as well as the majority of the investment in the Park 12 Hundred building project.

The following table provides capital asset totals by category for 2014 and 2013:

	Governmental Activities	Business-Type Activities			Total		
	2014	2013	2014	2013	2014	2013	
Land	\$ 59,976,724	\$ 57,531,913	\$ 10,758,911	\$ 3,596,888	\$ 70,735,635	\$ 61,128,801	
Art Collection	395,014	286,014	-	-	395,014	286,014	
<b>Buildings and Improvements</b>	201,034,819	209,677,752	9,921,980	3,259,885	210,956,799	212,937,637	
Machinery and Equipment	11,923,424	12,556,169	1,640,944	443,252	13,564,368	12,999,421	
<b>Conservation Easements</b>	24,486,507	23,209,518	-	-	24,486,507	23,209,518	
Infrastructure	389,236,169	391,895,623	15,387,925	206,523	404,624,094	392,102,146	
Construction in Progress	31,813,967	18,554,973	3,451,981	1,825,585	35,265,948	20,380,558	
Water Rights	711,347	711,347	-	-	711,347	711,347	
Software	1,530,721	694,793	-	-	1,530,721	694,793	
Total	\$ 721,108,692	\$ 715,118,102	\$ 41,161,741	\$ 9,332,133	\$ 762,270,433	\$ 724,450,235	

Significant capital asset events occurred during the 2014 fiscal year including the following:

- Adding assets to the County from the merging of the Front Range Airport and the related Water and Waste Water Treatment plant into County operations accounts for the largest overall increase.
- \$2.1 million of road and bridge infrastructure was added to CIP. The project accounting for the majority
  of the activity is Washington Street Phase IV. Three projects were moved into active assets. Those
  projects are the Park Boulevard Extension Project from 120<sup>th</sup> Avenue to 124<sup>th</sup> Avenue, Clarkson Street to
  Emerson Street on E. 57<sup>th</sup> Avenue and the 60<sup>th</sup> Place and Broadway right of way.
- \$2.8 million was spent on drainage projects that are still in the CIP phase. The entire amount is for the Utah Junction/Clay Street Outfall project.
- Of the nearly \$10 million spent to acquire the Park 12 Hundred property, approximately \$7.4 million remains in CIP. The County will be remodeling the facility. The County plans on completing the project in 2017.
- The County added \$1.7 million to CIP for various parks improvement projects. The largest project in progress is the Rotella Park project accounting for \$1.3 million of the total.

Additional information on the County's capital assets can be found in Note 4.B in the notes to the basic financial statements.

**Certificates of Participation and Lease Purchase Agreements.** The County has entered into two separate sale-leaseback transactions for the sale and subsequent repurchase of several existing County properties and two lease-leaseback transaction.

The 2003 transaction resulted in the sale-leaseback of the Adams County Service Center to provide financing for the purchase and remodel of the Western Service Center and the construction of the District Attorney Building. The 2003 transaction was currently refunded in 2014. The refunding resulted in a present value savings of \$938,134 and new interest rate of 2.07% instead of the 3.5%-4.75% varying interest rate in the 2003 deal.

The 2008 transaction resulted in the sale-leaseback of four properties: the Offices of the District Attorney Building, the Sheriff and Coroner's Headquarters, the Western Service Center, and the Development Building. This provided financing for the construction of the Justice Center Expansion and the first phase of the new Government Center.

The 2009 transaction resulted in the sale-leaseback of the Detention Facility to fund the construction of the Government Center.

The 2009B transaction resulted in the sale-leaseback of the Children and Family Services Center. This transaction refunded a sale-leaseback from 1999 and was completely paid off in 2014.

The 2010 transaction was a lease-leaseback of a portion of the County's Justice Center. This provided funding for the construction of the Government Center.

At the end of the current year, the County's total certificates of participation and lease purchase agreements for county facilities totaled \$132,749,836, all of which are subject to an annual appropriation clause.

Additional information on the County's certificates of participation, lease purchase agreements, and long-term debt can be found in Note 4 .D2 and Note 4.E in the notes to the basic financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

#### **Factors Affecting Economic Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the economic environment within which the County operates.

The National Association of Counties (NACo) released an in-depth study of county level economic data on January 12, 2015. NACo's study, County Economic Tracker 2014: Progress through Adversity, reviewed four key economic performance indicators for each of the 3,069 counties across the nation to assess economic recovery. According to the NACo press release, "2014 was a year of significant growth for County economies, yet most have not completely recovered – including 95 percent of county economies that have not returned to their prerecession unemployment rates." General conclusions of the study are that 2014 was a year of growth with economic recovery starting to spread, recovery remains sluggish and growth is uneven. The four economic indicators reviewed in the study are: 1) economic output, also known as gross domestic product (GDP), 2) Jobs, 3) unemployment, and home prices. Adams County was found to have recovered to pre-recession levels in all but one of these four categories. According to the NACo study, the County's unemployment rate has decreased, but the County had not yet recovered to the pre-recession level for unemployment. Below is an overview of these four economic indicators as they pertain to Adams County.

#### **Economic Output**

Gross Domestic Product (GDP) is a common measure of economic output. GDP is defined as the total monetary value of goods and services produced within a government's borders. Global, national, state, and regional economies are inter-related and inter-dependent to some degree. The US Department of Commerce's Bureau of Economic Analysis provides GDP data on both a quarterly and annual basis. See table below for a comparison of Colorado and Denver Metro Area GDP data for 2007 through 2013. At both the state and metro area levels, GDP has been increasing at a higher rate in recent years.

#### Jobs

Adams County experienced more significant jobs growth in 2014 than in 2008 through 2013.

Currently, jobs growth is keeping more than sufficient pace with population growth within the county. Per the US Census Bureau, the median household income for Adams County was \$56,270 and the per capita income was \$24,195. Both of these figures are reported in inflation-adjusted dollars.

#### Unemployment

More recent economic data than that used in the NACo study shows that Adams County has very recently dipped below the pre-recession level unemployment rate. The great recession began in December 2007 and ended in June 2009. Per Bureau of Labor Statistics (BLS) data for the Denver-Aurora-Broomfield metropolitan area, the unemployment rate in November 2007 was 4.0% versus 3.7% and 3.9% in October and November 2014. October and November 2014 are the first months that unemployment rates have been below 4.0% for the Denver-Aurora-Broomfield metropolitan area since the start of the Great Recession.

#### **Home Prices**

Per the Adams County Assessor's Office, the average single-family home price in Adams County was \$266,077 for the sales period of July 1, 2012 through June 30, 2014, used for the 2015 assessment year. This is an increase of 20% over the average single-family home price for the sales data period used for the 2013 assessment year. The average condominium/townhome price for the same sales period was \$146,473, which is an increase of 26% over the average price used for the 2013 assessment year.

Although it has taken longer than after any other recession in history, Adams County has recovered from the Great Recession of December 2007 to June 2009. Below is an overview of county-wide revenue and expenditures for the 2015 Adopted Budget.

Adams County will also be positively impacted as the State's economy continues to grow. The County's forecasted population per the Colorado Division of Local Government - Demography Office's October 2014 data release is increasing from 477,870 in 2014 to 487,576 in 2015, a growth rate of 2.0%. The County should continue to see significant growth in residential and commercial development as we have the greatest amount of undeveloped land in the metro area. Several significant developments in the County include; the Fitzsimons Redevelopment Project in Aurora, Larkridge in Thornton, The Orchard at Westminster, Victory Crossing in Commerce City, Prairie Center in Brighton, the three FasTraks mass transit rail corridors in several areas of the County and the area around Front Range Airport. These and other projects will help invest capital in the community and keep sales tax dollars in Adams County. It is anticipated that the County will continue to see property and sales tax revenues increase significantly over the longer term.

#### **County Finances**

Adams County has emerged from the economic downturn in exceptionally good financial condition. With the 2015 adopted budget, the County continues to hold and project a strong fiscal position. The County maintains the will and resources to fully honor its financial obligations and maintains a strong credit rating. County leaders

haves been addressing the funding challenge with regard to the Social Services Fund. Over the past six years, the Social Services Fund has balanced its annual budget with the combination of current year revenues and fund balance reserves. While the trend over time has been to utilize unassigned fund balance, the fund is no longer projected to reach zero by end of CFY 2016. This change occurred due to adjustments made in expenditures and in increased allocations to fund social services programs and activities. There are other pressures unique to this fund including aging buildings, insufficient office space, growing caseloads and a growing density of County citizens at or below federal poverty level. The County plans on constructing a new facility to house social services operations. The funding for the new facility currently called Park 12 Hundred is anticipated to primarily come from the capital facility sales tax. The Insurance Fund, an internal service fund, experienced a small negative net position in 2014. The County will need to adjust premiums charged to county operations to meet the fiscal responsibilities that fund the insurance program for the County. Other funds remain at healthy levels and there are reserves to help the County address any shortfalls in the near term.

The Board of County Commissioners adopted two new funds by resolution, as part of the 2014 budget. The funds are Airport Fund and Waste Water Treatment Fund, both related to the January 1, 2014 in sourcing of the Front Range Airport. Prior to in sourcing, the two funds were managed by the former Front Range Airport Authority, which was dissolved as part of the in-sourcing.

The County continues a disciplined adherence to fiscal policy ensuring maintenance of reserves that equips decision makers with the resources to successfully adapt to varying economic pressures and opportunities. The 2015 County's General Fund is budgeted to spend down nearly \$2.5 million for the strategic purpose of funding select one-time capital and other critical nonrecurring projects as well as a salary plan for employees. Should County revenues constrict in the coming years, the County will address any structural imbalance through adaptive and sustainable fiscal policy.

#### 2015 Budgeted Revenues and Sources of Funding

Forecasted revenues for 2015 are estimated to be \$370,659,990, excluding interfund transfers of \$15.8 million. This represents a 3.6% decrease from the 2014 forecast. To balance the budget, the County anticipates using \$13.4 million in unrestricted fund balance. Generally, the use of fund balance represents a one-time funding source to be appropriated only to pay for one-time capital costs, cyclical operating costs, the purchase or replacement of equipment, and projects in the County's Five Year Capital Improvement Plan. Key revenue streams are detailed below.

Property Tax: Property Tax represents the single largest revenue source for Adams County. Estimated collections for 2015 are \$126.0 million, an increase of 1% over 2014. Property valuations are reassessed on a bi-annual basis. A property reassessment will occur in 2015 for the 2016 fiscal year. Property taxes are anticipated to significantly increase in 2016 as a result of the reassessment.

Sales Tax: Sales taxes collected within the County are anticipated to increase by \$3,524,554 or 9.1% in 2015 compared to the 2014 Forecast.

Human Services Assistance: For 2015, human services assistance is budgeted to decrease by \$342,408 or 0.4%. Benefit transfers for eligible food assistance recipients are no longer included in this revenue line item due to a change in budgeting practice to align Adams County's treatment of this item with other local jurisdictions. These transfers were previously included as a pass-thru from the Federal Government to the benefits recipients living in Adams County, with equal amounts budgeted for associated revenues and expenditures, so this change in practice is budget neutral (neither revenues nor associated expenditures are included in the 2015 Adopted Budget). The 2014 Forecast has been adjusted to account for this change for comparability purposes.

Investment Earnings: As the Federal Reserve Bank's financial strategy results in historically low interest rates, the County has seen a significant decline in overall investment interest income over prior years. As such, Interest

earnings have decreased significantly from approximately \$8.9 million in 2008 to a budgetary projection for 2015 of just under \$1.5 million. It is anticipated that interest rates in the bond market and on bank deposits will remain low through the remainder of the year, which will continue to create bond yield constraints on the County's investment portfolio.

Specific Ownership Tax: Specific ownership tax is a property or ad valorem tax levied in addition to sales tax on a motorized vehicle, which is paid annually when a vehicle is registered within the County. Specific ownership taxes are budgeted to conservatively decrease by \$114,000 or 1.2% in 2015 when compared to the 2014 Forecast.

Highway Users Tax: The Highway Users Tax Fund (HUTF) was statutorily created by the State of Colorado in 1953. The HUTF accounts for state highway revenue, which is distributed to counties and cities via a complex revenue sharing formula. Beginning in 2009 a new fee was implemented by the State of Colorado on all motor vehicles registrations. A portion of the revenue generated from the Funding Advancements for Surface Transportation and Economic Recovery (F.A.S.T.E.R) funds contributed to the HUTF and are distributed to counties for transportation projects. HUTF funding is budgeted to decrease from \$8,495,000 in the 2014 Forecast to \$8,388,000 in 2015, a decrease of \$107,000 or 1.3%.

Intergovernmental and Grant Funds: This revenue category is comprised of intergovernmental revenue and grant funds received from the Federal and State governments and other jurisdictions for designated purposes. Purposes include head start, housing and urban development, workforce investment, community corrections, and others. Intergovernmental and grant funds are budgeted to decrease by \$11,754,285 or 39.4% compared to the 2014 Forecast. This decrease is due largely to a grant funded transportation project and a Section 108 Housing project of \$8 million that were budgeted in 2014, but not in 2015.

All Other Sources: This revenue category includes licensing and permitting fees, charges for services, fines and forfeitures, and miscellaneous revenue. These sources are budgeted to increase by \$458,887 or 0.7% in 2015 compared to the 2014 Forecast.

#### 2015 Budgeted Expenditures and Uses

The 2015 Adopted Budget's expenditures total \$399,935,776, a decrease of \$27,171,591 or 6.4% compared to the 2014 forecast. The 2014 Adopted Budget was \$396,101,290. The 2014 forecast includes projects that were carried forward into 2014 and budget amendments processed through the year. Key expenditure categories and detailed below.

Personnel: In 2014, the County added 47.0 new positions in addition to 19.0 positions at Front Range Airport. Human Services added 10.0 new positions while also converting 24.0 temporary staff to Full-time equivalent employees (FTEs). The 19 positions for the airport have supporting revenue. The 2015 Adopted Budget includes a net increase of 5.25 FTEs, including two new county commissioners to accommodate the transition from a three member to a five member board beginning January 2015. Personnel costs rose \$6.1 million or 4.2% from the 2014 forecast due to rising health care costs and a 3% merit pool included for 2015. Also included is a base offset to account for annual vacancy savings traditionally achieved in the course of the year.

Base Operating & Maintenance/Charges for Services: Consolidated base operating and maintenance (O&M) and charges for services in the 2015 Adopted Budget are increasing by \$11.2 million or 8.1% compared to 2014 forecast. Increased funding for open space projects within the Open Space Sales Tax Fund and increased Community Development Block Grant funding are the key drivers of this increase. Also included is a base O&M offset to account for annual operating savings traditionally achieved in the course of the year.

Transfers In/Out: 2015 interfund transfers total \$15,827,363, which is a slight decrease from the 2014 Original Budget amount of \$18,162,416. These transfers allow monies to be moved between funds segregated for accounting purposes, but do not represent actual cash outflows from the County.

Debt Service: Debt Service was reduced by \$1.0 million in the 2015 Adopted Budget due to a reduction in debt obligation.

Capital & Non-Recurring O&M: Capital projects, at \$30.4 million, represent 7% of the total 2015 Adopted Budget. Infrastructure improvement projects account for the largest portion of the County's capital investments. A detailed log of capital projects can be found in the capital section of this document. Some highlights include:

- \$1,000,000 for Open Space Land Acquisitions
- \$9,000 for a multi-use K-9 in the Sheriff's Office
- \$543,750 for architectural and engineering services related to the 17th Judicial District Building

General Fund: The 2015 annual budget totaling \$165,745,246 for the General Fund includes a spend-down of \$2.5 million to finance items such as non-recurring capital projects. The spend down is a result of the County's decision to fund one-time projects that address infrastructure needs, technical innovation that improves service delivery, and other one-time projects. At the end of 2015, the projected ending fund balance is \$100.6 million. The projected ending fund balance is comprised of assigned and unassigned reserve funds. The 2014 budget includes carry-over of unspent capital projects from the prior year as well as the impact of three budget amendments. It is anticipated that most unspent general fund budget that remained in 2014 will be carried over into 2015.

#### **How the 2015 Budget Meets Organizational Priorities**

Below is a list of key initiatives and highlighted items included within the 2015 Adopted Budget that support the BOCC's five primary goals by goal area.

#### 1. Education and Economic Prosperity

\$80,500 for a talent development specialist (offset by expenditure reductions in other areas).

#### 2. High Performing, Fiscally Sustainable Government

- \$75,000 for project support for performance, innovation, and sustainability projects.
- \$300,000 for a community corrections database system and the development of an evidence based decision-making tool.
- \$47,138 for an Animal Care Technician.
- \$75,000 for GIS application development.
- \$125,000 for key performance indicator (KPI) and dashboard reporting.
- \$600,000 for voice over internet protocol (VOIP) system rollout.
- \$64,600 for an administrative coordinator in the Coroner's Office.
- \$182,500 for a deputy district attorney and a victim advocate (partially offset by a \$33,100 decrease due to the deletion of a part-time victim advocate assistant).
- \$230,800 for two new commissioner positions, which includes salaries and benefits. The BOCC transitioned from a three member to a five member board beginning in January 2015.

#### 3. Quality of Life

- \$250,000 for mosquito control to mitigate the spreading of West Nile Virus.
- \$1,000,000 for the purchase of open space properties consistent with the 2012 Open Space Master Plan.
- \$400,000 for design and construction to improve the Clear Creek Trailhead.
- \$50,000 for design and feasibility study for a new amphitheater stage at the Regional Park.

#### 4. Safe and Reliable Infrastructure

- \$100,000 for design and build-out of the employee health clinic in the Government Center.
- \$362,650 for carpet replacement in the District Attorney's Office Building.
- \$137,350 for courtroom carpet and paint.
- \$124,000 for re-striping of parking lots.
- \$87,528 to recondition the south parking lot at the Regional Park.
- \$15,749,101 for new transportation projects, including the following:
  - Design and construction for Creekside Drive
  - o Design and construction for Lowell Boulevard from Clear Creek to 62nd Avenue
  - o Roadway extension of Steel Street from 86th to 88th Avenue (Welby Area)
  - Realignment of 60th Avenue around Federal Boulevard
  - o Construction of 56th Avenue from Federal Boulevard to Zuni Street
  - o \$750,000 for Fleet Building Study.

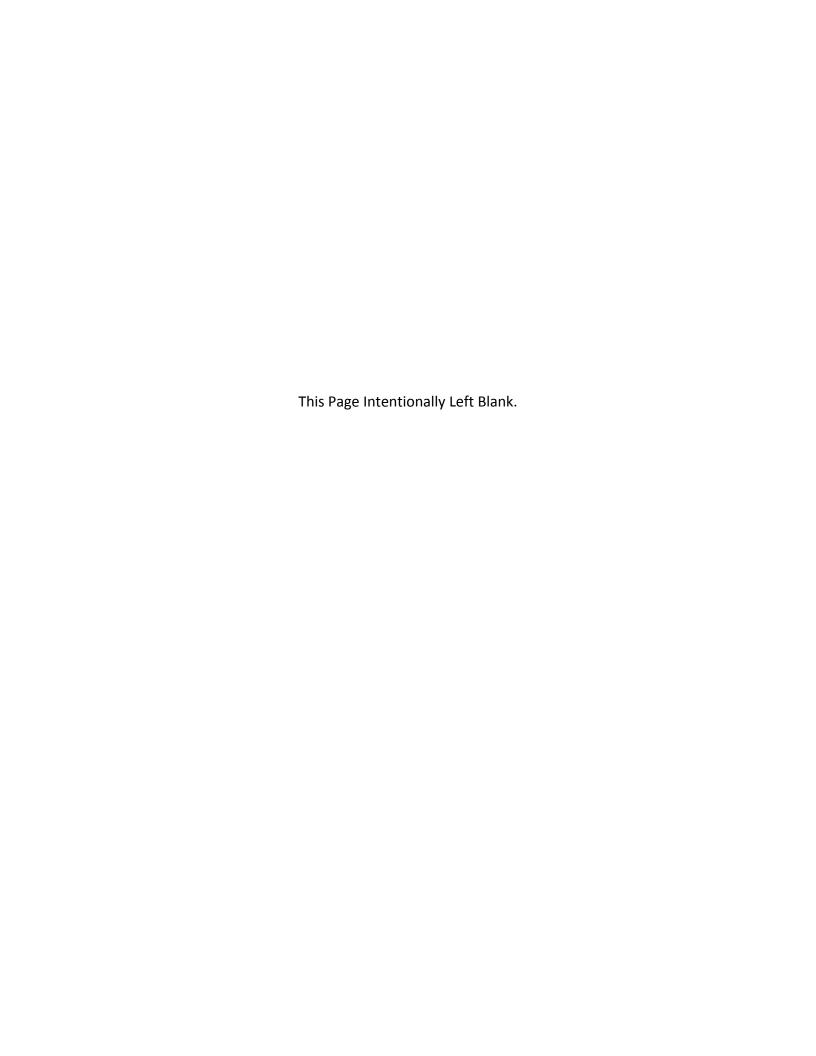
#### 5. Supportive Human Services

- \$125,000 for Human Services' Assure Project Phase II, which is budgeted in Information Technology, but off-set by a transfer in from the Social Services Fund.
- \$14,324,571 for Colorado Works (TANF) program.
- \$8,598,823 for the Child Care Assistance Program.
- \$39,071,982 for various child welfare programs.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Finance Director, Adams County Finance Department, 4430 South Adams County Parkway, 4<sup>th</sup> Floor, Suite C4000A, Brighton, CO 80601-8212



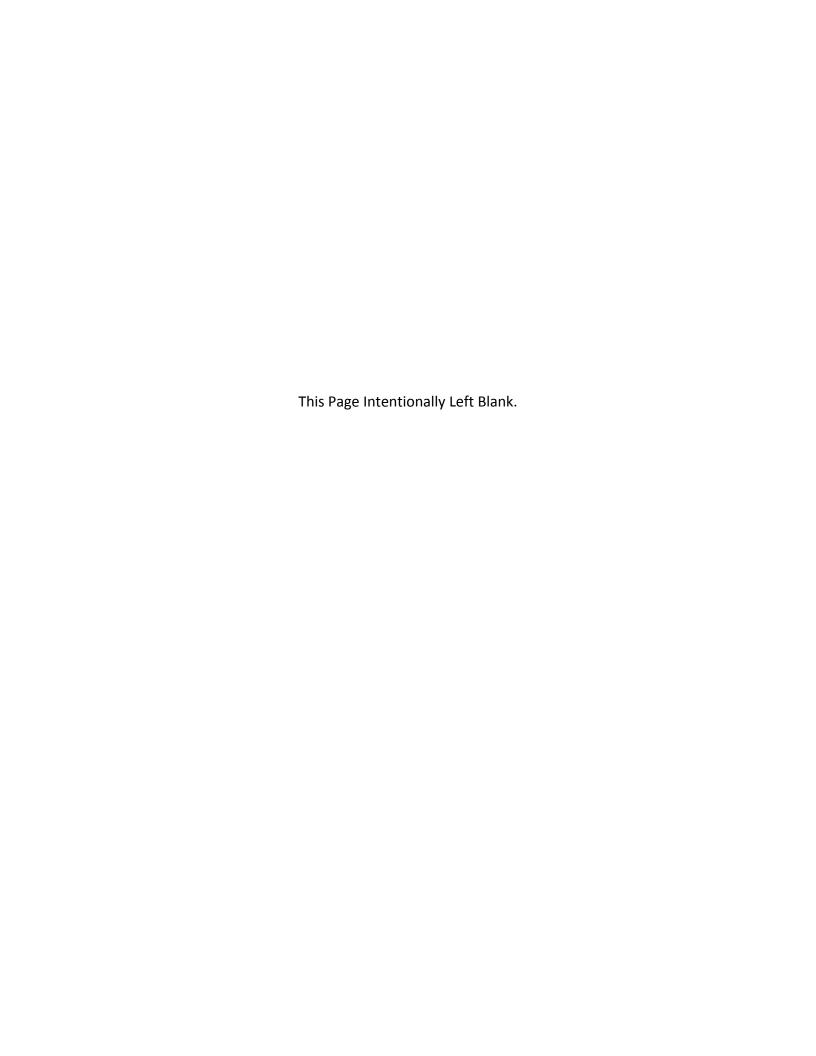


#### ADAMS COUNTY, COLORADO STATEMENT OF NET POSITION December 31, 2014

	Primary Government			
	Governmental	Business-type		
	Activities	Activities	Total	
ASSETS:				
Cash and Investments	\$ 254,053,787	\$ 5,098,148	\$ 259,151,935	
Taxes Receivables (Net of Allowance)	126,087,103	-	126,087,103	
Accounts Receivables (Net of Allowance)	15,366,614	1,438,972	16,805,586	
Notes Receivables (Net of Allowance)	3,836,684	-	3,836,684	
Insurance Retainer	311,000	-	311,000	
Internal Balances	(315,475)	315,475	-	
Inventory	95,500	127,870	223,370	
Prepaids	239,441	403	239,844	
Capital Assets (Net of Accumulated Depreciation):				
Land	59,976,724	10,758,911	70,735,635	
Art Collection	395,014	-	395,014	
Water Rights	711,347	-	711,347	
Buildings and Improvements	201,034,819	9,921,980	210,956,799	
Machinery and Equipment	11,923,424	1,640,944	13,564,368	
Conservation Easements	24,486,507	-	24,486,507	
Infrastructure	389,236,169	15,387,925	404,624,094	
Construction in Progress	31,813,967	3,451,981	35,265,948	
Software	1,530,721		1,530,721	
Total Assets	1,120,783,346	48,142,609	1,168,925,955	
LIABILITIES:				
Accounts and Retainage Payable	12,637,973	386,729	13,024,702	
Accrued Interest Payable	493,430	7,506	500,936	
Deposits Payable	15,515	34,025	49,540	
Noncurrent Liabilities:	,	•	•	
Due Within One Year	13,001,064	297,694	13,298,758	
Due In More Than One Year	161,607,637	403,771	162,011,408	
Total Liabilities	187,755,619	1,129,725	188,885,344	
DEFERRED INFLOWS OF RESOURCES:				
Unearned Revenue	126,181,951	120,654	126,302,605	
<b>Total Deferred Inflows of Resources</b>	126,181,951	120,654	126,302,605	
NET POSITION:				
Net Investment in Capital Assets	606,202,634	40,564,861	646,767,495	
Restricted for:	000,202,034	40,304,001	040,707,433	
TABOR	5,766,502	_	5,766,502	
Health & Welfare	3,901,032	_	3,901,032	
Conservation Trust	1,892,719	_	1,892,719	
Hazardous Waste	2,640,524	_	2,640,524	
Open Space Grants		_	32,082,439	
	32,082,439			
DIA Noise Mitigation	1,351,246	-	1,351,246	
Grant Programs	11,477,870	-	11,477,870	
Other	1,337,396	-	1,337,396	
Unrestricted	140,193,414	6,327,369	146,520,783	
Total Net Position	\$ 806,845,776	\$ 46,892,230	\$ 853,738,006	

ADAMS COUNTY, COLORADO
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2014

	·	 Fines and	Program Revenues Operating	s Capital Grants	Net (Expenses) R	Net (Expenses) Revenues and Changes in Net Position Primary Government	ו Net Position
		<b>Charges for</b>	<b>Grants and</b>	and	Governmental	Business-type	
FUNCTIONS/PROGRAMS	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
Primary Government:							
Governmental Activities:							
General Government	\$ 67,645,619	\$ 20,930,542	\$ 3,197,375	\$ 5,980	\$ (43,511,722)	\$ -	(43,511,722)
Public Safety	77,728,278	4,719,632	6,616,344	1	(66,392,302)	•	(66,392,302)
County Funded Human Services	3,688,208	ı	ı	1	(3,688,208)	•	(3,688,208)
Transportation	38,966,452	2,722,053	8,416,415	8,082,282	(19,745,702)	•	(19,745,702)
Culture and Recreation	4,340,240	815,522	ı	1	(3,524,718)	•	(3,524,718)
Health and Welfare	182,252,125	ı	168,737,254	1	(13,514,871)	•	(13,514,871)
Urban Housing and Redevelopment	2,974,908	ı	2,557,871	ı	(417,037)	•	(417,037)
Conservation of Natural Resources	11,556,202	52,342	670,555	1,276,239	(9,257,066)		(9,557,066)
Economic Opportunity	5,646,147	1	5,312,496	•	(333,651)	•	(333,651)
Interest Expense	6,322,611	ı	1	•	(6,322,611)	•	(6,322,611)
Total Governmental Activities	401,120,790	29,240,091	195,508,310	9,364,501	(167,007,888)		(167,007,888)
Business-type Activities:							
Golf Course	2,868,095	3,597,681	1	1	ı	729,586	729,586
Storm Water	259,467	2,234,921	1	1	•	1,975,454	1,975,454
Front Range Airport	4,272,009	3,201,258	1	3,148,166		2,077,415	2,077,415
Water and Waste Water Treatment	210,099	17,881	1	1	1	(192,218)	(192,218)
Total Business-type Activity	7,609,670	9,051,741		3,148,166		4,590,237	4,590,237
Total Primary Government	\$ 408,730,460	\$ 38,291,832	\$ 195,508,310	\$ 12,512,667	(167,007,888)	4,590,237	(162,417,651)
	General Revenues:	:8:					
	Property Taxes	10			\$ 123,964,311	\$ -	123,964,311
	Sales Taxes				41,115,244		41,115,244
	Specific Ownership Tax	ship Tax			10,135,792	•	10,135,792
	Other Taxes				765,698	•	765,698
	Unrestricted Ir	Unrestricted Investment Earnings	1gs		3,180,819	1,718	3,182,537
	Miscellaneous				4,662,443	79,811	4,742,254
	Transfers				(662,685)	662,685	'
	Total General	al Revenues and Transfers	Transfers		183,161,622	744,214	183,905,836
	Change in Net Position	et Position			16,153,734	5,334,451	21,488,185
	Net Position-Beginning	inning			790,692,042	41,557,779	832,249,821
	Net Position-Ending	ling			\$ 806,845,776	\$ 46,892,230 \$	853,738,006





#### ADAMS COUNTY, COLORADO BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2014

										Other		Total
				Road and	So	cial Services		Capital	G	overnmental	G	overnmental
	•	General Fund	E	Bridge Fund		Fund	Fa	cilities Fund		Funds		Funds
ASSETS:												
Cash and Investments Receivables	\$	116,962,613	\$	40,818,229	\$	9,801,636	\$	10,017,148	\$	52,280,432	\$	229,880,058
Taxes		107,856,312		6,061,389		10,971,112		-		1,198,290		126,087,103
Accounts		1,869,617		2,716,522		3,029,146		3,023,482		4,352,986		14,991,753
Notes		<u>-</u>		-		-		-		3,836,684		3,836,684
Interfund Receivable	_	8,582,659	_		_		_	16,238	_	4,068,359	_	12,667,256
Total Assets	\$	235,271,201	\$	49,596,140	\$	23,801,894	\$	13,056,868	\$	65,736,751	\$	387,462,854
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES: Liabilities												
Accounts Payable	\$	5,423,056	\$	3,608,194	\$	1,217,897	\$	169,941	\$	1,252,396	\$	11,671,484
Retainage Payable		9,706		229,001		-		<u>-</u>		-		238,707
Interfund Payable		7,389,437		442,006		387,480		2,439,300		4,637,659		15,295,882
Deposits Payable		-	_		_	4 605 277		2 600 244	_	1,550	_	1,550
Total Liabilities	_	12,822,199	_	4,279,201	_	1,605,377	_	2,609,241	_	5,891,605		27,207,623
Deferred Inflows of Resources:												
Unearned Property Tax Revenues Unearned Diversion Revenues		107,856,312	_	6,061,389		10,971,112 94,848		-		1,198,290 -		126,087,103 94,848
Total Deferred Inflows of Resources		107,856,312	_	6,061,389		11,065,960	_		_	1,198,290	_	126,181,951
Fund Balances												
Restricted		17,603,898		-		3,901,032		-		49,444,798		70,949,728
Committed		40,052,989		-		-		-		-		40,052,989
Assigned		237,565		39,255,550		7,229,525		10,447,627		9,202,058		66,372,325
Unassigned		56,698,238	_		_				_		_	56,698,238
Total Fund Balance	_	114,592,690	_	39,255,550	_	11,130,557	_	10,447,627	_	58,646,856		234,073,280
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$	235,271,201	\$	49,596,140	\$	23,801,894	\$	13,056,868	\$	65,736,751		
Amounts reported for governmental activit												
Capital assets used in governmental activ	/ities	are not financia	ai r	esources and,	tne	eretore, are n	ot r	eported in				74 4 500 275
the funds: Internal service funds are used by manag	amar	at to charge the	2 (1	acts of equipm	aon.	t carvica and	incı	irance				714,508,275
claims to individual funds. The assets and		_										
governmental activities in the Statement			CII	iai service iui	ius	are included		ic				24,716,553
Long-term liabilities are not due and pays			eri	od and, there	fore	e, are not rep	orte	ed in the				27,710,555
funds:				,		,					_	(166,452,332)
Net Position of Governmental Activities											\$	806,845,776

# ADAMS COUNTY, COLORADO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS For the Year Ended December 31, 2014

					Other	Total
		Road and	<b>Social Services</b>	Capital	Governmental	Governmental
	General Fund	Bridge Fund	Fund	Facilities Fund	Funds	Funds
REVENUES:						
Taxes	\$ 106,662,653	\$ 27,109,300	\$ 10,872,773	\$ 16,317,023	\$ 15,019,296	\$ 175,981,045
Licenses and Permits	1,659,306	112,427	-	-	-	1,771,733
Intergovernmental	9,813,719	11,262,560	163,757,340	-	12,690,404	197,524,023
Program Income		-	-	-	830,432	830,432
Charges for Services	25,722,366	1,014,705	_	-	731,287	27,468,358
Interest Earnings	3,087,611	903	_	14,818	77,487	3,180,819
Miscellaneous	4,206,385	28,604	7	215,449	203,464	4,653,909
Total Revenues	151,152,040	39,528,499	174,630,120	16,547,290	29,552,370	411,410,319
EXPENDITURES:						
Current Expenditures						
General Government	60,242,760	-	-	350,738	237,027	60,830,525
Transportation	2,255,109	28,189,814	-	-	-	30,444,923
Public Safety	70,534,412	-	-	-	-	70,534,412
County Funded Human Services	3,688,208	-	-	-	-	3,688,208
Health and Welfare	-	-	174,899,042	-	5,847,779	180,746,821
Culture and Recreation	3,574,241	-	-	-	-	3,574,241
Economic Opportunity	127,394	-	-	-	5,311,232	5,438,626
<b>Urban Housing and Redevelopment</b>	-	-	-	-	2,960,407	2,960,407
Conservation of Natural Resources	521,767	-	-	-	10,831,474	11,353,241
Debt Service						
Principal	16,186,819	-	-	-	-	16,186,819
Interest	6,433,949	-	-	-	-	6,433,949
Capital Outlay	6,272,841	2,695,551	137,590	10,055,193	1,529,323	20,690,498
Total Expenditures	169,837,500	30,885,365	175,036,632	10,405,931	26,717,242	412,882,670
Excess (Deficiency) of Revenues Over						
(Under) Expenditures	(18,685,460)	8,643,134	(406,512)	6,141,359	2,835,128	(1,472,351)
Other Financing Sources (Uses)						
Transfers In	13,029,610	-	_	-	870,354	13,899,964
Transfers Out	(1,002,685)	-	_	(12,689,610)	(870,354)	(14,562,649)
Loan Proceeds	8,720,000	-	_	-	8,000,000	16,720,000
Proceeds From Sale of Assets	8,613	-	-	-	-	8,613
Total Other Financing Sources (Uses)	20,755,538			(12,689,610)	8,000,000	16,065,928
Net Change in Fund Balances	2,070,078	8,643,134	(406,512)	(6,548,251)	10,835,128	14,593,577
Fund Balances, Beginning of Year	112,522,612	30,612,416	11,537,069	16,995,878	47,811,728	219,479,703
Fund Balances, End of Year	\$ 114,592,690	\$ 39,255,550	\$ 11,130,557	\$ 10,447,627	\$ 58,646,856	\$ 234,073,280

# ADAMS COUNTY, COLORADO RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2014

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances - total governmental funds	\$ 14,593,577
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeds capital outlay in the current period.	(699,713)
The net effect of various miscellaneous transactions involving capital assets (i.e. sales, disposals, and donations) is to increase net position.	6,441,559
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(1,694,805)
The net loss in the internal service funds is reported with governmental activities.	(1,953,703)
Governmental funds report debt proceeds as a financing source. The Statement of Net Position records these as a long-term payable.	(16,720,000)
Governmental funds reported principal payment of certificates of participation and leases as expenditures. However, in the Statement of Activities, the costs are applied to the long-term liability	
accounts and therefore are not reported as expenses in governmental activities.	 16,186,819
Change in net position of governmental activities	\$ 16,153,734

#### ADAMS COUNTY, COLORADO STATEMENT OF NET POSITION PROPRIETARY FUNDS December 31, 2014

		Business-type Activities		Governmental Activities
	Front Range	Other Enterprise	<b>Total Business-</b>	Internal Service
	Airport Fund	Funds	type Activities	Funds
ASSETS:				
Current Assets				
Cash and Cash Equivalents	\$ 984,044	\$ 4,114,104	\$ 5,098,148	\$ 24,173,729
Accounts Receivable	373,592	1,065,380	1,438,972	374,861
Prepaid	403	-	403	239,441
Insurance Retainer	-	-	-	311,000
Interfund Receivable	1,085,809	349,180	1,434,989	2,313,151
Inventory	99,160	28,710	127,870	95,500
Total Current Assets	2,543,008	5,557,374	8,100,382	27,507,682
Capital Assets		<del></del>		
Land	7,162,023	3,596,888	10,758,911	<u>-</u>
Land Improvements		2,869,879	2,869,879	<u>-</u>
Buildings	9,185,056	6,604,304	15,789,360	_
Improvements Other than Buildings	2,854,987	1,717,609	4,572,596	338,887
Machinery and Equipment	3,188,883	2,442,689	5,631,572	24,581,006
Infrastructure	40,985,386	326,358	41,311,744	,551,555
Construction in Progress	3,415,877	36,104	3,451,981	_
Accumulated Depreciation	(37,959,261)	(5,265,041)	(43,224,302)	(18,319,476)
Total Capital Assets	28,832,951	12,328,790	41,161,741	6,600,417
Total Assets				
Total Assets	31,375,959	17,886,164	49,262,123	34,108,099
LIABILITIES:				
Current Liabilities				
Accounts Payable	95,030	17,073	112,103	727,783
Accrued Interest Payable	-	7,506	7,506	, -
Retainage Payable	274,626	-	274,626	-
Deposits Payable	34,025	-	34,025	13,965
Compensated Absences	97,739	6,846	104,585	209,006
Interfund Payable	-	1,119,514	1,119,514	-
Claims Payable-Current	-	-	-	4,932,841
Notes Payable-Current	-	193,109	193,109	-
Total Current Liabilities	501,420	1,344,048	1,845,468	5,883,595
Long-term Liabilities				
Claims Payable-Workers' Comp.	-	-	-	1,056,106
Claims Payable-General Liability	-	_	-	2,451,845
Notes Payable	-	403,771	403,771	, , <u>-</u>
Total Long-term Liabilities		403,771	403,771	3,507,951
Total Liabilities	501,420	1,747,819	2,249,239	9,391,546
Total Liabilities	301,420	1,747,813	2,243,233	9,391,340
DEFERRED INFLOWS OF RESOURCES:				
Unearned Revenue	120,654	-	120,654	-
Total Deferred Inflows of Resources	120,654		120,654	
rotal belefied inflows of hesbuildes	120,034		120,034	
NET POSITION:				
Investment in Capital Assets	28,832,951	11,731,910	40,564,861	6,600,417
Unrestricted	1,920,934	4,406,435	6,327,369	18,116,136
Total Net Position	\$ 30,753,885	\$ 16,138,345	\$ 46,892,230	\$ 24,716,553

### ADAMS COUNTY, COLORADO STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

#### For the Year Ended December 31, 2014

		Governmental		
	Front Range	Activities Other Enterprise	Total Business-	Activities Internal Service
	Airport Fund	Funds	type Activities	Funds
OPERATING REVENUES:			турстини	
Intergovernmental	\$ -	\$ 48,990	\$ 48,990	\$ -
Charges for Sales and Services	*	ψ,,,,,,	ψ .5,555	Ψ
Rental Fees	1,823,036	-	1,823,036	5,971,019
Insurance Premiums-Medical/Dental	-	-	-	13,592,871
Insurance Premiums-General Liability	-	-	-	1,912,822
Insurance Premiums-Workers' Compensation	-	-	-	787,897
Insurance Premiums-Unemployment	-	-	-	184,884
Insurance Premiums-Administration	-	-	-	736,580
Insurance-Recovery of Losses	-	523,135	523,135	12,200
Charges for Services and Fuel Sales	1,378,222	5,025,850	6,404,072	-
Miscellaneous	4,478	252,508	256,986	189,344
Total Operating Revenues	3,205,736	5,850,483	9,056,219	23,387,617
OPERATING EXPENSES:				
Salaries and Fringe Benefits	895,585	290,904	1,186,489	1,680,213
Contract Labor	-	1,055,072	1,055,072	-
Insurance Claims	-	-	, , -	16,653,723
Insurance Premiums	3,162	86,938	90,100	2,185,667
Operating Supplies	4,891	21,728	26,619	83,817
Travel and Training	30,537	5,532	36,069	6,122
Minor Supplies and Equipment	84,665	401,602	486,267	2,511,639
Licenses and Fees	5,023	5,829	10,852	25,813
Utilities	188,140	199,657	387,797	54,427
Repairs and Maintenance	143,570	169,232	312,802	202,954
Professional Fees	60,589	327,643	388,232	374,987
Office Expense	-	22,524	22,524	-
Rental Expense	4,615	14,276	18,891	35,460
Cost of Sales	1,020,617	159,811	1,180,428	-
Other	69,535	67,820	137,355	-
Depreciation	1,619,900	487,920	2,107,820	1,917,919
Total Operating Expenses	4,130,829	3,316,488	7,447,317	25,732,741
Operating Income (Loss)	(925,093)	2,533,995	1,608,902	(2,345,124)
NONOPERATING REVENUES (EXPENSES):				
Interest Earnings	9	1,709	1,718	-
Interest Expense	-	(21,173)	(21,173)	-
Gain (Loss) on Sale of Capital Assets	(141,180)	75,333	(65,847)	391,421
Total Nonoperating Revenues (Expenses)	(141,171)	55,869	(85,302)	391,421
Income before Contributions and Transfers	(1,066,264)	2,589,864	1,523,600	(1,953,703)
Capital Grants and Contributions	3,148,166	-	3,148,166	-
Transfers In	698,560	348,925	1,047,485	-
Transfers Out	(44,800)	(340,000)	(384,800)	<u> </u>
Change in Net Position	2,735,662	2,598,789	5,334,451	(1,953,703)
Total Net Position-Beginning	28,018,223	13,539,556	41,557,779	26,670,256
Total Net Position-Ending	\$ 30,753,885	\$ 16,138,345	\$ 46,892,230	\$ 24,716,553

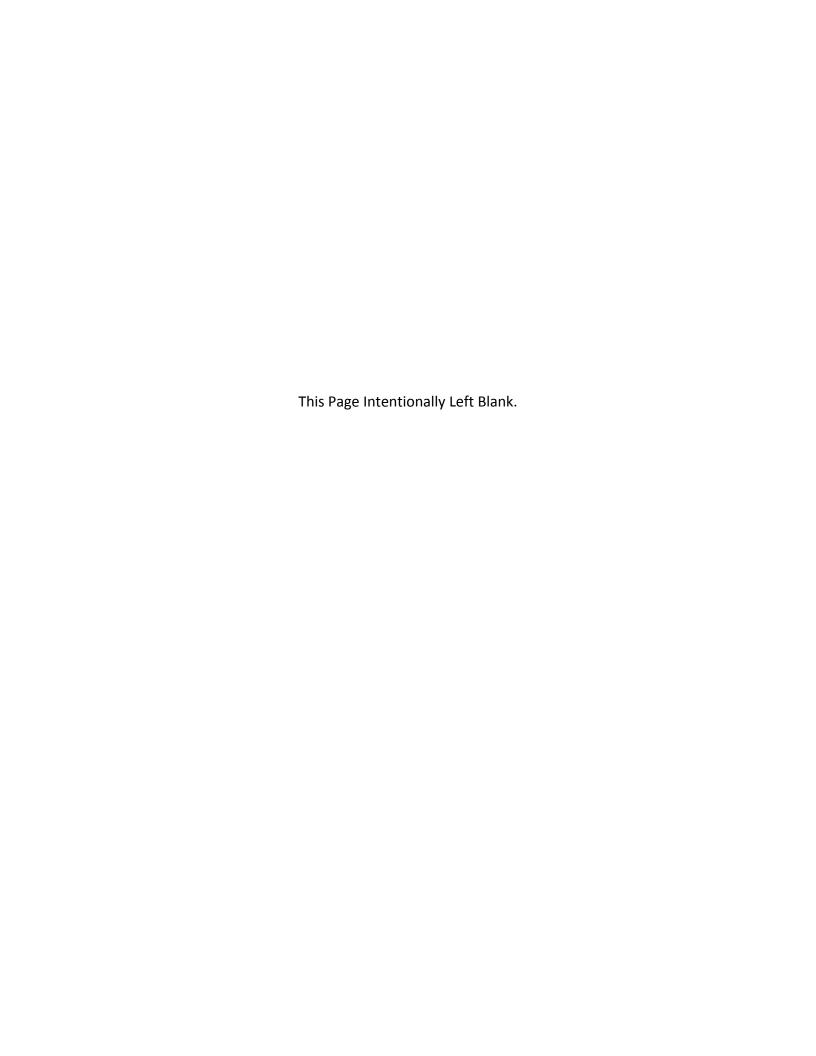
#### ADAMS COUNTY, COLORADO STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

#### For the Year Ended December 31, 2014

		Business-type Activities		Governmental Activities
	Front Range	Other Enterprise	Total Business-	Internal
	Airport Fund	Funds	type Activities	Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES:			- сурстине	
Cash Received from Customers	\$ 2,562,865	\$ 4,805,897	\$ 7,368,762	\$ 22,500,942
Cash Payments to Suppliers for Goods and Services	(1,264,612)	(2,506,466)	(3,771,078)	(21,379,945)
Cash Payments to Employees for Services	(939,477)	(297,396)	(1,236,873)	(1,664,053)
Net Cash Provided by Operating Activties	358,776	2,002,035	2,360,811	(543,056)
CASH FLOWS FROM NONCAPITAL				
FINANCING ACTIVITES:				
Interfund Transfer	653,760	(27,842)	625,918	
Net Cash Used by Noncapital and Related Financing Activities	653,760	(27,842)	625,918	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:				
Cash Received from Federal and State Grants	2,831,314	-	2,831,314	-
Acquisition/Construction of Capital Assets	(2,963,739)	(1,625,055)	(4,588,794)	(2,152,121)
Proceeds from Sale of Property	-	96,907	96,907	376,949
Principal Paid	-	(187,484)	(187,484)	-
Interest Paid	-	(23,531)	(23,531)	-
Net Cash Used by Capital and Related Financing Activities	(132,425)	(1,739,163)	(1,871,588)	(1,775,172)
CASH FLOW FROM INVESTING ACTIVITIES:				
Interest Earnings	9	1,709	1,718	
Net Cash Provided by Investing Activities	9	1,709	1,718	
Net Increase in Cash and Cash Equivalents	880,120	236,739	1,116,859	(2,318,228)
Cash and Cash Equivalents, Beginning	103,924	3,877,365	3,981,289	26,491,957
Cash and Cash Equivalents, Ending	\$ 984,044	\$ 4,114,104	\$ 5,098,148	\$ 24,173,729
Reconciliation of Operating Income to Net Cash				
Provided by Operating Activities:				
Operating Income (Loss)	\$ (925,093)	\$ 2,533,995	\$ 1,608,902	\$ (2,345,124)
Adjustments to Reconcile Operating Income to				
Net Cash Provided (Used) by Operating Activities:				
Depreciation	1,619,900	487,920	2,107,820	1,917,919
(Increase) Decrease in Accounts Receivable	(51,165)	(1,041,338)	(1,092,503)	(336,218)
(Increase) Decrease in Inventories	56,673	1,296	57,969	8,255
(Increase) Decrease in Interfund Receivable	(642,509)	(3,248)	(645,757)	(537,969)
Increase (Decrease) in Prepaids	(403)	-	(403)	(12,488)
Increase (Decrease) in Accounts Payable	13,666	(194,580)	(180,914)	349,580
Increase (Decrease) in Retainage	274,626	(87,543)	187,083	-
Increase (Decrease) in Claims Payable-Current	-	-	-	445,919
Increase (Decrease) in Claims Payable-Long Term	-	-	-	(53,864)
Increase (Decrease) in Interfund Payable	-	312,025	312,025	(60)
Increase (Decrease) in Unearned Revenues	51,206	(2.407)	51,206	-
Increase (Decrease) in Accrued Payroll	(42,245)	(2,187)	(44,432)	16 160
Increase (Decrease) in Accrued Vacation and Sick Leave	(1,647)	(4,305)	(5,952)	16,160
Increase (Decrease) in Deposits Payable	5,767	- (504.000)	5,767	4,834
Total Adjustments	1,283,869	(531,960)	751,909	1,802,068
Net Cash Provided (Used) by Operating Activities	\$ 358,776	\$ 2,002,035	\$ 2,360,811	\$ (543,056)

### ADAMS COUNTY, COLORADO STATEMENT OF FIDUCIARY NET POSITION December 31, 2014

	A	gency Funds
ASSETS:		
Cash and Investments	\$	17,809,980
Total Assets	\$	17,809,980
LIABILITIES:		
Due to:		
Other Governments Others	\$	16,186,524 1,623,456
Total Liabilities	\$	17,809,980





## ADAMS COUNTY, COLORADO NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2014

#### **CONTENTS**

Note 1. Summary of Significant Accounting Policies	33
A. Financial Reporting Entity	33
B. Government-wide and Fund Financial Statements	33
C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation	34
D. Assets, Liabilities, Net Position or Fund Balance	36
1. Deposits and Investments	36
2. Receivables and Payables	36
3. Inventories and Prepaid Items	36
4. Restricted Net Position	37
5. Capital Assets	38
6. Unearned Revenues	39
7. Claims Liabilities	39
8. Compensated Absences	39
9. Long-Term Liabilities	40
10. Contingent Liabilities	40
11. Fund Balances	40
12. Net Position	41
Note 2. Reconciliation of Government-wide and Fund Financial Statements	41
A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and twide Statement of Net Position	
B. Explanation of Certain Differences Between the Governmental Fund Statement of Rever and Changes in Fund Balances and the Government-wide Statement of Activities	•
Note 3. Legal Compliance	42
A. TABOR Amendment	42
B. Expenditures Over Appropriations	43
C. Accountability	43
Note 4. Detailed Notes on All Funds	43
A. Cash and Investments	43
1. Deposits	43
2. Investments	44
3. Credit Risk	45

4. Concentration of Credit Risk	45
5. Local Government Investment Pool	45
6. Interest Rate Risk	45
B. Capital Assets	46
Governmental and Business-type Activities	46
2. Depreciation Expense	47
3. Construction Commitments	48
C. Interfund Balances and Transfers	48
Interfund Receivables and Payables	48
2. Interfund Transfers In and Out	49
D. Leases & Certificates of Participation	50
1. Operating Leases	50
2. Certificates of Participation and Lease Purchase Agreements	50
3. Note Payable	51
E. Long-Term Liabilities	52
Note 5. Insurance Claims Fund	53
Note 6. Defined Benefit Pension Plan	54
A. Plan Description	54
B. Funding Policy	54
Note 7. Other Post-Employment Benefits	54
A. Plan Description	54
B. Funding Policy	55
C. Annual OPEB Cost and Net OPEB Obligation	55
D. Funded Status and Funding Progress	55
E. Actuarial Methods and Assumptions	56
Note 8. Conduit Debt Obligations	56
Note 9. Nonspendable, Restricted, and Unrestricted Fund Balance	56
Note 10. Other Information	58
Note 11. New and Future Accounting Pronouncements	58
Note 12. Merger of the Front Range Airport Authority	58

### ADAMS COUNTY, COLORADO NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2014

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting policies of Adams County, Colorado (the County) conform to generally accepted accounting principles in the United States (GAAP) as applied to government units. These policies have been consistently applied in the preparation of the financial statements. The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates. The financial statements and notes are the responsibility of the County's management. The following summary of significant accounting policies is presented to assist the reader in evaluating the County's financial statements.

#### A. FINANCIAL REPORTING ENTITY

The County is a municipal corporation and a political subdivision of the State of Colorado. The County is governed by an elected three-member Board of County Commissioners in 2014 and will be governed by an elected five-member Board of County Commissioners in 2015. The Board of County Commissioners exercises budgetary authority over all activities of the primary government. The primary government of the County includes the activities of seven other elected officials (the Assessor, Clerk and Recorder, Coroner, District Attorney, Treasurer, Surveyor, and Sheriff). The financial transactions of these Offices are recorded in the General Fund. The primary government also includes the activities of the Public Trustee, whom is appointed by the Governor. Public Trustee fees and related operating expenses are recorded in the General Fund.

As required by GAAP, the financial statements present the financial activities of the County and its component units. Component units are legally separate entities for which the County is considered to be financially accountable. Blended component units, though legally separate entities, are also part of the County's operations. Data from these units is combined with that of the primary government. Conversely, each discretely presented component unit is reported in a separate column in the government-wide financial statements, to emphasize that it is legally separated from the primary government. All component units have a December 31 year-end.

**Blended component unit.** The Adams County Building Authority, formed in 1975 as a non-profit corporation under Section 501(c)(4) of the Internal Revenue Code, exists solely to acquire real estate for lease to the County. The County is financially accountable for the activities of the Building Authority and its assets are reflected in the County's capital assets.

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the County and its component units. The effect of interfund activity has been removed from these statements for the most part. Governmental activities normally supported by taxes and intergovernmental revenues are reported separately from business-type activities, which are supported primarily by fees and charges for services. As discussed above, the primary government is also reported separately from certain legally separate component units for which the County is financially accountable.

The Statement of Net Position presents the County's non-fiduciary assets, liabilities, and deferred outflows and inflows of resources with the difference reported as net position. Net position is reported in three categories:

Net investment in capital assets, consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net position results when constraints are placed on the use of assets either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provision.

Unrestricted net position consists of assets, which do not meet the definition of the two preceding categories. Unrestricted net position is often designated to indicate that management does not consider the assets to be available for general operations. Unrestricted net position often has constraints on resources that are imposed by management, but may still be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions. When identifying to which function a program revenue pertains, the determining factor for charges for services is which function generates that revenue. For grants and contributions, the determining factor is to which function the revenue is restricted. Internally dedicated resources are reported as general revenues rather than as program revenues. Taxes and other items not meeting the definition of program revenues are instead reported as general revenues.

For the most part, the effect of interfund activity has been eliminated from the government-wide financial statements. The exception is the interfund charges between the Golf Course Fund, the Water and Waste Water Treatment Fund and the General Fund. Elimination of these interfund activities would distort the direct costs reported.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported in separate columns in the fund financial statements, with non-major funds being combined into a single column.

### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are reported as receivable and deferred inflow of resources when earned and as revenue upon collection in the following year. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The agency funds also use the accrual basis of accounting.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period, generally not to exceed 60 days. Revenues from taxes, grants, licenses and interest associated with the current fiscal period are considered to be susceptible to accrual and are recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County. Expenditures are generally recorded when the related fund liability is incurred. Exceptions to the general rule include: 1) accumulated unpaid vacation and sick leave pay and 2) principal and interest on long-term debt, which is recognized when due. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources, as they are needed.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise funds and the County's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County reports the following major governmental funds:

The General Fund is the County's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

The Road and Bridge Fund reflects costs related to County road and bridge construction and maintenance, with the exception of engineering costs that are recorded in the General Fund. The major revenue source is property taxes.

The Social Services Fund accounts for the many federal and state public welfare programs administered by the County.

The Capital Facilities Fund is used to account for the construction of major County facilities. A temporary sales tax of one-half of one percent is used to finance construction projects.

Additionally, the County reports the following fund types:

Enterprise funds account for services provided to customers where user fees primarily fund the activities in those operations. The County reports the Front Range Airport Fund as a major enterprise fund. The Front Range Airport Fund accounts for the operations of the Front Range Airport.

Internal service funds account for the financing of goods and services provided by one department or agency to other departments of the County on a cost reimbursement basis. The internal service funds of the County are the Equipment Service Fund and the Insurance Claims Fund.

Agency Funds account for assets held by the County as an agent for individuals, private organizations, other governments and/or other funds. The primary purpose of the Treasurer's agency fund is to collect and distribute property tax revenue to other governments and funds within the County. The Public Trustee's agency fund collects fees pertaining to deeds of trust transactions.

#### D. ASSETS, LIABILITIES, NET POSITION OR FUND BALANCE

#### 1. DEPOSITS AND INVESTMENTS

The County and its includable entities maintain demand deposits, savings accounts, certificates of deposit, and other permitted investments with a variety of financial institutions. Deposits and investments are displayed on the statement of net position as cash and investments. Deposits and investments of the Public Trustee are held separately from those of other County funds. Investments are stated at fair value.

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, money market accounts and short-term investments with original maturities of three months or less from the date of acquisition. County funds are invested by the Treasurer in accordance with the Public Deposit Protection Act of 1975 and other state statutes.

#### 2. RECEIVABLES AND PAYABLES

Activity between funds that is representative of lending/borrowing arrangements and is outstanding at the end of the fiscal year is referred to as "interfund receivable/payable." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Property taxes attach as an enforceable lien on property January 1 and are levied the following January 1. Taxes are payable in full on April 30 or in two installments on February 28 and June 15. Taxes become delinquent June 16.

Since property tax revenue is collected in arrears during the succeeding year, a receivable and a corresponding deferred inflow of resources is recorded at December 31. As the tax is collected in the succeeding year, the deferred inflow is recognized as revenue and the receivable is reduced.

Accounts receivable and property taxes receivable are shown net of allowance for uncollectibles. The property tax receivable allowance for uncollectibles is equal to 0.35% of outstanding property taxes at December 31, 2014.

#### 3. INVENTORIES AND PREPAID ITEMS

On the government-wide statements, inventories are presented at cost on a first-in, first-out basis and are expensed when used. On the fund financial statements, inventories of governmental funds and proprietary funds are stated at cost. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories of the proprietary funds are expensed when consumed.

For the government-wide statements and the fund statements, any payments made to vendors for services that will benefit periods beyond December 31 are recorded as prepaid items using the consumption method, by recording an asset for the prepaid amount and reflecting the expenditure in the year in which the services are consumed.

#### 4. RESTRICTED NET POSITION

Certain resources of the County have been set aside due to externally enforceable legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation. These restrictions are clearly identified in the government-wide Statement of Net Position.

<u>Restricted for TABOR</u> – An amount of \$5,766,502 is restricted for the purpose of compliance with the requirements of the Taxpayer's Bill of Rights amendment to the Constitution of the State of Colorado, Amendment 1 to Article X, Section 20. See Note 3.A – Legal Compliance, TABOR Amendment for additional information.

Restricted for Health & Welfare – This restriction of \$3,901,032 reserves excess Title IV-E money distributed to services for child welfare purposes.

<u>Restricted for Conservation Trust</u> – Funding restricted by the State of Colorado for the purpose of acquiring, developing and maintaining parks and trails in the amount of \$1,892,719.

<u>Restricted for Hazardous Waste</u> – Restriction of \$2,640,524 of the fund balance in the Waste Management Fund for unforeseen contingencies pertaining to hazardous waste management by the County pursuant to Colorado Revised Statutes 25-15-214; 2% of the annual fees received by the County from waste disposal shall be set aside for the purpose of funding the increased services required in the County by the hazardous waste disposal site.

<u>Restricted for Open Space Grants</u> – An amount of \$32,082,439 is restricted pursuant to voter authorizations in 1999 and 2004 to use sales tax revenue for specific grant projects. Additional information regarding the projects can be found in Note 10 - Other Information.

Restricted for DIA Mitigation – Pursuant to Judicial Order disbursing funds under Case Number 01-CV-558 in the matter of Board of County Commissioners of Adams County v City and County of Denver, April 21, 2003, monies have been segregated and must be used for the purpose of reimbursing Adams County property owners for mitigation of air noise at Denver International Airport. The balance at December 31, 2014 is \$1,351,246.

Restricted for Grant Funds — Community Development Block Grant Fund, Head start Fund, Community Services Block Grant Fund and Workforce & Business Center Fund are fully supported by grantors and the fund balance must be restricted for the uses as specified by the grantor. A total of \$11,477,870 is restricted for these purposes.

Restricted Other – Other restrictions totaling \$1,337,396 consists of:

<u>Sheriff Intelligence Funds</u> – Pursuant to Colorado Revised Statute 16-13-701 and 16-13-702 forfeited property shall be segregated from general funds. Funds held can only be expended upon approval by an appointed committee created. The current balance is \$33,597.

<u>Sheriff Booking Fee</u> – The current balance is \$49,426. Per Colorado Revised Statute 30-1-104 (n), the allowable fees collected by the Sheriff for committing and discharging convicted prisoners to and from the county jail shall be kept in separate funds and pursuant to Colorado Revised Statute 30-1-119 (2) those collected fees may only be expended on allowable activities per Statute.

<u>Public Land Dedication</u> – Adams County Board of County Commissioners has adopted development standards as provided in the Colorado Constitution and the Colorado Revised Statutes, as amended. These statutes provide for setting aside fees paid by developers for the purpose of protecting and promoting public health, safety and general welfare of the County. The restricted amount at yearend is \$755,499.

<u>Restricted for Community Transit</u> – \$498,874 is restricted by virtue of contractual agreements between the cities in Adams County. Contributions by the cities must be used for the purpose of providing community transit services.

#### 5. CAPITAL ASSETS

The County's capital assets include land, buildings and improvements, machinery and equipment, software, conservation easements, water rights, infrastructure purchased or constructed after 1980, and construction-in-progress. Capital assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements, and in the proprietary funds in the fund financial statements.

The County defines a capital asset as an asset with an expected useful life of more than one year. The capitalization thresholds for the assets of governmental activities are as follows:

Asset	Threshold
Buildings	\$ 50,000
Improvements	\$ 50,000
Infrastructure	\$ 50,000
Machinery and Equipment	\$ 5,000
Software	\$ 5.000

The capitalization thresholds for assets of the business-type activities of the County are as follows:

Asset	Threshold	
Buildings	\$	2,500
Improvements	\$	2,500
Infrastructure	\$	2,500
Machinery and Equipment	\$	2,500
Software	\$	2,500

All land, conservation easements and water rights are capitalized regardless of cost.

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the estimated fair value at the date of donation.

An expenditure that does not increase the capacity, efficiency, effectiveness, or useful life of an existing capital asset, or an expenditure that only serves to restore an existing capital asset to its normal working condition, is recorded as a repair and maintenance expense and is not capitalized.

Interest incurred during the construction phase of the capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the governmental and business-type activities are depreciated using the straight-line method over the following estimated useful lives:

Asset	Years
<b>Buildings and Components</b>	15 to 40
Improvements	10 to 25
Infrastructure	20 to 60
Machinery and Equipment	3 to 20
Software	3 to 5

Land, conservation easements, and water rights assets are non-depreciable.

#### 6. UNEARNED REVENUES

Unearned revenues include property taxes that are levied for a subsequent period and grant revenues that have been collected but corresponding expenditures have not been incurred. Grant receivables not available at year-end are classified as unearned revenues in the governmental fund financial statements and classified as a Deferred Inflow.

#### 7. CLAIMS LIABILITIES

The County's claims liabilities are based on estimates of the ultimate cost of claims (including unallocated loss adjustment expenses) that have been reported but not settled. Also included are estimates for claims incurred but not reported. Estimated amounts to be recovered under excess coverage insurance are deducted from the liability for unpaid claims.

The projected claims liabilities are estimates used by management and provided by third party administrators who have issued reports for the workers' compensation, general liability, dental, and health programs, and as such are subject to variability. This potential for variability is due to the fact that not all of the factors affecting the projections have taken place and cannot be evaluated with certainty. These factors include, but are not limited to, potential tort reform, future inflation, future judicial proceedings, and future jury awards.

Management's projections are based upon the County's historical experience. County management has not anticipated any extraordinary changes in the various factors that might affect the future costs of claims. County management uses methods that it believes produce reasonable results given current information. Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claims frequency, and other economic and social factors. Claims liabilities are not discounted.

#### 8. COMPENSATED ABSENCES

County employees accumulate vacation and sick leave to a maximum amount which is dependent on a combination of months of service and the employment status of permanent part-time or full-time. Temporary employees do not accumulate vacation and sick leave. In governmental funds, accumulated unpaid vacation and sick leave will not generally be paid with expendable and available financial resources. Therefore, these liabilities are being reported on the government-wide financial statements and the expenditures are reported at the fund level only when due.

#### 9. LONG-TERM LIABILITIES

In the government-wide financial statements, and in proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type on the statement of net position. Debt premiums, discounts, and refunding losses are deferred and amortized over the life of the related debt.

Issuance costs are expensed when incurred. In the governmental fund statements, the face amount, premiums, and discounts of the debt are reported as other financing sources. Issuance costs are reported as debt service expenditures.

#### 10. CONTINGENT LIABILITIES

At December 31, 2014, the County is a defendant in lawsuits that allege negligence, deprivation of civil rights, and/or racial or sexual discrimination, personal injury, property damage, and other miscellaneous claims. The outcome of these matters is currently unknown. Under the Colorado Revised Statutes 13-60-101 and 24-10-113, should the courts sustain any of the litigation against the County, the County may levy sufficient ad valorem property taxes to cover any resulting expenditures not anticipated in the current year. This tax levy is limited to ten mills per year.

The County participates in several federally assisted grant programs. The amount, if any, of expenditures that may be disallowed by the granting agencies is not determinable at this time, although the County expects such amounts, if any, should not materially affect the financial statements.

At December 31, 2014, the County has entered into tax rebate incentive contracts with numerous businesses operating in the County. Currently, contracts total an estimated amount of \$7.4 million for the years 2015 to 2026.

#### 11. FUND BALANCES

In the fund financial statements, governmental funds report fund balance based on the extent to which the County is bound to honor constraints on the specific purpose for which funds can be spent. Fund balance classifications are based on the requirements of Governmental Accounting Standards Board (GASB) Statement 54. Classifications are nonspendable, restricted, committed, assigned and unassigned. Restricted amounts are not available for appropriation because they are legally restricted by an outside party for a specific purpose. Committed funds are funds reserved for a specific purpose by the Board of County Commissioners. Funds cannot be committed or uncommitted without formal action by the Board. Assigned funds are assigned by the County Administrator or the Finance Director for a specific purpose. Unassigned is a residual classification within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance. For further details on the various fund balance classifications refer to Note 9.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

#### 12. NET POSITION

Net position represents the difference between assets, liabilities, and deferred outflows and inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets. Net position is reported as restricted when there are limitations imposed on their use either through external restrictions imposed by creditors, grantors, laws, or regulations of other governments.

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

### A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET POSITION

The governmental funds balance sheet includes a reconciliation between fund balance – total governmental funds, and net position – governmental activities, as reported in the government-wide statement of net position. One element of that reconciliation explains, "long-term liabilities are not due and payable in the current period and therefore are not reported in the funds." The detail of this (\$166,452,332) difference is as follows:

Certificates of Participation and Lease Purchase Principal Payable	\$ (132,749,836)
Certificates of Participation Interest Payable	(493,430)
Bond Premium	(382,719)
Section 108 Loan Payable	(9,000,000)
Net Other Post Employment Benefits Obligation	(10,317,543)
Compensated Absences	(13,508,804)
Net adjustment to reduce fund balance - total government funds	
to arrive at net position - governmental activities	\$ (166,452,332)

# B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

The governmental funds statement of revenues, expenditures and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains, "Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The detail of this (\$699,713) difference is as follows:

Capital Outlay	\$ 20,690,498
Depreciation Expense	(21,390,211)
Net adjustment to decrease net changes in fund balances - total	
governmental funds to arrive at changes in net position of	
governmental activities	\$ (699,713)

#### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)

Another element of the reconciliation states, "The net effect of various miscellaneous transactions involving capital assets is to increase net position." The detail of this \$6,441,559 follows:

Capital Asset Donations/Contributions	\$ 6,518,357
Net Book Value of Disposed Assets	 (76,798)
Net adjustment to increase net changes in fund balances - total	
governmental funds to arrive at changes in net position of	
governmental activities	\$ 6,441,559

The reconciliation also states, "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The detail of this (\$1,694,805) difference is as follows:

Compensated Absences	\$ (214,215)
Net Other Post Employment Benefits Obligation	(1,568,596)
Accrued Interest	72,183
Refunding Amortization	(23,333)
Premium Amortization	 39,156
Net adjustment to decrease net changes in fund balances - total	
governmental funds to arrive at changes in net position of	
governmental activities	\$ (1,694,805)

#### NOTE 3. LEGAL COMPLIANCE

#### A. TABOR AMENDMENT

In November 1992, the voters of the State of Colorado approved Amendment I to Article X, Section 20, of the State Constitution. This amendment is popularly known as the TABOR (Taxpayer's Bill Of Rights) Amendment. The TABOR amendment limits growth in both state and local government expenditures and revenues. Annual local government expenditure and revenue increases are limited to inflation in the prior calendar year plus annual local growth. In order to increase revenues and/or expenditures above the limitations, to increase any taxes, to increase the mill levy, or to increase bonded debt, a local government must first obtain voter approval in an election held for such purposes annually in November.

The policy of the County is to take into consideration all the provisions of the TABOR Amendment and to fully comply with the amendment, as well as assure that the County is able to continue to provide a cost-effective delivery of services, facilities, and programs to all County residents. In November 2002, the County obtained voter approval to keep and spend all revenues it receives from current tax rates and other revenues generated by the County beginning in 2003. With this permission, the County no longer has revenue or spending limitations. However, the County still must ask for voter approval to increase tax rates and issue bonded debt. The County will continue to reserve 3% of fiscal year spending as required by TABOR. The County may use a portion of its unassigned fund balance to meet the reserve requirement.

#### NOTE 3. LEGAL COMPLIANCE (CONTINUED)

#### **B. EXPENDITURES OVER APPROPRIATIONS**

The following table reflects those spending agencies, which incurred expenditures in excess of appropriations for the year ended December 31, 2014, which may be a violation of Colorado Revised Statutes. A spending agency as explained under the Colorado Revised Statutes is designated by the local government. The statutes explain that a spending agency means "any office, unit, department, board, commission, or institution which is responsible for any particular expenditures or revenues". For Adams County, this means an office, department or other business function or other category which the County segregates spending control. A spending agency for County budget purposes cannot be in two different funds.

Spending Agency		Budget		Actual		Actual		Over
Water and Waste Water Treatment	\$	341,830	\$	344,416	\$	(2,586)		

#### C. ACCOUNTABILITY

The Insurance Claims Fund, an Internal Service Fund, had deficit net position of \$4,815 on a GAAP basis as of December 31, 2014. This deficit is expected to be reduced by an increase in premiums paid for the various insurance programs paid for out of the fund.

#### NOTE 4. DETAILED NOTES ON ALL FUNDS

#### A. CASH AND INVESTMENTS

Cash and investments at December 31, 2014, consisted of the following:

Deposits	\$ 67,278,544
Cash on Hand	29,704
Investments	209,653,667
Total	\$ 276,961,915

Cash and investments at December 31, 2014 reported in government-wide and agency funds consisted of the following:

Government-wide	
Cash and Investments	\$ 259,151,935
Agency Funds	17,809,980
Total	\$ 276,961,915

#### 1. DEPOSITS

The Colorado Public Deposit Protection Act (PDPA) requires that all local governments deposit cash in eligible public depositories. Eligibility is determined by state regulations. The State regulatory commissioners regulate the eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institutions to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

#### 2. INVESTMENTS

The County is required to comply with State statutes, which specify investment instruments meeting defined rating, maturity, and concentration risk criteria in which local governments may invest, which include the following. State statute does not address custodial credit risk.

Obligations of the United States and certain U.S. Agency securities
 Certain international agency securities
 General obligation and revenue bonds of U.S. local government entities
 Banker's acceptance of certain banks
 Commercial paper
 Written repurchase agreements collateralized by certain authorized securities
 Certain money market funds
 Guaranteed investment contracts
 Local government investment pools
 Corporate bonds

The County has no investment policy that would further limit its investment choices.

At December 31, 2014, the County had the following investments:

		Investment	Maturities		
		Less than 1			Percent of
	S & P Rating	Year	1-5 years	Fair Value	Investments
Local Government Investment Pools	AAAm	\$ 43,953,969	\$ -	\$ 43,953,969	20.97%
U.S. Agency Securities:					
FNMA	AA+		87,880,720	87,880,720	41.92%
FHLMC	AA+		28,796,870	28,796,870	13.74%
FHLB	AA+		8,948,790	8,948,790	4.27%
FFCB	AA+		3,904,946	3,904,946	1.86%
Private Securities:					
General Electric	AA+	551,408		551,408	0.26%
Apple	AA+		551,227	551,227	0.26%
Berkshire Hathaway	AA		551,810	551,810	0.26%
Wells Fargo Advantage Government					
Money Market Funds	AAAm	11,064,505		11,064,505	5.28%
US Treasury Bonds	AA+	1,000,000	7,992,120	8,992,120	4.29%
CSIP Money Market Mutual Fund	AAAm	52,021		52,021	0.02%
Repurchase agreements	Not rated	14,405,281		14,405,281	6.87%
Total		\$ 71,027,184	\$ 138,626,483	\$ 209,653,667	100.00%

#### 3. CREDIT RISK

State statutes limit investments in U.S. Agency securities to the highest rating issued by two or more nationally recognized statistical rating organizations (NRSROs). State statute also limits investments in money market funds to those that maintain a constant share price; with a maximum remaining maturity in accordance with Rule 2a-7, and either have assets of one billion dollars or the highest rating issued by a NRSRO. State statute requires repurchase agreements to be collateralized at no less than 102% with U.S. Treasury or Agency securities.

#### 4. CONCENTRATION OF CREDIT RISK

State statute generally does not limit the amount the County may invest in one issuer.

#### 5. LOCAL GOVERNMENT INVESTMENT POOL

The County had \$188,067 invested in Colorado Surplus Asset Fund Trust (CSAFE), and \$43,765,902 in Colorado Local Government Liquid Asset Trust (COLOTRUST). These are investment pool trusts established for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating CSAFE and COLOTRUST. CSAFE and COLOTRUST operate in conformity with the Securities and Exchange Commission's Rule 2a7 as promulgated under the Investment Company Act of 1940, as amended. CSAFE and COLOTRUST are rated AAAm by Standard & Poor's. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. The custodian's internal records identify the investments owned by the participating governments.

#### 6. INTEREST RATE RISK

State statues limit the maturity of investments in U.S Agency securities to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years.

#### **B. CAPITAL ASSETS**

#### 1. GOVERNMENTAL AND BUSINESS-TYPE ACTIVITIES

Capital asset activity for the year ended December 31, 2014 for governmental and business-type activities was as follows.

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 57,531,913	\$ 2,444,811	\$ -	\$ 59,976,724
Construction in Progress	18,554,973	14,493,778	(1,234,784)	31,813,967
Conservation Easements	23,209,518	1,276,989	-	24,486,507
Art Collection	286,014	109,000	-	395,014
Water Rights	711,347			711,347
Total Capital Assets, Not Being Depreciated	100,293,765	18,324,578	(1,234,784)	117,383,559
Capital Assets, Being Depreciated:				
Buildings and Improvements	295,671,337	1,160,896	-	296,832,233
Machinery and Equipment	52,262,154	3,735,455	(2,348,712)	53,648,897
Infrastructure	516,904,828	6,120,739	-	523,025,567
Software	4,099,831	1,248,510	(5,863)	5,342,478
	868,938,150	12,265,600	(2,354,575)	878,849,175
Less Accumulated Depreciation For:				
Buildings and Improvements	(85,993,585)	(9,803,829)	-	(95,797,414)
Machinery and Equipment	(39,705,985)	(4,311,526)	2,292,038	(41,725,473)
Infrastructure	(125,009,205)	(8,780,193)	-	(133,789,398)
Software	(3,405,038)	(412,582)	5,863	(3,811,757)
Total Accumulated Depreciation	(254,113,813)	(23,308,130)	2,297,901	(275,124,042)
Total Capital Assets, Being Depreciated, Net	614,824,337	(11,042,530)	(56,674)	603,725,133
Governmental Activities Capital Assets, Net	\$ 715,118,102	\$ 7,282,048	\$ (1,291,458)	\$ 721,108,692

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Business-type Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 10,758,911	\$ -	\$ -	\$ 10,758,911
Construction in Progress	2,131,735	3,130,112	(1,809,866)	3,451,981
Total Capital Assets, Not Being Depreciated	12,890,646	3,130,112	(1,809,866)	14,210,892
Capital Assets, Being Depreciated:				
Buildings and Improvements	19,040,298	2,081,862	-	21,122,160
Machinery and Equipment	6,511,252	1,476,559	(2,356,239)	5,631,572
Water and Wastewater Systems	2,116,049	-	-	2,116,049
Infrastructure	41,076,516	228,854		41,305,370
Total Capital Assets, Being Depreciated	68,744,115	3,787,275	(2,356,239)	70,175,151
Less Accumulated Depreciation For:				
Buildings and Improvements	(10,718,185)	(484,498)	2,503	(11,200,180)
Machinery and Equipment	(5,641,176)	(359,531)	2,010,079	(3,990,628)
Water and Waste water Systems	(234,954)	(53,167)	-	(288,121)
Infrastructure	(26,534,749)	(1,210,624)		(27,745,373)
Total Accumulated Depreciation	(43,129,064)	(2,107,820)	2,012,582	(43,224,302)
Total Capital Assets, Being Depreciated, Net	25,615,051	1,679,455	(343,657)	26,950,849
Adams County Enterprise Funds Capital Assets, Net	\$ 38,505,697	\$ 4,809,567	\$ (2,153,523)	\$ 41,161,741

#### 2. DEPRECIATION EXPENSE

Depreciation expense has been charged to functions of the primary government and business-type activities as follows:

Depreciation	Expense	by Function
--------------	---------	-------------

Governmental Activities	
General Government	\$ 5,626,334
Conservation of Natural Resources	180,418
Culture and Recreation	710,728
Economic Opportunity	88,444
Health and Welfare	519,207
Public Safety	5,688,284
Transportation	8,576,796
Capital assets held by the government's internal service funds are	
charged to the various functions based on their usage of the asset	 1,917,919
Total Depreciation Expense - Governmental Activities	\$ 23,308,130
Business-type Activities:	
Golf Course Fund	\$ 434,753
Front Range Airport Fund	1,619,900
Water and Waste Water Treatment Fund	 53,167
Total Depreciation Expense - Business-type Activities	\$ 2,107,820

#### 3. CONSTRUCTION COMMITMENTS

The County has numerous active capital construction projects as of December 31, 2014. These projects include: improvements to Washington St, an update to the irrigation system at the golf course and improvements to several streets in the County. At year-end, the County's commitments with contractors for capital construction are as follows:

	Original	Remaining				
Description of Project	Commitment	Spent-to-Date	Commitment			
Strasburg Salt/Dome	\$ 244,000	\$ 190,288	\$ 53,712			
South Platte River 108th ave to 120th ave	143,120	120,776	22,344			
Courtroom Carpet Project	131,825	119,012	12,813			
Stras Sanitary Sewer Connection	9,550	6,690	2,860			
Mann Lakes (Flood damage)	49,818	37,877	11,941			
Fitness Center Govt Center	12,300	-	12,300			
Utah Junction/Clay Street Outfall (RTD/DPT)	14,994	13,723	1,271			
Park 12 Hundred	16,668	-	16,668			
JC Mezzanine Project	52,378	-	52,378			
60th Avenue	445,410	177,559	267,851			
Clay Street Trail	10,175	8,633	1,542			
Debetz Pit	72,382	62,972	9,410			
DNA Lab	160,392	5,575	154,817			
Lowell Blvd	395,560	290,578	104,982			
Riverdale Irrigation	2,002,439	1,998,388	4,051			
Rotella Park	1,720,947	1,357,159	363,788			
Washington St Phase IV	545,078	532,622	12,451			
	\$ 6,027,036	\$ 4,921,852	\$ 1,105,179			

#### C. INTERFUND BALANCES AND TRANSFERS

#### 1. INTERFUND RECEIVABLES AND PAYABLES

The composition of interfund balances as of December 31, 2014 is as follows:

	Receivable Fund:													
					Ν	Ion-Major				Other				
			(	Capital	Go	vernmental		Internal	Er	nterprise	Fro	nt Range		
	Gener	al Fund	Facil	ities Fund		<u>Funds</u>	Se	rvice Funds		<u>Funds</u>	Air	port Fund		<u>Total</u>
Payable Fund:														
General Fund	\$	-	\$	16,238	\$	4,068,359	\$	2,313,151	\$	349,180	\$	642,509	\$	7,389,437
Road & Bridge Fund		442,006		-		-		-		-		-		442,006
Social Services Fund	:	387,480		-		-		-		-		-		387,480
Capital Facilities Fund	2,	439,300		-		-		-		-		-		2,439,300
Non-Major Governmental Funds	4,	637,659		-		-		-		-		-		4,637,659
Other Enterprise Funds		676,214		-		-		-		-		443,300	_	1,119,514
Total Interfund Payables	\$ 8,	582,659	\$	16,238	\$	4,068,359	\$	2,313,151	\$	349,180	\$	1,085,809	\$	16,415,396

As shown above, in 2014 the General Fund has paid \$8,582,658 to the County's other funds to cover yearend operating expenses. This amount will be immediately reimbursed to the General Fund in the following year.

The Non-major Governmental Funds reported a total of \$4,068,359 due from other funds at the end of the year. The Social Services Fund owes the General Fund \$387,480 for operating expenses and cash flow.

The \$2,439,300 due from the Capital Facilities Fund to the General Fund is for part of the COP payments and to reimburse the General Fund for facilities employees working at the government center.

The \$2,313,151 total receivable in the Internal Service Funds consists of amounts due to the Equipment Service Fund and the Insurance Claims Fund. The Equipment Service Fund has an amount of \$378,031 due from the General Fund in operating and depreciation expenses for December that will be reimbursed immediately in 2015. The Insurance Claims Fund is due \$1,935,120 from the General Fund as of December 31, 2014. This amount is made up of reimbursements for insurance expenses and dental, health, and workers' compensation insurance premiums.

The Front Range Airport Fund is due \$642,509 from the General Fund and \$443,300 from the Other Enterprise Funds for its operating and capital project subsidies.

The Other Enterprise Funds have an amount due from the General Fund in the amount of \$349,180 for an operating expenses contribution.

### 2. INTERFUND TRANSFERS IN AND OUT

The composition of the interfund transfers as of December 31, 2014 is as follows:

		Transfers In:									
	Ge	neral Fund		ont Range		on-Major vernmental Funds	Eı	Other nterprise Funds	Total		
Transfers Out:				<u>.                                      </u>				·	<u></u>		
General Fund	\$	-	\$	698,560	\$	-	\$	304,125	\$ 1,002,685		
Capital Facilities Fund		12,689,610		-		-		-	12,689,610		
Non-Major Governmental Funds		-		-		870,354		-	870,354		
Front Range Airport Fund								44,800	44,800		
Other Enterprise Funds		340,000						-	340,000		
Total	\$	13,029,610	\$	698,560	\$	870,354	\$	348,925	\$14,947,449		

As identified above, the total amount transferred to the General Fund was \$13,029,610. Of this amount, \$12,689,610 was transferred from the Capital Facilities Fund to the General Fund to reimburse the General Fund for interest and principal payments associated with certificates of participation and Lease Purchase Agreement and for operating expense of the Government Center. Please see Note 4.D.2 for more detailed information on the County certificates of participation. The Golf Course Fund, a business-type activity enterprise fund, transferred \$340,000 to the General Fund in 2014. The Board of County Commissioners determines on an annual basis if the fund balance in the Golf Course Fund can support a reimbursement of a past capital contribution. The General Fund transferred \$698,560 to the Front Range Airport Fund, to fund its operations and capital projects.

The transfer of \$870,354 between non-major governmental funds consisted of a transfer from the Open Space Sales Tax Fund to the Open Space Projects Fund as part of the 30% open space sales tax collected annually from companies located in unincorporated Adams County to be distributed back to the County as well as to all incorporated jurisdictions within the County.

The transfer of \$348,925 from General Fund and the Front Range Airport Fund to Other Enterprise Funds, specifically Water and Waste Water Treatment Fund, is to fund for its annual debt payment and operating expenses.

#### D. LEASES & CERTIFICATES OF PARTICIPATION

#### 1. OPERATING LEASES

The County has entered into various lease obligations for both office space and office equipment. Payments made in 2014 total \$924,177 in governmental funds. The County also receives building usage fees from grant programs including, but not limited to, Social Services, Workforce Investment Act, and Head Start. These building usage fees are not included in the schedule below.

The following is a schedule of estimated future minimum lease payments for the County's operating lease obligations as of December 31, 2014:

Year	Annual	Annual Lease Payments					
2015	\$	842,577					
2016		713,615					
2017		685,227					
2018		533,669					
2019		73,490					
Total:	\$	2,848,578					

## 2. CERTIFICATES OF PARTICIPATION AND LEASE PURCHASE AGREEMENTS

The County has participated in four separate sale-leaseback transactions for the sale and subsequent repurchase of several existing County properties and two lease-leaseback transactions.

The 2003 transaction resulted in the sale-leaseback in the amount of \$15,890,000 of the Adams County Service Center to provide financing for the purchase and remodel of the Western Service Center and the construction of the District Attorney Building. The Western Service Center and the construction of the Offices of the District Attorney opened in February 2004 and the District Attorney Building opened in May 2004. The original 2003 lease back was set to mature in December 2023 with rates varying by year from 3.5% to 4.75%. The 2003 transaction was refunded during 2014 as further described below.

The 2008 transaction resulted in the sale-leaseback in the amount of \$35,000,000 of four properties: the Offices of the District Attorney Building, the Sheriff and Coroner's Headquarters, the Western Service Center, and the Development Building. This provided financing for the construction of the Justice Center Expansion, which was completed in 2009, and the first phase of the new Adams County Government Center, a multi-year project. The 2008 leaseback matures in December 2028 with interest rates ranging from 3.87% to 4.175%.

The 2009 transaction resulted in the sale-leaseback in the amount of \$105,000,000 of the Detention Facility. This provided financing for the construction and equipping of phase one of the new Government Center, which was completed in 2011. The 2009 leaseback matures in December 2029 with interest rates ranging from 3.0% to 5.25%.

The 2009B transaction resulted in the sale-leaseback of the Children and Family Services Center for \$5,645,000. This transaction refunded a sale-leaseback from 1999. The 2009B leaseback matured in November 2014 with interest rates varying by year from 3.0% to 4.0%. This transaction was completely paid off in 2014.

The 2010 transaction resulted in the lease-leaseback in the amount of \$15,500,000 of the new wing of the Justice Center. This provided financing for the construction and equipping of phase one of the new Government Center, which was completed in 2011. The 2010 leaseback matures in December 2030 with an interest rate of 4.24%.

The 2014 transaction resulted in a lease-leaseback transaction in the form of a lease purchase agreement in the amount of \$8,720,000. This transaction refunded the 2003 sale-leaseback transaction. The 2003 transaction involved the Adams County Service Center as collateral and was used to provide financing for the purchase and remodel of the Western Service Center and the construction of the Offices of the District Attorney Building. The Western Service Center opened in February 2004 and the Offices of the District Attorney Building opened in May 2004. The 2014 leaseback matures in December 2023 with a 2.07% interest rate.

On December 30, 2014, the County currently refunded the series 2003 Certificates of Participation with the 2014 financing transaction at an interest rate of 2.07%. This refunding reduced total debt service payments over the next nine years by \$1,036,693 and saves the County \$938,134 in present value savings. Total remaining debt service totals \$9,632,819 with a principal amount of \$8,720,000. The transaction matures in December 2023.

The future minimum obligations, subject to annual appropriation, and the net present value of these minimum payments as of December 31, 2014 are as follows:

Year Ending December 31	Principal		Interest		Interest			Total
2015	\$	6,899,231	\$	5,896,108	\$	12,795,339		
2016		7,137,370		5,661,440		12,798,810		
2017		7,396,470		5,398,679		12,795,149		
2018		7,676,765		5,121,511		12,798,276		
2019		7,925,000		4,876,442		12,801,442		
2020-2024		44,090,000		18,849,528		62,939,528		
2025-2029		50,510,000		8,135,783		58,645,783		
2030		1,115,000		47,276	_	1,162,276		
Total	\$	132,749,836	\$	53,986,767	\$	186,736,603		

### 3. NOTE PAYABLE

During 2007, the Water and Waste Water Treatment Fund, a business-type activity enterprise fund related to the Front Range Airport Fund (prior to 2014 was a discretely presented component unit of the County) obtained a loan for \$1,800,000 from the Colorado Department of Transportation's State Infrastructure Bank to finance the construction of a wastewater treatment plant. Principal and interest payments of \$211,015 are due annually in July, through 2017. Interest accrues at the rate of 3% per annum.

Annual debt service requirements for the note payable as of December 31, 2014 are as follows:

Year Ended December 31		rincipal	In	terest	Total	
	·					
2015	\$	193,109	\$	17,906	\$	211,015
2016	2016 19	198,902		12,113		211,015
2017		204,868		6,147		211,015
Total:	\$	596,879	\$	36,166	\$	633,045

### E. LONG-TERM LIABILITIES

During the year ended December 31, 2014, the following changes occurred in long-term liabilities:

	Beginning			Ending	Due Within	
	Balance	Additions	Reductions	Balance	One Year	
<b>Governmental Activities</b>						
Certificates of Participation and						
Lease Purchase Agreement	\$ 140,216,655	\$ 8,720,000	\$ (16,186,819)	\$ 132,749,836	\$ 6,899,231	
Debt Premium	421,875	-	(39,156)	382,719	-	
Section 108 Loan	999,930	8,000,070	-	9,000,000	-	
Claims	8,048,737	16,468,836	(16,076,781)	8,440,792	4,932,841	
Net OPEB Obligation	8,748,947	2,338,567	(769,971)	10,317,543	-	
Compensated Absences	13,487,435	12,245,212	(12,014,836)	13,717,811	1,168,992	
Total Long-Term Liabilities	\$ 171,923,579	\$ 47,772,685	\$ (45,087,563)	\$ 174,608,701	\$ 13,001,064	
Business-Type Activities						
2007 Note Payable	\$ 784,363	\$ -	\$ (187,483)	\$ 596,880	\$ 193,109	
Compensated Absenses	110,537	101,557	(107,509)	104,585	104,585	
Total Long-Term Liabilities	\$ 894,900	\$ 101,557	\$ (294,992)	\$ 701,465	\$ 297,694	

In 2011, the County entered into a long-term loan guarantee with US Department of Housing and Urban Development under the Section 108 Loan Guarantee Program. The County uses the loan to provide funding to The Globeville Commercial Urban Redevelopment Area (Globeville) for the remediation of existing environmental contamination to restore the property for commercial viability to provide job opportunities in a low-income community. The Globeville Commercial Urban Redevelopment Area has entered a loan agreement with the County for this funding. The County has pledged future Community Development Block Grants as security for the guaranteed loan with HUD. The County has been approved for this project for up to \$10 million. As of December 31, 2014, \$10 million has been advanced; \$9 million from HUD and \$1 million from the County. Interest is payable quarterly at a variable interest rate equal to the LIBOR rate plus 0.2%. The County's first principal payment to HUD is due beginning August 1, 2016, however a payment of \$1,000,000 was made in 2012.

Globeville is responsible for making payments to the County for the principal and interest on the Ioan. At this time, the County expects Globeville to pay for 100% of the Ioan amount plus interest. In the unlikely event that Globeville is unable to pay, the County will be responsible for the repayment of the Ioan to the U.S. Department of Housing and Urban Development. The total due from Globeville as of December 31, 2014 was \$3,836,684.

OPEB and compensated absences are liquidated out of the fund in which the employee was paid. Significant funds that may be used to liquidate the liabilities include the major funds: General Fund, Road and Bridge Fund, and Social Services Fund.

## NOTE 5. INSURANCE CLAIMS FUND

The insurance activities of the County are accounted for in the Insurance Claims Fund, which is an internal service fund. The insurance programs consist of several health plans, dental plans, an unemployment claims plan, a workers' compensation plan, and the property and general liability programs. The majority of the plans are self-funded.

The County also uses excess insurance coverage to limit the exposure to large losses on the self-funded workers' compensation plan and the property and general liability programs. Excess insurance permits the recovery of a portion of the losses from claims, although it does not discharge the primary liability to the County.

There are no reductions in insurance coverage from prior years. Settlements have not exceeded insurance coverage in the past three years.

The County has a stop-loss policy for the self-insured health plans. Any individual claim paid which exceeds \$250,000 is covered by the stop-loss policy.

The County's liability for unemployment benefits is determined by the State of Colorado Department of Labor and Employment. All claims for benefits are paid on a reimbursement basis.

Workers' Compensation claims are administered through an intergovernmental agreement for shared services with the Jefferson County School District R-1 as administrator. The program is supported through premiums charged to County Offices and Departments. Coverage is provided through a combination of self-insurance and an excess insurance policy. The County's maximum liability for workers' compensation claims under the plan is \$650,000 per claim.

Current protection for the property and general liability programs is also provided through a combination of self-insurance and an excess insurance policy. Under a general liability claim (including employment discrimination liability), the County will assume the first \$500,000 per occurrence with a \$500,000 corridor. Covered claims over these amounts are covered by excess insurance up to \$10 million per occurrence with a \$10 million annual aggregate. Property is protected by an excess insurance policy for replacement cost subject to a deductible of \$50,000 per occurrence and \$150 million limit. The following represents the changes in unpaid claims liabilities during the past two years.

	Ger	neral Liability	Wo	rkers Comp	Dental	Health	Total
Unpaid Claims January 1, 2013	\$	3,132,172	\$	1,488,721	\$ 131,801	\$ 2,991,700	\$ 7,744,394
Incurred Claims		1,558,413		725,176	787,354	11,806,917	14,877,860
Claim Payments		(1,609,861)		(607,561)	 (787,622)	(11,568,473)	(14,573,517)
Unpaid Claims December 31, 2013		3,080,724		1,606,336	 131,533	3,230,144	8,048,737
Incurred Claims		1,306,299		1,021,329	737,371	13,403,837	16,468,836
Claim Payments		(1,299,391)		(998,438)	 (744,558)	(13,034,394)	(16,076,781)
Unpaid Claims December 31, 2014	\$	3,087,632	\$	1,629,227	\$ 124,346	\$ 3,599,587	\$ 8,440,792

## NOTE 6. DEFINED BENEFIT PENSION PLAN

### A. PLAN DESCRIPTION

The County contributes to the Adams County Retirement Plan (the Plan), which is a cost-sharing multiple-employer public employee retirement system (PERS). The Plan is a defined benefit pension plan. The County and the Rangeview Library District are currently the only participating employers in the Plan. The Plan includes all full-time and permanent part-time employees working 30 hours or more per week.

The Plan provides retirement, disability and death benefits. All benefits are determined by the requirements established by the Plan. Benefit provision changes are made by the Adams County Retirement Board, which was established under the authority of Colorado Revised Statutes 24-54-107. The Adams County Retirement Board is the administrator of the Plan

The Plan issues a publicly available annual financial report that may be obtained by writing to Adams County Retirement Plan, 4430 South Adams County Parkway, Brighton, Colorado, 80601 or by calling 720-523-6167.

## **B. FUNDING POLICY**

The authority for establishing the funding policy of the Plan is vested with the Board of County Commissioners. The Commissioners mandate the contribution obligation by resolution. In 2004, the Commissioners resolved to gradually increase both employee and employer contributions to the plan from 6.0% to 8.0%. The Commissioners resolved that this increase would take place over a seven year period, beginning January 1, 2005. In 2009, the Commissioners resolved to continue the increase at a rate of 0.25% per year up to 9.0%. The rate of 9% will be effective January 1, 2015.

Per the resolutions, the 2014 funding policy calls for equal contributions of 8.75% of base salaries from the employers and from covered employees. The County contributed \$8,678,161 at the rate of 8.75% during 2014. This amount represents 100% of the contribution required by the funding policy as of December 31, 2014.

The total contribution made by the County in 2013 was \$8,063,618 at a contribution rate of 8.50%. The total contribution made by the County in 2012 was \$7,347,844 at a contribution rate of 8.25%. These amounts represented 100% of the contributions required by the funding policies for 2013 and 2012.

## NOTE 7. OTHER POST-EMPLOYMENT BENEFITS

### A. PLAN DESCRIPTION

The Adams County Postemployment Retiree Health Care Plan Program, a single-employer plan, offers post-employment health insurance benefits to employees meeting the eligibility requirements for retirement and the employee retires from the County.

The County contributes up to \$50 per month towards group health insurance premiums for those participants with retirement dates after January 1, 1991. Members of the plan hired after January 1, 2011 are not eligible for the \$50 per month County subsidy. On October 29, 1990, the Board of County Commissioners adopted a resolution approving the Retiree Health Care Plan, which provides retirees access to the County medical plans. Presently no other post-employment benefits are offered. The Retiree Health Care Plan does not issue a stand-alone financial report.

### NOTE 7. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### B. FUNDING POLICY

The contribution requirements of plan members and the County are established by, and may be amended by, the Board of County Commissioners. The required contribution by the retiree is on a pay-as-you-go financing requirement. The premium rates are established and approved by the Board of County Commissioners. The County contributions are on a pay-as-you-go basis. For the year ended December 31, 2014, the County contributed \$222,800 towards the premiums plus the County also paid claims for the self-insured health plan in excess of retiree's contribution. The self-funded plans administrative fees and claims are paid on a pay-as-you-go basis.

## C. ANNUAL OPEB COST AND NET OPEB OBLIGATION

The County's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period of thirty years. The following table shows the components of the County's annual OPEB cost for the year, the actuarially established subsidy contribution to the plan, and changes in the County's net OPEB obligations to the Retiree Health Care Plan Program:

	<u>2014</u>
Annual required contribution	\$ 2,321,696
Interest on net OPEB obligation	306,213
Adjustment to annual required contribution	 (289,342)
Annual OPEB cost	2,338,567
County contributions	 (769,971)
Increase in net OPEB obligation	1,568,596
Net OPEB obligation – beginning of year	 8,748,947
Net OPEB obligation – ending of year	\$ 10,317,543

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for 2014 and the preceding two years follows.

Fiscal Year	An	inual OPEB	Annual OPEB Cost	I	Net OPEB		
Ended	Cost		Cost Contributed		Contributed		Obligation
12/31/2012	\$	2,257,983	30.15%	\$	7,242,214		
12/31/2013	\$	2,250,666	33.05%	\$	8,748,947		
12/31/2014	\$	2,338,567	32.92%	\$	10,317,543		
•	•	. ,			. ,		

### D. FUNDED STATUS AND FUNDING PROGRESS

At January 1, 2014, the date of the most recent actuarial valuation, the Actuarial Accrued Liability (AAL) was \$24.5 million. There was no asset value. The covered payroll (annual payroll of active employees covered by the plan) was \$94.4 million. The ratio of the UAAL at December 31, 2013 to the covered payroll was 25.88 percent.

## NOTE 7. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Assumptions made include among others, annual rates of payroll increases, health care cost trends, and mortality rates. Amounts determined regarding the funded status of the plan and the ARC of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

### E. ACTUARIAL METHODS AND ASSUMPTIONS

Projections of benefits for financial reporting purposes are based on the substantive plan as understood by the employer and plan members. Projections and calculations are based on the types of benefits provided at the time of each valuation and the historical pattern of sharing of the benefit costs between the employer and plan members to that point.

The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. In the January 1, 2014 actuarial valuation, the individual entry-age actuarial cost method was used. The actuarial assumptions also included a 3.5 percent investment rate of return on the employer's own investments (there are currently no plan assets), a 3.8 percent increase in covered payroll, zero inflation, and initially, an annual healthcare cost trend rate of 8.0 percent with an expected reduction to 4.5 percent by 2029. The UAAL is being amortized by a level percent of payroll method. The amortization period is on an open thirty year basis.

## NOTE 8. CONDUIT DEBT OBLIGATIONS

The County has participated in various issuances of bonds including; private activity bonds, single and multifamily housing mortgage revenue bonds, and industrial development revenue bonds. These bonds are not direct or contingent liabilities of the County in any manner and are not reported as liabilities in the accompanying financial statements. Revenues from facilities constructed or from mortgages pledged are for the total payment of principal and interest. Bondholders can only look to these sources for repayment.

As of December 31, 2014, a total of \$199,401,546 in bonds is outstanding as conduit debt. The original amount of the debt was \$246,239,550. The oldest issue originated in 1984 with a date to mature in 2014. Reductions in 2014 included payments of annual debt service and reductions in amounts no longer listed as outstanding totaling \$22,044,380.

## NOTE 9. NONSPENDABLE, RESTRICTED, AND UNRESTRICTED FUND BALANCE

Fund balance is categorized into five categories:

<u>Nonspendable</u> – amounts that cannot be spent either because they are not spendable in form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> — amounts that are subject to externally enforceable legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.

## NOTE 9. NONSPENDABLE, RESTRICTED, AND UNRESTRICTED FUND BALANCE (CONTINUED)

<u>Committed</u> – amounts that are subject to a purpose constraint imposed by a formal action of the Board of County Commissioners. The Board is the highest level of decision-making authority for the County. Commitments may be established, modified or rescinded only through resolutions approved by the Board.

<u>Assigned</u> – amounts that are subject to a purpose constraint that represents an intended use, but does not meet the criteria to be classified as restricted or committed. The purpose of the assignment must be narrower than the purpose of the General Fund, and in funds other than the General Fund, assigned fund balance represents the residual amount of fund balance. The Board has delegated the authority to assign unrestricted fund balance to the County Manager and/or the Finance Director, per the County's GASB 54 Implementation Guide.

<u>Unassigned</u> – represents the residual classification for the General Fund and could report a surplus or deficit.

Nonspendable, restricted, committed, and assigned fund balances of the Governmental Funds consists of the following:

-	General Fund	Road & Bridge Fund	Social Services Fund	Capital Facilities Fund	Other Governmental	Total
Fund Balances						
Restricted For:						
TABOR	\$ 5,766,502	\$ -	\$ -	\$ -	\$ -	\$ 5,766,502
Sheriff Intelligence Funds	33,597	-	-	-	-	33,597
Sheriff Booking Fee	49,426	-	-	-	-	49,426
<b>Public Land Dedication</b>	755,499	-	-	-	-	755,499
Long Term Debt Reserve	10,500,000	-	-	-	-	10,500,000
Special Transit	498,874	-	-	-	-	498,874
IV - E Program	-	-	3,901,032	-	-	3,901,032
Conservation Trust	-	-	-	-	1,892,719	1,892,719
Hazardous Waste	-	-	-	-	2,640,524	2,640,524
Open Space Grants	-	-	-	-	32,082,439	32,082,439
DIA Noise Mitigation	-	-	-	-	1,351,246	1,351,246
Grant Programs	-	-	-	-	11,477,870	11,477,870
Total Restricted	17,603,898		3,901,032		49,444,798	70,949,728
Committed To:						
Strategic Reserve	39,747,015	-	-	-	-	39,747,015
DIA Legal Fees	305,974	-	-	-	-	305,974
Total Committed	40,052,989		-	-		40,052,989
Assigned To:						
Sheriff Projects	201,723	-	-	-	-	201,723
CSU Programs	35,842	-	-	-	-	35,842
Public Works	-	39,255,550	-	-	-	39,255,550
Health & Welfare	-	-	7,229,525	-	201,799	7,431,324
Capital Projects	-	-	-	10,447,627	-	10,447,627
Waste Management	-	-	-	-	3,627,268	3,627,268
Open Space					5,372,991	5,372,991
Total Assigned	237,565	39,255,550	7,229,525	10,447,627	9,202,058	66,372,325
Unassigned	56,698,238	-	-	-	-	56,698,238
Total Fund Balance	\$ 114,592,690	\$ 39,255,550	\$11,130,557	\$ 10,447,627	\$ 58,646,856	\$ 234,073,280

## NOTE 10. OTHER INFORMATION

On November 6, 2001, Adams County citizens voted to continue the imposition of a one-half of one percent sales tax, which was originally approved by the voters on November 2, 1999. This tax was approved for the purpose of capital improvements to or the building of road and bridge projects due to deficiency in roadway infrastructure. The tax took effect on January 1, 2002 and ended December 31, 2008. On November 7, 2006, voters approved an extension of the one-half of one percent sales tax until December 31, 2028. It was also approved that this sales tax will be split into two components, 0.2% for transportation and 0.3% for capital facilities.

On November 2, 2004, the citizens of Adams County authorized the extension of an existing Countywide sales tax of one-fifth of one percent through December 31, 2026, with an increase to one-fourth of one percent effective January 1, 2007. This sales tax revenue will be used to preserve open space and create and maintain parks and recreation facilities in the County.

## NOTE 11. NEW AND FUTURE ACCOUNTING PRONOUNCEMENTS

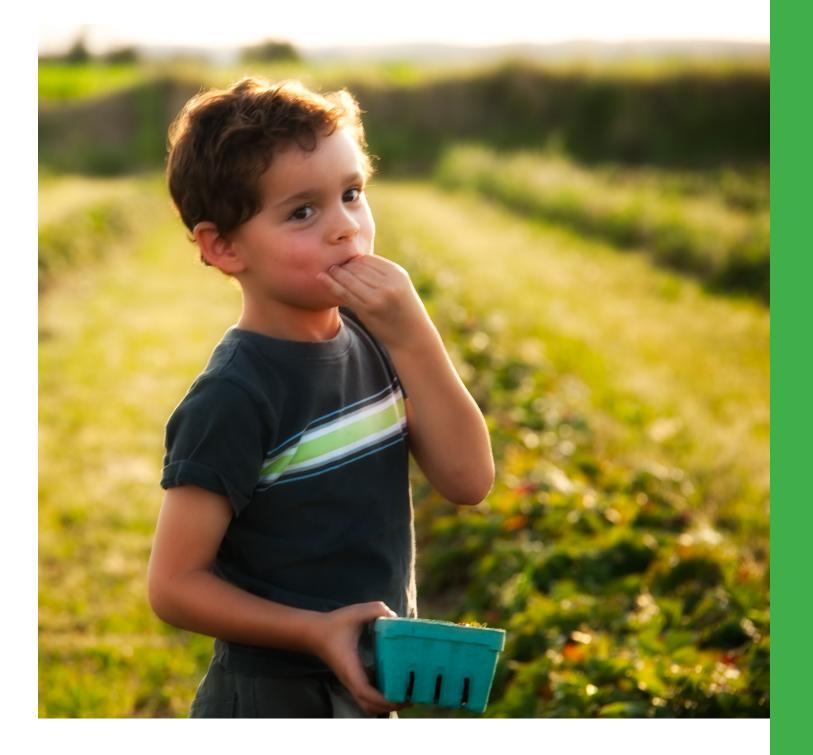
The GASB issued Statement No. 68 Accounting and Financial Reporting for Pensions (GASB 68), which revises and establishes new financial reporting requirements for most governments that provide their employees with pension benefits. GASB 68 requires cost-sharing employers participating in the Adams County Retirement Plan (the Plan), such as the County, to record their proportionate share, as defined in GASB 68, of the Plan's unfunded pension liability. The County has no legal obligation to fund this shortfall nor does it have any ability to affect funding, benefits, or annual required contribution decisions made by the Plan. The requirement of GASB 68 to record a portion of the Plan's unfunded liability may negatively impact the County's future unrestricted net position. GASB 68 is effective for fiscal year 2015. At this time, management is unable to estimate the magnitude of this impact. Information regarding the Plan's current funding status can be found in its annual financial report.

## NOTE 12. MERGER OF THE FRONT RANGE AIRPORT AUTHORITY

Effective January 1, 2014, the Front Range Airport Authority (the Authority), a discretely presented component unit of the County in 2013, was terminated by its board. The Authority was a governmental organization formed by Adams County for the development and operation of the Front Range Airport. The County now operates the Front Range Airport as two enterprise funds, the Front Range Airport fund and the Water and Waste Water Treatment plant fund.

The amounts recognized by the County for the Front Range Airport fund and the Water and Waste Water Treatment plant fund as of January 1, 2014 are as follows:

	Front Range		Wate	er and Waste
		Airport	 Wat	er Treatment
Current Assets	\$	1,046,453	\$	24,042
Capital Assets		27,292,468		1,881,096
Total Assets		28,338,921		1,905,138
Current Liabilities		251,250		647,484
Long-term Liabilities		-		596,879
Total Liabilities		251,250		1,244,363
Deferred Inflows of Resources		69,448		-
Net Investment in Capital Assets		27,292,468		1,096,732
Unrestricted		725,755		(435,957)
Total Net Position	\$	28,018,223	\$	660,775



## REQUIRED SUPPLEMENTARY INFORMATION ADAMS COUNTY, COLORADO GENERAL FUND

## **BUDGETARY COMPARISON SCHEDULE** For the Year Ended December 31, 2014

	Rudgeted	Budgeted Amounts		Variance with	
	Original	Final	Actual Amounts	Final Budget -	
REVENUES:			-		
Taxes					
General Property Taxes	\$ 106,146,013	\$ 106,146,013	\$ 105,281,021	\$ (864,992)	
Delinquent Property Taxes	-	-	615,934	615,934	
Other Taxes	480,858	480,858	765,698	284,840	
Total Taxes	106,626,871	106,626,871	106,662,653	35,782	
Licenses and Permits		_			
Liquor Licenses	25,000	25,000	17,988	(7,012)	
Marriage Licenses	14,238	14,238	18,095	3,857	
Building Permits	800,000	800,000	1,594,921	794,921	
Other Licenses and Permits	27,266	27,266	28,302	1,036	
Total Licenses and Permits	866,504	866,504	1,659,306	792,802	
Intergovernmental					
Grants					
Victim Compensation	500,000	500,000	700,000	200,000	
Victim Assistance	364,721	364,721	333,033	(31,688)	
Juvenile Incentive	30,000	30,000	30,000	-	
Juvenile Diversion	40,531	46,467	64,798	18,331	
Sheriff-LEAF	15,000	116,995	111,278	(5,717)	
Sheriff-VALE	3,525	3,525	2,645	(880)	
Sheriff-Miscellaneous	7,000	24,860	14,460	(10,400)	
SCAAP-USDOJ	75,000	75,000	178,769	103,769	
FEMA - LEMS	132,000	132,000	152,800	20,800	
Community Corrections	6,118,273	6,331,422	6,156,392	(175,030)	
Veterans Affairs	2,400	2,400	1,200	(1,200)	
Other Grants	277,202	1,983,824	441,003	(1,542,821)	
Total Grants	7,565,652	9,611,214	8,186,378	(1,424,836)	
	7,503,632	3,011,214	0,100,370	(1,424,030)	
Other Governmental	FFO 149	FFO 149	405.454	(62.604)	
State Reimbursements	559,148	559,148	495,454	(63,694)	
Special Transit	299,660	1,739,660	437,505	(1,302,155)	
Other Governmental	374,312	449,612	694,382	244,770	
Total Other Governmental	1,233,120	2,748,420	1,627,341	(1,121,079)	
Total Intergovernmental	8,798,772	12,359,634	9,813,719	(2,545,915)	
Charges for Services					
Assessor	47,500	47,500	44,056	(3,444)	
Clerk and Recorder	9,295,636	9,285,636	9,447,102	161,466	
District Attorney	1,543,883	1,543,883	1,572,822	28,939	
Legal Services	1,557,012	1,557,012	1,533,798	(23,214)	
Coroner Services - Broomfield	264,425	264,425	271,590	7,165	
Sheriff - School Resource Officer	131,000	131,000	134,659	3,659	
Sheriff - Bennett	340,000	340,000	345,519	5,519	
Sheriff	3,497,415	3,497,415	3,641,204	143,789	
Treasurer	2,521,050	2,521,050	2,775,441	254,391	
Animal Shelter/Adoption Center	316,236	316,236	298,358	(17,878)	
Finance	250,603	250,603	211,321	(39,282)	
Human Resources	337,425	337,425	349,918	12,493	
Regional Park	394,000	394,000	391,209	(2,791)	
CSU Extension	56,904	56,904	52,342	(4,562)	
County Fair	331,400	331,400	424,313	92,913	
Planning & Development	100,200	100,200	172,293	72,093	
Public Trustee	435,080	435,080	573,514	138,434	
Payment in Lieu of Taxes	27,500	27,500	27,375	(125)	
Fines & Forfeitures	1,696,000	1,696,000	2,624,077	928,077	
Copies, Maps, & Plans	104,800	114,800	111,289	(3,511)	
Other Charges for Services	736,000	736,000	720,166	(15,834)	
Total Charges for Services	23,984,069	23,984,069	25,722,366	1,738,297	
	(continued)				

(continued)

## REQUIRED SUPPLEMENTARY INFORMATION ADAMS COUNTY, COLORADO GENERAL FUND

## **BUDGETARY COMPARISON SCHEDULE** For the Year Ended December 31, 2014

		_		Variance with	
	Budgeted A	_	Actual Amounts		
	Original	Final	Actual Allibulits	Final Budget -	
Interest Earnings	2 244 422	2 244 422	2.007.644	046 400	
Interest Earnings	2,241,422	2,241,422	3,087,611	846,189	
Total Interest Earnings	2,241,422	2,241,422	3,087,611	846,189	
Miscellaneous Revenues					
Rents and Royalties	2,193,571	2,193,571	1,844,528	(349,043)	
Franchise Fees	500,000	500,000	623,232	123,232	
Indirect Costs	467,478	467,478	470,054	2,576	
Telecommunication Reimbursements	160,000	160,000	102,487	(57,513)	
Postage Reimbursements	117,000	117,000	96,307	(20,693)	
Tax Sale Premiums	160,000	160,000	245,068	85,068	
IDRB Issuer Fees	9,375	9,375	11,537	2,162	
Contributions and Donations	114,500	129,500	134,394	4,894	
Other Miscellaneous Revenues	1,153,782	1,153,782	678,778	(475,004)	
Total Miscellaneous Revenues	4,875,706	4,890,706	4,206,385	(684,321)	
Total Revenues	147,393,344	150,969,206	151,152,040	182,834	
EXPENDITURES:					
General Government					
Board of County Commissioners	705,849	720,849	715,852	4,997	
County Manager	2,670,959	3,265,921	2,778,834	487,087	
County Attorney	3,525,322	3,525,322	3,143,190	382,132	
Finance	3,409,804	3,329,117	2,702,982	626,135	
Human Resources	1,854,146	1,854,146	1,648,433	205,713	
County Clerk and Recorder	1,054,140	1,054,140	1,040,433	203,713	
Recording	965,152	1,083,251	780,530	302,721	
Elections	2,584,613	2,642,288	2,235,830	406,458	
Motor Vehicle	4,125,119	4,322,157	3,952,033	370,124	
County Treasurer	1,236,804	1,236,804	1,016,389	220,415	
County Assessor	4,074,603	4,017,603	4,017,430	173	
District Attorney	15,869,661	16,134,488	15,633,547	500,941	
Justice Coordination Committee	118,419	118,419	116,631	1,788	
Information Technology	6,274,506	7,283,118	5,059,039	2,224,079	
Special Transportation	520,140	520,140	516,240	3,900	
Facilities Operations	8,085,208	8,469,308	7,201,751	1,267,557	
Public Trustee	633,468	633,468	337,143	296,325	
Planning and Development	1,210,133	1,330,133	938,189	391,944	
Economic Development	565,268	565,268	565,268	331,344	
Economic Incentives	788,648	788,648	141,865	646,783	
Neighborhood Services Administration	274,587	274,587	192,548	82,039	
Admin/Org Support	6,091,560	8,102,321	6,461,203	1,641,118	
County Surveyor	17,752	17,752	17,476	276	
Veterans Service Office	68,207	70,407	70,357	50	
Total General Government	65,669,928	70,305,515	60,242,760	10,062,755	
Public Safety					
Sheriff-Field and Administration	26,613,395	26,748,250	25,440,788	1,307,462	
Sheriff-Funds & Grants	1,286,623	1,469,363	924,376	544,987	
Sheriff-Corrections	31,960,442	32,368,002	31,157,514	1,210,488	
Office of Emergency Management	355,788	355,788	318,459	37,329	
Facilities Operations	3,173,043	3,249,358	2,258,415	990,943	
County Coroner	1,777,281	1,800,381	1,830,624	(30,243)	
Animal Shelter/Adoption Center	1,937,481	2,001,481	1,944,160	57,321	
Community Corrections	6,123,336	6,375,485	6,374,677	808	
Weed and Pest Control	272,183	272,183	285,399	(13,216)	
Total Public Safety	73,499,572	74,640,291	70,534,412	4,105,879	

(continued)

## REQUIRED SUPPLEMENTARY INFORMATION ADAMS COUNTY, COLORADO GENERAL FUND

## BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2014

	Budgeted	Amounts		Variance with
	Original	Final	Actual Amounts	Final Budget -
County Funded Human Services				
Human Service Agency Grants	425,200	425,200	425,000	200
West Nile Mosquito Mititgation	304,875	304,875	225,998	78,877
Tri-County Health	3,037,210	3,037,210	3,037,210	
Total County Funded Human Services	3,767,285	3,767,285	3,688,208	79,077
Transportation				
Transportation Department - Engineering	1,251,170	1,251,170	1,183,408	67,762
Neighborhood Services Department - Code Enforcement	1,286,299	1,286,299	1,016,263	270,036
Transportation Department - CIP		154,123	55,438	98,685
Total Transportation	2,537,469	2,691,592	2,255,109	436,483
Conservation of Natural Resources				
CO State University Extension	594,107	594,107	521,767	72,340
Total Conservation of Natural Resources	594,107	594,107	521,767	72,340
Culture and Recreation				
Parks and Open Space	3,133,166	3,243,166	3,047,270	195,896
Fair and Rodeo	545,254	545,254	526,971	18,283
Total Culture and Recreation	3,678,420	3,788,420	3,574,241	214,179
Economic Opportunity				
CO State University Extension Youth	150,632	150,632	127,394	23,238
Total Economic Opportunity	150,632	150,632	127,394	23,238
Capital Outlay				
Capital Outlay	2,339,492	11,614,717	6,272,841	5,341,876
Total Capital Outlay	2,339,492	11,614,717	6,272,841	5,341,876
Debt Service				
Principal	7,043,300	16,271,819	16,186,819	85,000
Interest	6,916,136	6,435,617	6,433,949	1,668
Total Debt Service	13,959,436	22,707,436	22,620,768	86,668
Total Expenditures	166,196,341	190,259,995	169,837,500	20,422,495
Funces (Definion on) of December Over				
Excess (Deficiency) of Revenues Over (Under) Expenditures	(18,802,997)	(39,290,789)	(18,685,460)	20,605,329
(Onder) Experiances	(10,002,337)	(33,230,763)	(10,003,400)	20,003,323
Other Financing Sources (Uses)				
Transfers In	13,044,064	13,044,064	13,029,610	(14,454)
Transfers Out	(3,002,685)	(1,002,685)	(1,002,685)	-
Loan Proceeds	-	8,748,000	8,720,000	(28,000)
Sale of Assets			8,613	8,613
Total of Other Financing Sources (Uses)	10,041,379	20,789,379	20,755,538	(33,841)
Net Change in Fund Balance	(8,761,618)	(18,501,410)	2,070,078	20,571,488
Fund Balance, Beginning of Year	112,522,612	112,522,612	112,522,612	
Fund Balance, End of Year	\$ 103,760,994	\$ 94,021,202	\$ 114,592,690	\$ 20,571,488

## REQUIRED SUPPLEMENTARY INFORMATION ADAMS COUNTY, COLORADO ROAD AND BRIDGE FUND BUDGETARY COMPARISON SCHEDULE

For the Year Ended December 31, 2014

	 Budgeted	Am	ounts				Variance with
	Original		Final	Act	tual Amounts	-	Positive
REVENUES:							
Taxes							
General Property Taxes	\$ 6,024,441	\$	6,024,441	\$	5,965,969	\$	(58,472)
Delinquent Property Taxes	(5,000)		(5,000)		41,067		46,067
Sales Taxes	10,412,016		11,152,016		10,966,472		(185,544)
Specific Ownership Taxes	8,670,756		8,670,756		10,135,792		1,465,036
Licenses and Permits	60,000		60,000		112,427		52,427
Intergovernmental							
Local Revenue	3,000,000		3,000,000		2,526,103		(473,897)
Federal Grants	-		-		212,361		212,361
Highway User Tax	8,000,000		8,000,000		8,390,436		390,436
Other Intergovernmental	-		281,100		133,660		(147,440)
Charges for Services	686,763		686,763		1,014,705		327,942
Interest Earnings	2,400		2,400		903		(1,497)
Miscellaneous	3,200,000		3,200,000		28,604		(3,171,396)
Total Revenues	 40,051,376		41,072,476		39,528,499		(1,543,977)
EXPENDITURES:							
Transportation							
Transportation - Highway	10,480,556		10,470,556		8,292,580		2,177,976
Transportation - CIP	10,099,929		10,144,730		6,908,690		3,236,040
Transportation - Construction Inspection	773,372		773,372		565,862		207,510
Transportation	1,264,059		1,264,059		1,128,908		135,151
Transportation- Admin/Org Support	10,743,745		11,483,745		11,293,774		189,971
Total Transportation	 33,361,661		34,136,462		28,189,814		5,946,648
Capital Outlay	 11,407,000		18,780,047		2,695,551		16,084,496
Total Expenditures	 44,768,661		52,916,509		30,885,365		22,031,144
Excess (Deficiency) of Revenues Over							
(Under) Expenditures	 (4,717,285)		(11,844,033)		8,643,134		20,487,167
Net Change in Fund Balance	(4,717,285)		(11,844,033)		8,643,134		20,487,167
Fund Balance, Beginning of Year	 30,612,416		30,612,416		30,612,416		<u>-</u>
Fund Balance, End of Year	\$ 25,895,131	\$	18,768,383	\$	39,255,550	\$	20,487,167

## REQUIRED SUPPLEMENTARY INFORMATION ADAMS COUNTY, COLORADO

## SOCIAL SERVICES FUND BUDGETARY COMPARISON SCHEDULE

For the Year Ended December 31, 2014

		Budgeted	An	nounts			Variance with
		Original	Final		Ac	tual Amounts	 inal Budget - Positive
REVENUES:							
Taxes							
General Property Taxes	\$	10,904,238	\$	10,904,238	\$	10,810,508	\$ (93,730)
Delinquent Taxes		-		-		62,265	62,265
Intergovernmental							
State Grants		36,449,271		36,466,802		41,947,642	5,480,840
Federal Grants		144,224,861		144,294,927		121,809,698	(22,485,229)
Miscellaneous		285,139		325,986		7	 (325,979)
Total Revenues	_	191,863,509		191,991,953		174,630,120	 (17,361,833)
EXPENDITURES:							
Health and Welfare		193,933,512		194,162,393		174,899,042	19,263,351
Capital Outlay		_				137,590	 (137,590)
Total Expenditures		193,933,512		194,162,393	_	175,036,632	 19,125,761
Excess (Deficiency) of Revenues Over							
(Under) Expenditures	_	(2,070,003)		(2,170,440)		(406,512)	 1,763,928
Other Financing Sources (Uses)							
Transfers In		2,000,000		-		-	-
Total of Other Financing Sources (Uses)	_	2,000,000					 -
Net Change in Fund Balance		(70,003)		(2,170,440)		(406,512)	1,763,928
Fund Balance, Beginning of Year		11,537,069		11,537,069		11,537,069	 <del>-</del>
Fund Balance, End of Year	\$	11,467,066	\$	9,366,629	\$	11,130,557	\$ 1,763,928

# ADAMS COUNTY, COLORADO CAPITAL FACILITIES FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2014

		Budgeted	Am	ounts			V	ariance with
					-		Fi	nal Budget -
		Original		Final	Ac	tual Amounts		Positive
REVENUES:		_		_		_		
Taxes								
Sales Taxes	\$	15,521,191	\$	15,521,191	\$	16,317,023	\$	795,832
Interest Earnings		25,376		25,376		14,818		(10,558)
Miscellaneous						215,449		215,449
Total Revenues		15,546,567		15,546,567	_	16,547,290		1,000,723
EXPENDITURES:								
General Government		200,000		200,000		350,738		(150,738)
Capital Outlay		<u>-</u>		18,017,010		10,055,193		7,961,817
Total Expenditures		200,000		18,217,010		10,405,931		7,811,079
Excess (Deficiency) of Revenues Over								
(Under) Expenditures		15,346,567		(2,670,443)	_	6,141,359		8,811,802
Other Financing Sources (Uses)								
Transfers Out		(12,704,064)		(12,704,064)		(12,689,610)		14,454
Total of Other Financing Sources (Uses)	_	(12,704,064)		(12,704,064)		(12,689,610)		14,454
Net Change in Fund Balance		2,642,503		(15,374,507)		(6,548,251)		8,826,256
Fund Balance, Beginning of Year		16,995,878		16,995,878		16,995,878		<del>-</del>
Fund Balance, End of Year	\$	19,638,381	\$	1,621,371	\$	10,447,627	\$	8,826,256

## ADAMS COUNTY, COLORADO NOTES TO REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2014

## NOTE 1: BUDGETARY INFORMATION

Budgets for all governmental funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgets for the proprietary funds are adopted on a non-GAAP basis. The County follows the policy of adopting a legal budget for all funds except the fiduciary funds. The legal level of control is at the fund level or spending agency level. A spending agency is an office/department or other county unit having budgetary responsibility for an organization, activity, program or fund budget (ex. Sheriff, Assessor, Transportation). Department heads are authorized to transfer budgeted amounts between line items with approval from the County Manager or Deputy County Manager with the exception of 1) amounts over \$50,000 2) transfers to/from protected line items, such as salaries 3) transfers between operating and capital. These exceptions require official approval from the Board. Generally, any revision that alters the total budgeted expenditures of a fund or spending agency requires supplemental appropriation which requires approval from the Board. Appropriations lapse at year end for all funds with legally adopted budgets.

The County adheres to the following schedule in establishing the budget:

October 15 Deadline for submission of proposed budget to Board of County Commissioners.
---

Early December Public hearings on proposed budget.

December 15 Adoption and appropriation of County budget completed.

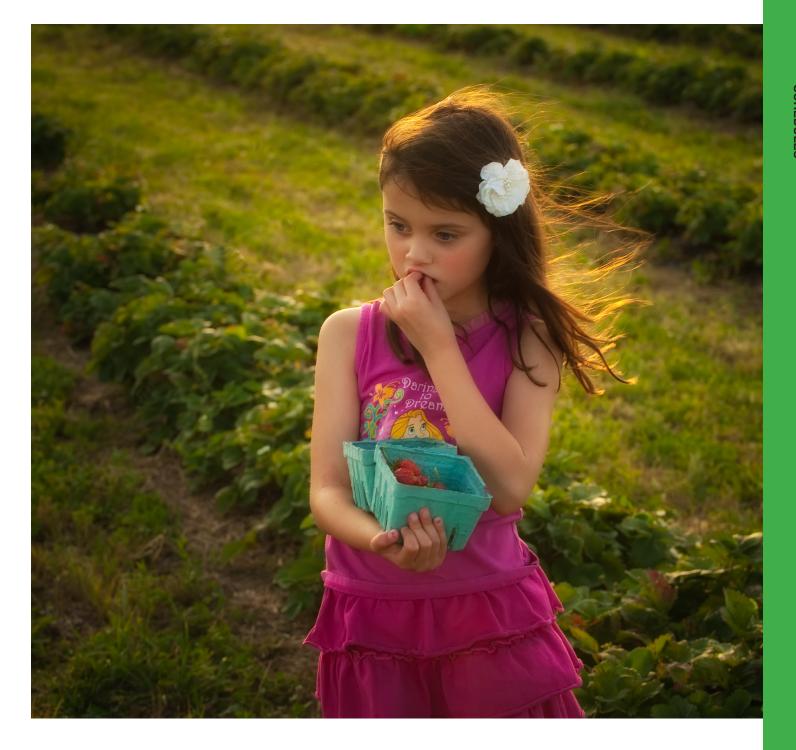
January 31 Deadline for filing certified budget with State Division of Local Government.

## NOTE 2: OTHER POSTEMPLOYMENT BENEFITS

The schedule of funding progress for the Adams County Postemployment Retiree Health Care Plan Program follows:

Actuarial	Ac	ctuarial	Act	uarial Accrued					<b>UAAL</b> as
Valuation	aluation Value of		Li	Liability (AAL)		nfunded AAL	Funded	Covered	Percentage of
Date	F	Assets		Entry Age		(UAAL)	Ratio	Payroll	Covered Payroll
1/1/2009	\$	-	\$	24,122,548	\$	24,122,548	0.00%	\$ 94,994,280	25.39%
1/1/2011	\$	-	\$	22,770,914	\$	22,770,914	0.00%	\$ 85,160,104	26.74%
1/1/2013	\$	-	\$	24,455,379	\$	24,455,379	0.00%	\$ 94,485,334	25.88%

This Page Intentionally Left Blank.



## Adams County, Colorado Explanation of Funds Non-major Special Revenue Funds

Special Revenue Funds are used to finance and account for revenue derived from specific taxes or other earmarked revenue sources, which cannot be diverted for other purposes.

DEVELOPMENTALLY DISABLED FUND-The Developmentally Disabled Fund is used to report the collection of property taxes for the specific purpose of making contributions to the developmentally disabled programs of Adams County.

CONSERVATION TRUST FUND-The Conservation Trust Fund accounts for revenue received from the State to be used for the acquisition, development and maintenance of park and trail systems within the County.

WASTE MANAGEMENT FUND-The Waste Management Fund accounts for all revenues received from service fees imposed on operators of solid waste disposal sites. The proceeds are designated for the purpose of monitoring and redefining environmental problems associated with waste disposal activities.

OPEN SPACE PROJECTS FUND-The Open Space Projects Fund was established for the purpose of consolidating the various sources of open space funding into one fund, and to designate and track expenditures solely for open space projects.

OPEN SPACE SALES TAX FUND-The Open Space Sales Tax Fund accounts for revenues received from a sales tax of one-fourth of one percent on sales in the County, for the purpose of preserving open space and creating and maintaining parks and recreation facilities.

DIA NOISE MITIGATION FUND-The DIA Noise Mitigation Fund was established for the purpose of tracking revenues and expenditures associated with revenues and payments made related to noise mitigation. Revenues received from settlement with Denver International Airport for violations, including interest earned, were restricted by the District Court in Jefferson County, which required the creation of this special fund.

COMMUNITY DEVELOPMENT BLOCK GRANT FUND (CDBG)-The CDBG Fund is used to account for revenues and expenditures related to the Department of Housing and Urban Development Community Development Block Grant.

HEAD START FUND-The Head Start Fund is used to account for the revenues and expenditures under a federal grant received from the Department of Health and Human Services. Also, funds are received from the United States Department of Agriculture passed through the Colorado Department of Public Health and Environment for reimbursement for meals served to underprivileged children. Expenditures are made under the grant to provide various educational programs for low-income pre-school children.

COMMUNITY SERVICES BLOCK GRANT FUND (CSBG)-The CSBG Fund is used to account for revenues and expenditures related to Department of Human Services Community Services Block Grant.

WORKFORCE AND BUSINESS CENTER FUND-The Workforce and Business Center Fund is used to account for revenues and expenditures received as grants from the Federal Department of Labor and the State of Colorado to meet community needs for employment training and job placement.

## ADAMS COUNTY, COLORADO COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS December 31, 2014

						Waste		
	Dev	elopmentally	C	onservation	M	lanagement	C	pen Space
	Dis	sabled Fund	1	Trust Fund		Fund	Pr	ojects Fund
ASSETS:								
Cash and Investments	\$	201,799	\$	1,264,344	\$	6,045,454	\$	5,660,679
Receivables								
Taxes		1,198,290		-		-		-
Accounts		-		-		259,772		41,923
Notes		-		-		-		-
Interfund Receivable				793,562				1,500,434
Total Assets	\$	1,400,089	\$	2,057,906	\$	6,305,226	\$	7,203,036
LIABILITIES, DEFERRED INFLOWS OF								
RESOURCES AND FUND BALANCES:								
Liabilities								
Accounts Payable	\$	-	\$	165,187	\$	14,927	\$	938
Interfund Payable		-		-		22,507		1,827,557
Deposits Payable		_						1,550
Total Liabilities				165,187		37,434		1,830,045
Deferred Inflows of Resources:								
Unearned Property Tax Revenue		1,198,290		-		-		-
Total Deferred Inflows of Resources		1,198,290		-		-		-
FUND BALANCES:								
Restricted		-		1,892,719		2,640,524		_
Assigned		201,799		<del>-</del>		3,627,268		5,372,991
Total Fund Balances		201,799		1,892,719		6,267,792		5,372,991
Total Liabilities, Deferred Inflows								
of Resources and Fund Balance	\$	1,400,089	\$	2,057,906	\$	6,305,226	\$	7,203,036

									W	orkforce and	То	tal Nonmajor
Open Space		<b>DIA Noise</b>			Н	ead Start			Bus	iness Center	Go	overnmental
Sales Tax Fund	Mi	tigation Fund	CDBG Fund		Fund		CSBG Fund			Fund		Funds
\$ 30,133,952	\$	1,351,246	\$	7,437,074	\$	-	\$	8,256	\$	177,628	\$	52,280,432
- 2,434,322 - 1,632,557		- - -		520,400 3,836,684 6,823		504,607 - 134,983		- 118,621 -		- 473,341 -		1,198,290 4,352,986 3,836,684
\$ 34,200,831	\$	1,351,246	\$	11,800,981	\$	639,590	\$	126,877	\$	650,969	\$	4,068,359 65,736,751
\$ 160	\$	-	\$	868,756	\$	94,876	\$	61,241	\$	46,311	\$	1,252,396
2,118,232		-		100,000		148,418		62,984		357,961		4,637,659
				_								1,550
2,118,392				968,756		243,294		124,225		404,272		5,891,605
					_		_					1,198,290
		_	_		_							1,198,290
32,082,439		1,351,246		10,832,225		396,296		2,652		246,697		49,444,798
			_		_		_		_			9,202,058
32,082,439		1,351,246		10,832,225	_	396,296	_	2,652		246,697		58,646,856
\$ 34,200,831	\$	1,351,246	\$	11,800,981	\$	639,590	\$	126,877	\$	650,969	\$	65,736,751

## ADAMS COUNTY, COLORADO COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS

## For The Year Ended December 31, 2014

	_		_			•		
	•			servation	Waste	Open Space		
	Dis	sabled Fund	Tru	ıst Fund	Management Fund	Projects Fund		
REVENUES:								
Taxes	\$	1,187,547	\$	-	\$ -	\$ -		
Intergovernmental		-		670,555	-	-		
Program Income		-		-	-	-		
Charges for Services		-		-	731,287	-		
Interest Earnings		-		2,200	-	6,208		
Miscellaneous						148,699		
Total Revenues		1,187,547		672,755	731,287	154,907		
EXPENDITURES:								
General Government		-		-	237,027	-		
Health and Welfare		1,146,555		-	-	-		
Economic Opportunity		-		-	-	-		
Urban Housing/Redevelopment		-		-	-	-		
Conservation of Natural Resources		-		399,087	-	40,816		
Capital Outlay				549,751		979,572		
Total Expenditures		1,146,555		948,838	237,027	1,020,388		
Excess (Deficiency) of Revenues Over								
(Under) Expenditures		40,992		(276,083)	494,260	(865,481)		
Other Financing Sources (Uses)								
Transfers In		-		-	-	870,354		
Transfers Out		-		-	-	-		
Loan Proceeds		-		-	-	-		
Total of Other Financing Sources (Uses)		_		_		870,354		
Net Change in Fund Balances		40,992		(276,083)	494,260	4,873		
Fund Balance, Beginning of Year		160,807	2	2,168,802	5,773,532	5,368,118		
Fund Balance, End of Year	\$	201,799	\$ 1	1,892,719	\$ 6,267,792	\$ 5,372,991		

Onen Space	DIA Noise		Hood Stout	CSDC	Moulifours and	Total Namesian
Open Space	DIA Noise		Head Start	CSBG	Workforce and	Total Nonmajor
Sales Tax Fund	Mitigation Fund	CDBG Fund	Fund	Fund	Business Center Fund	Governmental Funds
\$ 13,831,749	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 15,019,296
-	-	1,727,439	4,418,699	561,215	5,312,496	12,690,404
-	-	830,432	-	-	-	830,432
-	-	-	-	-	-	731,287
27,533	1,530	40,016	-	-	-	77,487
25,059			27,863		1,843	203,464
13,884,341	1,530	2,597,887	4,446,562	561,215	5,314,339	29,552,370
						227.027
-	-	-	4 4 4 0 0 0 0	- FC1 31F	-	237,027
-	-	-	4,140,009	561,215	- - 211 222	5,847,779
-	-	2 060 407	-	-	5,311,232	5,311,232
10 201 571	-	2,960,407	-	-	-	2,960,407
10,391,571	-	-	-	-	-	10,831,474
						1,529,323
10,391,571		2,960,407	4,140,009	561,215	5,311,232	26,717,242
3,492,770	1,530	(362,520)	306,553	_	3,107	2,835,128
3,432,770		(302,320)	300,333		3,107	2,033,120
-	-	-	-	-	-	870,354
(870,354)	-	-	-	-	-	(870,354)
<u> </u>		8,000,000	<u> </u>			8,000,000
(870,354)	_	8,000,000	_	-	-	8,000,000
2,622,416	1,530	7,637,480	306,553	-	3,107	10,835,128
20 460 022	1 2/0 716	2 104 745	89,743	2,652	242 500	A7 011 720
29,460,023	1,349,716	3,194,745	03,743	2,032	243,590	47,811,728
\$ 32,082,439	\$ 1,351,246	\$ 10,832,225	\$ 396,296	\$ 2,652	\$ 246,697	\$ 58,646,856

This Page Intentionally Left Blank.



# ADAMS COUNTY, COLORADO DEVELOPMENTALLY DISABLED FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2014

		l Amo			V	ariance with		
	Original			Final	Act	tual Amounts	Fi	nal Budget - Positive
REVENUES:								
Taxes								
General Property Taxes	\$	1,190,986	\$	1,190,986	\$	1,180,752	\$	(10,234)
Delinquent Property Taxes		1,750		1,750		6,795		5,045
Total Revenues		1,192,736		1,192,736		1,187,547	_	(5,189)
EXPENDITURES:								
Health and Welfare		1,146,064		1,147,064		1,146,555		509
Total Expenditures		1,146,064		1,147,064		1,146,555	_	509
Net Change in Fund Balance		46,672		45,672		40,992		(4,680)
Fund Balance, Beginning of Year		160,807		160,807		160,807		
Fund Balance, End of Year	\$	207,479	\$	206,479	\$	201,799	\$	(4,680)

## ADAMS COUNTY, COLORADO CONSERVATION TRUST FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2014

	Budgeted Amounts							ariance with
		Outstand		r:l	۸ - ۱		Fi	nal Budget -
		Original		Final	ACI	tual Amounts		Positive
REVENUES:								
Intergovernmental								
Lottery Funds	\$	720,192	\$	720,192	\$	670,555	\$	(49,637)
Interest Earnings		3,500		3,500		2,200		(1,300)
Total Revenues		723,692		723,692		672,755		(50,937)
EXPENDITURES:								
Conservation of Natural Resources		424,716		434,716		399,087		35,629
Capital Outlay		1,205,000		1,133,521		549,751		583,770
Total Expenditures		1,629,716		1,568,237		948,838		619,399
Excess (Deficiency) of Revenues Over								
(Under) Expenditures		(906,024)		(844,545)		(276,083)		568,462
Other Financing Sources (Uses)								
Transfers In		600,000				_		_
Total Other Financing Sources (Uses)		600,000						
Net Change in Fund Balance		(306,024)		(844,545)		(276,083)		568,462
Fund Balance, Beginning of Year		2,168,802		2,168,802		2,168,802		
Fund Balance, End of Year	\$	1,862,778	\$	1,324,257	\$	1,892,719	\$	568,462

# ADAMS COUNTY, COLORADO WASTE MANAGEMENT FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2014

	Budgeted Amounts						ariance with nal Budget -
		Original		Final	Acti	ual Amounts	 Positive
REVENUES:							
Charges for Services	\$	350,000	\$	350,000	\$	731,287	\$ 381,287
Total Revenues		350,000		350,000		731,287	381,287
EXPENDITURES:							
General Government		680,579		680,579		237,027	443,552
Capital Outlay				1,898,278			 1,898,278
Total Expenditures		680,579		2,578,857		237,027	 2,341,830
Net Change in Fund Balance		(330,579)		(2,228,857)		494,260	2,723,117
Fund Balance, Beginning of Year		5,773,532		5,773,532		5,773,532	 
Fund Balance, End of Year	\$	5,442,953	\$	3,544,675	\$	6,267,792	\$ 2,723,117

## ADAMS COUNTY, COLORADO OPEN SPACE PROJECTS FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2014

	<b>Budgeted Amounts</b>						V	ariance with
							Fi	nal Budget -
		Original		Final	Act	ual Amounts		Positive
REVENUES:	· · · · · · · · · · · · · · · · · · ·							
Intergovernmental								
GOCO Grant	\$	-	\$	1,750,000	\$	-	\$	(1,750,000)
Interest Earnings		5,000		5,000		6,208		1,208
Miscellaneous		145,200		145,200		148,699		3,499
Total Revenues		150,200		1,900,200		154,907		(1,745,293)
EXPENDITURES:								
Conservation of Natural Resources		54,800		209,800		40,816		168,984
Capital Outlay		2,500,000		8,603,603		979,572		7,624,031
Total Expenditures		2,554,800		8,813,403		1,020,388		7,793,015
Excess (Deficiency) of Revenues Over								
(Under) Expenditures		(2,404,600)		(6,913,203)		(865,481)		6,047,722
Other Financing Sources (Uses)								
Transfers In		772,307		2,606,411		870,354		(1,736,057)
Total Other Financing Sources (Uses)		772,307		2,606,411		870,354		(1,736,057)
Net Change in Fund Balance		(1,632,293)		(4,306,792)		4,873		4,311,665
Fund Balance, Beginning of Year		5,368,118		5,368,118		5,368,118		<u>-</u>
Fund Balance, End of Year	\$	3,735,825	\$	1,061,326	\$	5,372,991	\$	4,311,665

## ADAMS COUNTY, COLORADO OPEN SPACE SALES TAX FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2014

	Budgeted Amounts							ariance with
	Original			Final		Actual Amounts		nal Budget - Positive
REVENUES:								
Taxes								
Sales Taxes	\$	12,965,918	\$	13,250,918	\$	13,831,749	\$	580,831
Interest Earnings		52,000		52,000		27,533		(24,467)
Miscellaneous		_		_		25,059		25,059
Total Revenues		13,017,918	_	13,302,918		13,884,341		581,423
EXPENDITURES:								
Conservation of Natural Resources		11,219,808		11,504,808		10,391,571		1,113,237
Total Expenditures		11,219,808		11,504,808		10,391,571		1,113,237
Total Experiultures		11,219,000		11,304,808		10,331,371		1,113,237
Excess (Deficiency) of Revenues Over								
(Under) Expenditures		1,798,110	_	1,798,110		3,492,770		1,694,660
Other Financing Sources (Uses)								
Transfers Out		(1,372,307)		(2,606,411)		(870,354)		1,736,057
Total Other Financing Sources (Uses)		(1,372,307)		(2,606,411)		(870,354)		1,736,057
Net Change in Fund Balance		425,803		(808,301)		2,622,416		3,430,717
Fund Balance, Beginning of Year		29,460,023		29,460,023		29,460,023		
Fund Balance, End of Year	\$	29,885,826	\$	28,651,722	\$	32,082,439	\$	3,430,717

# ADAMS COUNTY, COLORADO DIA NOISE MITIGATION FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2014

	Budgeted Amounts						Variance with Final Budget -		
		Original		Final	Acti	ual Amounts		Positive	
REVENUES:								_	
Interest Earnings	\$	2,900	\$	2,900	\$	1,530	\$	(1,370)	
Total Revenues		2,900		2,900		1,530		(1,370)	
EXPENDITURES:									
General Government	-	45,000		45,000				45,000	
Total Expenditures		45,000		45,000				45,000	
Net Change in Fund Balance		(42,100)		(42,100)		1,530		43,630	
Fund Balance, Beginning of Year		1,349,716		1,349,716		1,349,716			
Fund Balance, End of Year	\$	1,307,616	\$	1,307,616	\$	1,351,246	\$	43,630	

# ADAMS COUNTY, COLORADO COMMUNITY DEVELOPMENT BLOCK GRANT FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2014

	Budgeted Amounts							ariance with
	Original		Final		Actual Amounts		Fi	nal Budget - Positive
REVENUES:								
Intergovernmental								
HUD-CDBG	\$	1,631,744	\$	1,631,744	\$	1,142,615	\$	(489,129)
HUD-Home		964,994		964,994		399,923		(565,071)
HUD-Emergency Shelter		117,589		117,589		-		(117,589)
HUD - NSP		1,400,000		1,400,000		184,901		(1,215,099)
HUD - Section 108		2,000,000		2,000,000		-		(2,000,000)
Program Income		-		-		830,432		830,432
Interest Earnings						40,016		40,016
Total Revenues		6,114,327		6,114,327		2,597,887		(3,516,440)
EXPENDITURES:								
Urban Housing/Redevelopment		6,114,327		14,114,327		2,960,407		11,153,920
Total Expenditures		6,114,327		14,114,327		2,960,407		11,153,920
Excess (Deficiency) of Revenues Over								
(Under) Expenditures		-		(8,000,000)		(362,520)		7,637,480
Other Financing Sources (Uses)								
Loan Proceeds				8,000,000		8,000,000		_
Total Other Financing Sources (Uses)			_	8,000,000		8,000,000		
Net Change in Fund Balance		-		-		7,637,480		7,637,480
Fund Balance, Beginning of Year		3,194,745		3,194,745		3,194,745		<u>-</u>
Fund Balance, End of Year	\$	3,194,745	\$	3,194,745	\$	10,832,225	\$	7,637,480

# ADAMS COUNTY, COLORADO HEAD START FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2014

	 Budgeted	Am	ounts			٧	ariance with
						Fi	nal Budget -
	 Original	Final		<b>Actual Amounts</b>			Positive
REVENUES:							
Intergovernmental							
HHS Head Start Grant	\$ 3,446,341	\$	3,446,341	\$	3,646,117	\$	199,776
CACFP Grant	210,000		210,000		237,165		27,165
Other Intergovernmental	686,909		686,909		535,417		(151,492)
Miscellaneous	 				27,863		27,863
Total Revenues	 4,343,250		4,343,250		4,446,562		103,312
EXPENDITURES:							
Health and Welfare	 4,327,496		4,327,496		4,140,009		187,487
Total Expenditures	 4,327,496		4,327,496		4,140,009		187,487
Net Change in Fund Balance	15,754		15,754		306,553		290,799
Fund Balance, Beginning of Year	 89,743		89,743		89,743		
Fund Balance, End of Year	\$ 105,497	\$	105,497	\$	396,296	\$	290,799

# ADAMS COUNTY, COLORADO COMMUNITY SERVICES BLOCK GRANT FUND BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2014

	 Budgeted	ounts			Variance with Final Budget -		
	Original		Final	Actual Amounts		Positive	
REVENUES:	 						
Intergovernmental							
CSBG	\$ 385,020	\$	685,020	\$	561,215	\$	(123,805)
Total Revenues	 385,020		685,020		561,215		(123,805)
EXPENDITURES:							
Health and Welfare	 385,020		685,020		561,215		123,805
Total Expenditures	 385,020		685,020		561,215		123,805
Net Change in Fund Balance	-		-		-		-
Fund Balance, Beginning of Year	 2,652		2,652		2,652		
Fund Balance, End of Year	\$ 2,652	\$	2,652	\$	2,652	\$	<u>-</u>

# ADAMS COUNTY, COLORADO WORKFORCE AND BUSINESS CENTER BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2014

	<b>Budgeted Amounts</b>						٧	ariance with	
					_1		Fi	nal Budget -	
	Original			Final		<b>Actual Amounts</b>		Positive	
REVENUES:		_		_		-			
Intergovernmental									
WIA Grants	\$	6,272,645	\$	6,279,332	\$	3,966,289	\$	(2,313,043)	
Employment 1st Grant		448,032		448,032		400,980		(47,052)	
TANF		152,395		152,395		169,909		17,514	
Other Grants		742,449		742,449		775,318		32,869	
Miscellaneous						1,843		1,843	
Total Revenues		7,615,521		7,622,208		5,314,339		(2,307,869)	
EXPENDITURES:									
Economic Opportunity		7,573,188		7,579,875		5,311,232		2,268,643	
Capital Outlay		42,333		42,333		<u>-</u>		42,333	
Total Expenditures		7,615,521	_	7,622,208		5,311,232		2,310,976	
Net Change in Fund Balance		-		-		3,107		3,107	
Fund Balance, Beginning of Year	\$	243,590	\$	243,590	\$	243,590	\$		
Fund Balance, End of Year	\$	243,590	\$	243,590	\$	246,697	\$	3,107	



#### Adams County, Colorado Explanation of Funds Enterprise Funds

Enterprise Funds account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

GOLF COURSE FUND-The enterprise fund used to account for the financial operations of the Riverdale (Adams County) Golf Complex.

STORMWATER UTILITY FUND-The enterprise fund used to collect fees and account for the cost of services directly related to the implementation of the Stormwater Quality Management Program and all related infrastructure.

FRONT RANGE AIRPORT FUND-The enterprise fund used to account for the financial operations of the general aviation airport.

WATER AND WASTE WATER TREATMENT FUND-The enterprise fund used to account for the financial operations of the Water and Waste Water Treatment plant at the Front Range Airport. The Water and Waste Water treatment plant serves customers and tenants of the Front Range Airport and is an integral part of airport operations.

# ADAMS COUNTY, COLORADO NONMAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF NET POSITION December 31, 2014

		Stormwater	Water and Waste	
	<b>Golf Course</b>	Utility	<b>Water Treatment</b>	Total
ASSETS:				
Current Assets				
Cash and Cash Equivalents	\$ 1,135,251	\$ 2,978,853	\$ -	\$ 4,114,104
Accounts Receivable	567,540	491,846	5,994	1,065,380
Interfund Receivable	3,238	10	345,932	349,180
Inventory	28,710	-	-	28,710
Total Current Assets	1,734,739	3,470,709	351,926	5,557,374
Capital Assets				
Land	3,596,888	-	-	3,596,888
Land Improvements	2,869,879	-	-	2,869,879
Buildings	4,494,629	-	2,109,675	6,604,304
Improvements Other Than Buildings	1,717,609	-	-	1,717,609
Machinery and Equipment	2,442,689	-	-	2,442,689
Infrastructure	319,983	-	6,375	326,358
Construction in Progress	36,104	-	-	36,104
Accumulated Depreciation	(4,976,920)		(288,121)	(5,265,041)
Total Capital Assets	10,500,861		1,827,929	12,328,790
Total Assets	12,235,600	3,470,709	2,179,855	17,886,164
LIABILITIES:				
Current Liabilities				
Accounts Payable and Retainages Payable	14,602	1,571	900	17,073
Accrued Interest Payable	-	-	7,506	7,506
Compensated Absences	-	2,224	4,622	6,846
Interfund Payable	355,612	11,437	752,465	1,119,514
Notes Payable-Current			193,109	193,109
Total Current Liabilities	370,214	15,232	958,602	1,344,048
Long-term Liabilities				
Notes Payable	-	-	403,771	403,771
Total Long-term Liabilities			403,771	403,771
Total Liabilities	370,214	15,232	1,362,373	1,747,819
NET POSITION:				
Net Investment in Capital Assets	10,500,861	-	1,231,049	11,731,910
Unrestricted	1,364,525	3,455,477	(413,567)	4,406,435
Total Net Position	\$ 11,865,386	\$ 3,455,477	\$ 817,482	\$ 16,138,345

## ADAMS COUNTY, COLORADO NONMAJOR ENTERPRISE FUNDS

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION For the Year Ended December 31, 2014

	Golf Course	Stormwater Utility	Water and Waste Water Treatment	Total
OPERATING REVENUES:				
Intergovernmental	\$ 48,990	\$ -	\$ -	\$ 48,990
Charges for Services	2,773,048	2,234,921	17,881	5,025,850
Insurance-Recovery of Losses	523,135	-	-	523,135
Miscellaneous	252,508	-	-	252,508
Total Operating Income	3,597,681	2,234,921	17,881	5,850,483
OPERATING EXPENSES:				
Salaries and Fringe Benefits	_	211,583	79,321	290,904
Contract Labor	1,055,072	211,363	79,321	1,055,072
Insurance Premiums	86,938		_	86,938
Operating Supplies	5,152	16,085	491	21,728
Travel and Training	4,844	688	431	5,532
Minor Supplies and Equipment	396,665	-	4,937	401,602
Licenses and Fees	-	3,514	2,315	5,829
Utilities	161,581	1,668	36,408	199,657
Repairs and Maintenance	160,258	1,100	7,874	169,232
Professional Fees	314,629	8,769	4,245	327,643
Office Expenses	13,560	8,964	-,2-13	22,524
Rental Expenses	7,124	7,096	56	14,276
Cost of Sales	159,811		-	159,811
Other	67,708	_	112	67,820
Depreciation	434,753	_	53,167	487,920
Total Operating Expenses	2,868,095	259,467	188,926	3,316,488
Operating Income (Loss)	729,586	1,975,454	(171,045)	2,533,995
NONDERATING DEVENUES (EVENUES)				
NONOPERATING REVENUES (EXPENSES):	1 700			1 700
Interest Earnings	1,709	-	- (24 472)	1,709
Interest Expense Gain (Loss) on Sale of Assets	- 75,333	-	(21,173)	(21,173)
			(24.472)	75,333
Total Non Operating Revenues (Expenses)	77,042		(21,173)	55,869
Income (Loss) before Contributions and Transfers	806,628	1,975,454	(192,218)	2,589,864
Transfers In	-		348,925	348,925
Transfers Out	(340,000)			(340,000)
Changes in Net Position	466,628	1,975,454	156,707	2,598,789
Total Net Position-Beginning	11,398,758	1,480,023	660,775	13,539,556
Total Net Position-Ending	\$ 11,865,386	\$ 3,455,477	\$ 817,482	\$ 16,138,345

# ADAMS COUNTY, COLORADO NONMAJOR ENTERPRISE FUNDS COMBINING STATEMENT OF CASH FLOWS For the Year Ended December 31, 2014

			Water and	
		Stormwater	Waste Water	
	Golf Course	Utility	Treatment	Total
CASH FLOWS FROM OPERATING ACTIVITIES:	4	4		4
Cash Received from Customers	\$ 3,026,903			
Cash Payments to Suppliers for Goods and Services	(2,341,277)	(109,651)	(55,538)	(2,506,466)
Cash Payments to Employees for Services		(215,862)	(81,534)	(297,396)
Net Cash Provided (Used) by Operating Activities	685,626	1,417,552	(101,143)	2,002,035
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITES:				
Interfund Transfer	(340,000)	-	312,158	(27,842)
Net Cash Provided (Used) by Noncapital				<u> </u>
and Related Financing Activities	(340,000)	_	312,158	(27,842)
	(3.0,000)		312,133	(21)012)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:				
Acquisition/Construction of Capital Assets	(1,625,055)	-	-	(1,625,055)
Proceeds from Sale of Property	96,907	-	-	96,907
Principal Paid	-	-	(187,484)	(187,484)
Interest Paid			(23,531)	(23,531)
Net Cash Provided (Used) by Capital and	(1,528,148)		(211,015)	(1,739,163)
Related Financing Activities				
CASH FLOWS FROM INVESTING ACTIVITIES:	4.700			4.700
Interest Earnings	1,709			1,709
Net Cash Provided by Investing Activities	1,709			1,709
Net Increase (Decrease) in Cash and Cash Equivalents	(1,180,813)	1,417,552	-	236,739
Cash and Cash Equivalents, Beginning	2,316,064	1,561,301		3,877,365
Cash and Cash Equivalents, Ending	\$ 1,135,251	\$ 2,978,853	\$ -	\$ 4,114,104
Reconciliation of Operating Income to Net Cash				
Provided (Used) by Operating Activities:				
Operating Income (Loss)	\$ 729,586	\$ 1,975,454	\$ (171,045)	\$ 2,533,995
Adjustments to Reconcile Operating Income to				
Net Cash Provided (Used) by Operating Activities:				
Depreciation	434,753	-	53,167	487,920
(Increase) Decrease in Accounts Receivable	(567,540)	(491,846)	18,048	(1,041,338)
(Increase) Decrease in Inventories	1,296	-	-	1,296
(Increase) Decrease in Interfund Receivable	(3,238)	(10)	-	(3,248)
(Increase) Decrease in Prepaid Expense	-	-	-	-
(Increase)/Decrease in Retainer	-	-	-	-
Increase (Decrease) in Accounts Payable	(167,010)	(28,470)	900	(194,580)
Increase (Decrease) in Retainage Payable	(87,543)	-	-	(87,543)
Increase (Decrease) in Claims Payable-Current	-	-	-	-
Increase (Decrease) in Claims Payable-Long Term	-	(00.05=)	-	-
Increase (Decrease) in Interfund Payable	345,322	(33,297)		312,025
Increase (Decrease) in Accrued Payroll	-	- (4.370)	(2,187)	(2,187)
Increase (Decrease) in Accrued Vacation and Sick Leave Increase (Decrease) in Deposits Payable	-	(4,279)	(26)	(4,305)
Total Adjustments	(43,960)	(557,902)	69,902	(531,960)
Net Cash Provided (Used) by Operating Activities	\$ 685,626	\$ 1,417,552	\$ (101,143)	\$ 2,002,035

## ADAMS COUNTY, COLORADO FRONT RANGE AIRPORT FUND

#### BUDGETARY COMPARISON SCHEDULE (NON-GAAP)

		Budgeted	Am	ounts	_		Variance with	
						Actual	Fi	nal Budget -
		Original		Final		Amounts		Positive
REVENUES:								
Intergovernmental								
State Grants	\$	3,402,000	\$	3,402,000	\$	371,049	\$	(3,030,951)
Federal Grants		-		-		2,777,117		2,777,117
Charges for Services		2,051,712		2,051,712		3,201,258		1,149,546
Interest Earnings		-		-		9		9
Miscellaneous		-		-		4,478		4,478
Transfer In		698,560		698,560		698,560		<u>-</u>
Total Revenues		6,152,272		6,152,272		7,052,471		900,199
EXPENDITURES:								
Salaries and Fringe Benefits		939,095		939,095		895,585		43,510
Insurance Premiums		140,726		140,726		3,162		137,564
Operating Supplies		10,730		10,730		4,891		5,839
Repairs and Maintenance		66,809		66,809		143,570		(76,761)
Professional Fees		35,834		35,834		60,589		(24,755)
Travel and Training		24,194		24,194		30,537		(6,343)
Minor Supplies and Equipment		86,668		86,668		84,665		2,003
Rental Expense		5,264		5,264		4,615		649
Licenses and Fees		5,290		5,290		5,023		267
Utilities		185,184		185,184		188,140		(2,956)
Cost of Sales		1,021,211		1,021,211		1,020,617		594
Other		121,248		121,248		69,535		51,713
Capital Outlay		2,462,904		3,442,000		3,482,446		(40,446)
Transfers Out		743,360		44,800		44,800		-
Total Expenditures		5,848,517		6,129,053	_	6,038,175		90,878
Change in Net Position, Budgetary Basis	\$	303,755	\$	23,219		1,014,296	\$	991,077
Gain (Loss) on Sale of Assets						(141,180)		(141,180)
Net Position, Beginning of Year					_	28,018,223		
Net Position, End of Year						28,891,339		
Reconciliation from Non-GAAP Basis to GA Depreciation Capital Outlay Net Position, GAAP Basis	AAP E	Basis:			\$	(1,619,900) 3,482,446 30,753,885		

## ADAMS COUNTY, COLORADO GOLF COURSE FUND

#### BUDGETARY COMPARISON SCHEDULE (NON-GAAP)

	Budgeted	Amounts	_	Variance with
			•	Final Budget -
	Original	Final	<b>Actual Amounts</b>	Positive
REVENUES:				
Intergovernmental	\$ -	\$ 262,500	\$ 48,990	\$ (213,510)
Charges for Services	2,578,500	2,578,500	2,773,048	194,548
Interest Earnings	3,000	3,000	1,709	(1,291)
Miscellaneous	185,000	1,475,000	775,643	(699,357)
Total Revenues	2,766,500	4,319,000	3,599,390	(719,610)
EXPENDITURES:				
Cost of Sales	138,000	138,000	159,811	(21,811)
Contract Labor	1,068,900	1,068,900	1,055,072	13,828
Insurance Premiums	100,000	100,000	86,938	13,062
Operating Supplies	10,200	10,200	5,152	5,048
Repairs and Maintenance	193,700	493,700	160,258	333,442
Professional Fees	224,000	224,000	314,629	(90,629)
Travel and Training	11,200	11,200	4,844	6,356
Minor Supplies and Equipment	280,200	340,200	396,665	(56,465)
Office Expenses	22,280	22,280	13,560	8,720
Rental Expense	8,000	8,000	7,124	876
Utilities	195,800	195,800	161,581	34,219
Other	60,000	60,000	67,708	(7,708)
Capital Outlay	95,500	1,972,500	1,625,055	347,445
Transfers Out	340,000	340,000	340,000	
Total Expenditures	2,747,780	4,984,780	4,398,397	586,383
Change in Net Position, Budgetary Basis	\$ 18,720	\$ (665,780)	(799,007)	\$ (133,227)
Gain (Loss) on Sale of Assets			75,333	75,333
Net Position, Beginning of Year			11,398,758	
Net Position, End of Year			10,675,084	
Reconciliation from Non-GAAP Basis to GA Depreciation Capital Outlay	AAP Basis:		(434,753) 1,625,055	
Net Position, GAAP Basis			\$ 11,865,386	

# ADAMS COUNTY, COLORADO STORMWATER UTILITY FUND

#### **BUDGETARY COMPARISON SCHEDULE (NON-GAAP)**

	Budgeted Amounts						V	ariance with
	Original		Final		Actual Amounts		Fi	nal Budget - Positive
REVENUES:								
Charges for Services	\$	2,200,000	\$	2,200,000	\$	2,234,921	\$	34,921
Interest Earnings		5,400		5,400				(5,400)
Total Revenues		2,205,400		2,205,400		2,234,921	_	29,521
EXPENDITURES:								
Salaries-Fringe Benefits		224,057		224,057		211,583		12,474
Operating Supplies		5,000		5,000		16,085		(11,085)
Repairs and Maintenance		9,000		9,000		1,100		7,900
Travel and Training		5,500		5,500		688		4,812
Minor Supplies and Equipment		500		500		-		500
Licenses and Fees		20,000		20,000		3,514		16,486
Professional Fees		100,500		100,500		8,769		91,731
Office Expenses		-		-		8,964		(8,964)
Rental Expense		7,852		7,852		7,096		756
Utilities		3,000		3,000		1,668		1,332
Total Expenditures		375,409		375,409		259,467	_	115,942
Change in Net Position, Budgetary Basis	\$	1,829,991	\$	1,829,991		1,975,454	\$	145,463
Net Position, Beginning of Year						1,480,023		
Net Position, End of Year						3,455,477		
Net Position, GAAP Basis					\$	3,455,477		

# ADAMS COUNTY, COLORADO WATER AND WASTE WATER TREATMENT FUND BUDGETARY COMPARISON SCHEDULE (NON-GAAP) For the Year Ended December 31, 2014

	Budgeted Amounts			ī.		riance with	
							al Budget -
		Original		Final	Actu	al Amounts	 Positive
REVENUES:							
Charges for Services	\$	28,580	\$	28,580	\$	17,881	\$ (10,699)
Transfer In		1,047,485		348,925		348,925	 
Total Revenues		1,076,065		377,505		366,806	 (10,699)
EXPENDITURES:							
Salaries and Fringe Benefits		19,851		69,125		79,321	(10,196)
Operating Supplies		1,200		1,200		491	709
Repairs and Maintenance		3,900		3,900		7,874	(3,974)
Professional Fees		6,721		6,721		4,245	2,476
Minor Supplies and Equipment		11,984		11,984		4,937	7,047
Rental Expense		182		182		56	126
Licenses and Fees		2,025		2,025		2,315	(290)
Utilities		13,184		33,035		36,408	(3,373)
Debt Principal		187,484		187,484		187,484	-
Debt Interest		23,531		23,531		21,173	2,358
Other		2,643		2,643		112	 2,531
Total Expenditures		272,705		341,830		344,416	 (2,586)
Change in Net Position, Budgetary Basis	\$	803,360	\$	35,675		22,390	\$ (13,285)
Net Position, Beginning of Year						660,775	
Net Position, End of Year						683,165	
Reconciliation from Non-GAAP Basis to GAAI	P Basis	<b>s:</b>					
Depreciation						(53,167)	
Debt Principal						187,484	
Net Position, GAAP Basis					\$	817,482	





#### Adams County, Colorado Explanation of Funds Internal Service Funds

Internal service funds account for the financing of goods and services provided by one department or agency to other departments of the County on a cost reimbursement basis.

EQUIPMENT SERVICE FUND-The Equipment Service Internal Service Fund is used to account for the revenues generated from internal rental charges of vehicles, equipment and maintenance costs provided to other departments.

INSURANCE CLAIMS FUND-The Insurance Claims Internal Service Fund is used to account for the self-insurance activities of the County. The County is self insured for unemployment, a health plan, and the dental program. The workers' compensation and property and casualty programs are high deductible plans.

# ADAMS COUNTY, COLORADO INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET POSITION December 31, 2014

#### Equipment

ASSETS:         Service         Instruce Claims         Total           Current Assets         Cash and Cash Equivalents         \$ 17,571,758         \$ 6,601,971         \$ 24,173,729           Accounts Receivable         268,816         106,045         374,861           Prepaid         1 239,441         239,441           Insurance Retainer         311,000         311,000           Interfund Receivable         378,031         1,935,120         2,313,151           Inventory         95,500         1,935,720         25,500,000           Total Current Assets         18,314,05         9,193,577         27,507,682           Capital Assets         338,887         338,887         338,887           Improvements Other Than Buildings         338,887         338,887         338,887           Machinery and Equipment         24,581,000         2,4581,000         424,581,000         24,581,000           Accumulated Depreciation         (18,319,476)         3,100,000         331,000         331,000         331,000         331,000         341,000         44,000         44,000         44,000         44,000         44,000         44,000         44,000         44,000         44,000         44,000         44,000         44,000         44,000         44,					
Current Assets         Cash and Cash Equivalents         \$ 17,571,758         \$ 6,601,971         \$ 24,173,729           Accounts Receivable         268,816         106,045         374,861           Prepaid         -         239,441         239,441           Insurance Retainer         -         311,000         311,000           Interfund Receivable         378,031         1,935,120         2,313,151           Inventory         95,500         -         95,500           Total Current Assets         18,314,105         9,193,577         27,507,682           Capital Assets         18,314,105         9,193,577         27,507,682           Capital Assets         338,887         -         338,887           Machinery and Equipment         24,581,006         -         24,581,006           Accumulated Depreciation         (18,319,476)         -         (18,319,476)           Total Capital Assets         6,600,417         -         6,600,417           Total Assets         4,9414,522         9,193,577         34,108,099           LIABILITIES:           Current Liabilities         41,645         686,138         727,783           Deposits Payable         41,645         686,138         727,783     <			Service	<b>Insurance Claims</b>	 Total
Cash and Cash Equivalents         \$ 17,571,758         \$ 6,601,971         \$ 24,173,729           Accounts Receivable         268,816         106,045         374,861           Prepaid         -         239,441         239,441           Insurance Retainer         -         311,000         311,000           Interfund Receivable         378,031         1,935,120         2,313,151           Inventory         95,500         -         95,500           Total Current Assets         18,314,105         9,193,577         27,507,682           Capital Assets         18,314,105         9,193,577         27,507,682           Capital Assets         338,887         -         338,887           Machinery and Equipment         24,581,006         -         24,581,006           Accumulated Depreciation         (18,319,476)         -         (18,319,476)           Total Capital Assets         6,600,417         -         6,600,417           Total Assets         24,914,522         9,193,577         34,108,099           LIABILITIES:         2         2         9,193,577         34,108,099           LIABILITIES:         2         2         9,193,577         34,108,099           LIABILITIES:         2	ASSETS:				
Accounts Receivable 268,816 106,045 374,861 Prepaid - 239,441 239,441	Current Assets				
Prepaid         -         239,441         239,441           Insurance Retainer         -         311,000         311,000           Interfund Receivable         378,031         1,935,120         2,313,151           Inventory         95,500         -         95,500           Total Current Assets         18,314,105         9,193,577         27,507,682           Capital Assets         Improvements Other Than Buildings         338,887         -         338,887           Machinery and Equipment         24,581,006         -         24,581,006           Accumulated Depreciation         (18,319,476)         -         (18,319,476)           Total Capital Assets         6,600,417         -         6,600,417           Total Assets         24,914,522         9,193,577         34,108,099           LIABILITIES:           Current Liabilities         -         13,965         13,965           Accounts Payable         41,645         686,138         727,783           Deposits Payable         -         13,965         13,965           Compensated Absences         151,509         57,497         209,006           Claims Payable-Current         -         4,932,841         4,932,841	Cash and Cash Equivalents	\$	17,571,758	\$ 6,601,971	\$ 24,173,729
Insurance Retainer	Accounts Receivable		268,816	106,045	374,861
Interfund Receivable   378,031   1,935,120   2,313,151     Inventory   95,500   95,500     Total Current Assets   18,314,105   9,193,577   27,507,682     Capital Assets	Prepaid		-	239,441	239,441
Inventory   95,500   - 95,500   Total Current Assets   18,314,105   9,193,577   27,507,682	Insurance Retainer		-	311,000	311,000
Total Current Assets         18,314,105         9,193,577         27,507,682           Capital Assets         Improvements Other Than Buildings         338,887         -         338,887           Machinery and Equipment         24,581,006         -         24,581,006           Accumulated Depreciation         (18,319,476)         -         (18,319,476)           Total Capital Assets         6,600,417         -         6,600,417           Total Assets         24,914,522         9,193,577         34,108,099           LIABILITIES:           Current Liabilities           Accounts Payable         41,645         686,138         727,783           Deposits Payable         -         13,965         13,965           Compensated Absences         151,509         57,497         209,006           Claims Payable-Current         -         4,932,841         4,932,841           Total Current Liabilities         193,154         5,690,441         5,883,595           Long-term Liabilities         -         1,056,106         1,056,106           Claims Payable-General Liability         -         2,451,845         2,451,845           Total Long-term Liabilities         193,154         9,198,392         9,391,546 <td>Interfund Receivable</td> <td></td> <td>•</td> <td>1,935,120</td> <td>2,313,151</td>	Interfund Receivable		•	1,935,120	2,313,151
Capital Assets       338,887       338,887       338,887         Improvements Other Than Buildings       338,887       24,581,006       24,581,006         Accumulated Depreciation       (18,319,476)       - (18,319,476)       - (18,319,476)         Total Capital Assets       6,600,417       - 6,600,417       - 6,600,417         Total Assets       24,914,522       9,193,577       34,108,099         LIABILITIES:         Current Liabilities       41,645       686,138       727,783         Accounts Payable       41,645       686,138       727,783         Deposits Payable       - 13,965       13,965       13,965         Compensated Absences       151,509       57,497       209,006         Claims Payable-Current       - 4,932,841       4,932,841       4,932,841         Total Current Liabilities       193,154       5,690,441       5,883,595         Long-term Liabilities       193,154       5,690,441       5,883,595         Long-term Liabilities       - 1,056,106       1,056,106       1,056,106         Claims Payable-General Liability       - 2,451,845       2,451,845         Total Long-term Liabilities       - 3,507,951       3,507,951         Total Liabilities       193,154	Inventory		95,500		 95,500
Improvements Other Than Buildings   338,887   338,887   Accounted Equipment   24,581,006   24,581,006   Accumulated Depreciation   (18,319,476)   - (18,319,476)   Total Capital Assets   6,600,417   - 6,600,417   Total Assets   24,914,522   9,193,577   34,108,099      LIABILITIES:   Current Liabilities   Accounts Payable   A1,645   686,138   727,783   Deposits Payable   A1,645   686,138   727,783   Deposits Payable   A1,645   A1,6	Total Current Assets		18,314,105	9,193,577	27,507,682
Machinery and Equipment       24,581,006       - 24,581,006         Accumulated Depreciation       (18,319,476)       - (18,319,476)         Total Capital Assets       6,600,417       - 6,600,417         Total Assets       24,914,522       9,193,577       34,108,099             LIABILITIES:         Current Liabilities       41,645       686,138       727,783         Deposits Payable       - 13,965       13,965         Compensated Absences       151,509       57,497       209,006         Claims Payable-Current       - 4,932,841       4,932,841         Total Current Liabilities       193,154       5,690,441       5,883,595         Long-term Liabilities       193,154       5,690,441       5,883,595         Long-term Liabilities       - 1,056,106       1,056,106       1,056,106         Claims Payable-General Liability       - 2,451,845       2,451,845         Total Long-term Liabilities       - 3,507,951       3,507,951         Total Liabilities       193,154       9,198,392       9,391,546         NET POSITION:         Net Investment in Capital Assets       6,600,417       - 6,600,417         Unrestricted       18,120,951       (4,815)       18,116,136	Capital Assets				
Accumulated Depreciation (18,319,476) - (18,319,476)  Total Capital Assets 6,600,417 - 6,600,417  Total Assets 24,914,522 9,193,577 34,108,099   LIABILITIES:  Current Liabilities  Accounts Payable 41,645 686,138 727,783  Deposits Payable - 13,965 13,965  Compensated Absences 151,509 57,497 209,006  Claims Payable-Current - 4,932,841 4,932,841  Total Current Liabilities 193,154 5,690,441 5,883,595  Long-term Liabilities  Claims Payable-Workers' Comp 1,056,106 1,056,106  Claims Payable-General Liability - 2,451,845 2,451,845  Total Long-term Liabilities 193,154 9,198,392 9,391,546   NET POSITION:  Net Investment in Capital Assets 6,600,417 - 6,600,417  Unrestricted 18,120,951 (4,815) 18,116,136	Improvements Other Than Buildings		338,887	-	338,887
Total Capital Assets 6,600,417 - 6,600,417 Total Assets 24,914,522 9,193,577 34,108,099  LIABILITIES:  Current Liabilities  Accounts Payable 41,645 686,138 727,783 Deposits Payable - 13,965 13,965 Compensated Absences 151,509 57,497 209,006 Claims Payable-Current - 4,932,841 4,932,841 Total Current Liabilities 193,154 5,690,441 5,883,595  Long-term Liabilities Claims Payable-Workers' Comp 1,056,106 1,056,106 Claims Payable-General Liability - 2,451,845 2,451,845 Total Long-term Liabilities - 3,507,951 3,507,951 Total Liabilities 193,154 9,198,392 9,391,546  NET POSITION:  Net Investment in Capital Assets 6,600,417 - 6,600,417 Unrestricted 18,120,951 (4,815) 18,116,136	Machinery and Equipment		24,581,006	-	24,581,006
LIABILITIES:         24,914,522         9,193,577         34,108,099           Current Liabilities         34,000         34,108,099           Accounts Payable         41,645         686,138         727,783           Deposits Payable         -         13,965         13,965           Compensated Absences         151,509         57,497         209,006           Claims Payable-Current         -         4,932,841         4,932,841           Total Current Liabilities         193,154         5,690,441         5,883,595           Long-term Liabilities         -         1,056,106         1,056,106           Claims Payable-General Liability         -         2,451,845         2,451,845           Total Long-term Liabilities         -         3,507,951         3,507,951           Total Liabilities         193,154         9,198,392         9,391,546           NET POSITION:           Net Investment in Capital Assets         6,600,417         -         6,600,417           Unrestricted         18,116,136         18,116,136	Accumulated Depreciation		(18,319,476)	-	(18,319,476)
LIABILITIES:         Current Liabilities       41,645       686,138       727,783         Accounts Payable       -       13,965       13,965         Deposits Payable       -       13,965       13,965         Compensated Absences       151,509       57,497       209,006         Claims Payable-Current       -       4,932,841       4,932,841         Total Current Liabilities       193,154       5,690,441       5,883,595         Long-term Liabilities       -       1,056,106       1,056,106         Claims Payable-General Liability       -       2,451,845       2,451,845         Total Long-term Liabilities       -       3,507,951       3,507,951         Total Liabilities       193,154       9,198,392       9,391,546         NET POSITION:         Net Investment in Capital Assets       6,600,417       -       6,600,417         Unrestricted       18,120,951       (4,815)       18,116,136	Total Capital Assets		6,600,417		6,600,417
Current Liabilities         Accounts Payable       41,645       686,138       727,783         Deposits Payable       -       13,965       13,965         Compensated Absences       151,509       57,497       209,006         Claims Payable-Current       -       4,932,841       4,932,841         Total Current Liabilities       193,154       5,690,441       5,883,595         Long-term Liabilities       -       1,056,106       1,056,106         Claims Payable-Workers' Comp.       -       1,056,106       1,056,106         Claims Payable-General Liability       -       2,451,845       2,451,845         Total Long-term Liabilities       -       3,507,951       3,507,951         Total Liabilities       193,154       9,198,392       9,391,546         NET POSITION:         Net Investment in Capital Assets       6,600,417       -       6,600,417         Unrestricted       18,120,951       (4,815)       18,116,136	Total Assets	_	24,914,522	9,193,577	 34,108,099
Deposits Payable         -         13,965         13,965           Compensated Absences         151,509         57,497         209,006           Claims Payable-Current         -         4,932,841         4,932,841           Total Current Liabilities         193,154         5,690,441         5,883,595           Long-term Liabilities         -         1,056,106         1,056,106           Claims Payable-Workers' Comp.         -         1,056,106         1,056,106           Claims Payable-General Liability         -         2,451,845         2,451,845           Total Long-term Liabilities         -         3,507,951         3,507,951           Total Liabilities         193,154         9,198,392         9,391,546           NET POSITION:         NET POSITION:           Net Investment in Capital Assets         6,600,417         -         6,600,417           Unrestricted         18,120,951         (4,815)         18,116,136					
Deposits Payable         -         13,965         13,965           Compensated Absences         151,509         57,497         209,006           Claims Payable-Current         -         4,932,841         4,932,841           Total Current Liabilities         193,154         5,690,441         5,883,595           Long-term Liabilities         -         1,056,106         1,056,106           Claims Payable-Workers' Comp.         -         1,056,106         1,056,106           Claims Payable-General Liability         -         2,451,845         2,451,845           Total Long-term Liabilities         -         3,507,951         3,507,951           Total Liabilities         193,154         9,198,392         9,391,546           NET POSITION:         NET POSITION:           Net Investment in Capital Assets         6,600,417         -         6,600,417           Unrestricted         18,120,951         (4,815)         18,116,136	Accounts Payable		41,645	686,138	727,783
Claims Payable-Current         -         4,932,841         4,932,841           Total Current Liabilities         193,154         5,690,441         5,883,595           Long-term Liabilities         -         1,056,106         1,056,106           Claims Payable-Workers' Comp.         -         2,451,845         2,451,845           Claims Payable-General Liability         -         2,451,845         2,451,845           Total Long-term Liabilities         -         3,507,951         3,507,951           Total Liabilities         193,154         9,198,392         9,391,546           NET POSITION:         Net Investment in Capital Assets         6,600,417         -         6,600,417           Unrestricted         18,120,951         (4,815)         18,116,136	Deposits Payable		-	13,965	13,965
Total Current Liabilities         193,154         5,690,441         5,883,595           Long-term Liabilities         1,056,106         1,056,1	Compensated Absences		151,509	57,497	209,006
Long-term Liabilities         Claims Payable-Workers' Comp.       -       1,056,106       1,056,106         Claims Payable-General Liability       -       2,451,845       2,451,845         Total Long-term Liabilities       -       3,507,951       3,507,951         Total Liabilities       193,154       9,198,392       9,391,546         NET POSITION:         Net Investment in Capital Assets       6,600,417       -       6,600,417         Unrestricted       18,120,951       (4,815)       18,116,136	Claims Payable-Current		_	4,932,841	 4,932,841
Claims Payable-Workers' Comp.       -       1,056,106       1,056,106         Claims Payable-General Liability       -       2,451,845       2,451,845         Total Long-term Liabilities       -       3,507,951       3,507,951         Total Liabilities       193,154       9,198,392       9,391,546         NET POSITION:         Net Investment in Capital Assets       6,600,417       -       6,600,417         Unrestricted       18,120,951       (4,815)       18,116,136	<b>Total Current Liabilities</b>		193,154	5,690,441	5,883,595
Total Liabilities         193,154         9,198,392         9,391,546           NET POSITION:         Net Investment in Capital Assets         6,600,417         -         6,600,417           Unrestricted         18,120,951         (4,815)         18,116,136	Claims Payable-Workers' Comp. Claims Payable-General Liability	_	- -	2,451,845	 2,451,845
NET POSITION:         Net Investment in Capital Assets       6,600,417       -       6,600,417         Unrestricted       18,120,951       (4,815)       18,116,136	=				 
Net Investment in Capital Assets       6,600,417       -       6,600,417         Unrestricted       18,120,951       (4,815)       18,116,136	Total Liabilities		193,154	9,198,392	 9,391,546
Unrestricted 18,120,951 (4,815) 18,116,136	NET POSITION:				
	Net Investment in Capital Assets		6,600,417	-	6,600,417
Total Net Position \$ 24,721,368 \$ (4,815) \$ 24,716,553	Unrestricted		18,120,951	(4,815)	18,116,136
	Total Net Position	\$	24,721,368	\$ (4,815)	\$ 24,716,553

### ADAMS COUNTY, COLORADO INTERNAL SERVICE FUNDS

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION For the Year Ended December 31, 2014

#### **Equipment**

		Service	Insurance Claims		Total
OPERATING REVENUES:					
Equipment Rental Fees	\$	5,971,019	\$ -	\$	5,971,019
Insurance Premiums-Medical/Dental	Ψ.	-	13,592,871	Υ	13,592,871
Insurance Premiums-General Liability		-	1,912,822		1,912,822
Insurance Premiums-Workers' Compensation		-	787,897		787,897
Insurance Premiums-Unemployment		-	184,884		184,884
Insurance Premiums-Administration		-	736,580		736,580
Insurance-Recovery of Losses		-	12,200		12,200
Miscellaneous		187,552	1,792		189,344
Total Operating Income		6,158,571	17,229,046		23,387,617
OPERATING EXPENSES:					
Salaries and Fringe Benefits		1,320,445	359,768		1,680,213
Insurance Claims		-	16,653,723		16,653,723
Insurance Premiums		-	2,185,667		2,185,667
Operating Supplies		82,132	1,685		83,817
Travel and Training		3,231	2,891		6,122
Minor Supplies and Equipment		2,510,431	1,208		2,511,639
Licenses and Fees		11,234	14,579		25,813
Utilities		52,702	1,725		54,427
Repairs and Maintenance		202,954	-		202,954
Professional Fees		-	374,987		374,987
Rental Expenses		35,460	-		35,460
Depreciation		1,917,919			1,917,919
Total Operating Expenses		6,136,508	19,596,233		25,732,741
Operating Income (Loss)		22,063	(2,367,187)		(2,345,124)
NONOPERATING REVENUES (EXPENSES):					
Gain (Loss) on Sale of Assets		391,421			391,421
Total Non Operating Revenues (Expenses)		391,421	-		391,421
Income (Loss) before Contributions and Transfers	_	413,484	(2,367,187)		(1,953,703)
Changes in Net Position		413,484	(2,367,187)		(1,953,703)
Total Net Position-Beginning		24,307,884	2,362,372		26,670,256
Total Net Position-Ending	\$	24,721,368	\$ (4,815)	\$	24,716,553

# ADAMS COUNTY, COLORADO INTERNAL SERVICE FUNDS

#### COMBINING STATEMENT OF CASH FLOWS

	Equipment	Insurance	
	Service	Claims	Total
CASH FLOWS FROM OPERATING ACTIVITIES:			
Cash Received from Customers	\$ 5,787,630	\$ 16,713,312	\$ 22,500,942
Cash Payments to Suppliers for Goods and Services	(3,036,735)	(18,343,210)	(21,379,945)
Cash Payments to Employees for Services	(1,307,231)	(356,822)	(1,664,053)
Net Cash Provided (Used) by Operating Activities	1,443,664	(1,986,720)	(543,056)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Acquisition/Construction of Capital Assets	(2,152,121)	-	(2,152,121)
Proceeds from Sale of Property	376,949		376,949
Net Cash Provided (Used) by Capital and Related Financing Activities	(1,775,172)		(1,775,172)
Net Increase (Decrease) in Cash and Cash Equivalents	(331,508)	(1,986,720)	(2,318,228)
Cash and Cash Equivalents, Beginning	17,903,266	8,588,691	26,491,957
Cash and Cash Equivalents, Ending	\$ 17,571,758	\$ 6,601,971	\$ 24,173,729
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities:			
Operating Income (Loss)	\$ 22,063	\$ (2,367,187)	\$ (2,345,124)
Adjustments to Reconcile Operating Income to			
Net Cash Provided (Used) by Operating Activities:			
Depreciation	1,917,919	-	1,917,919
(Increase) Decrease in Accounts Receivable	(251,665)	(84,553)	(336,218)
(Increase) Decrease in Inventories	8,255	- (419 603)	8,255
(Increase) Decrease in Interfund Receivable (Increase) Decrease in Prepaid Expense	(119,276)	(418,693) (12,488)	(537,969) (12,488)
(Increase)/Decrease in Retainer	_	(12,400)	(12,400)
Increase (Decrease) in Accounts Payable	(146,786)	496,366	349,580
Increase (Decrease) in Retainage Payable	-	-	-
Increase (Decrease) in Claims Payable-Current	-	445,919	445,919
Increase (Decrease) in Interfund Payable	(60)	-	(60)
Increase (Decrease) in Accrued Payroll	-	-	-
Increase (Decrease) in Accrued Vacation and Sick Leave	13,214	2,946	16,160
Increase (Decrease) in Deposits Payable	-	4,834	4,834
Increase (Decrease) in Claims Payable-Long Term		(53,864)	(53,864)
Total Adjustments	1,421,601	380,467	1,802,068
Net Cash Provided (Used) by Operating Activities	\$ 1,443,664	\$ (1,986,720)	\$ (543,056)

## ADAMS COUNTY, COLORADO EQUIPMENT SERVICE FUND

#### **BUDGETARY COMPARISON SCHEDULE (NON-GAAP)**

	Budgeted Amounts					Variance with	
		Original		Final Actual Amounts		Final Budget - Positive	
DEVENUES		Original		rinai	Actual Amounts	Positive	_
REVENUES: Insurance Recovery of Losses	\$	_	\$	155,010	\$ -	\$ (155,010	۱۲
Charges for Services	Y	6,825,244	Y	6,825,244	5,971,019	(854,225	
Gain on Sale of Assets		200,000		200,000	391,421	191,421	
Miscellaneous		250,000		250,000	187,552	(62,448	
Total Revenues		7,275,244		7,430,254	6,549,992	(880,262	_
EXPENDITURES:							
Salaries and Fringe Benefits		1,396,009		1,396,009	1,320,445	75,564	1
Operating Supplies		68,800		68,800	82,132	(13,332	2)
Repairs and Maintenance		175,750		175,750	202,954	(27,204	1)
Travel and Training		9,410		9,410	3,231	6,179	)
Minor Supplies and Equipment		2,668,900		2,668,900	2,510,431	158,469	)
Licenses and Fees		5,000		5,000	11,234	(6,234	1)
Professional Fees		250,000		250,000	-	250,000	)
Rental Expense		35,190		35,190	35,460	(270	
Utilities		58,500		58,500	52,702	5,798	
Capital Outlay		4,277,000		4,769,520	2,152,121	2,617,399	)
Total Expenditures		8,944,559		9,437,079	6,370,710	3,066,369	<u>}</u>
Change in Net Position, Budgetary Basis	\$	(1,669,315)	\$	(2,006,825)	179,282	\$ 2,186,107	7 <del>=</del>
Net Position, Beginning of Year					24,307,884		
Net Position, End of Year					24,487,166		
Reconciliation from Non-GAAP Basis to GAAP Basis:							
Depreciation					(1,917,919)		
Capital Outlay					2,152,121		
Net Position, GAAP Basis					\$ 24,721,368		

## ADAMS COUNTY, COLORADO INSURANCE CLAIMS FUND

#### BUDGETARY COMPARISON SCHEDULE (NON-GAAP)

		Budgeted	l Am	ounts			V	ariance with
					•		Fi	nal Budget -
		Original		Final	Ac	tual Amounts		Positive
REVENUES:								
Insurance Premiums	\$	18,409,679	\$	19,027,301	\$	17,215,054	\$	(1,812,247)
Intergovernmental								
State Grants		-		176,940		-		(176,940)
Federal Grants		-		1,061,640		-		(1,061,640)
Miscellaneous						13,992		13,992
Total Revenues		18,409,679		20,265,881		17,229,046		(3,036,835)
EXPENDITURES:								
Salaries and Fringe Benefits		347,066		347,066		359,768		(12,702)
Insurance Claims		15,776,903		17,810,045		16,623,924		1,186,121
Insurance Premiums		2,367,783		2,367,783		2,185,667		182,116
Operating Supplies		2,320		2,320		1,685		635
Travel and Training		10,260		10,260		2,891		7,369
Minor Supplies and Equipment		1,850		1,850		1,208		642
Licenses and Fees		33,000		33,000		14,579		18,421
Utilities		2,460		2,460		1,725		735
Professional Fees		485,400		485,400		374,987		110,413
Other		3,900		3,900				3,900
Total Expenditures		19,030,942		21,064,084		19,566,434		1,497,650
Change in Net Position, Budgetary Basis	<u>\$</u>	(621,263)	\$	(798,203)		(2,337,388)	\$	(1,539,185)
Net Position, Beginning of Year						2,362,372		
Net Position, End of Year						24,984		
Reconciliation from Non-GAAP Basis								
to GAAP Basis:						(20.700)		
Change in Insurance Claims Accrued Liability					_	(29,799)		
Net Position, GAAP Basis					\$	(4,815)		



#### Adams County, Colorado Explanation of Funds Agency Funds

The Agency Funds account for assets held by the County as an agent for individuals, private organizations, other governments and/or other funds.

TREASURER'S FUND-The Treasurer's Fund accounts for all monies collected (principally tax collections) by the Adams County Treasurer for various local governmental units within the County.

PUBLIC TRUSTEE'S FUND-The Public Trustee's agency fund collects fees pertaining to deeds of trust transactions and distributes fees collected to mortgage companies, individuals, the County and other entities as appropriate.

CLERK AND RECORDER'S FUND-The Clerk and Recorder's agency fund collects fees and taxes primarily for other governments for motor vehicle related transactions.

INMATE TRUST FUND-The inmate trust fund is managed by the Sheriff's Office. These are monies belonging to inmates serving time at the County's Detention Facility. Monies not spent by the inmates during their time in jail are returned to them upon their release.

# ADAMS COUNTY, COLORADO COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION December 31, 2014

		Balances 1/1/2014		Additions		Deductions	<u>1</u>	Balances 2/31/2014
Treasurer's Agency Fund				·		·		
Cash and investments	\$	7,182,311		483,395,242		484,508,033	\$	6,069,520
Total Assets		7,182,311		483,395,242		484,508,033	_	6,069,520
Due to other gov't		6,821,794	_	482,946,355	_	483,991,718		5,776,431
Due to others		360,517		448,887		516,315		293,089
Total Liabilities		7,182,311		483,395,242		484,508,033		6,069,520
Clerk's Agency Fund								
Cash and investments	\$	7,868,756	\$	130,260,321	\$	127,658,129	\$	10,470,948
Total Assets		7,868,756		130,260,321		127,658,129		10,470,948
Due to other gov't		7,827,136		129,730,336		127,147,379		10,410,093
Due to others		41,620		529,985		510,750		60,855
Total Liablities	_	7,868,756	_	130,260,321		127,658,129		10,470,948
Public Trustee's Agency Fund								
Cash and investments	\$	893,673	\$	55,016,315	\$	55,321,360	\$	588,628
Total Assets		893,673	_	55,016,315	_	55,321,360		588,628
Due to others		893,673		55,016,315		55,321,360		588,628
Total Liabilities		893,673	_	55,016,315	=	55,321,360		588,628
Shoriff's Inmata Trust Agangy Fund								
Sheriff's Inmate Trust Agency Fund	¢	40F C00	۲.	4 175 024	۲.	2 000 640	۲	600.004
Cash and investments	\$	495,609	\$	4,175,924	\$	3,990,649	\$	680,884
Total Assets		495,609	_	4,175,924	_	3,990,649		680,884
Due to others		495,609		4,175,924		3,990,649		680,884
Total Liabilities		495,609	_	4,175,924	-	3,990,649		680,884
Total All Agency Funds								
Cash and investments	\$	16,440,349	\$	672,847,802	\$	671,478,171	\$	17,809,980
Total Assets		16,440,349	_	672,847,802	_	671,478,171	_	17,809,980
Due to other gov't		14,648,930		612,676,691		611,139,097		16,186,524
Due to others	_	1,791,419		60,171,111	_	60,339,074		1,623,456
Total Liabilities		16,440,349	_	672,847,802	_	671,478,171	_	17,809,980



## **VALUES**

We are committed to:

#### A POSITIVE WORK ENVIRONMENT

Providing a respectful, professional work environment that will attract, retain and motivate a workforce that effectively and efficiently serves the Adams County Community

#### SERVANT LEADERSHIP

Serving the Adams County community with accountability and responsibility

#### **TEAMWORK**

Working together on behalf of the Adams County community

#### TRANSPARENCY

Engaging in open, honest, and respectful practices and communication

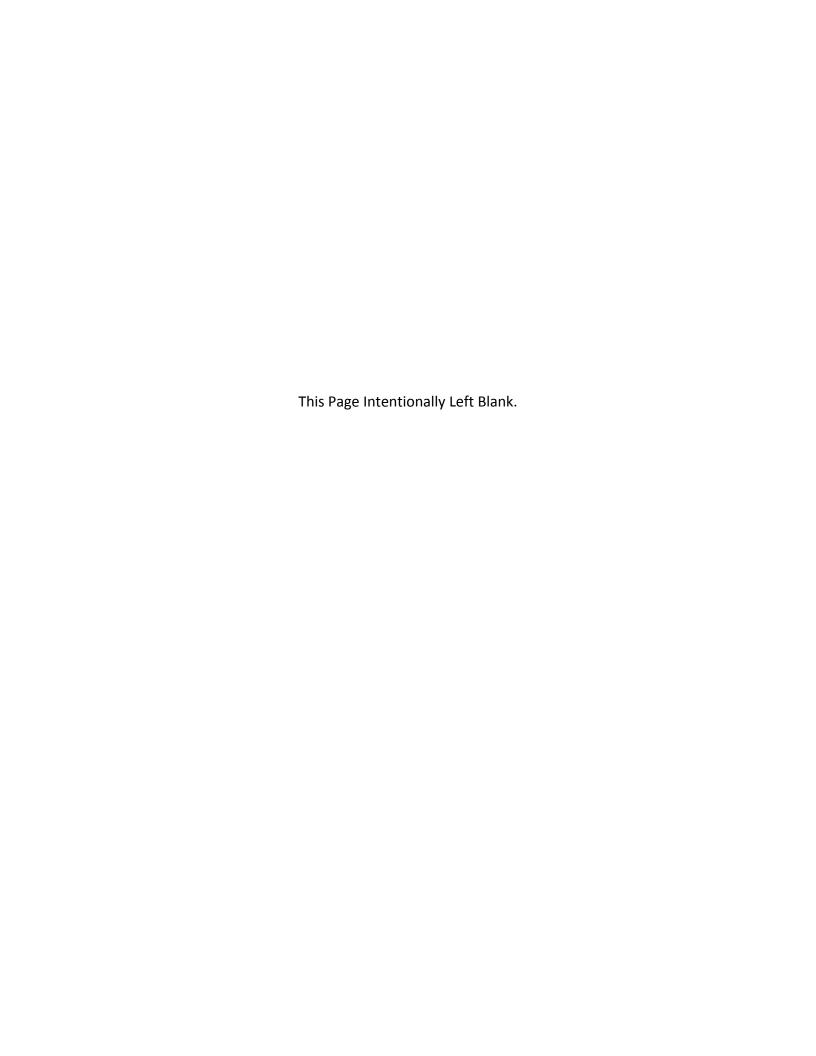
#### **CREDIBILITY**

Earning the trust and respect of the Adams County community by acting with integrity and ethics in all we do

#### Adams County, Colorado Statistical Section Index

This part of the Adams County comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

Financial Trends	Page
These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	
Net Position by Component	100
Changes in Net Position	101
Governmental Activities Expense Change Graphs	103
Changes in Program & General Revenue Graph	105
Fund Balances, Governmental Funds	106
Changes in Fund Balances, Governmental Funds	107
Changes in Fund Balances, Governmental Funds Graphs	108
Revenue Capacity	
These schedules contain information to help the reader assess the County's most significant sources of revenue.	
Assessed/Actual Value of Taxable Property	109
Property Tax Levies and Collections	110
Principal Property Tax Payers	111
Direct and Overlapping Property Tax Rates	112
Debt Capacity	
These schedules contain information to help the reader assess the affordability of the County's current level of debt and the county's ability to issue debt in the future.	
Ratio of Outstanding Debt by Type	113
Computation of Direct, Overlapping and Underlying Long-Term Debt	114
Legal Debt Margin Information	116
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.	
Demographic and Economic Statistics Principal Employers	117 118
Operating Information	
These schedules contain information regarding types of assets by function/department and the number of employees in various job categories.	
Capital Asset Statistics by Function/Program	119
Full-Time Equivalent County Employees by Function/Program	120



Adams County, Colorado Net Position by Component Last Ten Years

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Governmental Activities										
Net Investment in Capital Assets	\$ 495,306,316	\$ 534,593,275	\$ 495,306,316 \$ 534,593,275 \$ 536,994,805		\$ 554,481,895 \$ 534,982,272		\$ 592,522,933	\$ 557,397,767 \$ 592,522,933 \$ 596,555,287 \$ 593,574,188 \$ 606,202,634	\$ 593,574,188	\$ 606,202,634
Restricted	53,225,936	42,328,514	46,405,245	46,812,777	58,041,779	50,731,051	39,750,571	46,557,791	49,202,652	60,449,728
Unrestricted	111,080,386	122,288,680	137,797,761	134,148,061	154,930,749	157,176,026	148,150,452	146,459,139	147,915,202	140,193,413
Total governmental activities net position	\$ 659,612,638	\$ 699,210,469	\$ 721,197,811	\$ 735,442,733	\$ 747,954,800	\$ 765,304,844	\$ 780,423,956	\$ 789,572,217	\$ 790,692,042	\$ 806,845,775
Business-type Activities										
Net Investment in Capital Assets	\$ 8,153,716	\$ 8,052,459	8,153,716 \$ 8,052,459 \$ 8,135,188	\$ 8,200,054	\$ 8,083,593	\$ 7,954,054	\$ 7,738,452	\$ 7,778,089	\$ 9,332,133	\$ 40,564,861
Unrestricted	2,221,705	2,756,160	2,863,787	2,944,443	3,175,497	3,400,335	3,630,896	3,794,813	3,546,648	6,327,369
Total business-type activities net position	\$ 10,375,421	\$ 10,808,619	\$ 10,998,975	\$ 11,144,497	\$ 11,259,090	\$ 11,354,389	\$ 11,369,348	\$ 11,572,902	\$ 12,878,781	\$ 46,892,230
				<u>.</u>						

# Percentage of Net Position by Component

146,520,782 \$ 853,738,005

150,253,952 \$ 801,145,119

39,750,571 151,781,348

> 160,576,361 \$ 776,659,233

> > \$ 759,213,890

137,092,504 \$ 746,587,230

\$ 732,196,786

125,044,840 \$ 710,019,088

113,302,091 \$ 669,988,059

D Total primary government net position

Restricted Unrestricted

46,405,245 140,661,548

50,731,051

\$ 791,793,304

\$ 646,767,495 60,449,728

\$ 602,906,321 49,202,652 151,461,850 \$ 803,570,823

\$ 604,333,376 46,557,791

\$ 600,261,385

\$ 565,351,821

\$ 543,065,865 58,041,779 158,106,246

\$ 562,681,949 46,812,777

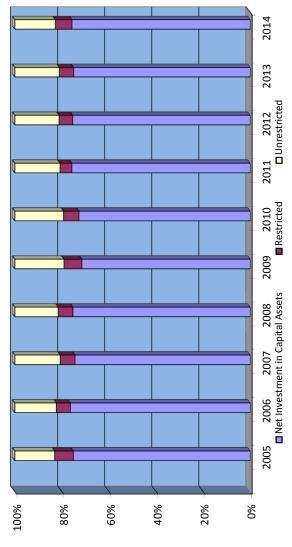
\$ 545,129,993

\$ 542,645,734 42,328,514

\$ 503,460,032 53,225,936

Net Investment in Capital Assets

**Total Primary Government** 

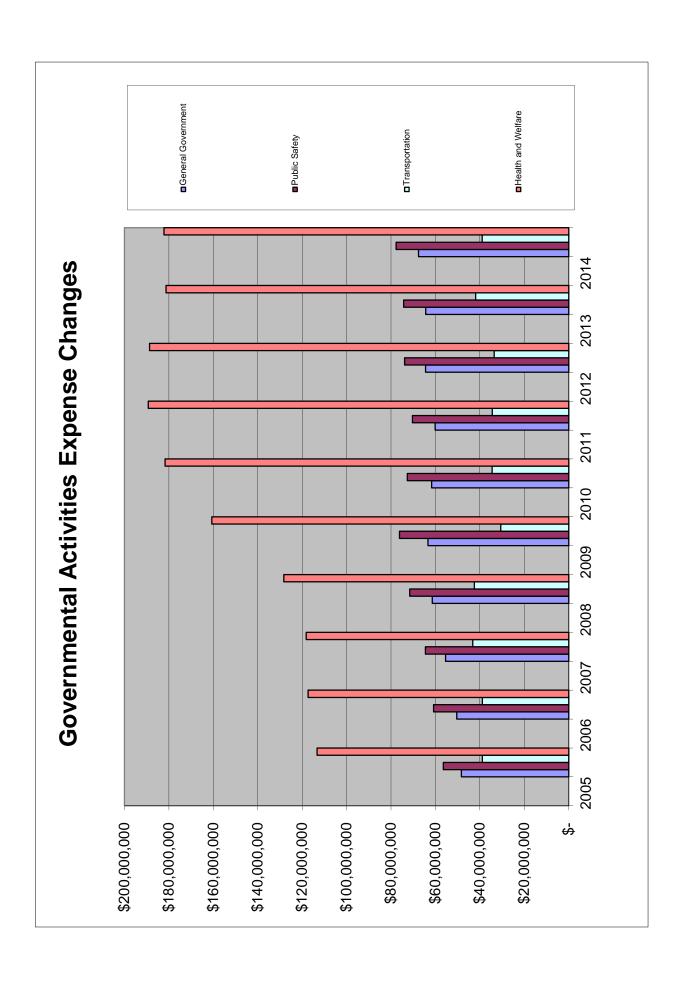


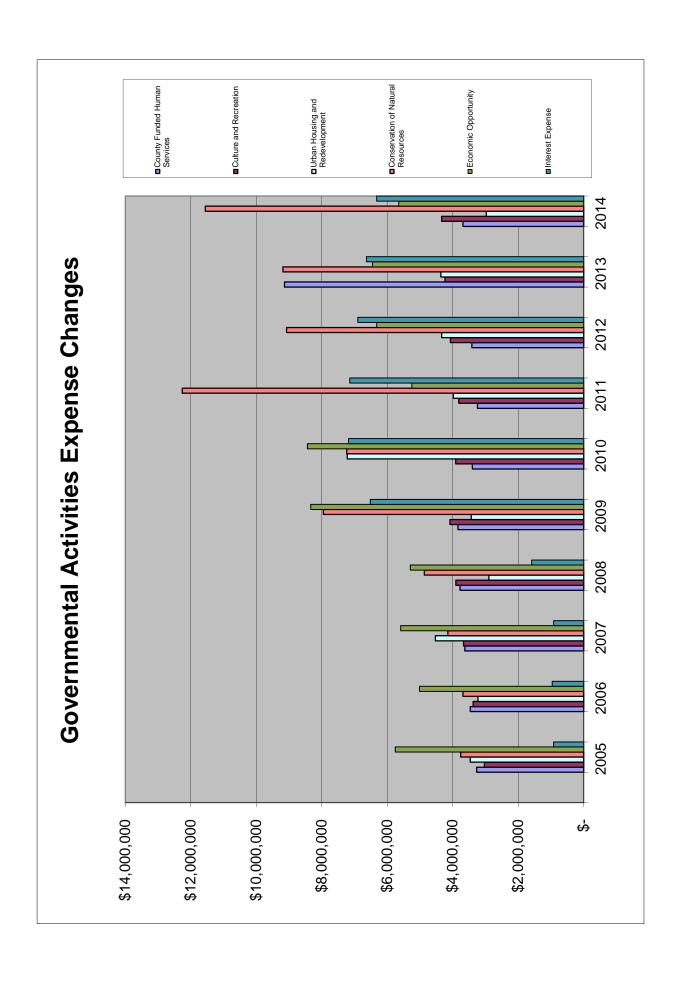
Adams County, Colorado Changes in Net Position Last Ten Years

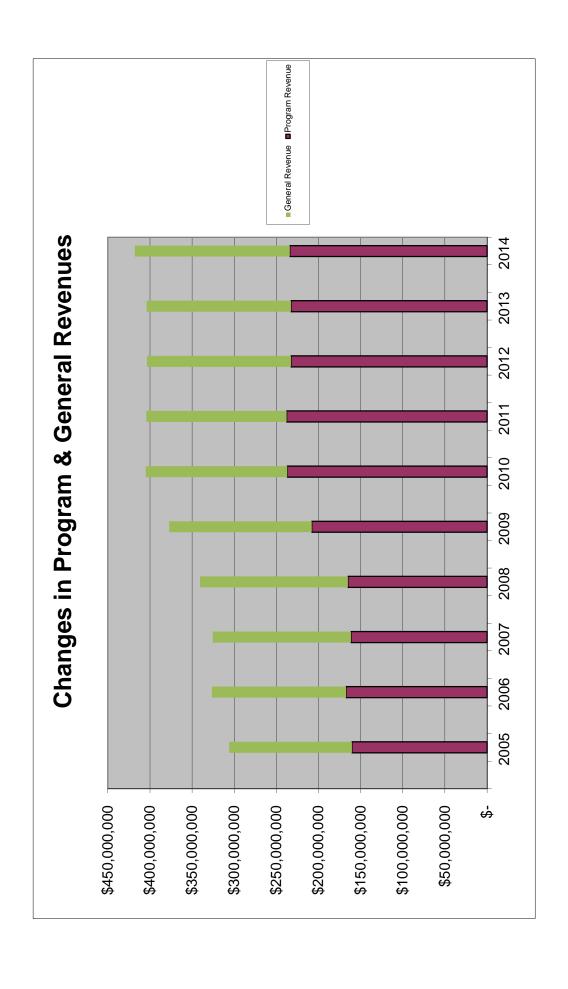
	2002	2006	2007	2008	2009	2010	2011	2012	2013	2014
Expenses										
Governmental Activities										
General Government	\$ 48,305,546	\$ 50,389,174	\$ 55,429,386	\$ 61,408,120	\$ 63,382,231	\$ 61,728,753	\$ 60,112,427	\$ 64,432,076 \$	64,364,517	\$ 67,645,619
Public Safety	56,423,552	60,814,606	64,528,882	71,585,432	76,201,817	72,666,075	70,374,242	73,890,995	74,297,420	77,728,278
County Funded Human Services	3,267,211	3,464,240	3,629,566	3,777,147	3,842,110	3,398,031	3,244,279	3,414,463	9,138,011	3,688,208
Transportation	38,882,542	38,860,660	43,161,397	42,447,761	30,553,717	34,492,821	34,414,275	33,551,692	41,891,634	38,966,452
Culture and Recreation	3,032,133	3,374,562	3,669,852	3,903,715		3,906,242	3,815,451	4,068,729	4,235,097	4,340,240
Health and Welfare	113,316,811	117,325,278	118,151,381	128,280,011	160,687,705	181,712,150	189,256,037	188,698,818	181,268,279	182,252,125
Urban Housing and Redevelopment	3,463,570	3,227,952	4,528,589	2,897,032	3,437,056	7,220,801	3,983,241	4,340,822	4,362,880	2,974,908
Conservation of Natural Resources	3,756,320	3,686,796	4,150,045	4,868,147	7,952,345	7,235,950	12,258,504	9,074,943	9,185,737	11,556,202
Economic Opportunity	5,757,375	5,014,885	5,592,049	5,297,734	8,335,699	8,436,630	5,249,905	6,323,042	6,451,001	5,646,147
Interest Expense	919,671	963,590	919,108	1,589,421	6,519,982	7,184,199	7,141,671	6,898,470	6,633,838	6,322,611
Total governmental activities expense	277,124,731	287,121,743	303,760,255	326,054,520	364,999,313	387,981,652	389,850,032	394,694,050	401,828,414	401,120,790
Business-type Activities										
Golf Course	2,086,919	2,078,325	2,300,914	2,484,609	2,407,548	2,392,530	2,472,748	2,498,663	2,653,355	2,868,095
Storm Water	•	•	•	•	•	•		•	550,414	259,467
Airport Authority		•	•	•	•	•			•	4,272,009
Water and Waste Water Treatment Plant		•	•	•	•	•		•	•	210,099
Total business-type activities expense	2,086,919	2,078,325	2,300,914	2,484,609	2,407,548	2,392,530	2,472,748	2,498,663	3,203,769	7,609,670
Total primary government expense	\$ 279,211,650	\$ 289,200,068	\$ 306,061,169	\$ 328,539,129	\$ 367,406,861	\$ 390,374,182	\$ 392,322,780	\$ 397,192,713	405,032,183	\$ 408,730,460
Program Revenues										
Governmental Activities										
Fines & Charges for Services										
General Government	\$ 15,545,725	\$ 16,237,322	\$ 17,156,815	\$ 14,828,419	\$ 16,709,196	\$ 16,171,139	\$ 16,501,360	\$ 17,778,143 \$	16,918,354	\$ 20,930,542
Public Safety	4,641,285	4,611,018	4,377,538	5,698,388	5,179,857	5,230,810	5,543,679	5,683,799	6,095,173	4,719,632
Transportation	2,616,752	2,454,320	1,855,448	1,129,707	1,167,755	1,530,828	1,170,586	1,300,403	2,435,131	2,722,053
Culture & Recreation	617,769	666,705	686,609	723,522	703,766	817,600	742,717	755,843	724,147	815,522
Health & Welfare	•	350	•	•	•			1	37,586	
Conservation of Natural Resources	955'95	60,916	77,080	•	41,453	76,626	69,245	25,524	18,508	52,342
Economic Opportunity	72,263	65,258	75,988	52,149	46,201	•		45,301		•
Total Charges for Services	23,550,350	24,095,889	24,152,258	22,432,185	23,848,228	23,827,003	24,027,587	25,589,013	26,228,899	29,240,091
Operating Grants and Contributions										
General Government	1,269,572	2,189,297	1,873,936	2,116,926	1,056,510	2,558,195	2,114,669	2,582,257	2,173,598	3,197,375
Public Safety	4,570,813	4,669,403	5,137,024	5,427,130	6,852,619	6,364,326	6,354,583	6,503,497	6,589,829	6,616,344
Transportation	6,078,488	8,600,237	7,490,684	6,540,109	7,608,658	7,898,145	7,867,990	8,821,239	8,170,146	8,416,415
Culture & Recreation	24,400	1	1	'	•	•	i	i	45,000	İ
Health & Welfare	106,440,755	107,772,760	106,844,065	115,792,402	144,947,269	167,856,820	173,872,725	172,599,784	172,547,787	168,737,254
Urban Housing & Redevelopment	3,195,071	3,089,239	4,368,235	2,789,881	3,256,287	6,908,889	4,305,932	4,451,511	4,835,219	2,557,871
Conservation of Natural Resources	1,225,858	1,240,378	970,542	636,679		562,395	1,184,090	377,732	739,892	670,555
Economic Opportunity	5,528,502	4,750,854	5,338,893	5,058,453	8,017,831	8,378,659	5,063,181	6,033,934	6,280,988	5,312,496
Total Operating Grants and Contributions	128,333,459	132,312,168	132,023,379	138,361,580	175,274,659	200,532,429	200,763,170	201,369,954	201,382,459	195,508,310

Adams County, Colorado Changes in Net Position Last Ten Years

				LastTen Years						
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Capital Grants and Contributions										
General Government	13,070	456,758	451,910	53,458	•	241,108	836,512	•	274,727	2,980
Public Safety	•	635,634	14,500	•	•	•	52,921		•	i
Transportation	8,447,430	9,648,528	4,934,395	3,631,678	8,869,245	11,518,693	4,659,639	1,743,430	3,207,537	8,082,282
Health and Welfare	•	•	•	•	•	53,737	•	•	•	
Urban Housing and Redevelopment	•	•	•	•	•	•	•	430,099	•	
Conservation of Natural Resources		•	-	625,000		849,000	7,494,134	3,495,003	1,609,494	1,276,239
Total Capital Grants and Contributions	8,460,500	10,740,920	5,400,805	4,310,136	8,869,245	12,662,538	13,043,206	5,668,532	5,091,758	9,364,501
Total governmental activities program revenue	160,344,309	167,148,977	161,576,442	165,103,901	207,992,132	237,021,970	237,833,963	232,627,499	232,703,116	234,112,902
Business-type Activities										
Golf Course - Charges for Services	2,748,925	2,731,697	2,688,802	2,902,979	2,848,361	2,820,454	2,823,117	3,035,780	2,814,234	3,597,681
Storm Water - Charges for Services									2,030,437	2,234,921
Airport Authority - Charges for Services	•	1	1	1		•	1	•	1	3,201,258
Water and Waste Water Treatment Plant -Charges for Services	•	•	•	•	•	•	•	•	•	17,881
Airport Authority - Capital Grants and Contributions	•				•		•			3,148,166
Total business-type activities program revenue	2,748,925	2,731,697	2,688,802	2,902,979	2,848,361	2,820,454	2,823,117	3,035,780	4,844,671	12,199,907
Total primary government program revenue	\$ 163,093,234	\$ 169,880,674	\$ 164,265,244	\$ 168,006,880	\$ 210,840,493	\$ 239,842,424	\$ 240,657,080	\$ 235,663,279	\$ 237,547,787	\$ 246,312,809
Net (Expense)/Revenue	(600 000 311)	(322 520 011)	(210 201 2/12)	(160 050 610)	(157 007 191)	¢ (1E0 0E0 602)	(150 016 060)	\$ (162 066 551)	(160 175 700)	(900 200 291)
								(102,000,331)		
D business-type Activities  O Total primary government net (expense)/revenue	\$ (116,118,416)	\$ (119,319,394)	\$ (141,795,925)	\$ (160,532,249)	440,613 \$ (156,566,368)	427,324 \$ (150,531,758)	\$ (151,665,700)	_	\$ (167,484,396)	4,390,237 \$ (162,417,651)
General Revenues and Other Changes in Net Position										
Governmental Activities Taxes										
Property Taxes	\$ 98,285,280	\$ 105.568.720	\$ 110,413,882	\$ 119.346.965	\$ 121.842.329	\$ 120.948.144	\$ 120,000,652	\$ 118,469,008	\$ 120.606.411	\$ 123.964.311
100 mm - 100			100/01/01					010 001 40		•
Sales Taxes	26,118,233	27,235,502	30,165,614	30,494,275	27,672,357	29,037,709	30,981,723	34,520,050	37,352,401	41,115,244
Specific Ownersnip Taxes	10,287,744	10,816,361	10,591,852	10,193,583	9,064,549	8,211,138	7,932,610	8,390,103	9,232,003	10,135,792
Utner Taxes	361,249	419,199	398,255	419,766 9 766 90F	664,877	380,238	415,962	509,974	464,794	765,698
Gain/Loss on Sala of Capital Assets	666,240,0	0/2/010,01		457 605	7,411,502	202,184,5	140,000,0	23,764,2	18 269	610,001,0
Miscellaneous	3,923,638	4,872,545	4,231,536	5,741,602	5,523,854	5,106,032	4,169,552	6,525,107	5,151,514	4,662,442
Loss on Disposal of Capital Assets			(4,214,844)							
Transfers	340,000	340,000	340,000	340,000	340,000	340,000	340,000	340,000	340,000	(662,685)
Total Governmental Activities	145,959,143	159,570,597	164,171,155	175,760,601	169,519,248	168,309,726	166,878,843	171,214,812	171,536,766	183,161,621
Business-type Activities										
Unrestricted Investment Earning	59,092	119,826	142,468	67,152	10,022	7,375	4,590	8,518	4,977	1,718
Gain/Loss on Sale of Capital Assets	•	•	•	•	3,758	•	•	(2,081)	(15,220)	
Miscelleneous	- 000 000	- 000 000	- (000 000)	- (000 040)	- (000 000)	- (000 086)	- 000 000	- (000 000)	- (000 000)	79,811
Total Business-type Activities	(340,000)	(340,000)	(197.532)	(340,000)	(326.220)	(332,625)	(335.410)	(333.563)	(350.243)	744.214
								(200(200)		
Total Primary Government General Revenues	\$ 145,678,235	\$ 159,350,423	\$ 163,973,623	\$ 175,487,753	\$ 169,193,028	\$ 167,977,101	\$ 166,543,433	\$ 170,881,249	\$ 171,186,523	\$ 183,905,835
Change in Net Position Governmental Artivities	\$ 29 178 721	\$ 39 597 831	\$ 21 987 342	\$ 14 809 982	\$ 12 512 067	\$ 17.350.044	\$ 14 862 774	\$ 9 148 261	\$ 2 411 468	\$ 16 153 733
Business-type Activities			190,356					203,554		
Total Primary Government	\$ 29,559,819	\$ 40,031,029	\$ 22,177,698	\$ 14,955,504	\$ 12,626,660	\$ 17,445,343	\$ 14,877,733	ì	\$ 3,702,127	\$ 21,488,184







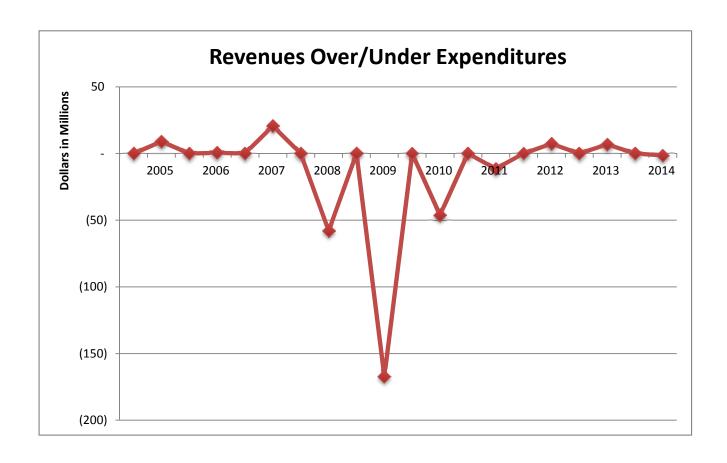
Adams County, Colorado Fund Balances, Governmental Funds Last Ten Years

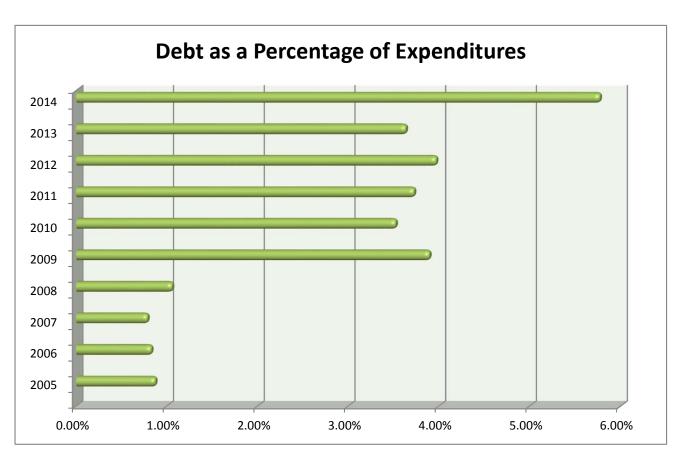
	2002	2006	2007	2008	2009	2010	2011	2012	2013	2014
General Fund										
Restricted	٠.	\$	\$	· \$	\$ 11,064,500	\$ 11,492,899	\$ 17,249,860	\$ 17,468,266	\$ 17,438,298	\$ 17,603,898
Committed	•	,	•	•	•	•	38,548,895	39,850,069	40,001,844	40,052,989
Assigned			•	•	•	•	157,389	207,750	196,401	237,565
Unassigned	71,217,307	, 82,074,695	95,414,250	95,084,429	93,367,951	93,293,454	62,304,685	60,123,396	54,886,069	56,698,238
Total General fund	\$ 71,217,307	71,217,307 \$ 82,074,695 \$ 95,414,250	\$ 95,414,250	\$ 95,084,429	\$ 104,432,451	\$ 104,786,353	\$ 118,260,829	\$ 117,649,481	\$ 112,522,612	\$ 114,592,690
All Other Governmental Funds										
Restricted	\$ 5,354,606	5,354,606 \$ 9,222,061 \$	\$ 9,347,219	\$ 9,652,138	\$ 10,790,582	\$ 10,029,217	\$ 33,565,211	\$ 40,154,025	\$ 42,828,854	\$ 53,345,830
Assigned, reported in:										
Major funds	64,250,742	48,882,681	46,511,712	58,020,296	88,767,680	59,786,012	43,340,053	47,445,944	55,244,331	56,932,702
Special revenue funds	21,476,468	21,532,411	30,629,297	33,473,483	35,855,475	37,418,027	8,622,543	6,261,632	8,883,906	9,202,058
Total all other governmental funds	\$ 91,081,816	\$ 91,081,816 \$ 79,637,153 \$ 86,488,228 \$ 101,145,917 \$ 135,413,737 \$ 107,233,256 \$ 85,527,807 \$ 93,861,601 \$ 106,957,091 \$ 119,480,590	\$ 86,488,228	\$ 101,145,917	\$ 135,413,737	\$ 107,233,256	\$ 85,527,807	\$ 93,861,601	\$ 106,957,091	\$ 119,480,590
Total General & All Other Governmental Funds	•	\$ 162,299,123 \$ 161,711,848 \$ 181,902,478 \$ 196,230,346 \$ 239,846,188 \$ 212,019,609 \$ 203,788,636 \$ 211,511,082 \$ 219,479,703 \$ 234,073,280	\$ 181,902,478	\$ 196,230,346	\$ 239,846,188	\$ 212,019,609	\$ 203,788,636	\$ 211,511,082	\$ 219,479,703	\$ 234,073,280

Note: Fund Balance categories changed as of 1/1/2011 pursuant to GASB 54. Data for retroactive categorizing not available.

# Adams County, Colorado Changes in Fund Balances, Governmental Funds Last Ten Years

	1000	2000	F00C	9000	0000	0,000	1100	.,,,,		7,000
	2002	2000	7007	7000	2003	7070	1107	7107	2013	4707
kevenues:										
Taxes	\$ 135,052,506	\$ 144,039,782	\$ 151,569,603	\$ 160,454,589	\$ 159,244,112	\$ 158,577,229	\$ 159,330,946	\$ 161,889,135	\$ 167,655,609	\$ 175,981,045
Licenses and Permits	1,278,383	1,337,706	1,153,953	680,665	692,531	1,094,570	753,458	777,015	1,412,564	1,771,733
Intergovernmental	128.333.459	132,312,168	132,023,379	138.361.580	185,244,245	208.106.791	207.483.230	202.003.859	202,544,757	197,524,023
Program Income	'	•	,	•		•	1,153,693	193.882	1.541.146	830.432
Charges for Services	72 271 967	22 758 183	22 998 305	21 751 520	22 055 356	22 732 433	23,274,129	24 811 998	24 816 335	27 468 358
Interest Parnings	6642 999	10 318 270	12 244 860	8 766 805	4 411 282	3 487 202	3 038 344	500(220() 2	(1 628 626)	3 180 819
Miscellaneous	3 978 138	7 877 045	7 236 036	6 284 069	7,711,702	202, 184, C	726 509	6 478 480	5 136 715	7 653 909
Total Revenues	297 507 752	315 6/3 15/	327 226,036	336 299 228	378 487 130	399 057 630	399 260 309	398 591 592	701 478 500	4,033,303
	301,100,103	101,010,010	324,220,130	330,550,550	001,001,000	000,100,000	200,002,000	300,100,000	101,0,10,	010,011,111
Expenditures:										
General Government	46,278,182	48,377,182	52,229,232	57,516,054	60,022,849	60,012,382	54,911,702	57,605,004	57,464,384	60,830,525
Transportation	31,671,119	33,146,782	36,689,909	35,263,521	24,283,840	27,740,860	25,084,133	25,212,451	33,513,222	30,444,923
Public Safety	51,423,724	56,335,493	59,744,019	66,227,502	70,721,636	66,856,170	65,222,597	66,354,652	67,400,439	70,534,412
County Funded Human Services	3,267,211	3,464,240	3,629,566	3,777,147	3,842,110	3,398,031	3,244,279	3,414,463	3,373,199	3,688,208
Health and Welfare	112,686,336	116,434,773	116,900,553	126,982,887	159,245,854	180,836,695	188,042,147	187,072,779	185,618,415	180,746,821
Culture and Recreation	2,586,029	3,006,940	3,258,609	3,430,407	3,425,260	3,340,087	3,220,777	3,402,746	3,520,402	3,574,241
Economic Opportunity	5,690,464	4,941,304	5,531,616	5,248,977	8,202,896	8,361,926	5,120,135	6,155,373	6,242,538	5,438,626
Urban Housing/Redevelopment	3,454,746	3,218,874	4,517,205	2,884,458	3,425,126	7,212,069	3,973,099	4,333,582	4,350,145	2,960,407
Conservation of Nation Resources	3,733,965	3,633,261	3,989,670	4,839,595	7,872,237	7,153,025	12,119,294	8,780,062	8,987,564	11,353,241
Capital Outlay	25,409,458	40,326,430	14,839,548	84,803,505	190,968,890	67,038,805	35,809,762	13,936,789	10,278,190	20,690,498
Debt Service										
Principal	1,260,000	1,300,000	1,345,000	1,478,061	6,563,211	6,075,143	6,796,777	8,043,300	7,304,914	16,186,819
Interest	1,029,001	968,994	918,526	1,395,000	6,221,600	7,117,260	7,158,834	6,921,292	6,655,097	6,433,949
Issuance Costs	•	•	•	391,384	1,023,216	119,184	•	•	•	-
Total Expenditures	288,490,235	315,154,273	303,593,453	394,238,498	545,818,725	445,261,637	410,703,536	391,232,493	394,708,509	412,882,670
Excess of revenues	9.017.217	488.881	20.632.683	(57.939.270)	(167.331.595)	(46.204.007)	(11.443.227)	7.359.099	6.769.991	(1.472.351)
over (under) expenditures							( ) ( ) ( )			(
Other Financing Sources (Uses)										
Transfers In	9,439,698	12,778,296	5,867,033	8,612,315	23,811,811	12,800,101	15,088,566	15,675,558	17,960,497	13,899,964
Transfers Out	(9,906,355)	(13,572,943)	(6,283,150)	(9,088,017)	(23,487,507)	(12,460,101)	(14,132,580)	(15,335,558)	(16,780,136)	(14,562,649)
Issuance of Debt	•	•	•	•	•		1,999,930	•	•	16,720,000
Proceeds Certificates of Participation	•	•	•	35,000,000	110,645,000	15,500,000	•	•	•	•
Proceeds from Sale of Assets	•	•	•	35,000,000	105,000,000	2,537,428	•	23,347	18,269	8,613
Payment to Escrow Agent	•	•	•	•	(5,581,171)	•	•	•	•	•
Premium on Bonds	•	•		'	641,423			•	•	•
Total other financing sources (uses)	(466,657)	(794,647)	(416,117)	69,524,298	211,029,556	18,377,428	2,955,916	363,347	1,198,630	16,065,928
Net Change in Fund Balances	\$ 8,550,560	\$ (305,766)	\$ 20,216,566	\$ 11,585,028	\$ 43,697,961	\$ (27,826,579)	\$ (8,487,311)	\$ 7,722,446	\$ 7,968,621	\$ 14,593,577
Debt service as a percentage of noncapital expenditures	0.87%	0.83%	0.78%	1.05%	3.89%	3.52%	3.72%	3.97%	3.63%	5.77%





Assessed/Actual Value of Taxable Property(1) Adams County, Colorado Last Ten Years

Year							State			Total Direct
Ended 12/31	Residential Property	Commercial Property	Industrial Property	Vacant Land	Agricultural Acre Valuation	Natural Resources	Assessed Property	Tax-Exempt Property	Total Taxable Assessed Value	Tax Rate(2)
2005	1,996,105,110	1,211,307,330	179,284,260	189,052,140	18,299,200	57,591,930	309,937,150	485,896,500	3,961,577,120	26.804
2006	2,078,292,790	1,253,123,650	189,591,830	191,121,120	18,144,350	68,024,410	301,926,570	552,668,600	4,100,224,720	26.974
2007	2,133,545,890	1,413,864,230	283,101,710	206,593,000	18,542,410	65,225,140	316,986,840	753,675,810	4,437,859,220	26.899
2008	2,173,141,540	1,480,135,780	314,806,400	186,478,600	18,565,270	58,557,700	323,369,960	955,028,920	4,555,055,250	26.809
2009	2,000,551,940	1,568,191,330	342,273,510	164,563,270	18,996,430	88,818,250	346,477,300	969,669,170	4,529,872,030	26.824
2010	2,010,666,990	1,572,491,250	311,982,840	150,930,860	19,222,130	46,346,980	375,729,210	1,063,467,690	4,487,370,260	26.883
2011	1,962,487,880	1,567,274,910	294,197,630	126,806,330	21,378,430	60,736,530	413,097,550	1,278,225,880	4,445,979,260	26.806
2012	1,975,519,290	1,584,428,650	311,321,490	120,063,400	21,515,790	69,716,900	441,560,540	1,289,313,230	4,524,126,060	26.903
2013	1,967,829,680	1,677,906,190	306,265,940	123,696,390	25,047,890	78,886,450	470,236,880	1,308,737,380	4,649,869,420	26.815
2014	1,994,693,510	1,695,185,290	298,835,650	110,728,240	24,933,780	77,575,760	477,030,530	1,312,798,000	5,991,780,760	27.042
H (7)			J			-				

The County assesses property frequently; therefore assessed and actual are substantially equal.
 Tax rate is per \$1,000 of assessed value
 Source: Adams County Assessor's Office

# Adams County, Colorado Property Tax Levies and Collections Last Ten Years

		Current C	ollections		Total Collect	tions to Date
Fiscal Year Ended December 31	Taxes Levied for Collection in the Fiscal Year	Amount	Percentage of Levy	Collections in Subsequent Years (1)	Total Taxes Collected	Percentage of Levy
2005	98,443,913	97,912,755	99.46%	164,891	98,077,646	99.63%
2006	106,186,113	105,414,152	99.27%	140,706	105,554,858	99.41%
2007	110,599,462	109,940,545	99.40%	82,852	110,023,397	99.48%
2008	119,373,976	119,152,400	99.81%	147,481	119,299,881	99.94%
2009	122,116,476	121,547,279	99.53%	270,992	121,818,271	99.76%
2010	121,507,945	120,560,734	99.22%	213,814	120,774,548	99.40%
2011	120,633,975	119,783,006	99.29%	172,720	119,955,726	99.44%
2012	119,178,920	118,077,276	99.08%	173,295	118,250,571	99.22%
2013	121,712,563	120,712,476	99.18%	391,104	121,103,580	99.50%
2014	124,702,135	124,005,250	99.44%	-	124,005,250	99.44%

<sup>(1)</sup> Property taxes are collected in the fiscal year following the year levied, for example taxes levied at the end of 2013

in the amount of \$124,702,135 will be collected in 2014

Source: Adams County Assessor, Adams County Treasurer

Note: The information in this schedule relates to the County's own property tax levies, and does not include those it collects on behalf of other governments.

#### Adams County, Colorado Principal Property Tax Payers (1) Current Year and Nine Years Ago

		2	2014			2005	
Taxpayer	Tax	kable Assessed Value	Rank	Percentage of Total County Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total County Taxable Assessed Value
Suncor Energy, USA, Inc	\$	135,434,230	1	2.89%	23,757,440	4	0.60%
Xcel Energy Co (Public Service Co)	\$	130,936,430	2	2.80%	113,893,620	1	2.87%
Public Service Co of Colorado	\$	77,749,560	3	1.66%	, ,		
Qwest Corporation	\$	69,979,500	4	1.50%	52,776,600	2	1.33%
Colorado Interstate Gas Co.	\$	53,532,200	5	1.14%	13,492,200	9	0.34%
Verizon Wireless, LLC(Cellco Prtnrshp)	\$	24,922,200	6	0.53%	14,560,500	8	0.37%
United Power, Inc	\$	22,994,300	7	0.49%			
Tri-State Generation	\$	22,478,120	8	0.48%	17,408,300	6	0.44%
Kerr-McGee Gathering LLC	\$	20,987,860	9	0.45%			
Wal-Mart Real Estate Business Trust	\$	19,808,560	10	0.42%			
Blue Spruce Energy					27,838,900	3	0.70%
Avaya, Inc					18,270,000	5	0.46%
AT&T Communications					15,158,400	7	0.38%
Pro Logis					11,214,350	10	0.28%
Total	\$	578,822,960		12.37%	\$ 308,370,310		7.78%
2014 Total Taxable Property 2005 Total Taxable Property		4,678,982,760 3,961,577,120					

<sup>(1)</sup> Source: Adams County Assessor's Office

Direct and Overlapping Property Tax Rates (1) Adams County, Colorado Last Ten Fiscal Years

4.310 8.886 11.950 66.500 3.280 0.680 18.167 11.597 10.210 3.650 68.781 68.781 45.080 27.237 47.628 67.635 32.950 39.655 30.695 59.695 14.140 27.042 23.132 1.300 2.353 0.000 26.815 22.905 1.300 2.353 0.000 0.257 46.794 68.605 45.080 27.221 45.629 67.323 33.399 39.952 30.726 58.451 16.936 32.085 4.310 10.290 11.950 6.650 3.280 0.680 18.061 11.597 10.210 3.650 26.903 22.993 1.300 2.353 0.000 0.257 70.602 44.917 27.309 45.629 63.830 33.281 4.310 10.290 11.950 6.650 3.269 0.680 16.908 11.597 10.597 3.650 43.906 26.806 22.896 1.300 2.353 0.000 43.740 70.276 44.977 27.293 45.629 54.159 33.330 4.310 10.653 11.950 6.650 3.280 0.680 19.240 11.597 10.210 3.650 26.883 22.973 1.300 2.353 0.000 0.257 43.605 70.359 44.908 27.319 45.703 53.258 33.258 46.458 32.305 58.722 22.242 35.494 4.310 10.595 11.950 6.650 3.206 0.680 17.136 11.597 10.210 3.650 26.824 22.914 1.300 2.353 0.000 0.257 4.310 10.494 11.950 6.650 3.280 0.680 15.313 11.597 10.210 3.650 40.118 70.179 44.813 27.342 45.284 53.455 33.381 49.335 32.520 59.704 21.705 2008 26.809 22.899 1.300 2.353 0.000 27.355 45.215 53.248 35.724 50.738 32.607 56.970 26.196 35.707 4.310 10.644 11.950 6.650 3.280 0.680 11.624 11.597 10.210 3.650 35.852 69.671 44.961 26.899 22.989 1.300 2.353 0.000 0.257 36.454 64.595 45.279 27.432 45.264 45.30 34.246 50.631 33.603 36.03 30.708 4.310 10.701 11.950 6.650 3.280 0.680 13.876 11.597 10.210 3.650 2007 26.974 23.064 1.300 2.353 0.000 0.257 4.310 10.867 11.950 6.650 3.280 0.680 13.876 11.597 10.210 3.650 67.044 47.443 30.169 45.562 45.745 26.804 22.044 1.300 2.353 0.850 0.257 36.273 67.060 41.340 31.163 39.244 45.824 36.340 4.310 10.958 11.950 6.650 3.280 0.080 0.000 11.597 10.210 3.650 **Developmentally Disabled** County General Commerce City Federal Heights District No 12 District No 14 District No 27 District No 28 Social Services Road / Bridge District No 26 school Districts Adams County Westminster District No 1 Northglenn Retirement Thornton Lochbuie Brighton Bennett Aurora Arvada

Library Districts										
Arapahoe Library	4.963	4.893	4.814	4.827	4.783	4.869	4.981	4.903	4.861	4.794
Rangeview Library	1.388	3.659	3.504	3.659	3.659	3.659	3.659	3.659	3.659	3.659
Urban Drainage & Flood Control	0.597	0.608	0.568	0.591	0.569	0.576	0.623	0.599	0.608	0.632
Aims Junior College	6.357	6.330	6.308	6.323	6.312	0.360	6.355	6.318	6.302	6.333
Water, Sewer & Sanitation Districts	0.027 to 60.000	0.027 to 60.000	0.027 to 60.000 0.028 to 60.000	.029 to 60.000	.030 to 60.000	0.425 to 80.108	.030 to 102.171	0.030 to 99.300	0.000 to 96.110	0.000 to 97.733
Fire Districts	0.500 to 13.569	4.300 to 13.595	4.300 to 13.595 4.300 to 21.000	.500 to 54.000	.500 to 21.000	0.500 to 21.000	0.500 to 21.000	0.500 to 21.00	0.500 to 21.000	1.000 to 21.000
Park and Recreation Districts	2.497 to 10.000	2.575 to 10.000	2.575 to 10.000 2.589 to 10.000	5.010 to 10.000	5.010 to 10.000	2.589 to 10.000	2.589 to 10.000	2.589 to 10.00	2.589 to 10.00	2.589 to 10.000
Metro Districts	3.000 to 112.530	84.183 to 115.581	3.000 to 65.000	25.000 to 99.000	25.000 to 99.000	31.000 to 99.000	1.000 to 99.000	1.00 to 99.000	2.000 to 99.000	0.000 to 99.000
Urban Renewal/Improvement Districts	1.383 to 115.581	5.000 to 121.061	5.000 to 45.000	5.000 to 45.000	5.000 to 45.000	5.000 to 45.000	5.000 to 45.000	86.807 to 124.793	1.000 to 122.594	92.763 to 110.392

41.135 31.407 59.983 19.589 34.174

42.494 33.148 61.473 21.786 35.297

50.631 33.910 54.276 31.230 35.853

49.666 34.284 46.790 32.145 38.603

District No RE 50

District No RE 3

District No 29

District No 31 District No 32 District No 50

34.156

(1) Source: Adams County Assessor's Office

# Adams County, Colorado Ratio of Outstanding Debt by Type December 31, 2014 Last Ten Years

-	Governmen Activities		Business-Type Activities			
Fiscal Year	Certificates of Participation	Section 108 Loan	2007 Note Payable	Total Primary Government	Per Capita*	Percentage of Personal Income^
2005	22,340,000	-	-	-	55.66	0.19%
2006	21,040,000	-	-	-	50.74	0.17%
2007	19,695,000	-	-	-	46.80	0.15%
2008	53,300,000	-	-	-	123.71	0.38%
2009	151,936,789	-	-	-	345.44	1.09%
2010	161,361,646	-	-	-	365.40	1.14%
2011	154,564,869	-	-	-	342.28	1.04%
2012	147,521,569	-	-	-	320.89	0.93%
2013	140,216,655	1,000,000	-	-	299.82	0.85%
2014	133,132,555	9,000,000	596,880	142,729,435	304.20	N/A

## Adams County, Colorado Computation of Direct, Overlapping and Underlying Long-Term Debt December 31, 2014

#### **Percent Applicable to**

Direct	GOVERNMENTAL UNIT	Long-Term Debt	County	County's Share of Debt
Adam Sounty   S	Direct:			
City of Aurora		\$ -	-	\$ -
City of Aurora	Overlapping:			
Town of Lochbule		2.115.000	21.47%	454.031
School District No. 12         265,071,599         81.82%         216,892,422           School District No. 281         327,895,177         36.29%         119,001,096           School District No. 281         327,895,177         36.29%         119,001,096           School District No. 291         7,571,000         55.37%         36,1551           School District No. 311         8,460,000         75.31%         6,371,022           School District No. RE-31         31,441,954         0.35%         111,007           School District No. RE-31         38,519         1.59%         6,176           Bromley Park # 2         21,920,000         99.39%         21,786,021           Central Colorado Groundwater Mgmt         15,719,173         8.53%         1,340,827           Central Colorado Walf Augmentation         29,575,000         20,12%         5,949,058           Central Colorado Walf Augmentation         13,888,360         0.50%         69,025           North Metro Fire Boscue District         20,995,000         1.48%         31,1497           North Metro Fire Rescue District         2,9995,000         2,18%         4,226,831           Adams County Fire Protection Dist         3,564,048         98,61%         3,514,678           Sable-Altura Fire Protection District	•			
School District No. 27J         134,210,000         94.80%         122,288,650           School District No. 29J         7,571,000         24,57%         1,859,915           School District No. 23J         7,571,000         24,57%         1,859,915           School District No. 31J         8,460,000         75,31%         6,371,022           School District No. RE-3J         31,441,954         0.35%         311,1007           School District No. RE-3D         38,519         1.59%         6,176           Bromley Park #2         21,920,000         99.39%         21,786,021           Central Colorado Groundwater Mgmt         15,719,173         8,53%         13,408,27           Central Colorado Waster Conservation         29,575,000         20,12%         5,949,058           Central Colorado Waster Conservation         29,575,000         20,12%         5,949,058           Central Colorado Wall Augmentation         13,888,360         0.50%         69,025           North Metro Fire Bend (FKA PD1B)         20,995,000         1.48%         311,497           North Metro Fire Rescue District         20,995,000         1.89         4,256,831           Adams County Fire Protection District         3,546,408         9,61%         3,514,678           Sable-Altura Fire Protec				
School District No. 28J         327,895,177         36.29%         119,001,096           School District No. 31J         8,460,000         75,31%         6,371,022           School District No. 31J         8,460,000         75,31%         6,371,022           School District No. 32J         715,000         50,57%         361,551           School District No. RE-3J         31,441,954         0,35%         111,007           School District No. RE-3J         38,519         1.59%         6,176           Bromley Park # 2         21,900,000         99,39%         21,786,021           Central Colorado Groundwater Mgmt         15,719,173         8.53%         1,340,827           Central Colorado Waster Conservation         29,575,000         20,125         5,949,058           Central Colorado Wall Augmentation         13,888,360         0.50%         69,025           North Metro Fire Bond (FKA FD1B)         20,995,000         1.48%         31,146,28           Sable-Altura Fire Protection Dist         3,564,048         98,61%         3,514,678           Sable-Altura Fire Protection District         4,720,000         79,235         22,607,002           Valuery Fire Protection District         4,720,000         79,235         22,607,002           Sand Creek Metropolitan Di				
School District No. 291         7,571,000         24,57%         1,859,915           School District No. 312         715,000         75,31%         6,371,022           School District No. RE-31         31,441,954         0.35%         111,007           School District No. RE-301         38,519         1,59%         6,176           Bromley Park #2         21,920,000         99,39%         21,786,021           Central Colorado Groundwater Mgmt         15,719,173         8,53%         1,340,821           Central Colorado Well Augmentation         13,883,600         0.50%         69,025           North Metro Fire Bond (FKA PD1B)         20,995,000         20,12%         5,949,058           Central Colorado Well Augmentation         13,883,600         0.50%         69,025           North Metro Fire Bond (FKA PD1B)         20,995,000         20,13%         4,236,831           Adams County Fire Protection District         4,720,000         57,55%         2,716,441           Adams County Fire Protection District         4,720,000         57,55%         2,716,441           Aurora Urban Renewal         322,7895,177         0,46%         1,500,009           School District No. 1         34,998,114         100,00%         34,998,114           School District No. 1				
School District No. 311         8,460,000         75.31%         6,371,022           School District No. 321         715,000         50.57%         361,551           School District No. RE-31         31,441,954         0.35%         111,007           School District No. RE-32         21,920,000         99.39%         21,786,007           Bromley Park #2         21,920,000         99.39%         1,340,827           Central Colorado Groundwater Mgmt         15,719,173         8.53%         1,340,827           Central Colorado Well Augmentation         13,888,360         0.50%         69,025           North Metro Fire Bord (FKA FD18)         20,995,000         1,48%         311,497           North Metro Fire Bescue District         20,995,000         1,48%         311,4678           Sable-Altura Fire Protection District         4,720,000         57.55%         2,716,441           Aurora Urban Renewal         327,895,177         0.46%         1,500,099           Sand Creek Metropolitan         34,998,114         100.00%         34,998,114           School District No. 1         34,998,114         100.00%         34,998,114           School District No. 1         7,870,000         100.00%         31,525,000           Aberdeen Metro Mo. 2         2,990,000 </td <td>School District No. 29J</td> <td></td> <td></td> <td></td>	School District No. 29J			
School District No. 321         715,000         50.57%         361,551           School District No. RE-3J         31,441,954         0.35%         111,007           School District No. RE-5QJ         388,519         1.59%         6,176           Bromiley Park #2         21,920,000         99.39%         21,786,021           Central Colorado Groundwater Mgmt         15,719,173         8.53%         1,340,827           Central Colorado Wall Augmentation         13,883,600         0.50%         69,025           North Metro Fire Bond (FKA FD1B)         20,995,000         20,12%         4,236,831           North Metro Fire Rescue District         20,995,000         20,18%         4,236,831           Adams Countly Fire Protection District         4,720,000         57,55%         2,716,441           Aurora Urban Renewal         32,7895,177         0.46%         1,500,099           Sable-Altura Fire Protection District         4,720,000         57,55%         2,716,441           Aurora Urban Renewal         32,7895,177         0.46%         1,500,099           School District No. 1         34,998,114         100.00%         34,998,114           School District No. 1         7,355,000         100.00%         37,355,000           School District No. 1         7	School District No. 31J		75.31%	
School District No. RE-30         31,441,954         0.35%         111,007           School District No. RE-50J         388,519         1.59%         6,176           Bromley Park #2         21,920,000         99.39%         21,786,021           Central Colorado Groundwater Mgmt         15,719,173         8.53%         1,340,827           Central Colorado Waster Conservation         29,575,000         20.12%         5,949,058           Central Colorado Waster Conservation         13,888,360         0.50%         69,025           North Metro Fire Bond (FKA FD1B)         20,995,000         1.48%         311,497           North Metro Fire Rescue District         20,995,000         20.18%         4,236,831           Adams County Fire Protection Dist         3,564,048         98.61%         3,514,678           Sable-Altura Fire Protection District         4,720,000         57,55%         2,716,441           Aurora Urban Renewal         327,899,177         0.46%         1,500,099           Sand Creek Metropolitan District         34,998,114         100.00%         73,355,000           School District No.1         34,998,114         100.00%         74,395,000           School District No.1         7,870,000         100.00%         7,870,000           Alverdeen Metro No	School District No. 32J			
School District No. RE-501         388,519         1.59%         6,176           Bromley Park #2         21,920,000         99.39%         21,786,021           Central Colorado Groundwater Mgmt         15,719,173         8.53%         1,340,827           Central Colorado Well Augmentation         29,575,000         20.12%         5,949,058           Central Colorado Well Augmentation         13,888,360         0.50%         69,025           North Metro Fire Bond (FKA FD1B)         20,995,000         1.48%         311,497           North Metro Fire Bond (FKA FD1B)         20,995,000         20.18%         4,236,831           Adams County Fire Protection District         4,720,000         57,55%         2,716,441           Adams County Fire Protection District         4,720,000         57,55%         2,716,441           Aurora Urban Renewal         327,895,177         0.46%         1,500,009           Sand Creek Metropolitan         34,998,114         100.00%         34,998,114           School District No. 1         34,998,114         100.00%         34,998,114           School District No. 1         7,875,000         100.00%         31,525,000           Aberdeen Metro No. 2         2,090,000         100.00%         1,7870,000           Aberdeen Metro No. 2	School District No. RE-3J	31,441,954		
Bromley Park #2         21,920,000         99.3 %         21,786,021           Central Colorado Groundwater Mgmt         15,719,173         8.53%         1,340,827           Central Colorado Waster Conservation         29,575,000         20.12%         5,940,058           Central Colorado Wall Augmentation         13,888,360         0.50%         69,025           North Metro Fire Bond (FKA PD1B)         20,995,000         14.8%         311,497           North Metro Fire Rescue District         20,995,000         20.18%         4,236,831           Adams County Fire Protection District         4,720,000         57.55%         2,716,441           Aurora Urban Renewal         327,895,177         0.46%         1,500,099           Sand Creek Metropolitan         34,998,114         100.00%         34,998,114           School District No. 1         34,998,114         100.00%         34,998,114           School District No. 14         77,355,000         100.00%         77,355,000           Aberdeen Metro No. 1         7,870,000         100.00%         31,525,000           Aberdeen Metro No. 2         2,090,000         100.00%         19,800,000           Arc Metropolitan District         1,985,000         100.00%         1,980,000           Arc Metropolitan District <td>School District No. RE-50J</td> <td></td> <td></td> <td></td>	School District No. RE-50J			
Central Colorado Groundwater Mgmt         15,719,173         8.53%         1,340,827           Central Colorado Waster Conservation         29,575,000         20.12%         5,949,058           Central Colorado Well Augmentation         13,888,360         0.50%         69,025           North Metro Fire Bond (FKA FD1B)         20,995,000         1.48%         311,497           North Metro Fire Bond (FKA FD1B)         20,995,000         20.18%         4,236,831           Adams County Fire Protection District         4,720,000         57.55%         2,716,414           Aurora Urban Renewal         327,895,177         0.46%         1,500,099           Sand Creek Metropolitan         66,400,000         79,23%         52,607,022           Underlying:         Stool District No. 1         34,998,114         100.00%         34,998,114           School District No. 14         77,355,000         100.00%         77,355,000           School District No. 14         77,355,000         100.00%         77,355,000           School District No. 1         7,870,000         100.00%         77,355,000           School District No. 1         7,870,000         100.00%         7,870,000           Aberdeen Metro No. 2         2,090,000         100.00%         1,980,000 <t< td=""><td>Bromley Park #2</td><td>21,920,000</td><td>99.39%</td><td></td></t<>	Bromley Park #2	21,920,000	99.39%	
Central Colorado Well Augmentation         29,575,000         20,12%         5,949,058           Central Colorado Well Augmentation         13,888,360         0.50%         69,025           North Metro Fire Bond (FKA FD1B)         20,995,000         20,18%         4236,831           Adams County Fire Protection Dist         3,564,048         98,611%         3,514,678           Sable-Altura Fire Protection District         4,720,000         57,55%         2,716,441           Aurora Urban Renewal         327,895,177         0.46%         1,500,099           Sand Creek Metropolitan         66,400,000         79,23%         52,607,022           Volderlying:         ****         *****         *****           School District No. 1         34,998,114         100.00%         34,998,114           School District So         81,525,000         100.00%         31,525,000           Aberdeen Metro No. 1         7,870,000         100.00%         7,870,000           Aberdeen Metro No. 2         2,999,000         100.00%         2,999,000           Ack Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         4,986,642         100.00%         4,986,642           Aspen Hills Metropolitan District			8.53%	
North Metro Fire Bond (FKA FD1B)         20,995,000         1.48%         311,497           North Metro Fire Rescue District         20,995,000         20.18%         4,236,831           Adams County Fire Protection District         3,564,048         98.61%         3,514,678           Sable-Altura Fire Protection District         4,720,000         57.55%         2,716,441           Aurora Urban Renewal         327,895,177         0.46%         1,500,099           Sand Creek Metropolitan         66,400,000         79.23%         52,607,022           Underlying:           School District No. 1         34,998,114         100.00%         34,998,114           School District So.         81,525,000         100.00%         77,355,000           School District So.         81,525,000         100.00%         77,355,000           Aberdeen Metro No. 1         7,870,000         100.00%         7,870,000           Aberdeen Metro No. 2         2,099,000         100.00%         2,099,000           Ack Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         1,980,000         100.00%         1,925,000           Amber Creek Metro District         1,986,622         100.00%         1,065,000 <td>Central Colorado Waster Conservation</td> <td>29,575,000</td> <td>20.12%</td> <td>5,949,058</td>	Central Colorado Waster Conservation	29,575,000	20.12%	5,949,058
North Metro Fire Rescue District         20,995,000         20.18%         4,236,831           Adams County Fire Protection Dist         3,564,048         98.61%         3,514,678           Sable-Altura Fire Protection District         4,720,000         57.55%         2,716,441           Aurora Urban Renewal         327,895,177         0.46%         1,500,099           Sand Creek Metropolitan         66,400,000         79.23%         52,607,022           Underlying:         School District No. 1         34,998,114         100.00%         34,998,114           School District No. 14         77,355,000         100.00%         77,355,000           School District No. 14         7,870,000         100.00%         7,735,000           Aberdeen Metro No. 1         7,870,000         100.00%         7,735,000           Aberdeen Metro No. 2         2,090,000         100.00%         2,090,000           Acc Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         1,985,000         100.00%         1,925,000           Amber Creek Metro District         1,985,000         100.00%         1,925,000           Aurora Single Tree Metropolitan District         8,065,000         100.00%         8,065,000	Central Colorado Well Augmentation	13,888,360	0.50%	69,025
Adams County Fire Protection Dist         3,564,048         98.61%         3,514,678           Sable-Altura Fire Protection District         4,720,000         57.55%         2,716,441           Aurora Urban Renewal         327,895,177         0,46%         1,500,099           Sand Creek Metropolitan         66,400,000         79.23%         52,607,022           Underlying:           School District No. 1         34,998,114         100.00%         34,998,114           School District So. 14         77,355,000         100.00%         77,355,000           School District So. 14         77,870,000         100.00%         81,525,000           Aberdeen Metro No. 1         7,870,000         100.00%         2,990,000           Aberdeen Metro No. 2         2,090,000         100.00%         2,990,000           Acc Metropolitan District         1,980,000         100.00%         1,980,000           Alvays Business Center Metro District         1,995,000         100.00%         1,925,000           Amber Creek Metro District         1,995,000         100.00%         1,965,000           Aurora Single Tree Metropolitan District         1,065,000         100.00%         1,965,000           Bennett Park & Rec         1,690,000         100.00%         1,590,000	North Metro Fire Bond (FKA FD1B)	20,995,000	1.48%	311,497
Sable-Altura Fire Protection District         4,720,000         57.55%         2,716,441           Aurora Urban Renewal         327,895,177         0.46%         1,500,099           Sand Creek Metropolitan         66,400,000         79.23%         52,607,022           Underlying:           School District No. 1         34,998,114         100.00%         34,998,114           School District No. 14         77,355,000         100.00%         77,355,000           Aberdeen Metro No. 1         7,870,000         100.00%         7,870,000           Aberdeen Metro No. 2         2,090,000         100.00%         2,990,000           Acc Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         498,642         100.00%         1,985,000           Amber Creek Metro District         498,642         100.00%         1,985,000           Aurora Single Tree Metropolitan District         1,065,000         100.00%         1,965,000           Aurora Single Tree Metropolitan District         8,065,000         100.00%         1,969,000           Belle Creek Metro #1         4,065,000         100.00%         1,590,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,	North Metro Fire Rescue District	20,995,000	20.18%	4,236,831
Sable-Altura Fire Protection District         4,720,000         57.55%         2,716,441           Aurora Urban Renewal         327,895,177         0.46%         1,500,099           Sand Creek Metropolitan         66,400,000         79,23%         52,600,7022           Underlying:           School District No. 1         34,998,114         100,00%         34,998,114           School District So         81,525,000         100.00%         7,355,000           School District No. 1         7,870,000         100.00%         34,525,000           Aberdeen Metro No. 1         7,870,000         100.00%         7,870,000           Aberdeen Metro No. 2         2,090,000         100.00%         2,990,000           Acr Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         4,986,642         100.00%         1,980,000           Amber Creek Metro District         4,986,642         100.00%         4,965,000           Aurora Single Tree Metropolitan District         8,065,000         100.00%         4,065,000           Belle Creek Metro #1         4,065,000         100.00%         4,065,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,238,000     <	Adams County Fire Protection Dist	3,564,048	98.61%	3,514,678
Sand Creek Metropolitan         66,400,000         79.23%         52,607,022           Underlying:         School District No. 1         34,998,114         100.00%         34,998,114           School District No. 14         77,355,000         100.00%         77,355,000           School District SO         81,525,000         100.00%         78,70,000           Aberdeen Metro No. 1         7,870,000         100.00%         2,090,000           Aberdeen Metro No. 2         2,090,000         100.00%         2,090,000           Acc Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         1,925,000         100.00%         1,925,000           Amber Creek Metro District         498,642         100.00%         1,065,000           Airways Business Center Metro District         4,065,000         100.00%         4,986,002           Aspen Hills Metropolitan District         4,065,000         100.00%         8,065,000           Belle Creek Metro #1         4,065,000         100.00%         1,690,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,238,000           BNC Metropolitan District No. 2         5,017,000         100.00%         5,017,000	Sable-Altura Fire Protection District	4,720,000	57.55%	
Underlying:           School District No. 1         34,998,114         100.00%         34,998,114           School District No. 14         77,355,000         100.00%         77,355,000           School District So         81,525,000         100.00%         81,525,000           Aberdeen Metro No. 1         7,870,000         100.00%         2,990,000           Aberdeen Metro No. 2         2,090,000         100.00%         2,990,000           Acc Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         1,985,000         100.00%         1,925,000           Amber Creek Metro District         498,642         100.00%         1,925,000           Amber Creek Metropolitan District         1,065,000         100.00%         1,065,000           Aurora Single Tree Metropolitan District         8,065,000         100.00%         8,065,000           Belle Creek Metro #1         4,065,000         100.00%         8,065,000           Belle Creek Metro #1         4,065,000         100.00%         5,238,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,238,000           BNC Metropolitan District No. 2         5,017,000         100.00%         5,017,000	Aurora Urban Renewal		0.46%	
School District No. 1         34,998,114         100.00%         34,998,114           School District No. 14         77,355,000         100.00%         77,355,000           School District SO         81,525,000         100.00%         81,525,000           Aberdeen Metro No. 1         7,870,000         100.00%         7,870,000           Aberdeen Metro No. 2         2,090,000         100.00%         2,090,000           Acc Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         498,642         100.00%         19,925,000           Amber Creek Metro District         498,642         100.00%         1,065,000           Aurora Single Tree Metropolitan District         8,065,000         100.00%         1,065,000           Aurora Single Tree Metropolitan District         8,065,000         100.00%         1,065,000           Belle Creek Metro #1         4,065,000         100.00%         1,690,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,238,000           BNC Metropolitan District No. 2         5,017,000         100.00%         5,017,000           Bradburn Metro No. 3         7,615,000         100.00%         7,615,000           Brighton Crossing No. 4<	Sand Creek Metropolitan	66,400,000	79.23%	
School District No. 1         34,998,114         100.00%         34,998,114           School District No. 14         77,355,000         100.00%         77,355,000           School District SO         81,525,000         100.00%         81,525,000           Aberdeen Metro No. 1         7,870,000         100.00%         7,870,000           Aberdeen Metro No. 2         2,090,000         100.00%         2,090,000           Acc Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         498,642         100.00%         19,925,000           Amber Creek Metro District         498,642         100.00%         1,065,000           Aurora Single Tree Metropolitan District         8,065,000         100.00%         1,065,000           Aurora Single Tree Metropolitan District         8,065,000         100.00%         1,065,000           Belle Creek Metro #1         4,065,000         100.00%         1,690,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,238,000           BNC Metropolitan District No. 2         5,017,000         100.00%         5,017,000           Bradburn Metro No. 3         7,615,000         100.00%         7,615,000           Brighton Crossing No. 4<	Underlying:			
School District No. 14         77,355,000         100.00%         77,355,000           School District S0         81,525,000         100.00%         81,525,000           Aberdeen Metro No. 1         7,870,000         100.00%         2,090,000           Aberdeen Metro No. 2         2,090,000         100.00%         2,090,000           Acc Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         498,642         100.00%         498,642           Aspen Hills Metropolitan District         1,065,000         100.00%         1,065,000           Aurora Single Tree Metropolitan District         8,065,000         100.00%         8,065,000           Belle Creek Metro #1         4,065,000         100.00%         4,065,000           Bennett Park & Rec         1,690,000         100.00%         1,690,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,238,000           BNC Metropolitan District No. 2         5,000,000         100.00%         5,000,000           Bradburn Metro No. 3         7,615,000         100.00%         5,017,000           Bradburn Metro No. 3         18,980,000         100.00%         15,275,000           Bromley Park No. 5         2,810		34.998.114	100.00%	34.998.114
School District 50         81,525,000         100.00%         81,525,000           Aberdeen Metro No. 1         7,870,000         100.00%         7,870,000           Aberdeen Metro No. 2         2,090,000         100.00%         2,090,000           Acc Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         1,925,000         100.00%         1,925,000           Amber Creek Metro District         498,642         100.00%         498,642           Aspen Hills Metropolitan District         8,065,000         100.00%         1,065,000           Belle Creek Metro #1         4,065,000         100.00%         4,065,000           Bennett Park & Rec         1,690,000         100.00%         5,238,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,238,000           BNC Metropolitan District No. 2         5,017,000         100.00%         5,007,000           Bradburn Metro No. 2         5,017,000         100.00%         5,017,000           Bradburn Metro No. 3         7,615,000         100.00%         15,275,000           Bromley Park No. 3         18,980,000         100.00%         15,275,000           Bromley Park No. 5         2,810,000         <				
Aberdeen Metro No. 1         7,870,000         100.00%         7,870,000           Aberdeen Metro No. 2         2,090,000         100.00%         2,090,000           Acc Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         1,925,000         100.00%         1,925,000           Amber Creek Metro District         498,642         100.00%         498,642           Aspen Hills Metropolitan District         1,065,000         100.00%         8,065,000           Aurora Single Tree Metropolitan District         8,065,000         100.00%         4,065,000           Belle Creek Metro #IT         4,065,000         100.00%         4,065,000           Bennett Park & Rec         1,690,000         100.00%         1,690,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,238,000           BNC Metropolitan District No. 2         5,000,000         100.00%         5,000,000           Bradburn Metro No. 2         5,017,000         100.00%         7,615,000           Brighton Crossing No. 4         15,275,000         100.00%         15,275,000           Bromley Park No. 3         18,980,000         100.00%         2,810,000           Bromley Park No. 6				
Aberdeen Metro No. 2         2,090,000         100.00%         2,090,000           Acc Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         1,925,000         100.00%         1,925,000           Amber Creek Metro District         498,642         100.00%         498,642           Aspen Hills Metropolitan District         8,065,000         100.00%         1,065,000           Aurora Single Tree Metropolitan District         8,065,000         100.00%         8,065,000           Belle Creek Metro #1         4,065,000         100.00%         4,065,000           Bennett Park & Rec         1,690,000         100.00%         1,690,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,238,000           BNC Metropolitan District No. 2         5,017,000         100.00%         5,000,000           Bradburn Metro No. 2         5,017,000         100.00%         5,017,000           Bradburn Metro No. 3         7,615,000         100.00%         7,615,000           Bromley Park No. 3         18,980,000         100.00%         15,275,000           Bromley Park No. 5         2,810,000         100.00%         2,810,000           Bromley Park No. 6         4,240,0				
Acc Metropolitan District         1,980,000         100.00%         1,980,000           Airways Business Center Metro District         1,925,000         100.00%         1,925,000           Amber Creek Metro District         498,642         100.00%         498,642           Aspen Hills Metropolitan District         1,065,000         100.00%         8,065,000           Aurora Single Tree Metropolitan District         8,065,000         100.00%         8,065,000           Belle Creek Metro #1         4,065,000         100.00%         4,065,000           Bennett Park & Rec         1,690,000         100.00%         1,690,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,238,000           BNC Metropolitan District No. 2         5,000,000         100.00%         5,000,000           Bradburn Metro No. 2         5,017,000         100.00%         5,001,000           Bradburn Metro No. 3         7,615,000         100.00%         7,615,000           Brighton Crossing No. 4         15,275,000         100.00%         15,275,000           Bromley Park No. 3         18,980,000         100.00%         18,980,000           Bromley Park No. 6         4,240,000         100.00%         4,240,000           Buffalo Righlands Metro District	Aberdeen Metro No. 2			
Airways Business Center Metro District       1,925,000       100.00%       1,925,000         Amber Creek Metro District       498,642       100.00%       498,642         Aspen Hills Metropolitan District       1,065,000       100.00%       1,065,000         Aurora Single Tree Metropolitan District       8,065,000       100.00%       8,065,000         Belle Creek Metro #1       4,065,000       100.00%       4,065,000         Bennett Park & Rec       1,690,000       100.00%       1,690,000         BNC Metropolitan District No. 1       5,238,000       100.00%       5,000,000         Brok Metropolitan District No. 2       5,017,000       100.00%       5,000,000         Bradburn Metro No. 2       5,017,000       100.00%       5,017,000         Bradburn Metro No. 3       7,615,000       100.00%       7,615,000         Brighton Crossing No. 4       15,275,000       100.00%       15,275,000         Bromley Park No. 3       18,980,000       100.00%       2,810,000         Bromley Park No. 6       4,240,000       100.00%       4,240,000         Bromley Park No. 6       4,240,000       100.00%       4,240,000         Buffalo Riighe       15,285,000       100.00%       15,285,000         Buffalo Run Mesa Metropol	Acc Metropolitan District		100.00%	
Amber Creek Metro District       498,642       100.00%       498,642         Aspen Hills Metropolitan District       1,065,000       100.00%       1,065,000         Aurora Single Tree Metropolitan District       8,065,000       100.00%       8,065,000         Belle Creek Metro #1       4,065,000       100.00%       4,065,000         Bennett Park & Rec       1,690,000       100.00%       1,690,000         BNC Metropolitan District No. 1       5,238,000       100.00%       5,238,000         BNC Metropolitan District No. 2       5,000,000       100.00%       5,000,000         Bradburn Metro No. 3       7,615,000       100.00%       5,017,000         Brighton Crossing No. 4       15,275,000       100.00%       15,275,000         Bromley Park No. 3       18,980,000       100.00%       18,980,000         Bromley Park No. 5       2,810,000       100.00%       2,810,000         Bromley Park No. 6       4,240,000       100.00%       4,240,000         Buffalo Ridge       15,285,000       100.00%       4,805,695         Buffalo Ridge       15,285,000       100.00%       6,874,000         City of Thornton 136th Ave GID       2,420,000       100.00%       2,420,000         Colorado International Center Metro Dist			100.00%	
Aspen Hills Metropolitan District       1,065,000       100.00%       1,065,000         Aurora Single Tree Metropolitan District       8,065,000       100.00%       8,065,000         Belle Creek Metro #1       4,065,000       100.00%       4,065,000         Bennett Park & Rec       1,690,000       100.00%       1,690,000         BNC Metropolitan District No. 1       5,238,000       100.00%       5,238,000         BNC Metropolitan District No. 2       5,000,000       100.00%       5,000,000         Bradburn Metro No. 2       5,017,000       100.00%       5,017,000         Bradburn Metro No. 3       7,615,000       100.00%       7,615,000         Brighton Crossing No. 4       15,275,000       100.00%       15,275,000         Bromley Park No. 3       18,980,000       100.00%       18,980,000         Bromley Park No. 5       2,810,000       100.00%       2,810,000         Bromley Park No. 6       4,240,000       100.00%       4,240,000         Buffalo Highlands Metro District       4,805,695       100.00%       4,805,695         Buffalo Ridge       15,285,000       100.00%       6,874,000         City of Thornton 136th Ave GID       2,420,000       100.00%       2,420,000         Colorado International Ce	Amber Creek Metro District		100.00%	
Aurora Single Tree Metropolitan District       8,065,000       100.00%       8,065,000         Belle Creek Metro #1       4,065,000       100.00%       4,065,000         Bennett Park & Rec       1,690,000       100.00%       1,690,000         BNC Metropolitan District No. 1       5,238,000       100.00%       5,238,000         BNC Metropolitan District No. 2       5,000,000       100.00%       5,000,000         Bradburn Metro No. 2       5,017,000       100.00%       5,017,000         Brighton Crossing No. 4       15,275,000       100.00%       15,275,000         Bromley Park No. 3       18,980,000       100.00%       18,980,000         Bromley Park No. 5       2,810,000       100.00%       2,810,000         Buffalo Highlands Metro District       4,240,000       100.00%       4,240,000         Buffalo Ridge       15,285,000       100.00%       15,285,000         Buffalo Run Mesa Metropolitan District       6,874,000       100.00%       6,874,000         City of Thornton 136th Ave GID       2,420,000       100.00%       2,420,000         Colorado International Center Metro Dist 3       2,824,000       100.00%       2,824,000	Aspen Hills Metropolitan District		100.00%	
Bennett Park & Rec         1,690,000         100.00%         1,690,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,238,000           BNC Metropolitan District No. 2         5,000,000         100.00%         5,000,000           Bradburn Metro No. 2         5,017,000         100.00%         5,017,000           Bradburn Metro No. 3         7,615,000         100.00%         7,615,000           Brighton Crossing No. 4         15,275,000         100.00%         15,275,000           Bromley Park No. 3         18,980,000         100.00%         18,980,000           Bromley Park No. 5         2,810,000         100.00%         2,810,000           Buffalo Highlands Metro District         4,240,000         100.00%         4,240,000           Buffalo Ridge         15,285,000         100.00%         15,285,000           Buffalo Run Mesa Metropolitan District         6,874,000         100.00%         6,874,000           City of Thornton 136th Ave GID         2,420,000         100.00%         2,420,000           Colorado International Center Metro Dist 3         2,824,000         100.00%         2,824,000			100.00%	
Bennett Park & Rec         1,690,000         100.00%         1,690,000           BNC Metropolitan District No. 1         5,238,000         100.00%         5,238,000           BNC Metropolitan District No. 2         5,000,000         100.00%         5,000,000           Bradburn Metro No. 2         5,017,000         100.00%         5,017,000           Bradburn Metro No. 3         7,615,000         100.00%         7,615,000           Brighton Crossing No. 4         15,275,000         100.00%         15,275,000           Bromley Park No. 3         18,980,000         100.00%         18,980,000           Bromley Park No. 5         2,810,000         100.00%         2,810,000           Buffalo Highlands Metro District         4,805,695         100.00%         4,240,000           Buffalo Ridge         15,285,000         100.00%         15,285,000           Buffalo Run Mesa Metropolitan District         6,874,000         100.00%         6,874,000           City of Thornton 136th Ave GID         2,420,000         100.00%         2,420,000           Colorado International Center Metro Dist 3         2,824,000         100.00%         2,824,000			100.00%	4,065,000
BNC Metropolitan District No. 2         5,000,000         100.00%         5,000,000           Bradburn Metro No. 2         5,017,000         100.00%         5,017,000           Bradburn Metro No. 3         7,615,000         100.00%         7,615,000           Brighton Crossing No. 4         15,275,000         100.00%         15,275,000           Bromley Park No. 3         18,980,000         100.00%         18,980,000           Bromley Park No. 5         2,810,000         100.00%         2,810,000           Bromley Park No. 6         4,240,000         100.00%         4,240,000           Buffalo Highlands Metro District         4,805,695         100.00%         4,805,695           Buffalo Ridge         15,285,000         100.00%         15,285,000           Buffalo Run Mesa Metropolitan District         6,874,000         100.00%         6,874,000           City of Thornton 136th Ave GID         2,420,000         100.00%         2,420,000           Colorado International Center Metro Dist 3         2,824,000         100.00%         2,824,000	Bennett Park & Rec		100.00%	
BNC Metropolitan District No. 2         5,000,000         100.00%         5,000,000           Bradburn Metro No. 2         5,017,000         100.00%         5,017,000           Bradburn Metro No. 3         7,615,000         100.00%         7,615,000           Brighton Crossing No. 4         15,275,000         100.00%         15,275,000           Bromley Park No. 3         18,980,000         100.00%         18,980,000           Bromley Park No. 5         2,810,000         100.00%         2,810,000           Bromley Park No. 6         4,240,000         100.00%         4,240,000           Buffalo Highlands Metro District         4,805,695         100.00%         4,805,695           Buffalo Ridge         15,285,000         100.00%         15,285,000           Buffalo Run Mesa Metropolitan District         6,874,000         100.00%         6,874,000           City of Thornton 136th Ave GID         2,420,000         100.00%         2,420,000           Colorado International Center Metro Dist 3         2,824,000         100.00%         2,824,000	BNC Metropolitan District No. 1	5,238,000	100.00%	5,238,000
Bradburn Metro No. 3       7,615,000       100.00%       7,615,000         Brighton Crossing No. 4       15,275,000       100.00%       15,275,000         Bromley Park No. 3       18,980,000       100.00%       18,980,000         Bromley Park No. 5       2,810,000       100.00%       2,810,000         Buffalo Highlands Metro District       4,240,000       100.00%       4,240,000         Buffalo Ridge       15,285,000       100.00%       15,285,000         Buffalo Run Mesa Metropolitan District       6,874,000       100.00%       6,874,000         City of Thornton 136th Ave GID       2,420,000       100.00%       2,420,000         Colorado International Center Metro Dist 3       2,824,000       100.00%       2,824,000	BNC Metropolitan District No. 2	5,000,000	100.00%	
Brighton Crossing No. 4       15,275,000       100.00%       15,275,000         Bromley Park No. 3       18,980,000       100.00%       18,980,000         Bromley Park No. 5       2,810,000       100.00%       2,810,000         Bromley Park No. 6       4,240,000       100.00%       4,240,000         Buffalo Highlands Metro District       4,805,695       100.00%       4,805,695         Buffalo Ridge       15,285,000       100.00%       15,285,000         Buffalo Run Mesa Metropolitan District       6,874,000       100.00%       6,874,000         City of Thornton 136th Ave GID       2,420,000       100.00%       2,420,000         Colorado International Center Metro Dist 3       2,824,000       100.00%       2,824,000	Bradburn Metro No. 2	5,017,000	100.00%	5,017,000
Bromley Park No. 3       18,980,000       100.00%       18,980,000         Bromley Park No. 5       2,810,000       100.00%       2,810,000         Bromley Park No. 6       4,240,000       100.00%       4,240,000         Buffalo Highlands Metro District       4,805,695       100.00%       4,805,695         Buffalo Ridge       15,285,000       100.00%       15,285,000         Buffalo Run Mesa Metropolitan District       6,874,000       100.00%       6,874,000         City of Thornton 136th Ave GID       2,420,000       100.00%       2,420,000         Colorado International Center Metro Dist 3       2,824,000       100.00%       2,824,000	Bradburn Metro No. 3	7,615,000	100.00%	7,615,000
Bromley Park No. 5       2,810,000       100.00%       2,810,000         Bromley Park No. 6       4,240,000       100.00%       4,240,000         Buffalo Highlands Metro District       4,805,695       100.00%       4,805,695         Buffalo Ridge       15,285,000       100.00%       15,285,000         Buffalo Run Mesa Metropolitan District       6,874,000       100.00%       6,874,000         City of Thornton 136th Ave GID       2,420,000       100.00%       2,420,000         Colorado International Center Metro Dist 3       2,824,000       100.00%       2,824,000	Brighton Crossing No. 4	15,275,000	100.00%	15,275,000
Bromley Park No. 6       4,240,000       100.00%       4,240,000         Buffalo Highlands Metro District       4,805,695       100.00%       4,805,695         Buffalo Ridge       15,285,000       100.00%       15,285,000         Buffalo Run Mesa Metropolitan District       6,874,000       100.00%       6,874,000         City of Thornton 136th Ave GID       2,420,000       100.00%       2,420,000         Colorado International Center Metro Dist 3       2,824,000       100.00%       2,824,000	Bromley Park No. 3	18,980,000	100.00%	18,980,000
Buffalo Highlands Metro District       4,805,695       100.00%       4,805,695         Buffalo Ridge       15,285,000       100.00%       15,285,000         Buffalo Run Mesa Metropolitan District       6,874,000       100.00%       6,874,000         City of Thornton 136th Ave GID       2,420,000       100.00%       2,420,000         Colorado International Center Metro Dist 3       2,824,000       100.00%       2,824,000	Bromley Park No. 5	2,810,000	100.00%	2,810,000
Buffalo Ridge       15,285,000       100.00%       15,285,000         Buffalo Run Mesa Metropolitan District       6,874,000       100.00%       6,874,000         City of Thornton 136th Ave GID       2,420,000       100.00%       2,420,000         Colorado International Center Metro Dist 3       2,824,000       100.00%       2,824,000	Bromley Park No. 6	4,240,000	100.00%	4,240,000
Buffalo Run Mesa Metropolitan District       6,874,000       100.00%       6,874,000         City of Thornton 136th Ave GID       2,420,000       100.00%       2,420,000         Colorado International Center Metro Dist 3       2,824,000       100.00%       2,824,000	Buffalo Highlands Metro District	4,805,695	100.00%	4,805,695
City of Thornton 136th Ave GID       2,420,000       100.00%       2,420,000         Colorado International Center Metro Dist 3       2,824,000       100.00%       2,824,000	Buffalo Ridge	15,285,000	100.00%	15,285,000
Colorado International Center Metro Dist 3 2,824,000 100.00% 2,824,000	Buffalo Run Mesa Metropolitan District	6,874,000	100.00%	6,874,000
Colorado International Center Metro Dist 3 2,824,000 100.00% 2,824,000	City of Thornton 136th Ave GID	2,420,000	100.00%	2,420,000
Commerce City Northern Infrastructure GID 83,530,000 100.00% 83,530,000	Colorado International Center Metro Dist 3	2,824,000	100.00%	2,824,000
	Commerce City Northern Infrastructure GID	83,530,000	100.00%	83,530,000

Continued on Next Page

GOVERNMENTAL UNIT	Long-Term Debt	Percent Applicable to County	County's Share of Debt
Colorado Science Tech Metro #1	17,315,856	100.00%	17,315,856
Country Club Village 1	2,950,000	100.00%	2,950,000
Cundall Farms Metro	6,835,000	100.00%	6,835,000
Diatc Metropolitan District	2,500,000	100.00%	2,500,000
Eagle Creek Metropolitan District	3,060,000	100.00%	3,060,000
Eagle Shadow Metropolitan Dist. No. 1	10,245,000	100.00%	10,245,000
Eastpark 70 Metro District	5,762,004	100.00%	5,762,004
Fallbrook Metropolitan District	6,367,000	100.00%	6,367,000
Fire District 2 Southwest Adams	192,770	100.00%	192,770
Fronterra Village Metropolitan District	13,550,000	100.00%	13,550,000
Fronterra Village Metropolitan District No. 2	7,365,000	100.00%	7,365,000
Greatrock North Water & Sanitation District	5,410,000	100.00%	5,410,000
Hazeltine Heights Water & Sanitation	319,120	100.00%	319,120
Heritage Todd Creek Metro District	27,587,000	100.00%	27,587,000
Highpoint Metropolitan District	2,219,496	100.00%	2,219,496
Highpoint Park Metro District	2,830,000	100.00%	2,830,000
Himalaya Water & Sanitation	4,565,000	100.00%	4,565,000
Horse Creek Metropolitan District	1,416,000	100.00%	1,416,000
Huntington Trails Metropolitan	7,147,336	100.00%	7,147,336
Hyland Hills Park & Recreation	9,400,000	100.00%	9,400,000
Lakeview Estates Water	809,273	100.00%	809,273
Lambertson Lakes Metropolitan District	6,040,000	100.00%	6,040,000
Laredo Metropolitan District	5,701,244	100.00%	5,701,244
Larkridge Metro District No. 1	12,815,000	100.00%	12,815,000
Larkridge Metro District No. 2	4,010,000	100.00%	4,010,000
Marshall Lake Metropolitan District	2,565,000	100.00%	2,565,000
North Range Metropolitan District No. 1	27,805,000	100.00%	27,805,000
North Range Metropolitan District No. 2	25,820,000	100.00%	25,820,000
North Range Village Metro District	7,715,000	100.00%	7,715,000
Northern Commerece Metro Dist	2,118,996	100.00%	2,118,996
Northern Metropolitan Bond	815,000	100.00%	815,000
Northern Metropolitan District	815,000	100.00%	815,000
Park 70 Metropolitan District	10,570,000	100.00%	10,570,000
PLA Metro District	1,365,000	100.00%	1,365,000
Potomac Farms Metropolitan District	5,485,000	100.00%	5,485,000
Prairie Center Metro No. 3	34,195,000	100.00%	34,195,000
PV Water & Sanitation Metro District	35,878,254	100.00%	35,878,254
Rangeview Library District	35,710,000	100.00%	35,710,000
Riverdale Dunes Metropolitan Dist. No. 1	2,540,000	100.00%	2,540,000
Riverdale Peaks No. 2	3,065,000	100.00%	3,065,000
River Oaks Metropolitan District	4,265,000	100.00%	4,265,000
Talon Pointe Metropolitan District	8,000,000	100.00%	8,000,000
Todd Creek Farms Metropolitan Dist. No. 2	925,000	100.00%	925,000
Tower Metro District	13,670,000	100.00%	13,670,000
	\$ 2,106,758,191		\$ 1,356,288,479

Source: Adams County Finance Department

Note: Overlapping Debt percentage is calculated using Adams County Total Assessed Value divided by the District's Total Assessed Value as provided by the District.

**Legal Debt Margin Information** Adams County, Colorado Last Ten Years

	2	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Actual Property Value (1) Assessed Property Value (2)	\$ 4,44	17,473,620 \$	\$ 4,447,473,620 \$ 4,652,893,320 \$ 5,191,535,030 \$	5,191,535,030 \$		5,499,491,100 \$	\$ 056'2830'850'8	5,510,084,170 \$ 5,499,491,100 \$ 5,550,837,950 \$ 5,724,205,140 \$ 5,813,439,290 \$ 5,959,199,230 \$ 5,991,780,760	5,813,439,290 \$	5,959,199,230 \$	5,991,780,760
Statutory Debt Limit 3%	13	133,424,209	139,586,800	155,746,051	165,302,525	164,984,733	166,525,139	171,726,154	174,403,179	178,775,977	179,753,423
Debt Applicable to Limit											
General Obligation Bonds		,	•	•	1	•	1	1	•	•	1
Other Applicable Debt			ı	1	1	1	ı	1	•	1	ı
Net Debt Applicable to Limits		1	•	1	1	•			•	•	ı
Legal Debt Margin (3)	\$ 13	13,424,209 \$	\$ 133,424,209 \$ 139,586,800 \$ 155,746,051 \$	155,746,051 \$		; 164,984,733 \$	166,525,139 \$	165,302,525 \$ 164,984,733 \$ 166,525,139 \$ 171,726,154 \$ 174,403,179 \$ 178,775,977 \$	174,403,179 \$	\$ 775,977	179,753,423
9 Total Debt as percentage of debt limit		% C	% O	%	<u>~</u>	% C	<u>~</u>	% C	<u>~</u>	<u>~</u>	% <u>C</u>

(1) The County assesses property frequently; therefore assessed and actual are substantially equal.

(2) Difference between assessed property value to compute Legal Debt Margin in this schedule and the assessed/actual value of taxable property in the schedule on page 108 is in the Tax Exempt Property.

%0

%

%0

%

%0

%

%0

%

%0

%

(3) For years beginning 2003 debt limits are calculated using the 2002 revised Section 30-26-301, which states a County shall not have debt in excess of 3% of the actual value of the taxable property as determined by the Assessor.

of debt limit

## Adams County, Colorado Demographic and Economic Statistics Last Ten Years

Fiscal Year	Population (1)	Per Capita Personal Income (2)	Annual Total Personal Income (2)	Median Age (3)	Public School Enrollment (4)	Unemployment Rate (2)
2005	401,332	29,001	11,664,586,000	32.10	73,348	5.2%
2006	414,652	29,598	12,272,985,000	32.10	74,157	5.0%
2007	420,833	30,351	12,772,840,000	32.30	75,780	4.8%
2008	430,836	32,588	13,999,767,000	32.10	79,253	5.5%
2009	439,836	31,727	13,991,470,000	32.80	79,477	8.6%
2010	441,603	31,849	14,130,401,000	32.40	81,838	10.2%
2011	451,576	33,061	14,925,051,000	32.10	85,951	9.5%
2012	459,730	34,695	15,945,588,000	33.00	88,011	8.9%
2013	467,666	35,334	16,578,475,000	32.40	88,949	6.5%
2014	469,193	Not Available	Not Available	33.70	101,222	4.4%

(1) Source: State Demography Office, Colorado Division of Local Government.

Population is adjusted as forecasts and estimates chang

(2) Source: Bureau of Economic Analysis, US Bureau of Labor Statistics

(3) Source: Colorado Department of Local Affairs

(4) Source: US Census Bureau

Adams County, Colorado Principal Employers 2014 and 2005

		2014			2002	
			Percentage of Total County			Percentage of Total
Employer	Employees	Rank	Employment	Employees	Rank	Employment
University of Colorado Hospital	5750	П	3.15%	1500	33	0.79%
Children's Hospital	2650	2	3.10%			
United Parcel Service	2040	8	1.12%	2600	1	1.36%
Sturgeon Electric	930	4	0.51%			
HealthOne: North Suburban Medical Center	800	Ŋ	0.44%			
Centura St Anthony Hospital North	710	9	0.39%			
Steven Roberts Original Desserts	069	7	0.38%			
Shamrock Foods	640	<b>∞</b>	0.35%	588	7	0.31%
Staples	620	6	0.34%			
DISH Network	610	10	0.33%			
Avaya Communications				1711	2	%06:0
Wagner Equipment				800	9	0.42%
EchoStar				1350	4	0.71%
Sara Lee Bakery				421	10	0.22%
HVH Transportation				470	8	0.25%
Federal Express				975	2	0.51%
Denver Newspaper Agency				425	6	0.22%
Total	12,690		6.96%	10,840		5.68%
Total County Employment	182,285			190,706		

Sources: Adams County Economic Development (Employer Data)
Colorado Department of Labor & Employment (Total employed in Adams County)

Does not include governmental entity employers.

Capital Asset Statistics by Function/Program Adams County, Colorado Last Ten Fiscal Years

Function/Program	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>General Government</b> Square Footage of Buildings Number of Vehicles (Including Motor Pool)	190,482	190,482 85	190,482	190,482	190,482 92	190,482 90	448,668	448,668 83	488,668 119	488,668 160
Public Safety Square Footage of Detention Center Square Footage of Justice Center Square Footage of Other Buildings Number of Vehicles	342,107 202,268 158,108	342,107 202,268 186,468 164	342,107 202,268 168,360 169	342,107 202,268 168,360 172	342,107 304,768 174,360 173	342,107 304,768 174,360 171	342,107 304,768 174,360 160	342,107 304,768 174,360 187	342,107 304,768 174,360	342,107 304,768 174,360 163
Public Works Miles of Roads and Streets Maintained Number of Traffic Signals Maintained Number of Vehicles	1,147 25 67	1,159 25 65	1,162 29 65	1,165	1,144 30 58	1,144 36 84	1,144 36 77	1,144 43 72	1,139 43 71	09
Culture & Recreation Acres of Parks Miles of Trails Number of Vehicles	1,200 20 0	1,200 20 0	1,200 22 0	1,200 23 0	1,200 30 0	2,497 38 0	2,497 38 0	1,213 38 7	1,213 39 9	1,213 39 6
Health and Welfare Square Footage of Buildings Number of Vehicles	134,798 0	134,798 0	134,798 0	134,798 0	134,798 0	134,798 0	134,798 0	134,798	134,798 26	454,798 23
Conservation of Natural Resources Acres of Open Space Land Acres of Conservation Easements Number of Vehicles	827 385 0	1,157 385 0	1,157 406 0	1,301 2,063 0	1,226 2,338 0	3,098 5,255 0	3,098 5,274 0	2,164 5,423 9	1,905 5,312 7	1,905 5,312 6

Source: Various Adams County Departments

Note: Ten years of comparable data is not available. Note: All Functions did not have vehicles assigned until 2013.

Adams County, Colorado
Full-time Equivalent County Employees by Function/Program
Last Ten Years
Full-time Equivalent Employees as of December 31

Program/Function	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
General Government	50	72 60	00	00.70	00.00	00 00	00	7 10	00 00	00 03
Management Drofessional/Technical	136.00	129 50	15100	37.00	31.00	191 00	187 50	31.30	97.00 151.25	197 75
Administrative Support	163.25	157.50	180.75	187.75	189.00	168.50	171.75	155.75	166.50	192.50
Labor and Trade	48.50	25.00	36.00	41.00	41.00	37.00	40.00	43.00	41.00	71.50
Public Safety										
Management	7.00	90.9	9.00	00.9	2.00	00.9	7.00	2.00	9.00	2.00
Officers	359.00	384.00	396.00	399.00	407.00	397.00	388.00	388.00	403.00	388.00
Civilian Professional/Technical	45.00	37.00	45.25	45.00	38.00	36.00	38.00	47.50	51.50	40.00
Administrative Support	84.50	94.00	93.75	104.50	115.00	114.25	96.25	91.75	93.25	87.25
Health & Welfare										
Management	12.00	8.00	9.00	11.00	11.75	10.00	10.00	8.00	16.00	15.00
Professional/Technical	347.50	377.00	376.50	393.25	421.00	422.25	405.25	432.50	445.25	286.75
Administrative Support	55.00	76.00	76.00	73.00	00.69	00.69	64.00	61.00	57.50	225.25
Labor & Trade	11.50	10.00	10.75	9.75	9.75	9.50	7.75	7.75	7.00	4.50
Economic Opportunity										
Management	0.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Professional/Technical	28.00	57.00	45.00	45.00	46.00	47.75	46.00	51.00	47.50	43.00
Administrative Support	4.00	4.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Public Works										
Management	2.00	5.00	4.00	2.00	4.00	5.00	00.9	5.00	8.00	2.00
Professional/Technical	27.00	28.00	25.00	29.00	25.00	31.00	25.00	31.00	37.00	12.00
Administrative Support	7.00	8.00	8.00	7.00	7.00	7.00	00.9	14.00	15.00	900.9
Labor & Trade	76.00	82.00	84.00	82.00	75.00	76.00	00.69	00.89	67.00	44.00
<b>Urban Housing and Redevelopment</b>										
Management	1.00	2.00	2.00	1.00	0.25	2.00	2.00	1.00	1.00	0.00
Professional/Technical	4.00	4.00	5.00	4.00	2.00	2.00	5.00	4.00	6.00	4.00
Administrative Support	3.00	2.00	2.00	1.00	1.00	0.00	0.00	0.00	0.00	2.00
<b>Conservation of Natural Resources</b>										
Management	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	2.00
Professional/Technical	7.00	2.00	7.00	7.00	2.00	7.00	9.00	9.00	10.00	3.00
Administrative Support	2.00	1.50	2.75	2.00	1.00	2.00	2.00	2.00	2.00	00.9
Labor & Trade	20.00	24.00	17.00	18.00	19.00	19.00	18.00	19.00	19.00	22.00
Total FTE Employees	1567.25	1605.00	1676.75	1714.25	1740.75	1702.25	1640.50	1690.50	1759.75	1727.50
					Ī	Ī	 			

Source: Adams County Human Resources Department

This Page Intentionally Left Blank.



### **GOALS**

#### **PROSPERITY**

Provide opportunity for economic growth, while respecting Adams County's important natural resources

#### **CUSTOMER SERVICE**

Provide prompt, courteous, high-quality, and cost-effective services, while continuously striving to improve our service delivery

### COMMUNITY

Work to build effective relationships within the community to assist in the pursuit of a high quality life



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of County Commissioners Adams County, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Adams County, Colorado (the County), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 26, 2015.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Greenwood Village, Colorado June 26, 2015



CliftonLarsonAllen LLP CLAconnect.com

# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of County Commissioners Adams County, Colorado

#### Report on Compliance for Each Major Federal Program

We have audited Adams County, Colorado's (the County) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2014. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

### Basis for Qualified Opinion on CFDA 17.258, 17.259, 17.278, (Workforce Investment Act Cluster) and 17.207, 17.801, 17.804, (Employment Service Cluster)

As described in the accompanying schedule of findings and questioned costs, the County did not comply with requirements regarding CFDA 17.WIA Workforce Development Cluster as described in finding 2014-003 for Allowable Activities, and CFDA 17.ESC Employment Service Cluster as described in finding number 2014-004 for Allowable Activities/Cost Principles. Compliance with such requirements is necessary, in our opinion, for the County to comply with the requirements applicable to that program.



### Qualified Opinion on CFDA 17.258, 17.259, 17.278, (Workforce Investment Act Cluster) and 17.207, 17.801, 17.804, (Employment Service Cluster)

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, Adams County, Colorado complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on CFDA 17.258, 17.259, 17.278 (Workforce Investment Act Cluster) and CFDA 17.207, 17.801, 17.804 (Employment Service Cluster) for the year ended December 31, 2014.

#### Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, Adams County, Colorado complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs for the year ended December 31, 2014.

#### Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying schedule of findings and questioned costs as items 2014-001, 2014-002, 2014-005 and 2014-006. Except as noted above, our opinion on each major federal program is not modified with respect to these matters.

The County's responses to the noncompliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

#### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2014-003 and 2014-004 to be material weaknesses.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2014-001, 2014-002, 2014-005 and 2014-006 to be significant deficiencies.

The County's responses to the internal control over compliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the result of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

CliftonLarsonAllen LLP

Greenwood Village, Colorado June 26, 2015

Clifton Larson Allan LLP

## ADAMS COUNTY, COLORADO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2014

Agency/Program Title	Federal CFDA Number	2014 Expenditures	Program & Agency
Department of Health and Human Services:			
Passed Through Colorado Department of Human Services:			
Temporary Assistance for Needy Families	93.558	\$ 12,009,402	
Promoting Safe and Stable Families	93.556	111,533	
Child Support Enforcement	93.563	2,566,612	
Low-Income Home Energy Assistance	93.568	3,496,325	
Child Care & Development Block Grant	93.575	465,782	
Child Care & Development Fund - Mandatory & Matching Funds	93.596	3,786,015	
Child Welfare Services-State Grants	93.645	301,773	
Foster Care Title IV-E	93.658	5,093,242	
Adoption Assistance	93.659	1,521,199	
Social Services Block Grant	93.667	2,441,075	
Chafee Foster Care Independence Program	93.674	134,379	
Subtotal:			\$ 31,927,337
Passed Through Colorado Department of Healthcare Policy & Financing:			
Medical Assistance Program	93.778	3,394,935	
Subtotal:			\$ 3,394,935
Passed Through Colorado Department of State, Office of the Secretary of State			
Help America Vote Act (HAVA)	93.617	32,675	
Subtotal:			\$ 32,675
			<u> </u>
Passed Through Colorado Department of Public Health & Environment			
MIECHV	93.505	80,661	• • • • • • • • • • • • • • • • • • • •
Subtotal:			\$ 80,661
Passed Through Colorado Department of Local Affairs:			
Community Services Block Grant	93.569	561,215	
Subtotal:			\$ 561,215
Direct Programs:			
Head Start	93.600	3,632,464	
Subtotal:		-, , -	\$ 3,632,464
Total Department of Health & Human Services			\$ 39,629,287
Department of Agriculture:			
Passed Through Colorado Department of Human Services:			
Food Assistance Fraud/ UCE	10.551	150,677	
State Admin Matching Grants for Supplemental Nutrition Program	10.561	3,061,893	
Subtotal:		2,221,222	\$ 3,212,570
Passed Through Colorado Department of Public Health & Environment:			
Child & Adult Care Food Program	10.558	237,165	
Subtotal:			\$ 237,165
Total Department of Agriculture			\$ 3,449,735
Department of Labor:			
Department of Labor:  Passed Through Colorado Dept. of Labor & Employment:			
Workforce Investment Act:			
	17.801	20,000	
Disabled Veterans' Outreach Program	17.802	28,000	
Veteran's Employment Program		15,171	
Local Veterans' Employment Representative Program	17.804	5,000	
Trade Adjustment Assistance	17.245	17,330	
WIA Adult Program	17.258	1,247,628	
WIA Youth Activities  Tomp Labor Cartification for Foreign Worker's Housing Inspection	17.259	1,190,499	
Temp Labor Certification for Foreign Worker's Housing Inspection	17.273 17.278	17,318 523,780	
WIA Dislocated Workers Subtotal:	17.278	523,780	\$ 3,044,726
_ 40 (4 (4))			- 0,017,120

## ADAMS COUNTY, COLORADO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2014

Agency/Program Title	Federal CFDA Number	2014 Expenditures	F	Program & Agency
Wagner Peyser:				
Employment Service/Wagner Peyser	17.207	923,110	•	000 110
Subtotal:			\$	923,110
Total Department of Labor			\$	3,967,836
Department of Housing and Urban Development:  Direct Programs:				
Community Development Block Grant/Entitlement Grants	14.218	1,141,915		
Housing Emergency Recovery Act - Neighborhood Stabilization Program 1 & 3	14.218	184,900		
HUD Section 108	14.248	2,058,623		
Emergency Shelter	14.231	700		
Home Investment Partnerships Program Subtotal:	14.239	399,923	\$	3,786,061
Subtotal.			Φ	
Total Department of Housing & Urban Development			\$	3,786,061
Department of Homeland Security				
Passed Through Colorado Department of Local Affairs:				
Emergency Management Performance Grants	97.042	152,800	Φ.	450.000
Subtotal:			\$	152,800
Passed Through Colorado Department of Public Safety:				
Disaster Grants - Public Assistance	97.036	298,744		
Subtotal:			\$	298,744
Total Department of Homeland Security			\$	451,544
Department of Justice:				
Direct Programs:				
State Criminal Alien Assistance Program	16.606	89,014		
Congressional Recommended Awards- FY 08	16.753	14,460		
Edward Bryne Memorial JAG Program	16.738	89,755	•	400.000
Subtotal:			\$	193,229
Passed Through State Department of Public Safety:				
Crime Victim Assistance	16.575	112,239		
ARRA - State Victim Assistance Formula Grant Program	16.801	-		
Sexual Assault Response Program	16.590	35,136		
Crime Victim Compensation	16.576 16.523	700,000		
Juvenile Accountability Block Grants Subtotal:	10.525	30,000	\$	877,375
Total Department of Justice			\$	1,070,604
Department of Transportation:				
Passed Through Colorado Department of Transportation:				
RACQ EVSE Grant Federal Aviation Administration	20.205 20.106	6,260 2,466,841		
Total Department of Transportation		, , , , , , , ,	\$	2,473,101
Corporation for National and Community Service				
Passed Through Colorado Child & Parent Foundation				
AmeriCorps	94.006	26,879		
Total Corporation for Federal and National Community Service			\$	26,879
Department of the Interior Fish and Wildlife Service				
Direct Programs:				
National Wildlife Refuge Fund	15.659	127,194		
Total Department of the Interior Fish and Wildlife Service			\$	127,194
Total Expenditures of Federal Awards			<u>\$</u>	54,982,241

## ADAMS COUNTY, COLORADO NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2014

#### **NOTE 1: BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards is presented in accordance with the requirements of OMB Circular A-133 *Audits of States, Local Governments, and non-Profit Organizations* using the modified accrual basis of accounting. Therefore, some amounts presented in this schedule may differ from amounts presented in the financial statements.

#### **NOTE 2: BASIS OF ACCOUNTING**

Governmental funds account for the County's federal grant activity. Amounts reported in the Schedule of Expenditures of Federal Awards are recognized in the modified accrual basis when they become a demand on current available federal resources and eligibility requirements are met, except in the following programs, which are reported in the Schedule of Expenditures of Federal Awards on the cash basis:

SNAP Admin	10.561
Federal Aviation Administration	20.106
RAQC EVSE	20.205
Promoting Safe and Stable Families	93.556
Temporary Assistance for Needy Families	93.558
Child Support Enforcement IV-D Admin	93.563
Low-Income Home Energy Assistance	93.568
CCDF Cluster	93.575, 93.596
Child Welfare Services-State Grants	93.645
Foster Care-Title IV-E	93.658
Adoption Assistance	93.659
Social Services Block Grant	93.667
Chafee Foster Care Independence Program	93.674
Medicaid Cluster	93.778

#### **NOTE 3: SUBRECIPENTS**

The following programs receiving funds from the U.S. Department of Housing Urban Development, and the U.S. Department of Health and Human Services provided awards to the sub-recipients as follows:

**Amount** 

		Amount
		Provided
		to
Agency/Program Title	CFDA#	Sub-recipients
Community Development Block Grant	14.218	846,429
CDBG- NSP	14.218/14.228	1,078,719
CDBG- Section 108	14.248	2,050,134
HOME-Investment Partnership Program	14.239	292,437
Emergency Shelter Grant	14.231	700
Community Services Block Grant	93.569	344,730

#### **NOTE 4: OTHER INFORMATION**

The County participates in the Food Assistance Benefits/EBT program under CFDA 10.551. These benefits totaled \$84,100,832 in 2014 which are not reflected on the Schedule of Federal Expenditures.

In 2011, the County entered into a long-term loan guarantee with US Department of Housing and Urban Development under the Section 108 Loan Guarantee Program (CFDA 14.248). The County uses the loan to provide funding to The Globeville Commercial Urban Redevelopment Area (Globeville) for the remediation of existing environmental contamination to restore the property for commercial viability to provide job opportunities in a low income community. Globeville has entered a loan agreement with the County for this funding. The County has pledged future Community Development Block Grants as security for the guaranteed loan with HUD. The County has been approved for an advance up to \$10 million. As of December 31, 2014, \$10 million has been advanced. Interest is payable quarterly at a variable interest rate equal to the LIBOR rate plus 0.2%. The County's first principal payment to HUD is due beginning August 1, 2016, however a payment of \$1,000,000 was made in 2012.

Globeville is responsible for making payments to the County for the principal and interest on the loan. Globeville will begin making payments to the County in 2014. At this time, the County expects Globeville to pay for 100% of the loan amount plus interest. In the unlikely event that Globeville is unable to pay, the County will be responsible for the repayment of the loan to the US Department of Housing and Urban Development. The total due from Globeville as of December 31, 2014 was \$3,836,684.

#### **SECTION I – SUMMARY OF AUDITORS' RESULTS**

Financial Statements				
Type of auditors' report issued:		Unmodified		
Internal control over financia				
<ul><li>Material weakness(es) identified?</li></ul>			N	
Significant deficiency(ies considered to be ma	•	yes     yes	⊠ no	
Noncompliance material to f	inancial statements noted?	yes	⊠ no	
Federal Awards				
Internal control over major p	rograms:			
Material weakness(es) id	dentified?	⊠ yes	no	
<ul> <li>Significant deficiency (ies) identified that are not considered to be material weakness(es)?</li> </ul>		⊠ yes	none reported	
Type of auditors' report issued on compliance for major program:		Qualified		
Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of Circular A-133?		⊠ yes	□ no	
Identification of major progra	am:			
CFDA Number(s)	Name of Federal Program o	r Cluster		
93.568 93.575* 93.596* 93.558 93.600 17.207* 17.801* 17.804* 17.258* 17.259* 17.278* 14.218 * Cluster	Low-Income Home Energy Assistance Child Care & Development Block Grant Child Care & Development Fund Temporary Assistance for Needy Families Head Start Employment Service/Wagner-Peyser Funded Activities Disabled Veterans' Outreach Program (DVOP) Local Veterans' Employment Representative (LVER) Program WIA Adult Program WIA Youth Activities WIA Dislocated Workers Community Development Block Grant			
Dollar threshold used to distinguish between type A and type B programs \$1,649,467				
Auditee qualified as low-risk auditee?		yes	⊠ no	

#### PART II – FINDINGS RELATED TO FINANCIAL STATEMENTS

There were no findings related to the financial statements in 2014.

#### PART III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### **Finding 2014-001**

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Passed through the Colorado Department of Human Services

Temporary Assistance for Needy Families (TANF) – CFDA # 93.558

#### Eligibility

#### Significant Deficiency, Noncompliance

Criteria: Per 9 Code of Colorado Regulations (CCR) 2503-1, §3.603.8, in order to receive

Colorado Works benefits, the signature of the applicant or the specified caretaker with whom the dependent child is living is required on the application form, except for family

preservation services.

Condition: During eligibility testing, it was noted that one (1) out of the forty (40) cases selected for

testing did not have a signed application.

Context: The amount paid for this selection was \$539 out of a total of \$10,497 tested.

Cause: Inadequate controls related to proper management of files and recordkeeping or follow

up with case management could have contributed to this finding.

Effect: The County was not in compliance with Colorado Department of Human Services

requirements to evidence eligibility.

Questioned

Costs: \$539

#### Recommendation:

We recommend that the County implement a more thorough review of case management files for the program to ensure all required information is contained in the case file documentation.

Views of responsible officials and planned corrective actions:

Actions planned in response to finding: As our Community Support Specialists go through 2015 refresher training this will be a topic of training.

Responsible Party: Mary Lu Lechuga, Program Manager, 303-227-2332

Planned completion date for corrective action plan: Refresher training on this topic will be completed by June 30, 2015.

#### **Finding 2014-002**

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Passed through the Colorado Department of Human Services

Child Care and Development Block Grant (CCDF) - CFDA # 93.575

Child Care and Development Fund - Mandatory and Matching Funds - CFDA # 93.596

### **Subrecipient Monitoring Significant Deficiency, Noncompliance**

Criteria:

Per OMB Circular A-133, "Grantees must notify subaward documents and agreements to ascertain if (a) at the time of subaward the pass-through entity made subrecipients aware of the award information (i.e., CFDA title and number; award name and number; if the award is research and development; and name of Federal awarding agency) and requirements imposed by laws, regulations, and the provisions of contract or grant agreements; (b) included for first-tier subrecipients the requirements for CCR/SAM registration, including maintaining a current SAM registration during the life of the subaward(s), and SEFA and SF-SAC presentation for ARRA-funded awards; and (c) the activities approved in the subaward documents were allowable.

Condition:

During our subrecipient testing, it was noted that the County did not communicate to the only subrecipient that they were a subrecipient of federal funds through notification of the CFDA title and number, therefore the County did not communication all the required federal award information.

Context:

The subrecipient agreement did not include the CFDA title and name of the federal program.

Cause:

Inadequate controls related to the notification of federal award information to the subrecipient was the cause of this finding.

Effect:

The County was not in compliance with OMB Circular A-133 requirements over subrecipient monitoring.

Questioned

Costs: None.

#### Recommendation:

We recommend that the County implement a more thorough process to verify all subrecipient agreements and related documentation contain all required subrecipient language.

Views of responsible officials and planned corrective actions:

Disagree, in part. The former provider of eligibility determination services was not considered a sub-recipient during the more than ten years they have performed this service for our CCCAP program. Characterization of this entity as a sub-recipient is questioned by the agency.

Actions planned in response to finding: No further action is necessary. The contractual relationship with the cited service provider terminated December 31, 2014. The services formerly contracted to this provider are now performed by County staff.

Responsible party: Monica Sorenson, Client Services Manager, 303-604-1043

Planned completion date for corrective action plan: December 31, 2015

#### Finding 2014-003

**DEPARTMENT OF LABOR** 

Passed through the Colorado Department of Labor and Employment
WIA Adult Program – CFDA # 17.258
WIA Youth Activities – CFDA # 17.259
WIA Dislocated Workers – CFDA # 17.278

#### Allowable Costs/Cost Principles Material Weakness, Noncompliance

Criteria:

Per OMB Circular A-87, Personnel activity reports or equivalent documentation must meet the following standards:

- (a) They must reflect an after the fact distribution of the actual activity of each employee,
- (b) They must account for the total activity for which each employee is compensated,
- (c) They must be prepared at least monthly and must coincide with one or more pay periods, and
- (d) They must be signed by the employee.
- (e) Budget estimates or other distribution percentages determined before the services are performed do not qualify as support for charges to Federal awards but may be used for interim accounting purposes, provided that:
- (i) The governmental unit's system for establishing the estimates produces reasonable approximations of the activity actually performed;
- (ii) At least quarterly, comparisons of actual costs to budgeted distributions based on the monthly activity reports are made. Costs charged to Federal awards to reflect adjustments made as a result of the activity actually performed may be recorded annually if the quarterly comparisons show the differences between budgeted and actual costs are less than ten percent; and
- (iii) The budget estimates or other distribution percentages are revised at least quarterly, if necessary, to reflect changed circumstances.

Condition:

During our testing of payroll expenditures, it was noted that the majority of individuals had their time and effort report signed and then approved by a supervisor in the mid to late part of each month. It was discovered that there was not a process to reconcile the second half of the month for the effort reported for thirty-seven (37) employees tested out of forty (40) selections. Time is adjusted if the individual does not work the full time reported for payroll purposes; however, the certification of the employee's time is not

obtained to cover the full month worked and thus the individual grant that the employee's time was charged to could be over or under charged based on the employee's actual time and effort.

Context: The total amount of unsupported charges for these selections was \$1,101 out of a total

of \$3,463 tested.

Cause: Inadequate controls related to the certification of time and effort and the timing of the

certification could have contributed to this finding.

Effect: The County was not in compliance with OMB Circular A-87 requirements by not having

the effort certified for the entire month.

Questioned

Costs: \$1,101

#### Recommendation:

We recommend that the County implement either a quarterly reconciliation process to true up the effort reports or change the timing of the certifications to the end of the month in order to meet the compliance requirements surrounding and after-the-fact certification of time and effort.

Views of responsible officials and planned corrective actions:

Actions planned in response to finding: The time allocation policy has been modified to identify that all time allocation sheets will be submitted on the last workday of the month.

Responsible party: Phil Noble, WBC Administrator, 720-523-6915

Planned completion date for corrective action plan: The plan was implemented for the April 2015 processing month. The procedure is still pending signatures.

#### Finding 2014-004

#### **DEPARTMENT OF LABOR**

Passed through the Colorado Department of Labor and Employment

Employment Service/Wagner-Peyser Funded Activities – CFDA # 17.207

Disabled Veterans' Outreach Program (DVOP) – CFDA # 17.801

Local Veterans' Employment Representative (LVER) Program - CFDA # 17.804

### Allowable Costs/Cost Principles Material Weakness, Noncompliance

Criteria: Per OMB Circular A-87, Personnel activity reports or equivalent documentation must meet the following standards:

- (a) They must reflect an after the fact distribution of the actual activity of each employee,
- (b) They must account for the total activity for which each employee is compensated,

- (c) They must be prepared at least monthly and must coincide with one or more pay periods, and
- (d) They must be signed by the employee.
- (e) Budget estimates or other distribution percentages determined before the services are performed do not qualify as support for charges to Federal awards but may be used for interim accounting purposes, provided that:
- (i) The governmental unit's system for establishing the estimates produces reasonable approximations of the activity actually performed;
- (ii) At least quarterly, comparisons of actual costs to budgeted distributions based on the monthly activity reports are made. Costs charged to Federal awards to reflect adjustments made as a result of the activity actually performed may be recorded annually if the quarterly comparisons show the differences between budgeted and actual costs are less than ten percent; and
- (iii) The budget estimates or other distribution percentages are revised at least quarterly, if necessary, to reflect changed circumstances.

#### Condition:

During our testing of payroll expenditures, it was noted that the majority of individuals had their time and effort report signed and then approved by a supervisor in the mid to late part of each month. It was discovered that there was not a process to reconcile the second half of the month for the effort reported for thirty-two (32) employees tested out of forty (40) selections. Time is adjusted if the individual does not work the full time reported for payroll purposes; however, the certification of the employee's time is not obtained to cover the full month worked and thus the individual grant that the employee's time was charged to could be over or under charged based on the employee's actual time and effort.

Context:

The total amount of unsupported charges for these selections was \$1,010 out of a total of \$2,952 tested.

Cause:

Inadequate controls related to the certification of time and effort and the timing of the certification could have contributed to this finding.

Effect:

The County was not in compliance with OMB Circular A-87 requirements by not having the effort certified for the entire month.

Questioned

Costs: \$1,010

#### Recommendation:

We recommend that the County implement either a quarterly reconciliation process to true up the effort reports or change the timing of the certifications to the end of the month in order to meet the compliance requirements surrounding and after-the-fact certification of time and effort.

Views of responsible officials and planned corrective actions:

Actions planned in response to finding: The time allocation policy has been modified to identify that all time allocation sheets will be submitted on the last workday of the month.

Responsible party: Phil Noble, WBC Administrator, 720-523-6915

Planned completion date for corrective action plan: The plan was implemented for the April 2015 processing month. The procedure is still pending signatures.

#### **Finding 2014-005**

#### DEPARTMENT OF LABOR

Passed through the Colorado Department of Labor and Employment
Employment Service/Wagner-Peyser Funded Activities – CFDA # 17.207
Disabled Veterans' Outreach Program (DVOP) – CFDA # 17.801
Local Veterans' Employment Representative (LVER) Program – CFDA # 17.804

### Allowable Activities and Allowable Costs/Cost Principles Significant Deficiency, Noncompliance

Criteria:

Per OMB Circular A-87, Personnel activity reports or equivalent documentation must meet the following standards:

- (a) They must reflect an after the fact distribution of the actual activity of each employee,
- (b) They must account for the total activity for which each employee is compensated,
- (c) They must be prepared at least monthly and must coincide with one or more pay periods, and
- (d) They must be signed by the employee.
- (e) Budget estimates or other distribution percentages determined before the services are performed do not qualify as support for charges to Federal awards but may be used for interim accounting purposes, provided that:
- (i) The governmental unit's system for establishing the estimates produces reasonable approximations of the activity actually performed;
- (ii) At least quarterly, comparisons of actual costs to budgeted distributions based on the monthly activity reports are made. Costs charged to Federal awards to reflect adjustments made as a result of the activity actually performed may be recorded annually if the quarterly comparisons show the differences between budgeted and actual costs are less than ten percent; and
- (iii) The budget estimates or other distribution percentages are revised at least quarterly, if necessary, to reflect changed circumstances.

Condition:

During our testing of payroll expenditures, one (1) employee tested out of forty (40) selections did not have a time and effort allocation sheet for the time period tested. This employee's employment with the County had been terminated and a final time and effort report had not been obtained.

Context: The total amount of unsupported charge for this selected employee was \$7,168, which

was charged to the grant for the month relating to the missing time and effort report.

Cause: Inadequate controls related to the certification of time and effort and the timing of the

certification could have contributed to this finding.

Effect: The County was not in compliance with OMB Circular A-87 requirements by not having

the required time and effort certification.

Questioned

Costs: \$7,168

#### Recommendation:

We recommend that the County work with department management and the human resources department to implement the requirement of signing a time and effort certification prior to an employee receiving a final paycheck if the individual is paid with federal funds.

Views of responsible officials and planned corrective actions:

Actions planned in response to finding: The termination checklist is being revised to incorporate a manual pickup alert to Finance. This will force the employee to come to the office to pick up their final check, allowing the Workforce Business Center to collect the final time allocation sheet from the employee complete with signature.

Responsible party: Phil Noble, WBC Administrator, 720-523-6915

Planned completion date for corrective action plan: July 1, 2015

#### **Finding 2014-006**

DEPARTMENT OF HEALTH AND HUMAN SERVICES Head Start – CFDA #93.600

#### Matching

#### Significant Deficiency, Noncompliance

Criteria: Per OMB Circular A-133, "Grantees are required to contribute at least 20% of the costs

of the program through cash or in-kind contributions, unless a lesser amount has been

approved by ACF".

Condition: During matching testing over in-kind contributions, we found that the expenditures that

were used to support in-kind contributions were based on an older County Cost

Allocation Plan that was dated in 2012, rather than the more current 2014 plan.

Context: The County was not in compliance with matching requirements as they used the

incorrect year's expenditures to support this requirement.

Cause: Inadequate controls related to the review of amounts reported for matching requirements

could have contributed to this finding.

Effect: The County was not in compliance with OMB Circular A-133 requirements by using the

incorrect amounts to support matching requirements.

Questioned

Costs: None.

#### Recommendation:

We recommend that the County implement a more thorough review of matching requirements for the Head Start grant each year and ensure internal controls are functioning properly to monitor this requirement.

Views of responsible officials and planned corrective actions:

There is no disagreement with the audit finding. However, it is noted that the correction was made within the audit year. And, using the corrected amounts for the matching requirements, Adams County Head Start was in compliance because more in-kind match was achieved than the formula required.

Actions planned in response to finding: A refined process including a "tickler" reminder has been instituted so that the proper cost allocation plan data is updated annually.

Responsible party: John Reed, Fiscal Grants Analyst, 303-286-4126

Planned completion date for corrective action plan: November 1, 2015

#### PART II – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Finding 2013-003 Inaccurate Schedule of Expenditures of Federal Awards and the Head Start Fund

DEPARTMENT OF HEALTH AND HUMAN SERVICES Head Start – CFDA # 93.600

## Allowable Activities and Allowable Costs/Cost Principles Significant Deficiency, Noncompliance

Condition:

During our testing of the federal Head Start program and revenues recorded in the County's Head Start Fund, we found that federal revenues and non-federal revenues were not properly recorded for each category. This led to audit adjustments totaling \$31,828 to properly record the different types of revenues to match the federally funded portion of the Head Start Fund's revenues and an extensive reconciliation process so that revenues matched expenditures for the Head Start grant as the grant is on a reimbursement basis. The original Schedule of Expenditures of Federal Awards (SEFA) did not reflect the correct amount of expenditures funded from the grant and required revisions.

#### Recommendation:

We recommend the County implement a more thorough process to ensure that proper amounts are being reported for each revenue source within the Head Start Fund on an ongoing basis. We also recommend the County increase training and supervision provided for relevant employees so that expenditures and revenues are properly matched and the appropriate federal expenditures are reflected on the SEFA.

#### **Current Status:**

Resolved for the year ending December 31, 2014.

#### Finding 2013-004

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Community Development Block Grant/Entitlement Grants (CDBG) – CFDA # 14.218

## Reporting Significant Deficiency, Noncompliance

Condition: Through the testing of the financial reporting requirements, we noted that the first three SF-425 quarterly reports were not filed within the one-month filing window. The fourth

quarter 2013 report was filed on time.

#### Recommendation:

We recommend that the County monitor the process to ensure that required reports are completed and submitted timely for the CDBG program. This should include monitoring of reporting requirements to ensure the program requirements are met.

#### **Current Status:**

Resolved for the year ending December 31, 2014.

#### **Finding 2013-005**

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Passed through the Colorado Department of Human Services

Temporary Assistance to Needy Families (TANF) – CFDA # 93.558

## Eligibility Significant Deficiency, Noncompliance

#### Condition:

Through the testing of the TANF program's case checking process for the County, one (1) case out of thirty-three (33) for testing was determined to not have the proper follow-up and corrective action from the case worker to resolve the identified errors. The case was transferred to another county prior to documentation of resolution of the errors in the case file and/or CBMS.

#### Recommendation:

We recommend that the County implement an additional layer of review and follow-up after the case checking process is completed to ensure the procedures are being fully performed and any errors identified are documented in the case file and/or CBMS as evidence.

#### **Current Status:**

Resolved for the year ending December 31, 2014.

#### **Finding 2013-006**

#### DEPARTMENT OF HEALTH AND HUMAN SERVICES

Passed through the Colorado Department of Human Services

Temporary Assistance to Needy Families (TANF) – CFDA # 93.558

Adoption Assistance – CFDA # 93.659

Child Support Enforcement – CFDA # 93.563

State Administrative Matching Grants for the Supplemental Nutrition Assistance Program – CFDA # 10.561

Food Stamps Workfare Grant - CFDA # 10.551

### Procurement, Suspension and Debarment Significant Deficiency, Noncompliance

Condition:

During testing of the Human Services cost pool contract payments, the County was unable to demonstrate evidence that the County's purchasing department had performed the required website verification for the six (6) vendors selected for testing. It was noted that at the time the sample was tested the vendors were not listed on the website as being suspended or debarred.

#### Recommendation:

We recommend that the County implement a process of retaining a screen shot of the excluded vendor website (SAM.gov) verification for vendors that are paid through federal funding.

#### **Current Status:**

Resolved for the year ending December 31, 2014.

#### **Finding 2013-007**

#### DEPARTMENT OF LABOR

Passed through the Colorado Department of Labor and Employment
Employment Service/Wagner-Peyser Funded Activities – CFDA # 17.207
Disabled Veterans' Outreach Program (DVOP) – CFDA # 17.801
Local Veterans' Employment Representative (LVER) Program – CFDA # 17.804

### Allowable Activities and Allowable Costs/Cost Principles Significant Deficiency, Noncompliance

Condition:

Through testing of the payroll expenditures, we found that one (1) employee selected for testing did not have the proper supporting time and effort documentation completed to support the allocation of time charged to the program. The amount charged for this employee was related to an extended leave of absence. The total amount charged to the grant for this selection was \$1,339 out of a total of \$121,229 tested.

#### Recommendation:

We recommend that the County implement a review process over the monthly time allocation calculation process and journal entry recorded to charge the expenditures to the program each month to ensure that amounts allocated are properly supported and calculated for each program.

#### **Current Status:**

Repeat finding for the current year ending December 31, 2014. See Finding 2014-004.

#### **Finding 2013-008**

#### **Inaccurate Schedule of Expenditures of Federal Awards**

#### **Significant Deficiency**

Condition: During our testing of completeness of the SEFA, we found that the Child and Adult Food

Care Program, CFDA # 10.558, had not been included on the SEFA. Total expenditures

for this program for the 2013 fiscal year totaled \$151,824.

#### Recommendation:

We recommend that the County implement a more thorough review of the SEFA completeness process as a part of its year-end procedures to determine that all federal grant activity is properly presented.

#### Current Status:

Resolved for the year ending December 31, 2014.

#### **Finding 2013-009**

DEPARTMENT OF HEALTH AND HUMAN SERVICES
Head Start – CFDA # 93.600

### Matching, Level of Effort, Earmarking Significant Deficiency, Noncompliance

Condition:

During our matching testing over in-kind contributions, we found that the expenditures that were used to support in-kind contributions were based on an older County Cost Allocation Plan that was dated in 2012, rather than the more current plan relating to the 2013 fiscal year.

#### Recommendation:

We recommend that the County implement a more thorough review of matching requirements for the Head Start grant each year and ensure internal controls are functioning properly to monitor this requirement.

#### **Current Status:**

Repeat finding for the current year ending December 31, 2014. See Finding 2014-006.

#### **Finding 2013-010**

DEPARTMENT OF HEALTH AND HUMAN SERVICES
Head Start – CFDA # 93.600

### Cash Management Significant Deficiency, Noncompliance

#### Condition:

During our testing of three (3) months of requests for reimbursement related to cash management requirements, we found that there was no evidence of a review process prior to the requests for reimbursement being submitted. Additionally, the supporting detail for one (1) selection was difficult to distinguish how it related to the request as it was based on program year and not fiscal year.

#### Recommendation:

We recommend that the County implement a more thorough review of the request for reimbursement process to verify that the proper amounts are being reported and that supporting documentation provides a sufficient audit trail for all amounts reported.

#### **Current Status:**

Resolved for the year ending December 31, 2014.

#### **Finding 2013-011**

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Passed through the Colorado Department of Human Services

Temporary Assistance to Needy Families (TANF) – CFDA # 93.558

#### **Eligibility**

Condition:

#### Significant Deficiency, Noncompliance

**3** 

During our Eligibility testing, it was noted that one (1) out of the forty-three (43) cases selected for testing did not have a signed individual responsibility contract (IRC).

#### Recommendation:

We recommend that the County implement a more thorough review of case management files for the program to ensure all required information is contained in the case file documentation.

#### **Current Status:**

Resolved for the year ending December 31, 2014.

#### **Finding 2013-012**

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Passed through the Colorado Department of Human Services

Temporary Assistance to Needy Families (TANF) – CFDA # 93.558

## **Eligibility Significant Deficiency, Noncompliance**

#### Condition:

During our Eligibility testing, it was noted that one (1) out of the forty-three (43) cases selected for testing did not have sufficient supporting documentation to provide enough audit evidence to show that the cash assistance was in compliance with the criteria listed above.

#### Recommendation:

We recommend that the County implement a more thorough review of case management files for the program to ensure all required information is contained in the case file documentation.

#### **Current Status:**

Resolved for the year ending December 31, 2014.

Form # 350-050-36

				City or County:	Adams County
LOCAL HIGHWAY FINANCE REPORT				YEAR ENDING :	
EOCHE IRONWITTEWAYEE KEI OKT				December 2014	
This Information From The R	Records Of (example - City o	f _ or County of _)	Prepared By:	Laura Garcia	
County of Adams		Phone:	7205236239		
I DISPOSIT	ION OF HIGHWAY-USEI	R REVENUES AVAII	ARLE FOR LOCAL G	OVERNMENT EXPENI	DITURE
1. 1101 0011	ion of monwhi-est.	K KE VENCES HVIII	ENDEE I ON LOCAL O	OVERNIVIENT EXTENT	DITORE
		A. Local	B. Local	C. Receipts from	D. Receipts from
ITE	M	Motor-Fuel	Motor-Vehicle	State Highway-	Federal Highway
Total receipts available		Taxes	Taxes	User Taxes	Administration
2. Minus amount used for co	llection expenses				
3. Minus amount used for no					
4. Minus amount used for ma					
5. Remainder used for highw					
or remainder about for high.	ay parposes				
II. RECEIPTS FO	OR ROAD AND STREET	PURPOSES	III. DI	SBURSEMENTS FOR I	ROAD
			A	ND STREET PURPOSE	ES
ITE		AMOUNT		EM	AMOUNT
A. Receipts from local sour			A. Local highway disbu		
Local highway-user tax			Capital outlay (fro	m page 2)	7,931,687
a. Motor Fuel (from It	,		2. Maintenance:		14,905,594
b. Motor Vehicle (from	n Item I.B.5.)		3. Road and street ser		
c. Total (a.+b.)			a. Traffic control	1	1,228,205
General fund appropria			b. Snow and ice re	emoval	285,839
3. Other local imposts (fro		27,707,315	c. Other		1.711.010
4. Miscellaneous local rec		2,797,365	d. Total (a. throug		1,514,043
5. Transfers from toll faci			4. General administra		11,770,175
6. Proceeds of sale of bon			5. Highway law enfo	ř	469,399
a. Bonds - Original Iss			6. Total (1 through 5		36,590,898
b. Bonds - Refunding	Issues		B. Debt service on local obligations:		
c. Notes			1. Bonds:		
d. Total (a. + b. + c.)		0	a. Interest		
7. Total (1 through 6)		30,504,679	b. Redemption		0
B. Private Contributions		5,236,137	c. Total (a. + b.)		0
C. Receipts from State gove	ernment	0.011.457	2. Notes:		
(from page 2)  D. Receipts from Federal G	Name = 1	8,811,457	a. Interest		
	overnment	212.261	b. Redemption		0
(from page 2) E. Total receipts (A.7 + B +	C + D	212,361 44,764,634	c. Total (a. + b.) 3. Total (1.c + 2.c)		0
E. Total receipts (A.7 + B +	(C + D)	44,704,034	C. Payments to State for	n highwaya	U
			D. Payments to state to		
			E. Total disbursements		36,590,898
				. (==== /	2 3,2 2 3,2 2
	IV	. LOCAL HIGHWA	Y DEBT STATUS		
		(Show all entr			
		Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)					0
Bonds (Refunding Po	ortion)				
B. Notes (Total)					0
	V IOO	TAL DOAD AND STE	REET FUND BALANCE		
	V. LOC	CAL KOAD AND SIF	LEET FUND BALANCE		
	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	23,948,119	44,764,634	36,590,898	32,121,855	0
Notes and Comments:	•				
EODM EITH #64 (**	0.5	DDEL HOLLS DE	TONG OPGOLESS		(M D
FORM FHWA-536 (Rev. 1-	·U5)	PREVIOUS EDIT	TONS OBSOLETE		(Next Page)

LOCAL	HIGHWAY	FINANCE	REPORT

STATE: Colorado
YEAR ENDING (mm/yy):
December 2014

(Carry forward to page 1)

#### II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments	6,007,036.09	a. Interest on investments	902.97
b. Other local imposts:		<ul> <li>b. Traffic Fines &amp; Penalities</li> </ul>	
Sales Taxes	10,966,472.31	c. Parking Garage Fees	
<ol><li>Infrastructure &amp; Impact Fees</li></ol>	485,586.96	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses	112,427.48	f. Charges for Services	589.20
<ol><li>Specific Ownership &amp;/or Other</li></ol>	10,135,791.69	g. Other Misc. Receipts	28,604.02
6. Total (1. through 5.)	21,700,278.44	h. Other Insurance/Local Agencies	2,767,268.75
c. Total (a. + b.)	27,707,314.53	i. Total (a. through h.)	2,797,364.94
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
Highway-user taxes	8,390,435.52	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
<ul> <li>a. State bond proceeds</li> </ul>		b. FEMA	212,361
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	421,021.50	d. Federal Transit Admin	
d. Other (Specify) CDOT	-	e. U.S. Corps of Engineers	
e. Other (Specify) Fines		f. Other Federal	
f. Total (a. through e.)	421,021.50	g. Total (a. through f.)	212,361
4. Total $(1. + 2. + 3.f)$	8,811,457.02	3. Total (1. + 2.g)	

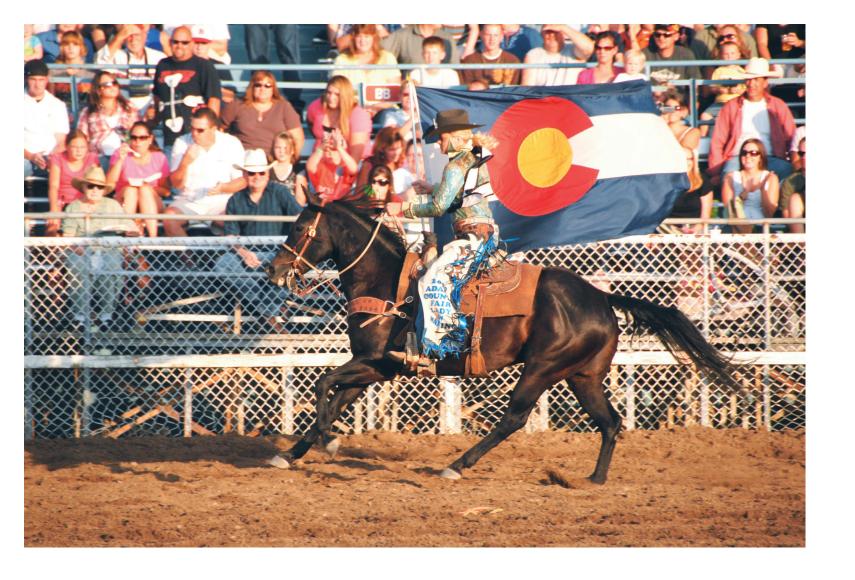
#### III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:			,
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements		7,302,614.19	7,302,614.19
(3). System Preservation		623,372.93	623,372.93
(4). System Enhancement & Operation		5,700.00	5,700.00
(5). Total Construction $(1) + (2) + (3) + (4)$	0	7,931,687.12	7,931,687.12
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	7,931,687.12	7,931,687.12
			(Carry forward to page 1)

Notes and Comments:

FORM FHWA-536 (Rev.1-05)

PREVIOUS EDITIONS OBSOLETE



# Adams County Government Finance Department 4th Floor, Suite C4000A 4430 South Adams County Parkway,

Brighton, CO 80601-8212

For more information:

Contact Mary Ha, General Accounting Manager

Office:720.523.6283

Fax: 720.523.6058

Email: mha@adcogov.org

